# THE UNIVERSITY VILLAGES SPA PLAN VILLAGE 10 PUBLIC FACILITIES FINANCE PLAN

Approved by: Chula Vista City Council Date: December 2, 2014 - Resolution 2014-236

**December 2, 2014** 

Prepared by:
burkett & wong engineers

# **Table of Contents**

Secti	ons		Pages
I.	FXFCII	TIVE SUMMARY	1
1.		General Conditions.	
		Public Facility Cost and Fee Summary for Proposed Project	
	Ъ.	Tublic Facility Cost and Fee Summary for Froposed Froject	т
II.	INTROI	DUCTION	6
	II.1	Overview	6
	II.2	Purpose	6
	II.3	Growth Management Threshold Standards	6
	II.4	The Project	7
	II.5	Public Facilities Finance Plan Boundaries	8
	II.6	Land Use Assumptions	
	II.6.1	Purpose	
	II.6.2	Existing Development	
	II.6.3	Chula Vista Development Phasing Forecast	
	II.6.4	Development Summary	
	II.6.5	Phasing	
	II.6.6	Development Impact Fee Program	
III.	FACILI	TY ANALYSIS	22
IV.	TRAFF	IC	24
	IV.1	Threshold Standard	24
	IV.2	Service Analysis	24
	IV.3	Trip Generation and Phasing	
	IV.4	PFFP Assessment	
	IV.5	Cost & Financing Project Traffic Improvements	35
	IV.6	Threshold Compliance and Requirements	
V.	POLICE	3	45
	V.1	Threshold Standard	
	V.2	Service Analysis	
	V.3	Project Processing Requirements	
	V.4	Existing Conditions	
	V.5	Adequacy Analysis	
	V.6	Financing Police Facilities	
	V.7	Threshold Compliance	
VI.	FIRE	AND EMERGENCY MEDICAL SERVICES	50
	VI.1	Threshold Standard	
	VI.2	Service Analysis	
	VI.3	Project Processing Requirements	
	VI.4	Adequacy Analysis	
	VI.5	Fire & EMS Facility Analysis	
	VI.6	Financing Fire & EMS Facilities.	
	VI.7	Threshold Compliance	
		1	

VII.	SCHOC	DLS	56
	VII.1	Threshold Standard	56
	VII.2	Service Analysis	56
	VII.3	Project Processing Requirements	57
	VII.4	Existing Conditions	
	VII.5	School Sizing and Location.	
	VII.6	Financing School Facilities	
	VII.7	Threshold Compliance	
		•	
VIII.	LIBRAI	RIES	
	VIII.1	Threshold Standard	64
	VIII.2	Service Analysis	64
	VIII.3	Project Processing Requirements	64
	VIII.4	Existing Conditions	64
	VIII.5	Adequacy Analysis	65
	VIII.6	Financing Library Facilities	
	VIII.7	Threshold Compliance	
		•	
IX.		S, TRAILS AND OPEN SPACE	
	IX.1	Park Threshold Standard	
	IX.2	Service Analysis	
	IX.3	Project Processing Requirements	
	IX.4	Existing Conditions	
	IX.5	Project Park Requirements	
	IX.6	Park Adequacy Analysis	
	IX.7	Open Space, Trails and Recreation	72
	IX.8	Financing Park Facilities	
	IX.9	Financing Recreation Facilities	75
	IX.10	Threshold Compliance	77
X.	WATER	R	82
21.	X.1	Threshold Standard	
	X.1 X.2	Service Analysis	
	X.2 X.3	Project Processing Requirements	
	X.4	Existing Conditions	
	X.5	Adequacy Analysis	
	X.6	Existing Water Facilities	
	X.7	Proposed Facilities	
	X.7 X.8	Financing Water Facilities.	
	X.9	Threshold Compliance	
		1	
XI.	SEWER		
	XI.1	Threshold Standard	
	XI.2	Service Analysis	
	XI.3	Project Processing Requirements	
	XI.4	Existing Conditions	
	XI.5	Adequacy Analysis	
	XI.6	Recommended Sewerage Facilities	
	XI.6.1	Improvements	106
	XI.6.2	Phasing	106
	XI.7	Financing Sewerage Facilities	107
	XI.8	Threshold Compliance	109

XII.	DRAINA	GE	114
	XII.1	Threshold Standard	114
	XII.2	Service Analysis	114
	XII.3	Project Processing Requirements	115
	XII.4	Existing Conditions	115
	XII.5	Proposed Facilities	116
	XII.6	Financing Drainage Facilities	122
	XII.7	Threshold Compliance	122
XIII.	AIR QUA	LITY	127
	XIII.1	Threshold Standard	
	XIII.2	Service Analysis	127
	XIII.3	Threshold Compliance	
XIV.	CIVIC CE	ENTER	133
	XIV.1	Threshold Standard	
	XIV.2	Existing Conditions.	
	XIV.3	Adequacy Analysis	
	XIV.4	Financing Civic Center Facilities	
XV.	CORPOR	ATION YARD	135
11 , .	XV.1	Threshold Standard	
	XV.2	Existing Conditions.	
	XV.3	Adequacy Analysis	
	XV.4	Financing Corporation Yard Facilities	
XVI.	OTHER P	PUBLIC FACILITIES	137
21 1 1.	XVI.1	Threshold Standard	
	XVI.3	Existing Conditions.	
	XVI.4	Financing Other Public Facilities	
XVII.	FISCAL /	ANALYSIS	
AVII.	XVI.1	Threshold Standard	
	XVI.1 XVI.2	Facility Master Plan	
	XVI.2 XVI.3	Project Processing Requirements	
	XVI.3 XVI.4	Fiscal Analysis of Project	
	XVI.4 XVI.5	Fiscal Impact	
VVIII		*	
XVIII.	XVII.1	FACILITY FINANCE	
	XVII.1 XVII.2	Subdivision Exactions	
	XVII.2 XVII.3	Development Impact Fee Programs	
	XVII.3 XVII.4		
	XVII.4 XVII.5	Debt Finance Programs Other Methods Used to Finance Facilities	
	XVII.6 XVII.7	Public Facility Finance Policies	
	XVII.7 XVII.8		
	A V 11.8	Lifecycle Cost	143
A	PPENDIX		147
A	ppendix A	Fiscal Impact Analysis	

# **List of Exhibits**

No.	Title	Page
Exhibit 1	Regional Location Map	9
Exhibit 2	Vicinity Map	10
Exhibit 3	Site Utilization Plan	14
Exhibit 4	Conceptual Phasing Plan	17
Exhibit 5	Circulation Element	28
Exhibit 6	PFFP Roadways	29
Exhibit 7	Parks and Open Space Plan	80
Exhibit 8	Trails Plan	81
Exhibit 9	Existing Water System	96
Exhibit 10	Proposed Water System	97
Exhibit 11	Existing Recycled Water System	98
Exhibit 12	Proposed Recycled Water System	99
Exhibit 13	Existing Sewer Facilities	111
Exhibit 14	Proposed On-site Sewer Facilities	112
Exhibit 15	Proposed On-site Sewer Phasing	113
Exhibit 16	Proposed Drainage Facilities	125
Exhibit 17	Proposed Water Quality Bioretention Facilities	126

# **List of Tables**

Table No.	Title	Page
Table A.1	Summary of City DIF Fees by Phase and Facility	5
Table A.2	Village 10 SPA Land Use Summary	8
Table B.1	Residential Development Forecast 2013-2018	12
Table B.2	Site Utilization Table	15
Table B.3	Phasing Plan Summary	16
Table B.4	Conceptual Phasing Plan	18
Table B.5	TDIF Schedule	20
Table B.6	Public Facilities DIF Components	21
Table B.7	Level of Analysis	22
Table C.1	Village 10 Project Trip Generation – Year 2025	25
Table C.2	Village 10 Project Trip Generation – Year 2030	25
Table C.3	Summary of Internal Intersection Signal Warrants	27
Table C.4	Village 10 Internal Roadway Segment Performance	27
Table C.5	Village 10 Internal Neighborhood Streets	30
Table C.6	Frontage and Access Thresholds	33
Table C.7	EDU Triggers to Recommended Mitigation Measures	34
Table C.8	Estimated TDIF Fees	36
Table C.9	Estimated Traffic Signal Fees	36
Table D.1	Police Historic Response Times - Priority I	46
Table D.2	Police Historic Response Times - Priority II	47
Table D.3	Public Facilities Fees For Police	48
Table E.1	Current Fire Station Inventory	50
Table E.2	Projected Call Volume	52
Table E.3	Fire/EMS –Emergency Response Times since 2000	52
Table E.4	Fire/EMS –Emergency Response Times Comparison	54
Table E.5	Public Facilities Fees For Fire.	55
Table F.1	Chula Vista Elementary School District Enrollments vs. Capacity	58
Table F.2	SUHSD High School Enrollments vs. Permanent Capacity	59
Table F.3	Student Generation by Development Phase	60
Table G 1	Existing Library Facilities	64

No.	Title	Page
Table G.2	Library Space Demand Compared to Supply	66
Table G.3	Public Facilities Fees For Libraries.	66
Table H.1	Quimby Act Parkland Requirements	69
Table H.2	Parkland Dedication Ordinance Standards	69
Table H.3	Parkland Dedication Requirements per City Ordinance	69
Table H.4	SPA Plan Park Acres and Eligible Credits	70
Table H.5	Park Acreage Demand Compared to Supply East of Interstate 805	71
Table H.6	Village 10 SPA Park Supply by Phase	71
Table H.7	Park Acquisition and Development (PAD) Fees Development Component Only	74
Table H.8	Park Acquisition and Development (PAD) Fees Acquisition Component Only	75
Table H.9	Public Facilities Fees For Recreation	77
Table I.1	Average/Normal Water Year Supply & Demand	85
Table I.2	Single Dry Year Supply & Demand	85
Table I.3	Water Duty Factors	88
Table I.4	Projected Potable Water Demands	88
Table I.5	Projected Recycled Water Demands	89
Table I.6	Village 10 Water Facility Phasing Summary	95
Table J.1	Sewerage Generation Factors	102
Table J.2	Chula Vista Projected Sewage and Treatment Capacity	102
Table J.3	EDU Summary	103
Table J.4	Salt Creek Interceptor Capacity Analysis	104
Table J.5	Village 10 Projected Sewer Flows	105
Table J.6	Sewer Facility Phasing Summary	107
Table J.7	Salt Creek Sewer Impact Fee	107
Table J.8	Village 10 - Salt Creek Basin Impact Fees	108
Table K.1	Summary of Pre-Developed Flows to Otay River	116
Table K.2	Summary of Developed Flows to Otay River	117
Table K.3	Summary of Pre vs. Post Developed Condition Flows to Otay River	118
Table L.1	Estimated Daily Maximum Operational Emissions – 2030 (pounds/day)	129
Table L.2	Estimated Operational GHG Emissions (metric tons/year)	130
Table M.1	Civic Center Fees for Otay Ranch Village 10 SPA	134
Table N.1	Corporation Yard Fees for Otay Ranch Village 10 SPA	136
Table O.1	Public Facilities Fees For Other Public Facilities	137
Table P.1	Village 10 Fiscal Impact	140

]	Page intentionally left blank	

#### I. EXECUTIVE SUMMARY

#### **OVERVIEW**

This Public Facility Finance Plan (PFFP) addresses the public facility needs associated with the Otay Ranch Village 10 Sectional Planning Area (SPA) Plan. The proposed project as described in the SPA Plan is sometimes referred to as "The Project" in this PFFP. The PFFP has been prepared under the requirements of the City of Chula Vista's Growth Management Program and Chapter 9, Growth Management of the Otay Ranch General Development Plan (GDP). The preparation of the PFFP is required in conjunction with the preparation of the SPA Plan for the project to ensure that the phased development of the project is consistent with the overall goals and policies of the City's General Plan, Growth Management Program, and the Otay Ranch GDP which was adopted by the Chula Vista City Council on October 28, 1993 and recently updated to ensure that the development of the project will not adversely impact the City's Quality of Life Threshold Standards. This PFFP meets the policies and objectives of the Otay Ranch GDP.

This PFFP is based upon the phasing and project information that has been presented in the *University Villages Sectional Planning Area (SPA) Plan Otay Ranch Village 10 dated July 25, 2014 by Hunsaker & Associates* and the *Environmental Impact Report for the Otay Ranch University Villages Project dated August 2014 by Dudek.* The PFFP begins by analyzing the existing demand for facilities based upon the demand from existing development and those projects with various entitlements through the year 2018 (using a starting date of 2014, per the EIR). Further, the PFFP uses the developer proposed phasing to determine the associated impacts.

The Village 10 SPA Plan area represents a specific geographic area within the overall Otay Ranch planning area of Chula Vista. Planning entitlement documents and technical reports related to the Village 10 SPA Plan area have been processed along with Otay Ranch Planning Areas Villages 3 North, a portion of Village 4, and Village 8 East. The Village 10 public facility review and analysis has been conducted in the context of the surrounding Otay Ranch Villages 3 North, a portion of Village 4, and Village 8 East. Technical reports utilized in the preparation of and referenced in this PFFP include analysis of Villages 3 North, a portion of Village 4, Village 8 East and as such, some public facility discussion in this PFFP may include discussion of those peripheral villages in proximity to Village 10.

When specific thresholds are projected to be reached or exceeded based upon the analysis of the phased development of the project, the PFFP provides recommended mitigation necessary for continued compliance with the Growth Management Program and Quality of Life Threshold Standards. The development phasing analyzed in this PFFP is consistent with the SPA Phasing Plan, but may indicate that the development phasing should be limited or reduced until certain actions are taken to guarantee public facilities will be available or provided to meet the Quality of Life Threshold Standards. Changes to the phasing shall require approval of the Director of Development Services.

Typically, as an applicant receives each succeeding development approval, the applicant must perform the required steps to ensure the timely provision of the required facility. Failure to perform the required step curtails additional development approvals. The typical steps are illustrated below:

#### **Performance of Facility Thresholds**

#### GDP:

- Goals, objectives & policies established.
- Facility thresholds established.
- Processing requirements established.

#### SPA:

- Facility financing refined and funding source identified consistent with GDP goals, objectives & policies.
- Facility demand and costs calculated consistent with adopted land uses and GDP defined methodologies.
- Specific facility financing and phasing analysis performed to assure compliance with Growth Management Threshold Standards.
- Facilities sited and zoning identified.

#### **Tentative Map:**

- Subdivision approval conditioned upon assurance of facility funding.
- Subdivision approval conditioned upon payment of fees, or the dedication, reservation or zoning of land for identified facilities.
- Subdivision approval conditioned upon construction of certain facility improvements.

#### Final Map:

- Tentative Map conditions performed.
- Lots created.

#### **Building Permit:**

• Impact fees paid as required.

The critical link between the Threshold Standards and development entitlements is the PFFP. Part II, Chapter 9, Section C of the GDP/SPA Processing Requirements, General Development Plan Implementation, requires the preparation of Public Facility Financing and Phasing Plans in conjunction with SPA approval. This PFFP satisfies the GDP requirement. The PFFP requires the preparation and approval of phasing schedules showing how and when facilities and improvements necessary to serve proposed development will be installed or financed to meet the Threshold Standards, including:

- An inventory of present and future requirements for each facility.
- A summary of facilities cost.
- A facility phasing schedule establishing the timing for installation or provisions of facilities.
- A financing plan identifying the method of funding for each facility required.
- A fiscal impact report analyzing SPA consistency with the Subregional Plan (SRP).

Subsection C of the City of Chula Vista Municipal Code (CVMC) Section 19.09.100 (Growth Management Ordinance) requires that if the City Manager determines that facilities or

improvements within a PFFP are inadequate to accommodate any further development within that area the City Manager shall immediately report the deficiency to the City Council. If the City Council determines that such events or changed circumstances adversely affect the health, safety or welfare of City, the City may require amendment, modification, suspension, or termination of an approved PFFP.

#### A. GENERAL CONDITIONS FOR VILLAGE 10 SPA PFFP

- 1. All development within the boundaries of the PFFP for the project shall conform to the provisions of Section 19.09 of the Chula Vista Municipal Code (Growth Management Ordinance) as may be amended from time to time and to the provisions and conditions of this Public Facilities Financing Plan.
- 2. All development within the boundaries of the PFFP for the project shall be required to pay development impact fees, unless the developer has entered into a separate agreement with the City, for public facilities, transportation and other applicable fees pursuant to the most recently adopted program by the City Council, and as amended from time to time. Development within the boundaries of the Otay Ranch Village 10, SPA shall also be responsible for fair share proportionate fees that are necessary to meet the adopted facility performance standards as they relate to the SPA Plan and subdivision application.
- 3. The Public Facilities Finance Plan shall be implemented in accordance with Chula Vista Municipal Code (CVMC) 19.09.090. Future amendments shall be in accordance with CVMC 19.09.100 and shall incorporate newly acquired data, to add conditions and update standards as determined necessary by the City through the required monitoring program. Amendment to this Plan may be initiated by action of the Planning Commission, City Council or property owners at any time. Any such amendments must be approved by the City Council.
- 4 Approval of this PFFP does not constitute prior environmental review for projects within the boundaries of this Plan. All future projects within the boundaries of this PFFP shall undergo environmental review as determined appropriate by the City of Chula Vista.
- 5. Approval of this PFFP does not constitute prior discretionary review or approval for projects within the boundaries of the Plan. All future projects within the boundaries of this PFFP shall undergo review in accordance with the Chula Vista Municipal Code. This PFFP analyzes the maximum allowable development potential for planning purposes only. The approval of this plan does not guarantee specific development densities.
- 6. The facilities and phasing requirements identified in this PFFP are based on the proposed Project Site Utilization Plan (Exhibit 3).
- 7. The Development Services Director will determine if any future proposed changes to the approved density and/or phasing plan requires reanalysis of public facilities and an amendment to the PFFP.
- 8. Density Transfer is permitted within the University Villages project pursuant to the Land Offer Agreement between the Applicant and the City of Chula Vista, dated July 8, 2014. The Development Services Director will determine, based upon the scope of the proposed density transfer, whether additional information (i.e. traffic, air quality, global climate change, utilities, etc.) is necessary for Administrative Approval of the density transfer.

#### B. PUBLIC FACILITY COST AND FEE SUMMARY

The following tables identify and summarize the various facility costs associated with development of the project. The facilities and their costs are identified in detail in subsequent sections of this document. The tables indicate a recommended financing alternative based upon current Chula Vista practices and policies. However, where another financing mechanism may be shown at a later date to be more effective, the City may implement such other mechanisms in accordance with City policies. This will allow the City maximum flexibility in determining the best use of public financing to fund public infrastructure improvements.

The University Villages TIA, Otay Ranch Village 3 North, 8 East and 10, Revised July 31, 2014 by Chen + Ryan, has identified onsite and offsite road improvements that will be required as the result of the development of the project. The Village 10 SPA Project is anticipated to begin construction in 2025. The Village 3 North and the Village 8 East SPA Projects are anticipated to begin construction and generate traffic in the years 2015 and 2020, respectively. The transportation improvement projects listed for Village 10 include both offsite and onsite improvements. Most of the transportation improvements are eligible for funding through the City's Transportation Development Impact Fee (TDIF) program. In the event the developer constructs a TDIF improvement, the cost of the improvement may be eligible for credit against TDIF fees. Construction of non-TDIF eligible improvements shall be completed by the developer as a project exaction.

Table A.1 summarizes the public facility phasing and associated costs. Transportation Development Impact Fees and the Traffic Signal Fees by the project total approximately \$19,905,520. These fees do not include Traffic Signal Fees, which will be determined at the time building permits are applied for. Also, these fees do not include any credits the developer may have or may receive through a Development Agreement or through previous construction of TDIF eligible facilities.

Backbone sewer and water improvements will be funded, in part, through the payment of DIF fees and capacity fees established for these purposes. The Developer will fund onsite facilities. The Developer shall also bond for any off-site sewer improvements with the first final map for the Project, unless otherwise approved by the City Engineer.

The estimated project sewer fees is approximately \$2,099,622 (does not include the Administration Fee for sewer connection permit). The entire project site is within the Salt Creek Sewerage Basin DIF.

The total costs for the Village 10 SPA Plan project Capital Improvement Plan (CIP) Potable and Recycled Water Facilities will be determined by the Otay Water District (OWD). According to the OWD policy No. 26, OWD will provide for the construction and design costs associated with the development of these improvements or pursuant to any agreement or provisions in effect at the time.

The project is anticipated to require one elementary school, which may be constructed with funding through a Mello-Roos CFD established by the Chula Vista Elementary School District and as may be memorialized in a School Mitigation Agreement with the district. The project will generate Middle and High School age students. The project may also participate in a CFD to be established by the Sweetwater Union High School District.

The project will trigger development impact fees for parks of approximately \$26,148,310 and for libraries of approximately \$2,752,680. Police, fire and emergency medical services, civic center, corporation yard, and other city public facilities will be funded, in

part, from revenues generated from the payment of Public Facilities Development Impact Fees (PFDIF) at building permit issuance. These fee revenues total approximately \$13,494,565. The City's development impact fees by phase and facility for the Project are identified on Table A.1.

		Table			
	Summary	Otay Ranch V of Estimated DI	Village 10 SPA F Fees by Phase	& Facility	
Facility	Yellow	Red	Green	Blue	Totals
Traffic (1)	\$4,892,599	\$3,648,248	\$2,711,198	\$7,876,060	\$19,128,105
Traffic Signal	\$0	\$0	\$219,602	\$557,8130	\$777,415
Sewer	\$522,842	\$400,902	\$297,389	\$878,489	\$2,099,622
Drainage (2)	N/A	N/A	N/A	N/A	N/A
Water (2)	N/A	N/A	N/A	N/A	N/A
Police (5)	\$774,691	\$487,932	\$362,607	\$1,422,340	\$3,047,570
Fire/EMS (5)	\$516,355	\$406,756	\$302,281	\$788,788	\$2,014,180
Schools (3)	N/A	N/A	N/A	N/A	N/A
Library (5)	\$700,826	\$461,944	\$343,294	\$1,246,616	\$2,752,680
Parks (4) &	\$6,698,824	\$5,192,344	\$3,858,694	\$10,398,448	\$26,148,310
Recreation (5)	\$532,043	\$350,692	\$260,617	\$946,388	\$2,089,740
Civic Center (5)	\$1,183,386	\$804,752	\$598,052	\$2,056,680	\$4,642,870
Corp. Yard (5)	\$176,220	\$131,400	\$97,650	\$283,680	\$688,950
Other Facilities (5)	\$257,762	\$175,492	\$130,417	\$447,584	\$1,011,255
Total	\$16,255,548	\$12,060,462	\$8,962,199	\$26,345,073	\$64,401,243

Notes: (1) TDIF only.

(2) No city imposed DIF program in place for this facility.

Please reference Exhibit 4, Conceptual Phasing Plan.

The Village 10 SPA Plan timing and funding source for project supporting public facilities and services is summarized and identified on Table B.3.

The fees provided in this table are estimates only and subject to change. Fees are based on the latest Form 5509. Fees are subject to change as the ordinance is amended by the City Council from time to time.

5

<sup>(3)</sup> No city imposed DIF program, however, all properties, including non-residential, are assessed a statutory school fee under state law to mitigate impacts on school facilities caused by residential development.

<sup>(4)</sup> Includes both Development and Acquisition fee in lieu. Not applicable to non-residential projects.

<sup>(5)</sup> Facilities funded by Public Facilities DIF component.

#### II. INTRODUCTION

#### II.1 Overview

The City of Chula Vista has thoroughly reviewed the issues dealing with development and the additional impacts it places on public facilities and services. City Council's approval of the "Threshold Standards and Growth Management Oversight Committee (Commission) Policy" (1997) and the "Growth Management Element" of the 1989 General Plan were the first steps in the overall process of addressing growth-related issues. The second step in this process was the development and adoption of the City's "Growth Management Program" document (1991 and the "Growth Management" ordinance (1991).

The Chula Vista City Council adopted the "Growth Management Program" on April 23, 1991 (Resolution No. 16101) and the implementing "Growth Management" ordinance (No. 2448) on May 28, 1991. These documents implement the Growth Management Element of the General Plan, and establish a foundation for carrying out the development policies of the City by directing and coordinating future growth in order to guarantee the timely provision of public facilities and services.

The Growth Management Ordinance requires a Public Facilities Finance Plan (PFFP) to be prepared for future development projects requiring a Sectional Planning Area (SPA) Plan or Tentative Map. The contents of the PFFP are governed by Section 19.09.060 of the Municipal Code, which requires that the plan show how and when the public facilities and services identified in the Growth Management Program will be installed or financed.

## II.2 Purpose

The purpose of the Public Facilities Finance Plan is to implement the City's Growth Management Program and to meet the General Plan goals and objectives as well as the Growth Management Element goals and objectives. The Chula Vista Growth Management Program implements the City's General Plan and Zoning Ordinance by ensuring that development occurs only when necessary public facilities and services exist or are provided concurrent with the demands of new development.

#### II.3 Growth Management Threshold Standards

City Council Resolution No. 13346 identified 11 public facilities and services with related threshold standards and implementation measures. These public facilities and services were listed in a policy statement dated November 17, 1987 and have subsequently been refined based on recommendations from the Growth Management Oversight Commission (GMOC).

The 11 public facilities and services include:

- Traffic
- Police
- Fire/EMS
- Schools
- Libraries
- Parks and Recreation

- Water
- Sewer
- Drainage
- Air Quality
- Fiscal

During development of the Growth Management Program, Civic Facilities and Corporation Yard were added to the list of facilities to be analyzed in the PFFP:

Threshold Standards are used to identify when new or upgraded public facilities are needed to mitigate the impacts of new development. These threshold standards have been prepared to guarantee that public facilities or infrastructure improvements will keep pace with the demands of growth.

In order to be consistent with the Project Environmental Impact Report for the Otay Ranch University Villages Project, August 2014 by Dudek, this PFFP is based on the 2013 GMOC Annual Report. Generally, the findings of the 2014 Annual Report are similar to the 2013 report in that the same four Quality of Life Threshold Standards were found to be out of compliance. These standards include: Fire Response Times; Libraries; Police Priority 2 Response Times; and Traffic (One Arterial Segment: Heritage Road between Olympic Parkway and Telegraph Canyon continues to be non-compliant).

#### II.4 Project Background

The Otay Ranch General Development Plan/ Sub Regional Area Plan (GDP/SRP) was originally adopted by Chula Vista City Council and the San Diego County Board of Supervisors October 28, 1993. The plan governs the 23,000+ acre Otay Ranch Properties. The Otay Ranch GDP is based on and implements the City of Chula Vista General Plan. The 1993 Otay Ranch GDP includes plans for urban villages, a resort community, the Eastern Urban Center, industrial areas, rural estate planning areas, and a university. The Village 10 project area is located in the southeastern portion of the Otay Ranch GDP (See Exhibits 1 & 2).

In 2005, the Chula Vista City Council adopted an update to the Chula Vista General Plan; however, the Council deferred their land use decision on the southern portions of the Otay Valley, which includes Village 10. The General Plan and GDP were amended in 2013 to implement land use changes in Village 8 West and 9 (GPA 09-01 and PCM 09-11). In addition, the Chula Vista City Council entered into a Land Offer Agreement (LOA) with the Applicant in 2008. The LOA was subsequently amended in 2010 and again in 2014. The LOA established a framework for planning the southern portion of the Otay Valley Parcel, including the creation of a future University and Regional Technology Park. The SPA Plan implements the LOA by designating land uses consistent with the LOA in areas previously deferred by the City Council in conjunction with the 2005 General Plan Update.

The Village 10 SPA Plan consists of approximately 363.4 acres located in the eastern portion of the Otay Valley Parcel of Otay Ranch, between the Eastern Urban Center and Salt Creek. The site is characterized by a broad mesa with slopes leading down to Salt Creek along the eastern boundary and the Otay River Valley along the southern boundary. Village 10 is adjacent to Village 9 to the west, the proposed University and Research Technology Park site to the north and east and the Otay River Valley and Otay Valley Regional Park to the south.

The proposed Village 10 SPA Plan seeks to create an urban village containing approximately 1,740 housing units and other village-associated land uses. The Village 10 SPA village core contains multi-family residential, a community purpose facility site, an elementary school site and a neighborhood park. The proposed mix of land use designations for Village 10 SPA area includes: Single Family Residential, Multi-Family Residential, Parks, School, Community Purpose Facilities, Open Space, Preserve Open Space, Private Open Space, and Circulation. Housing densities generally decrease from north to south. Multiple points of vehicular and pedestrian connectivity between Village 10 and the University site are provided at the northern village edge, ultimately connecting to Hunte Parkway.

A total of 1,045 multi-family units are planned in a linear village core. The lower-density residential areas south of the village core include a total of 695 single-family units. The total population of Village 10 SPA is approximately 5,638. The proposed mix of residential land use designations for the Village 10 SPA includes Residential Medium (M) and Mixed Use (MU). The Village 10 SPA also includes 212.7 acres designated OS/P. Table A.2 summarizes the Village 10 proposed land uses.

		Table A.2 fillage 10 SPA d Use Summary		
Land Use	Gross Acres	Commercial Square Footage	Residential Dwelling Units	Population
Single-Family Residential	74.8		695	2,252
Multi-Family Residential	21.5		1,045	3,386
Parks	7.6			
School	9.2			
Community-Purpose Facilities	4.3			
Open Space (OS-2)	16.5			
Private Open Space	0.7			
Preserve	212.7			
Circulation	16.1			
Subtotal	363.4		1,740	5,638

Source: Project EIR

#### **II.5** Public Facilities Finance Plan Boundaries

Section 19.12.070 of the Municipal Code requires that the City establish the boundaries of the PFFP at the time a SPA Plan or Tentative Map(s) is submitted by the applicant. The boundaries shall be based upon the impact created by the Project on the existing and future need for facilities. The project boundaries will correlate the proposed development project with existing and future development proposed for the area of impact to provide for the economically efficient and timely installation of both onsite and offsite facilities and improvements required by the development. In establishing the boundaries for the PFFP, the City shall be guided by the following considerations:

- A. Service areas, drainage, sewer basins, and pressure zones that serve the Project;
- B. Extent to which facilities or improvements are in place or available;
- C. Ownership of property;
- D. Project impact on public facilities relationships, especially the impact on the City's planned major circulation network;
- E. Special district service territories;
- F. Approved fire, drainage, sewer, or other facilities or improvement master plans.

The boundaries of the PFFP for the project are congruent with the SPA Plan boundaries. Further, the PFFP addresses facilities (i.e. streets, drainage, sewer, police, fire, etc.) that are impacted beyond the boundaries of the SPA Plan.

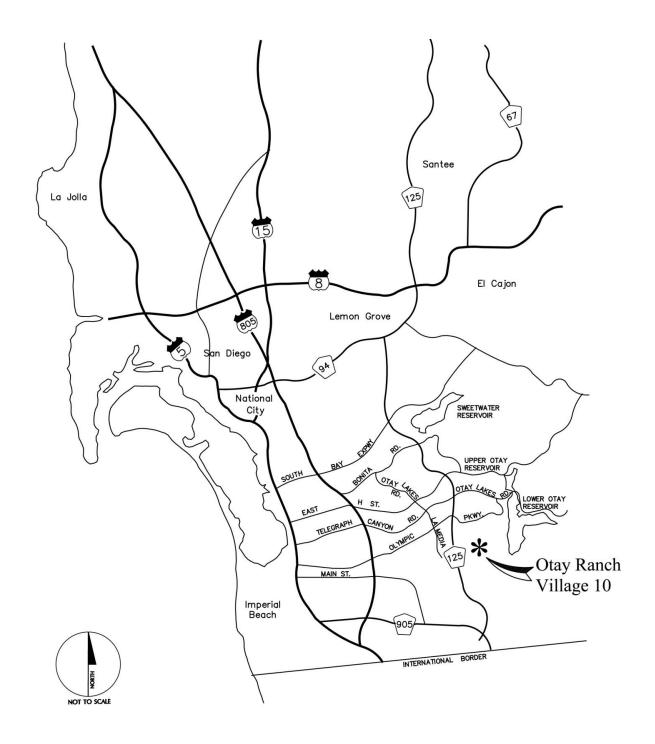


Exhibit 1 Regional Location Map

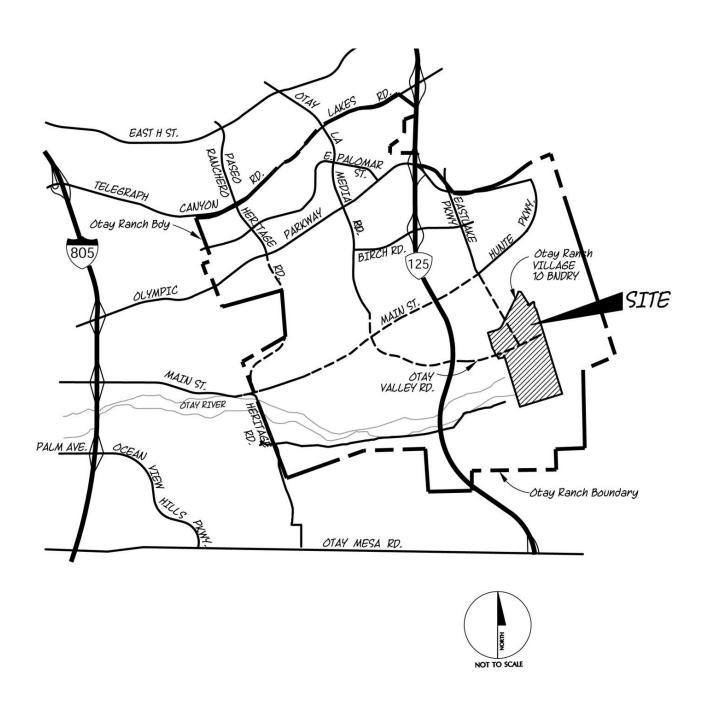


Exhibit 2 Vicinity Map

# II.6. LAND USE ASSUMPTIONS

#### II.6.1. Purpose

The purpose of this section is to quantify how the Otay Ranch Village 10 SPA project will be analyzed in relationship to all other projects which are at various stages in the City's development process. The Growth Management Program addressed the issue of development phasing in relationship to location, timing, and fiscal/economic considerations.

Based upon the overall elements to be considered when projecting the phasing of development and policies contained in the Growth Management Program, the City was able to forecast where and when development will take place and produced a 5-year Development Phasing Forecast. Subsequent to the approval of the Growth Management Program, the forecasted development phasing has been updated periodically as facility improvements are made and the capacity for new development becomes available. The current update is summarized on Table B.1.

The specific factors, which affect the development-phasing forecast, include the status of development approvals and binding development agreements, and the completion of the remaining interchanges along State Route 125 (Main Street & Otay Valley Road). These components were reviewed as part of this PFFP in conjunction with the requirement to provide facilities and services concurrent with the demand created by the project to maintain compliance with the Threshold Standards.

The management of future growth includes increased coordination of activities of the various City departments as well as with both the Sweetwater Union High School District and the Chula Vista Elementary School District and the Otay Water District that serve the City of Chula Vista. The growth forecast is a component of the City of Chula Vista's Growth Management Program. The Development Services Department provides annual growth forecasts for two time frames: 18 months and a 5-year period. This information enables City departments and the other aforementioned service agencies to assess the probable impacts that growth may have on maintaining compliance with the City's facilities and service Threshold Standards. In addition, City departments and the other service agencies use this data to report potential impacts to the GMOC.

#### II.6.2. Existing Development

As a starting point, the PFFP considers all existing development up to January 2013 as the base condition. This information is based upon City of Chula Vista Development Services Department growth management monitoring data. According to this and other data, the population of the City as of January 2013 is estimated at 251,613 (2013 Annual Residential Growth Forecast). This estimate is based on city estimates of growth for 2013 and combined with data from the California Department of Finance (DOF).

For the purposes of projecting facility demands for the Otay Ranch Village 10 SPA, the City of Chula Vista utilizes a population coefficient of 3.24 persons per dwelling unit. This factor is used throughout this PFFP to calculate facility demands from approved projects. The coefficient has been confirmed for use in the PFFP by the Development Services Department. The same coefficient will be used for calculating the specific project facility demands.

### **II.6.3.** Development Phasing Forecast

A summary of the 2013 growth forecast is shown in Table B.1. The table presents an estimate of the amount of development activity anticipated to the year 2018. The total number of dwelling units permitted by the year 2018 is approximately 8,757 dwelling units. It should be noted that these projections are estimates and should be used for analytical purposes only and unless a development

agreement or other legal instrument guarantees facility capacity, some projects with varying levels of entitlement may not have committed capacity. Village 10 is not in Table B.1 since it is not anticipated to begin construction until after 2020.

Table B.1 GMOC 2014 – Eastern Chula Vista Residential Development Forecast September 2013 – December 2018

DECEMBER 20  E*  MF  114  372  0  0  0  0  108  0  0  0  0  0  0  0  0  0  0  0  0	1SS SF 61 0 97 0 9 35 0 130 0 0		72 0 178 27 0 0 0 0 0 0	69 0 177 0 0 0 0 250	13 0 112 0 0 0 0 0 0 0	9 0 120 40 0 0		0 0 120 40 0 0	305 0 415 27 31 67	
MF  114  372  0  0  0  0  0  108  0	61 0 97 0 9 35 0 130 0	107 300 0 0 0 0 0 96 125	72 0 178 27 0 0 0 0	69 0 177 0 0 0	13 0 112 0 0 0	9 0 120 40 0	0 0 0 0 0 0	0 0 120 40	305 0 415 27 31	299 672 417 80
114 372 0 0 0 0 0 0 0 0 0	61 0 97 0 9 35 0 130 0	107 300 0 0 0 0 0 0 96 125	72 0 178 27 0 0 0 0 300	69 0 177 0 0 0	13 0 112 0 0 0	9 0 120 40 0	0 0 0 0 0	0 0 120 40	305 0 415 27 31	299 672 417 80
372 0 0 0 0 0 0 0 0 0 0	0 97 0 9 35 0 130	300 0 0 0 0 0 0 96 125 0	0 178 27 0 0 0 0	0 177 0 0 0	0 112 0 0 0	0 120 40 0	0 0 0 0	0 120 40 0	0 415 27 31	672 417 80
372 0 0 0 0 0 0 0 0 0 0	0 97 0 9 35 0 130	300 0 0 0 0 0 0 96 125 0	0 178 27 0 0 0 0 300	0 177 0 0 0	0 112 0 0 0	0 120 40 0	0 0 0 0	0 120 40 0	0 415 27 31	672 417 80
0 0 0 0 0 0 0 0 0	97 0 9 35 0 130 0	0 0 0 0 96 125	178 27 0 0 0 0 300	177 0 0 0 0	112 0 0 0 0	120 40 0	0 0 0	120 40 0	415 27 31	417 80
0 0 0 0 0 0 0 108	0 9 35 0 130 0	0 0 0 0 96 125	27 0 0 0 0 300	0 0 0	0 0 0	40 0 0	0 0	40	27 31	80
0 0 0 0 0 108	9 35 0 130 0	0 0 96 125	0 0 0	0 0	0 0	0	0	0	31	
0 0 0 108 0	35 0 130 0	0 96 125	0 0	0	0	0	0	-	7.50	0
0 0 108 0	0 130 0	96 125 0	0	0	0	_		0	67	
0 108 0	130 0 0	125	300		1.5	0	0		0/	0
108	0	0	17.07	250			9	0	0	96
0	0			200	300	250	272	250	1002	875
	_		0	0	0	0	0	0	0	108
n		0	0	0	0	0	0	0	1	0
0	8	0	0	0	0	.0	0	0	24	0
34	0	11	0	0	. 0	0	0	0	0	45
0	0	0	130	125	300	250	300	250	730	625
0	60	118	59	153	60	141	100	140	279	552
10 0	0	0	0	0	73	174	102	263	175	437
0	0	448	0	0	0	0	0	0	0	448
310	0	87	0	354	0	18	0	0	0	769
938	400	1,292	766	1,128	858	1,002	774	1,063	3056	5423
85	0	0	0	0	0	0	0	0	136	85
0	0	0	0	0	0	0	0	0	18	0
0	0	0	8	0	8	0	8	0	24	0
0	0	0	0	0	0	0	0	0	15	0
1,023	400	1,292	774	1,128	866	1,002	782	1,063	3249	5508
100	1,6	92	1,	902	1,8	368	1,8	845	8,7	757
	0 0	0 0 0 0 0 0 0 0 1,023 400	0 0 0 0 0 0 0 0 0 1,023 400 1,292	0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	0 0 0 0 0 0 0 0 0 8 0 0 0 0 0 0 1,023 400 1,292 774 1,128	0 0 0 0 0 0 0 0 0 0 8 0 8 0 0 0 0 0 0 0 1,023 400 1,292 774 1,128 866	0 0 0 0 0 0 0 0 0 0 0 8 0 8 0 0 0 0 0 0	0         0         0         0         0         0         0         0         0         0         0         0         0         0         0         0         8         0         8         0         8         0         8         0         8         0         8         0	0         0	0         0         0         0         0         0         0         18           0         0         0         8         0         8         0         8         0         24           0         0         0         0         0         0         0         0         15           1,023         400         1,292         774         1,128         866         1,002         782         1,063         3249

\*ISSUE = Building Permit

Source: City of Chula Vista Annual Residential Growth Forecast Years 2013 through 2018, Sept. 2013.

#### II.6.4. Village 10 SPA Development Summary

The Village 10 Site Utilization Plan, shown on Exhibit 3, illustrates an urban village containing 1,740 homes and other village-associated land uses on approximately 363.4 acres, and approximately 212.7 acres designated Preserve Open Space. Village 10 is a complementary village to the future Village 9 Town Center, University and Regional Technology Park site. The village core area consists of higher-density, multi-family homes, a 9.2 acre elementary school site, 4.3-acres of Community Purpose Facilities (CPF) site, and a 7.6-acre neighborhood park (P-1) located along the northern village edge. The park site provides a transition between future University land uses and the lower-density residential land uses to the south.

The plan locates 1,045 multi-family units in with the village core. The lower-density residential areas south of the village core provide a total of 695 single-family units. The total population of Village 10 is estimated at 5,638. The proposed mix of residential land use designations for Village 10 includes Residential Medium (M) and Mixed Use (MU). Private recreational sites (CPF and P-OS) totaling 2.4 acres are distributed throughout the residential neighborhoods to the south of the village core and connected to the core along a network of Promenade Streets. The Village 10 Tentative Map (TM) establishes subdivision, street standards, and infrastructure requirements.

The Village 10 SPA Plan distributes private recreational sites (CPF and P-OS) throughout the residential neighborhoods to the south of the village core, which is connected to the core along a network of Promenade Streets. The proposed Village 10 TM establishes the subdivision, street standards, and infrastructure requirements.

Regional access to the Village 10 project is currently provided by SR-125, located approximately 1.5 miles west of the project area. I-805 and I-5, approximately 5.5 miles west and 8 miles west of Village 10, respectively, provide additional north—south access. SR-54 provides regional east—west circulation and is located approximately 6.5 miles northwest of the project area. SR-905 also provide regional east—west circulation and is located approximately 2.5 miles south of the project area.

Main Street/Hunte Parkway provides east—west access to Village 10, connecting to SR-125 to the west. Additional east—west access is provided along Olympic Parkway, which connects to SR-125, I-805, and I-5. North—south access is provided via University Drive and Discovery Falls. The primary entry from the north into Village 10 is from Discovery Falls. Otay Valley Road, a Secondary Village Entry, provides access from the west. An additional entry to the northern portion of Village 10 is provided from Hunte Parkway at University Drive.

The Village 10 SPA Plan's internal circulation network includes Secondary Village Entry, Residential Streets (Promenade), and Parkway Residential streets (see SPA Plan for specific design details). The planned circulation network also includes an extensive network of bicycle routes and pedestrian trails, as described in the SPA Plan. In addition, the Village 10 SPA Plan accommodates the expansion of the planned regional transit system.

#### Parks, Recreation, and Open Space

The Village 10 Parks, Recreation, and Open Space Plan amenities include a neighborhood park (P-1), pedestrian and bicycle facilities, private recreation sites (CPF and P-OS).

#### • Neighborhood Park

A 7.6-acre neighborhood park (P-1) is located in the Village 10 core along the Village Pathway. This location, within walking distance of the most densely populated portion of the village and near the elementary school, provides opportunities for shared facilities and programs. Planned amenities include multipurpose open lawn areas, ball fields, lighted sports courts, picnic shelters, tot lots, parking, and restroom and maintenance buildings.

#### • Community Purpose Facilities

In addition to the 2.6-acre CPF site in the village core, there are three private recreation facilities, ranging in size from 0.5 to 0.7 acre and totaling 1.7 acres, in Village 10. Amenities may include picnic and play areas, tot lots, sports courts, and passive recreation uses.

#### • Private Open Space

Village 10 includes three P-OS areas that total approximately 0.7 of an acre. These areas serve residents within single-family neighborhoods and may include open lawn areas, ball fields and sports courts, tot lots/play areas, picnic areas, and swimming pools.

#### Circulation

Main Street/Hunte Parkway provides east—west access to Village 10, connecting to SR-125 to the west. Additional east—west access is provided along Olympic Parkway, which connects to SR-125, I-805, and I-5. North—south access is provided via University Drive and Discovery Falls. The primary entry from the north into Village 10 is from Discovery Falls. Otay Valley

#### Otay Ranch Village 10 SPA LEGEND FUTURE P UNIVERSITY PARKS & RECREATION SITE 5 ELEMENTARY CPF COMMUNITY PURPOSE FACILITY R FUTURE RESIDENTIAL UNIVERSITY 05 OPEN SPACE SITE PRIVATE OPEN SPACE R-17a R-17b R-17c R-18a R-18b FUTURE UNIVERSITY OS PRESERVE 5-1 P-1 MSCP BOUNDARY R-19a/R-196 & R-19c R-3 R-2 R-4 R-1 R-5 R-6 VALLEY ROAD CPF-2 R-10 R-9 R-8 EXISTING DIRT ROAD/ RURAL TRAIL R-13 R-12 -POS-3 R-15 SPA BOUNDARY MSCP BOUNDARY UTILITY/ACCESS EASEMENT MSCP BOUNDARY BASIN OTAY RANCH VILLAGE 9 BASIN PRESERVE EXISTING SALT CREEK SEWER INTERCEPTOR/ GREENBELT TRAIL

Source: Otay Ranch Village 10 SPA Plan, July 25, 2014

**Exhibit 3 Site Utilization Plan** 

Table B.2 Village 10 – Site Utilization Table

8.8 CPF-1 CPF-2 CPF-3 CPF-3 CPF-4 CPF-4 CPF Total CPF To				Type	
8.6   Community Pu Facilities   S.8   CPF-1   CPF-2   CPF-3   CPF-4   CPF Total   CPF Tota					Neighborhood
8.6 8.8 CPF-1 CPF-2 CPF-3 CPF-3 CPF-4 CPF Total CPF Tota					Single Family
10.5   CPF-2   CPF-3   CPF-4     12.0   CPF-4     12.4   CPF Total     12.6   11.3   Parks     10.5   Parks Total     8.8   9.0   School   S-1     7.0   Private Open S     7.0   POS-2     POS-3   Private Open S     7.0   OS-2   POS-3     7.0   Private Open S     7.0   OS-2   POS-3     7.0   OS-2   POS-3     7.0   OS-2   POS-3     8.0   CPF-2   POS-3     8.0   CPF-4   CPF-3     9.0   CPF-4   CPF-4     9.0   CPF-2   CPF-3     9.0   CPF-4   CPF-4     9.0	8.6	31	3.6	SF	R-1
Section   CPF-3   CPF-4   CPF-4   CPF Total   CPF To	8.8	64	7.3	SF	R-2
CPF-4 CPF Total	10.5	42	4.0	SF	R-3
12.4   CPF Total	8.0	49	6.1	SF	R-4
12.6 11.3 Parks 11.4 P-1 Parks Total 8.8 9.0 School 8.3 S-1 School Total 7.0 Private Open S POS-1 POS-2 POS-3 Private Open S 7.0 Private Open S OS-2 POS-3 Private Open S OS-2	12.0	48	4.0	SF	R-5
Parks 11.3 Parks 11.4 P-1 Parks Total Parks Total School S-1 School Total School Total PoS-2 PoS-3 Private Open S PoS-3 Private Open S OS-2 PoS-3 Private Open S OS-2 PoS-3 Private Open S OS-2	12.4	47	3.8	SF	R-6
11.4   P-1   Parks Total   P	12.6	44	3.5	SF	R-7
Parks Total  10.5	11.3	44	3.9	SF	R-8
8.8 9.0 School S-1 School Total School Total Pos-2 Pos-3 Private Open S Pos-3 Pos-3 Private Open S Pos-3 Private Open S Pos-3 Private Open S Pos-3	11.4	48	4.2	SF	R-9
9.0 School S-1 School S-1 S-1 School Total T-0 Private Open S POS-1 POS-2 POS-3 Private Open S T-0 Private Open S	10.5	43	4.1	SF	R-10
S. 8.3 S.1 School Total School Total School Total Private Open S POS-1 POS-2 POS-3 Private Open S A 49.4 A 49.4 COS-2	8.8	22	2.5	SF	R-11
7.3 7.0 7.0 7.0 Private Open S POS-1 POS-2 POS-3 Private Open S 7.0 Private Open S POS-3 Pos-3 Private Open S 7.0 OS-2	9.0	56	6.2	SF	R-12
7.0 Private Open S 9.3 POS-1 POS-2 POS-3 Private Open S 48.4 7 48.5 OS-2	8.3	33	4.0	SF	R-13
7.0 Private Open S 9.3 POS-1 POS-2 POS-3 Private Open S 48.4 Private Open S 3 49.4 7 48.5 OS-2	7.3	8	1.1	SF	R-14
POS-1 POS-2 POS-3 Private Open S 48.4 7 48.5 OS-2	7.0	28	4.0	SF	R-15
POS-2 POS-3 Private Open S 48.4 7 48.5 OS-2	7.0	88	12.5	SF	R-16
POS-3 Private Open S 49.4 7 48.5 OS-2	9.3	695	74.8		Single Family Total
5 48.4 Private Open S 3 49.4 7 48.5 OS-2					
3 49.4 7 48.5 OS-2					Multi Family Residential
7 48.5 OS-2	48.4	635	13.1	MF	R-17 (a, b, c)
	49.4	153	3.1	MF	R-18 (a, b)
	48.5	257	5.3	MF	R-19 (a, b, c)
15 48.6	48.6	1,045	21.5		Multi Family Total
Preserve Total					
10 18.1	18.1	1,740	96.3		Residential Total
Circulation					
Internal Circ					
Circulation Tot		es mav	e work us	etail/live	NOTE: Commercial/r

R-19 subject to a conditional use permit.

Land Use Summary	Acres	Units
Other		
Community Purpose Facilities		
CPF-1	2.6	
CPF-2	0.5	
CPF-3	0.5	
CPF-4	0.7	
CPF Total	4.3	
Parks		
P-1	7.6	
Parks Total	7.6	
School		
S-1	9.2	
School Total	9.2	
Private Open Space		
POS-1	0.2	
POS-2	0.3	
POS-3	0.2	
Private Open Space Total	0.7	
OS-2	16.5	
Preserve Total	212.7	
Circulation		
Internal Circulation	16.1	
Circulation Total	16.1	

Source: Otay Ranch Village 10 SPA Plan, July 25, 2014

Road, a Secondary Village Entry, provides access from the west. An additional entry to the northern portion of Village 10 is provided from Hunte Parkway at University Drive.

The Otay Ranch GDP provides for the expansion of the regional transit-way system into Otay Ranch. An east—west bus rapid transit commuter service line is planned along Main Street. A north—south bus rapid transit route is planned through the Eastern Urban Center, connecting to Village 9 adjacent to Village 10. Local bus lines are planned to provide public transit service to Village 10. Circulation within the villages also includes an extensive network of bicycle routes and pedestrian trails, as described under Pedestrian and Bicycle Facilities in this section.

# II.6.5 Phasing:

#### A. Development Phasing

Multiple phases of development are envisioned to complete the required infrastructure improvements. The Conceptual Phasing Plan, Exhibit 4, reflects anticipated market demand for a variety of housing types, commercial and business park development. A summary of the infrastructure phasing is provided in Table B.3.

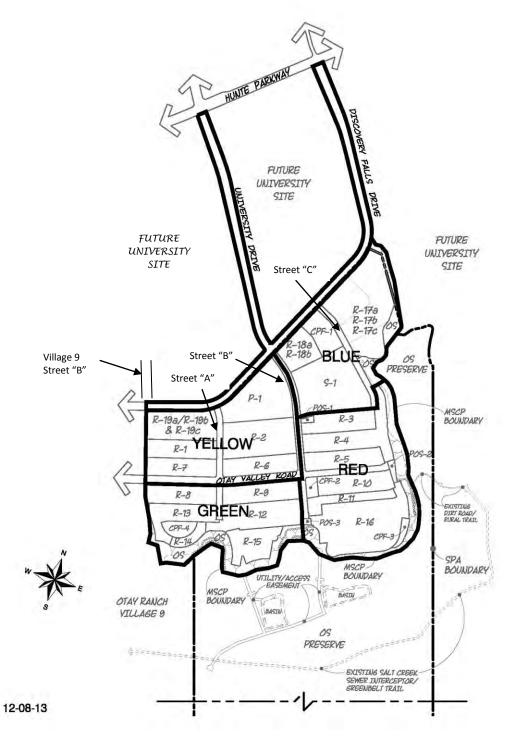
The conceptual phasing plan for the project recognizes that sequential phasing is frequently inaccurate due to unforeseen market changes or regulatory constraints. Therefore, this SPA Plan and PFFP permits non-sequential phasing by imposing specific facilities requirements, per the PFFP, for each phase to ensure that the SPA Plan areas are adequately served and City Threshold Standards are met. Public Parks and Schools shall be phased as needed.

Table B.3 Village 10 SPA Phasing Plan Summary								
Facility	Facility Description	Triggers	Financing Method					
Streets	As presented in the <i>University Villages TIA</i> , Otay Ranch Village 3 North, 8 East and 10, July 10, 2014 by Chen + Ryan	By Phasing & EDU's See Tables C.6 & C.7 in Traffic Section	TDIF <sup>1</sup> or Exaction					
Potable Water	Zone 624 and 711 Improvements per OWD	Concurrent w/ Phasing	OWD CIP Fees					
Recycled Water	Zone 680 Improvements per OWD	Concurrent w/ Phasing	OWD CIP Fees					
Connection to existing sewer system		Concurrent w/ Phasing	Fee Program					
Sewer Improvements per city		Concurrent w/ Phasing	Exaction					
	Pay Fees	Concurrent w/ Building Permit	Fee Program					
Storm Drain	Connect to Existing Drainage System	Concurrent w/ Grading Permit	Fee Program					
Schools	No specific facility subject to fees	Pay School Fees	State Mandated Fees					
Community Park	Park Dedication & Construction	Concurrent with Phasing	PAD Credit/Fees					
Neighborhood Parks	Park Dedication & Construction	Concurrent with Phasing	PAD Fees					
Recreation	Pay PFDIF Fee	Pay @ Bldg Permit	Fee Program					
Library	Pay PFDIF Fee	Pay @ Bldg Permit	Fee Program					
Fire & EMS	Pay PFDIF Fee	Pay @ Bldg Permit	Fee Program					
Police	Pay PFDIF Fee	Pay @ Bldg Permit	Fee Program					
Civic	Pay PFDIF Fee	Pay @ Bldg Permit	Fee Program					
Corp Yard	Pay PFDIF Fee	Pay @ Bldg Permit	Fee Program					
Other	Pay PFDIF Fee	Pay @ Bldg Permit	Fee Program					

Footnote:

<sup>&</sup>lt;sup>1</sup> TDIF Streets will be constructed by Developer (receiving TDIF credits). Non TDIF Streets are developer exaction.

# Otay Ranch Village 10 SPA



Source: Otay Ranch Village 10 SPA Plan, July 25, 2013

**Exhibit 4 Conceptual Phasing Plan** 

# Table B.4 Village 10 SPA Conceptual Phasing Plan

Land Use		Yello	w	Re	d	Green		Blue		ac	du
		ac	du	ac	du	ac	du	ac	du	Total	Total
RESIDENTIAL										TET	
R-1	SF	3.6	31							3.6	31
R-2	SF	7.3	64							7.3	64
R-6	SF	3.8	47							3.8	47
R-7	SF	3.5	44							3.5	44
R-19a, 19b, 19c	MF	5.3	257	7						5.3	257
Subtotal		23.5	443					1		23.5	443
R-3	SF			4.0	42	1				4	42
R-4	SF			6.1	49					6.1	49
R-5	SF			4.0	48					4.0	48
R-10	SF			4.1	43					4.1	43
R-11	SF			2.5	22					2.5	22
R-16	MF			12.5	88					12.5	88
Subtotal				33.2	292			- 1		33.2	292
R-8	MF					3.9	44	-		3.9	44
R-9	MF					4.2	48			4.2	48
R-12	MF					6.2	56			6.2	56
R-13	MF					4.0	33			4	33
R-14	MF	==1		=		1.1	8			1.1	8
R-15	MF					4.0	28			4	28
Subtotal						23.4	217			23.4	217
R-17a, 17b, 17c	MF							13.1	635	13.1	635
R-18a, 18b	MF							3.0	153	3	153
Subtotal								16.1	788	16.1	788
ON-RESIDENTI	AL										
P-1	Park	7.6								7.6	
CPF-1	CPF						- 1	2.6	-	2.6	_
CPF-2	CPF			0.5	- 1					0.5	
CPF-3	CPF			0.5						0.5	
CPF-4	CPF					0.7				0.7	
POS-1	Pvt. OS			0.2	- 1					0.2	-
POS-2	Pvt. OS			0.3	= 1		- 1			0.3	
POS-3	Pvt. OS			0.2						0.2	
S-1	School						- 1	9.2		9.2	
Subtotal	200	7.6		1.7		0.7	1	11.8		21.8	
TOTAL										118.0	1 740

Note: Acreages and dwelling unit counts are estimates only and may change during the final engineering and mapping process. The proposed numbers of Single Family and Multi-Family dwelling units in any one phase may be different from the SPA Plan.

Source: Otay Ranch Village 10 SPA Plan, July 25, 2014

#### **B.** Density Transfer

The Otay Ranch University Villages Project includes Villages 3 North and a Portion of Village 4 (Village 3 North), 8 East and 10. These villages are concurrently being planned and processed as separate SPA Plans. Pursuant to the Land Offer Agreement (LOA) between the City of Chula Vista and SSBT LCRE V, LLC (Applicant), 6,897 units are allocated amongst the three SPA Plan Areas. Because these villages will be built out over approximately 15 years and to accommodate future fluctuations in market demand, the LOA permits density transfers between villages of up to fifteen percent (15%) of the total units authorized for each village. The criteria are provided in the SPA Plan. The criteria includes specific requirements to be met in order for the density transfer to be approved without a SPA Plan Amendment. The Development Services Director will determine, based upon the scope of the proposed density transfer, whether additional information (i.e. traffic, air quality, global climate change, utilities, etc.) is necessary for Administrative Approval of the density transfer.

Pursuant to the LOA, the Applicant may transfer, at its discretion, up to fifteen percent (15%) of the units allocated to a village within the Project to another village within the same Project. The Development Services Director may approve, in his or her discretion, any transfer of units more than fifteen percent (15%) or any transfer of units to another village within Otay Ranch but not within the Project, if all of the following requirements are satisfied.

- The transfer of units between villages is consistent with the village design policies and the Entitlements for the village into which the units are being transferred;
- The total number of units for the Project (6,897) is not exceeded;
- Public facilities and infrastructure including schools and parks are provided based on the final number of units within each village or Planning area;
- The planned identity of the villages are preserved including the creation of pedestrian friendly and transit-oriented development; and
- Preserve conveyance obligations will continue to be based on the final map development area; and.
- The Applicant provides proof to the City of Chula Vista that all affected property owners (owners of any parcel subject to the proposed transfer) consent to the Density Transfer.

# II.6.6 Development Impact Fee Programs

### A. Transportation

The current Transportation Development Impact Fee (TDIF) Ordinance sets forth the calculation of development impact fees. This PFFP uses the CVMC Chapter 3.54 as the basis for the estimated TDIF fees. Table B.5 below illustrates the current fee schedule:

Table B.5						
	TDIF Schedule					
Land Use Classification		TDIF Rate				
Residential (Low)	0-6 dwelling units per gross acre	\$12,494 per DU				
Residential (Med.)	6.1-18 dwelling units per gross acre	\$9,995 per DU				
Residential (High)	>18.1 dwelling units per gross acre	\$7,496 per DU				
Senior housing		\$4,998 per DU				
Residential mixed use	>18 dwelling units per gross acre	\$4,998 per DU				
Commercial mixed use	< 5 stories in height	\$199,901 per 20,000 sq. ft.				
General commercial (acre)		\$199,901 per acre				
Regional commercial (acre)	> 60 acres or 800,000 sq. ft.	\$137,432 per acre				
High rise commercial (acre)	> 5 stories in height	\$349,826 per acre				
Office (acre)	< 5 stories in height	\$112,444 per acre				
Industrial RTP (acre)		\$99,958 per acre				
18-hole golf course		\$874,566 per acre				
Medical center		\$812,097 per acre				

Source: Form 5509 10/04/2013

The total number of estimated DUs for the Village 10, SPA Comprehensive SPA Plan is presented in Table B.4.

#### **B.** Public Facilities

The Public Facilities Development Impact Fee (PFDIF) was updated by the Chula Vista City Council on November 7, 2006 by adoption of Ordinance 3050. The current fee for single-family residential development is \$9,654/unit, multi-family residential is \$9,127/unit, commercial (including office) development is \$29,921/acre and industrial development is \$9,415/acre. The PFDIF amount is subject to change as it is amended from time to time. Both residential and non-residential development impact fees apply to the project. The calculations of the PFDIF due for each facility are addressed in the following sections of this report. Table B.6 provides a breakdown of what facilities the fee funds.

Table B.6 Public Facilities Estimated DIF Fee Components								
Component	Single Family /DU	Multi-Family /DU	Commercial /Acre	Industrial /Acre				
Civic Center	\$2,756	\$2,610	\$8,792	\$2,779				
Police	\$1,671	\$1,805	\$7,896	\$1,703				
Corporation Yard	\$450	\$360	\$7,635	\$3,596				
Libraries	\$1,582	\$1,582	\$0	\$0				
Fire Suppression	\$1,393	\$1,001	\$3,681	\$731				
GIS, Computers, Telecom & Records Management	\$0	\$0	\$0	\$0				
Administration	\$601	\$568	\$1,917	\$606				
Recreation	\$1,201	\$1,201	\$0	\$0				
Total per Residential Unit	\$9,654	\$9,127						
Total per Com'l/Ind. Acre			\$29,921	\$9,415				

Source: Form 5509 10/04/2013

#### III. FACILITY ANALYSIS

This portion of the PFFP contains 13 separate subsections for each facility addressed by this report. Of the 13 facilities, 11 have adopted growth management threshold standards; the Civic Center and Corporation Yard do not. Table B.7 highlights the level of analysis for each facility.

Table B.7								
Level of Analysis								
Facility	Citywide	East of I-805	Service Area Sub-basin	<b>Special District</b>				
Traffic		✓						
Pedestrian Bridges			✓					
Police	✓							
Fire/EMS	✓		✓					
Schools				✓				
Libraries	✓							
Parks, Recreation & Open Space		✓						
Water			✓	✓				
Sewer			✓					
Drainage			✓					
Air Quality	✓							
Civic Center	✓							
Corp. Yard	✓							
Fiscal	✓		✓					

Each subsection analyzes the impact of the Otay Ranch Village 10 SPA Project based upon the adopted Threshold Standards. The analysis is based upon the specific goal, objective, threshold standard and implementation measures. The proposed SPA plan is used to determine facility adequacy and is referenced within the facility section.

Each analysis is based upon the specific project processing requirements for that facility, as adopted in the Growth Management Program. These indicate the requirements for evaluating the project consistency with the threshold ordinance at various stages (General Development Plan, SPA Plan/Public Facilities Finance Plan, Tentative Map, Final Map and Building Permit) in the development review process.

A service analysis section is included, which identifies the service provided by each facility. The existing, plus forecasted demands for the specific facility are identified in the subsection based upon the adopted Threshold Standard.

Each facility subsection contains an adequacy analysis followed by a detailed discussion indicating how the facility is to be financed. The adequacy analysis provides a determination of whether or not the Threshold Standard is being met and the finance section provides a determination if funds are available to guarantee the improvement. If the Threshold Standard is not being met, mitigation is recommended in the Threshold Compliance subsection, which proposes the appropriate conditions or mitigation to bring the facility into conformance with the Threshold Standard.



## IV. TRAFFIC

#### IV.1 Threshold Standard

- A. Citywide: Maintain Level of Service (LOS) "C" or better, as measured by observed average travel speed on all signalized arterial segments, except that during peak hours a LOS of "D" can occur for no more than two hours of the day.
- B. West of Interstate 805: Those signalized intersections which do not meet the standard above may continue to operate at their current (year 1991) LOS, but shall not worsen.
- C. Per the Otay Ranch General Development Plan, the internal village streets and roads are not expected to meet the Citywide LOS standard of "C" or better.

# IV.2 Service Analysis

The Public Works Department of the City of Chula Vista is responsible for ensuring that traffic improvements are provided to maintain a safe and efficient street system within the City. Through project review, City staff ensures the timely provision of adequate local circulation system capacity in response to planned development while maintaining acceptable LOS. To accomplish their review the Public Works Department has adopted guidelines for Traffic Impact Studies (January, 2001). These guidelines ensure uniformity in the preparation of traffic studies. Further, the guidelines assist in maintaining acceptable standards for planned new roadway segments and signalized intersections at the build out of the City's General Plan and Circulation Element. The Circulation Element of the General Plan serves as the overall facility master plan.

In conformance with requirements of the Congestion Management Program (CMP), an analysis of CMP freeways and arterials is required for any project that generates 2,400 daily or 150 peak hour trips. The *University Villages TIA*, *Otay Ranch Village 3 North*, 8 East and 10, July 10, 2014, by Chen + Ryan is the basis of the PFFP and the traffic section of the Environmental Impact Report for the Otay Ranch University Villages Project, August 2014 by Dudek. The TIA document is referred to as the "Chen+Ryan TIA" throughout this PFFP. The University Villages Project Environmental Impact Report (EIR) is referred to as the Project EIR throughout this PFFP.

The Chen+Ryan TIA addresses both existing and planned circulation system conditions, details necessary improvements and outlines the incremental circulation improvements based upon planned University Villages Project phasing. Further, the Chen+Ryan TIA also include an evaluation of impacts that are considered significant as a result of project development.

# IV.3 Trip Generation and Phasing

#### A. Background:

The University Villages project includes Otay Ranch Villages 3 North, a portion of Village 4, Village 8 East, and Village 10. The Village 10 project is expected to generate traffic in 2025 after Village 3 North in 2015 and Village 8 East in 2020. Necessary project offsite roadway and utility corridor improvements are anticipated to constructed by others including Village 3 North and Village 8 East in advance or concurrent with Village 10.

The University Villages SPA Plans consists of the development of up to 6,897 homes and associated village land uses. The developer has proposed amendments to the city's General Plan, Otay Ranch General Development Plan and the Sectional Planning Area (SPA) plan for Otay Ranch Villages 2, 3, and a portion of Village 4 adopted by the Chula Vista City Council on June 4, 2006. Three SPA plans are proposed: an Otay Ranch Village 3 North and a portion of Village 4 SPA Plan, Otay Ranch Villages 8 East SPA Plan, and Otay Ranch Village 10 SPA Plan. Three Tentative Maps are also proposed: Village 3 North and a portion of Village 4; Village 8 East; and Village 10.

#### **B.** Project Trip Generation

The trip generation associated with the University Villages project, including Village 10, was prepared by Chen Ryan who relied on the SANDAG's *Guide to Vehicular Traffic Generation Rates for the San Diego Region* (SANDAG, April 2002). Tables C.1 through C.2 display daily, as well as AM and PM peak hour project trips for the 2025 and 2030 time frames. No development is anticipated within Village 10 until 2025.

Table C.1 Village 10 Project Trip Generation - Year 2025									
Land Use	Land Use Units Trip Daily AM Peak Hour PM Peak Hour								
Land Osc	Units	Rate	Trips % Tri		Trips	%	Trips		
Single Family	288 DU	10 / DU	2,880	8	230 (69-in / 161-out)	10	288 (202-in / 86-out)		
Multi-Family	438 DU	8 / DU	3,504	8	280 (56-in / 224-out)	10	350 (245-in / 105-out)		
CPF	0.8 AC	30 / AC	24	5	1 (1-in / 0-out)	8	2 (1-in / 1-out)		
Village 10 by 2025 6,408				512 (126-in / 386-out)		640 (448-in / 192-out)			

Source: Chen+Ryan TIA

	Table C.2 Village 10 North Project Trip Generation - Year 2030							
Land Use	Units	Trip	Daily		AM Peak Hour		PM Peak Hour	
Land Osc	Cilits	Rate	Trips	%	Trips	%	Trips	
Single Family	691 DU	10 / DU	6,910	8	553 (166-in / 387-out)	10	691 (484-in / 207-out)	
Multi-Family	1,049 DU	8 / DU	8,392	8	671 (134-in / 537-out)	10	839 (587-in / 252-out)	
CPF	4.6 AC	30 / AC	138	5	7 (4-in / 3-out)	8	11 (6-in / 6-out)	
Elementary School	8.9 AC	90 / AC	801	32	256 (154-in / 103-out)	9	72 (29-in / 43-out)	
Neighborhood Park	7.1 AC	5 / AC	36	4	1 (1-in / 1-out)	8	3 (1-in / 1-out)	
Village 10 by 2030 16,277			1,488 (458-in / 1,030-out)		1,616 (1,107-in / 509-out)			

Source: Chen+Ryan TIA

As shown in Table C.1, Village 10 would generate a total of 6,408 daily trips by Year 2025, including 512 AM peak hour trips and 640 PM peak hour trips. When considered with the other University Villages projects, which includes Village 3 North, a portion of Village 4 and Village 8 East, approximately 64,308 daily trips would be generated by the Year 2025, including 5,474 AM peak hour trips and 6,444 PM peak hour trips (Chen+Ryan TIA).

As shown in Table C.2, Village 10 would generate a total of 16,277 daily trips by Year 2025, including 1,488 AM peak hour trips and 1,616 PM peak hour trips. When considered with the other University Villages projects, which includes a built out Village 3 North, a portion of Village 4 and Village 8 East, approximately 77,663 daily trips would be generated by the Year 2025, including 6,819 AM peak hour trips and 7,816 PM peak hour trips (Chen+Ryan TIA).

The Chen+Ryan TIA disaggregated the project trips into those that would remain within the project site (internally captured), and those that would leave the project site (external trips). Only the external trips were distributed and assigned to the study area roadways and intersections.

#### C. Chula Vista Circulation Element

The City Council recently certified the Supplemental Environmental Impact Report (SEIR) and adopted the related Amendments to the City of Chula Vista General Plan (GPA-09-01) and Otay Ranch General Development Plan (PCM-09-11). The adopted Circulation Element and the proposed changes are identified and described in Exhibit 5. The detailed analysis can be found in Section 11 of the Chen+Ryan TIA.

#### IV.4 PFFP Assessment

The purpose of this Public Facilities Financing Plan (PFFP) assessment is to determine onsite and off-site improvement triggers that are required for the proposed project. This section discusses the: internal traffic signal warrants for individual villages; needed on-site and adjacent facilities based on access and frontage; and Equivalent Dwelling Units (EDUs) associated with each of the mitigation measures identified in the proposed project TIA (analysis years 2015, 2020, 2025, and 2030).

## A. Internal Intersection Traffic Signal Warrants

Traffic signal warrants were conducted by Chen+Ryan for Villages 3 North, 8 East, and 10. Due to the fact that all of the intersections are not yet built and actual traffic volumes cannot be counted, Figure 4C-103 (CA) of the California Manual on Uniform Traffic Control Devices (MUTCD) was utilized to determine whether a traffic signal would be warranted at identified locations utilizing projected traffic volumes. Table C.3 summarizes the findings. Signal warrants worksheets are includes in Chen+Ryan TIA Appendix A. As shown below, no internal intersections within Village 10 requires a traffic signal.

Table C.3 Summary of Internal Intersection Signal Warrants								
Intersection  Warrant #1 - Minimum Vehicular  Warrant #2 - Interruption of Continuous Traffic  Warrant #3 - Combination (fulfilled 80% of Warrants #1 & #2)  Traffic								
Santa Julliard / Otay Valley Rd.	No	No	No	No				
University Drive / Otay Valley Rd	No	No	No	No				
Santa Davis / Otay Valley Rd. No No No No								
Note: When an intersection meets either	Warrant #1 or Warr	ant #2, Warrant #3	is not applicable.					

Source: Chen Ryan TIA

#### **B.** Access / Frontage Thresholds

Based on the Chen+Ryan TIA, the facilities presented in this section are required. This requirement is not based on traffic generation, but on access and frontage requirements. These roadways must be built when the land uses fronting the roads are developed to provide sufficient number of access points according to the City's Subdivision Manual.

The Subdivision Manual requires that "single family residential development shall not exceed 120 residential lots unless two points of access are provided and shall not exceed 200 residential lots unless three points of access are provided". The project applicant may also conduct a traffic study (prior to the 201st EDU) which shows traffic operations with one or two access points are sufficient from an LOS perspective and a Fire/Emergency Response standpoint, to serve individual neighborhoods to the satisfaction of the Development Services Director.

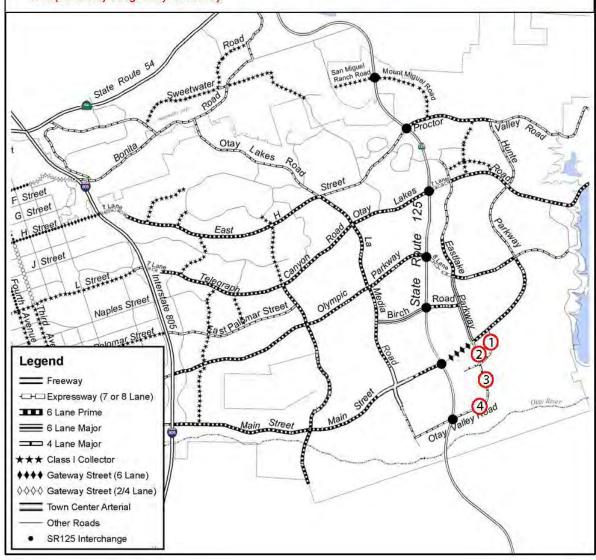
	Table C.4 Village 10 Internal Roadway Segment Performance								
Internal Roadway	Segment	Estimated ADT	Recommended Classification	LOS D Threshold	LOS				
Otay Valley Road	from Santa Davis to University Drive	1,100	Residential Promenade Street (2-lane)	8,400	A				
Otay Valley Road	from University Drive to Santa Julliard	3,400	Secondary Village Entry with Median (3-lane)	13,500	A				
Otay Valley Road	West of Santa Julliard	3,000	Secondary Village Entry with Median (3-lane)	13,500	A				
Santa Julliard	South of Discovery Falls Drive	1,200	Residential Promenade Street (2-lane)	8,400	A				
Santa Julliard	South of Otay Valley Road	1,300	Residential Promenade Street (2-lane)	8,400	A				
University Drive	South of Discovery Falls Drive	5,500	Residential Promenade Street (2-lane)	8,400	A				
University Drive	South of Otay Valley Road	1,500	Residential Promenade Street (2-lane)	8,400	A				
Santa Davis	South of Discovery Falls Drive	6,400	Residential Promenade Street (2-lane)	8,400	В				

Source: Chen+Ryan TIA

According to the Chen+Ryan TIA the roadway segments per Exhibit 6 will operate at an acceptable LOS B or better under buildout conditions with the recommended roadway classifications.

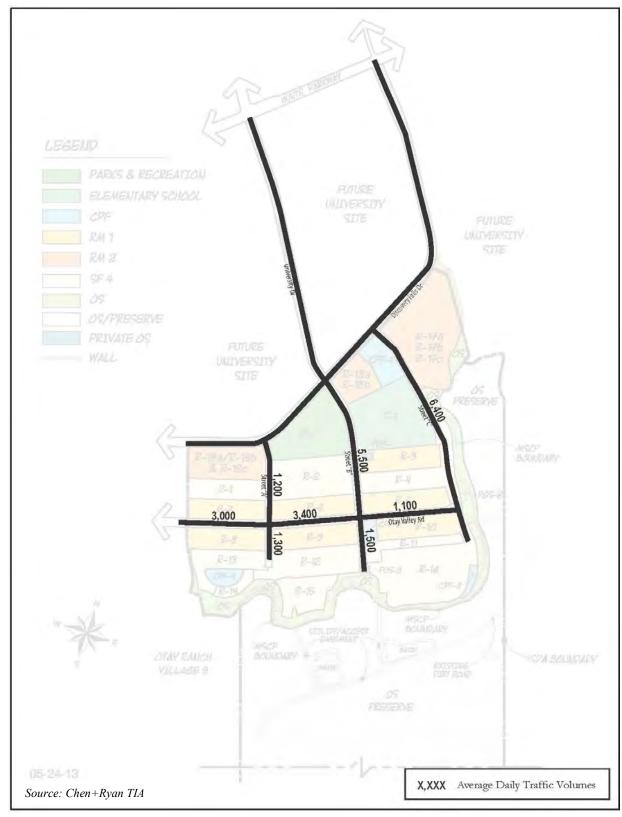
#### PROPOSED CHANGES

- Extend Discovery Falls Drive southerly and westerly to connect with Village 9 Street "B", and designate Discovery Falls Drive between Hunte Parkway and the University/RTP driveway as a 4-lane Major Road, and designate Discovery Falls Drive between the University/RTP driveway and Village 9 Street "B" as a Class II Collector;
- Rename Eastlake Parkway between Hunte Parkway and Discovery Falls Drive as "University Drive". University Drive between Hunte Parkway and University Driveway #1 (northern) will retain its classification as a 4-lane Major Road, and reclassify the segment between University Driveway #1 and Discovery Fall Drive from a 4-lane Major Road to a Class II Collector;
- 3 Rename Eastlake Parkway between Discovery Falls Drive and Otay Valley Road as Village 10 Street "B" (interim an official street name will be assigned at a later time), and reclassify this segment from a 4-lane Major Road to a 2-lane non-Circulation Element road (Residential Promenade Street w/ Village Pathway); and
- Reclassify Otay Valley Road, east of Village 9 Street "B" from a 4-lane Major Road to a 2-lane non-Circulation Element road (Secondary Village Entry w/ Median).



Source: Chen+Ryan TIA

# Circulation Element Exhibit 5



PFFP Roadways for Villages 10 Exhibit 6

<u>Internal Streets:</u> Table C.5 summarizes the PFFP internal neighborhood street thresholds for Village 10 based on frontage and access requirements.

	TABLE C.5 PFFP Thresholds					
Neighborhood	Village 10 Internal Neighborh Frontage/Internal Streets (From/To)	ood Streets  Primary Access <sup>1</sup>	Secondary Access <sup>2,3</sup>			
R1	<ul> <li>University Drive (Discovery Falls/Amherst Street)</li> <li>Amherst Street (Santa Julliard/University Drive)</li> <li>Santa Julliard (Amherst Street/Iona Street)</li> <li>Parker Street (Santa Julliard/V9 Street B)</li> <li>Iona Street (Santa Julliard/V9 Street B)</li> </ul>	University Drive from Discovery Falls Drive	Santa Julliard (Discovery Falls/Parker Street)			
R2	<ul> <li>University Drive (Discovery Falls/Iona Street)</li> <li>Santa Julliard (Amherst Street/Iona Street)</li> <li>Amherst Street (Santa Julliard/University Drive)</li> <li>Parker Street (Santa Julliard/University Drive)</li> <li>Iona Street (Santa Julliard/University Drive)</li> </ul>	University Drive from Discovery Falls Drive	• Santa Julliard (Discovery Falls/Amherst Street)			
R3	<ul> <li>University Drive (Discovery Falls/Parker Street)</li> <li>Santa Davis (Amherst Street/Parker Street)</li> <li>Amherst Street (University Drive/Santa Davis)</li> <li>Parker Street (University Drive/Santa Davis)</li> </ul>	University Drive from Discovery Falls Drive	• Santa Davis (Discovery Falls/ Amherst Street))			
R4	<ul> <li>University Drive (Discovery Falls/Iona Street)</li> <li>Santa Davis (Amherst Street/Iona Street)</li> <li>Iona Street (University Drive/Santa Davis)</li> <li>Parker Street (University Drive/Santa Davis)</li> </ul>	University Drive from Discovery Falls Drive	• Santa Davis (Discovery Falls/ Parker Street))			
R5	<ul> <li>University Drive (Discover Falls/Otay Valley Road)</li> <li>Santa Davis (Iona Street/Otay Valley Road)</li> <li>Iona Street (University Drive/Santa Davis)</li> <li>Otay Valley Road (University Drive/Santa Davis)</li> </ul>	University Drive from Discovery Falls Drive	• Santa Davis (Discovery Falls/ lona Street)			
R6	<ul> <li>University Drive (Discovery Falls/Otay Valley Road)</li> <li>Santa Julliard (Iona Street/Otay Valley Road)</li> <li>Iona Street (Santa Julliard/University Drive)</li> <li>Otay Valley Road (Santa Julliard/University Drive)</li> </ul>	University Drive from Discovery Falls Drive	• Santa Julliard (Discovery Falls/ lona Street)			
R7	<ul> <li>University Drive (Discovery Falls/Amherst Street)</li> <li>Amherst Street (Santa Julliard/University Drive)</li> <li>Santa Julliard (Amherst Street/Otay Valley Road)</li> <li>Iona Street (Santa Julliard/V9 Street B)</li> </ul>	University Drive from Discovery Falls Drive	• Santa Julliard (Discovery Falls/ lona Street)			

• Otay Valley Road (Santa Julliard/V9 Street B)

# TABLE C.5 Continued PFFP Thresholds

Village 10 Internal	<b>Neighborhood Streets</b>
---------------------	-----------------------------

Neighborhood	Frontage/Internal Streets (From/To)	Primary Access <sup>1</sup>	Secondary Access <sup>2,3</sup>
R8	<ul> <li>University Drive (Discovery Falls/Amherst Street)</li> <li>Amherst Street (Santa Julliard/University Drive)</li> <li>Santa Julliard (Amherst Street/Rhodes Street)</li> <li>Otay Valley Road (Santa Julliard/V9 Street B)</li> <li>Rhodes Street (Santa Julliard/V9 Street B)</li> </ul>	University Drive from Discovery Falls Drive	Santa Julliard     (Discovery     Falls/Otay Valley     Road)
R9	<ul> <li>University Drive (Discovery Falls/Rhodes Street)</li> <li>Santa Julliard (Otay Valley Road/Rhodes Street)</li> <li>Rhodes Street (Santa Julliard/University Drive)</li> <li>Otay Valley Road (Santa Julliard/University Drive)</li> </ul>	University Drive from Discovery Falls Drive	• Santa Julliard (Discovery Falls/Otay Valley Road)
R10	<ul> <li>University Drive (Discovery Falls/Rhodes Street)</li> <li>Santa Davis (Rhodes Street/Otay Valley Road</li> <li>Rhodes Street (University Drive/Santa Davis)</li> <li>Otay Valley Road (University Drive/Santa Davis)</li> </ul>	University Drive from Discovery Falls Drive	• Santa Davis (Discovery Falls/Otay Valley Road)
R11	<ul> <li>University Drive (Discovery Falls/Tufts Street)</li> <li>Santa Davis (Rhodes Street/Tufts Street)</li> <li>Rhodes Street (University Drive/Santa Davis)</li> <li>Street J (University Drive/Santa Davis)</li> </ul>	University Drive from Discovery Falls Drive	• Santa Davis (Discovery Falls/ Rhodes Street)
R12	<ul> <li>University Drive (Discovery Falls/Tufts Street)</li> <li>Santa Julliard (Tufts Street/Rhodes Street)</li> <li>Rhodes Street (Santa Julliard/University Drive)</li> <li>Tufts Street (Grade Way/University Drive)</li> </ul>	University Drive from Discovery Falls Drive	• Santa Julliard (Discovery Falls/ Rhodes Street)
R13	<ul> <li>University Drive (Discovery Falls/Rhodes Street)</li> <li>Rhodes Street (University Drive/V9 Street B)</li> <li>Tufts Street (Grade Way/Santa Julliard)</li> <li>Santa Julliard (Tufts Street/Rhodes Street)</li> <li>Grade Way (Rhodes Street/R14)</li> </ul>	University Drive from Discovery Falls Drive	Santa Julliard (Discovery Falls/ Rhodes Street)
R14	<ul> <li>University Drive (Discovery Falls/Tufts Street)</li> <li>Tufts Street (University Drive/Grade Way)</li> <li>Grade Way (Tufts Street/Tufts Street)</li> </ul>	University Drive from Discovery Falls Drive	Santa Julliard     (Discovery Falls/     Rhodes Street)     Rhodes Street     (Santa     Julliard/Grade Way)     Grade Way (Rhodes     Street /R14)
R15	<ul> <li>University Drive (Discovery Falls/Tufts Street)</li> <li>Tufts Street (University Drive/Bruin Place)</li> <li>Bruin Place, Humanities Street, Notre Dame Ct.</li> </ul>	University Drive from Discovery Falls Drive	Santa Julliard     (Discovery Falls/ Tufts Street)     Tufts Street(Santa Julliard/Bruin Place)

# TABLE C.5 Continued PFFP Thresholds ge 10 Internal Neighborhood

Village 10	Internal	Neighborh	ood Streets

Neighborhood	Frontage/Internal Streets (From/To)	Primary Access <sup>1</sup>	Secondary Access <sup>2,3</sup>
R16	<ul> <li>University Drive (University Drive/Tufts Street)</li> <li>Tufts Street (University Drive/Santa Davis)</li> <li>Santa Davis (Rhodes Street/Colegate Street)</li> <li>Alumni Avenue (Tufts Street/Colegate Street)</li> <li>Brown Street (Alumni Avenue/Santa Davis)</li> <li>Colegate Street (Alumni Avenue/Santa Davis)</li> </ul>	University Drive from Discovery Falls Drive	• Santa Davis (Discovery Falls/ Rhodes Street)
R17	Santa Davis (Discovery Falls/ Princeton Street)	Santa Davis from University Drive	<ul> <li>University Drive (Discovery Falls/ Amherst Street)</li> <li>Amherst Street (University Drive/Santa Davis)</li> <li>Santa Davis (Amherst St/Princeton St)</li> </ul>
R18	University Drive (Discovery Falls/ Princeton Street)	University Drive from Discovery Falls Drive	• Santa Davis (Discovery Falls/ Princeton Street)
R19	Santa Julliard (Discovery Falls/ Parker Street)	Santa Julliard from University Drive	<ul> <li>University Drive (Discovery Falls/ Amherst St)</li> <li>Parker Street (University Drive/Santa Julliard)</li> </ul>

# Notes:

Source: Chen+Ryan TIA

Primary access identified is one possible route. Alternative access may be provided subject to the approval of the Director of Development Services.

Secondary access is required when more than 120 units are served by the primary access. The identified secondary access is one possible route; alternative secondary access may be provided subject to the approval of the Director of Development Services

<sup>&</sup>lt;sup>3</sup> If total units utilizing either the primary or secondary routes of access exceed 200, a third access may be required, subject to the approval of the Director of Development Services.

Off-Site Project Frontage/Access: Table C.6 summarized the roadway segments and intersection to be constructed by the project for Frontage and Access, their cross-section/geometric configuration, as well as their associated EDU threshold.

Table C.6 Frontage and Access Threshold					
Street	Segment	Classification	EDU threshold	Year assumed build in TIA	
University Drive	Main Street to University Driveway #1	2-Ln w/RM 4-Ln w/RM	prior to the first Final Map of Village 10 Widen to 4-Lanes in conjunction with the construction of the University/RTP site	2025	
University Drive	University Driveway #1 to Discovery Falls Drive / Hunte Parkway	2-Ln w/RM	prior to the first Final Map of Village 10	2025	
Discovery Falls Drive	Main Street to University/RTP Driveway	2-Ln w/RM 4-Ln w/RM	642 <sup>nd</sup> EDU of Village 10 Widen to 4-Lanes in conjunction with the construction of the University/RTP site	2025	
Discovery Falls	University/RTP Dwy to Santa Davis	2-Ln w/RM	642 <sup>nd</sup> EDU of Village 10	2025	
Discovery Falls	Santa Davis to University Drive	2-Ln w/RM	121st EDU of Village 10	2025	
Discovery Falls	University Drive to Santa Julliard	2-Ln w/RM	201st EDU of Village 10	2025	
Discovery Falls Drive	Santa Julliard to Village 9 St "B"	2-Ln w/RM	After Village 9 Street B is built	2030	
Otay Valley Road	SR-125 right-of-way (western boundary) to Village 9 Street "B"	2-Ln w/RM	Prior to the Final Map containing the 1,553 <sup>rd</sup> EDU of Village 10	2030	
Village / Intersection #	Segment	Classification	EDU threshold	Year assumed build in TIA	
Village 10 - #47	Hunte Parkway / Eastlake Parkway	Signal Mod	prior to the first Final Map of Village 10	2025	
Village 10 - #48	Hunte Parkway / Discovery Falls Drive	Signal Mod	prior to the first Final Map of Village 10	2025	
Village 10 - #74	Village 9 Street "B" / Otay Valley Road	Signal	Prior to the Final Map containing the 1,553 <sup>rd</sup> EDU of Village 10	2030	
Village 10 - #75	Village 9 St "B"/Discovery Falls Dr	Signal	After Village 9 St B is built	2030	
Village 10 - #76	Santa Julliard/Discovery Falls Dr	Signal	201st EDU of Village 10	2025	
Village 10 - #77	University Dr/Discovery Falls Dr	Signal	prior to the first Final Map of Village 10	2025	
Village 10 - #78	Santa Davis / Discovery Falls Dr.	Signal	121st EDU of Village 10	2025	
Notes: RM = Raised Me See TIA for map	dian ped Village/Intersection #'s				

Source: Chen Ryan TIA

# D. SR-125 / Main Street Interchange

The Chen+Ryan TIA discusses the different configurations and associated traffic and safety operations at the SR-125 / Main Street interchange and evaluated the future ramp intersection operations at the SR-125/Main Street interchange with three (3) types of interchange configurations, including:

- Option A: full interchange with partial cloverleaf;
- Option B: diamond interchange; and
- Option C: half interchange with partial cloverleaf.

Option A was the configuration utilized in the TIA analysis is based on the fact that the other SR-125 interchanges in the vicinity, such as Birch Road, Olympic Parkway, and Otay Lakes Road, all have the identical layout.

The TIA determined that ramp intersections at the SR-125 SB Ramps / Main Street and SR-125 NB Ramps / Main Street would operate at acceptable LOS D or better under Year 2030 conditions under all three options, with the "full Interchange with partial cloverleaf" (Option A) providing the best traffic operations in terms of queue length, average delay and levels of service.

# C. Equivalent Dwelling Units Thresholds

The off-site roadway and intersection improvements as discussed in Chen+Ryan TIA are needed primarily based on traffic generation and are associated with each of the mitigation measures identified from the Year 2015, 2020, 2025, and 2030 analyses. The EDU triggers were derived by Chen+Ryan Associates using a city approved procedure (see Chen+Ryan TIA for details). See Table C.7 summarizes the required off-site Village 10 mitigation measures and their associated EDU triggers.

Table C.7 EDU Triggers to Recommended Mitigation Measures						
Location Mitigation Measure Analysis Year EDU Trigger						
Intersection						
15. Heritage Road / Olympic Parkway	Payment towards TDIF (for the construction of Main St from Heritage Rd to La Media Rd, including construction of Main St Bridge)*	2025	4,737 <sup>th</sup> EDU of V3N + V8E + V10			
17. La Media Road / Olympic Pkwy	Payment towards TDIF (for the construction of Main St from Heritage Rd to La Media Rd, including construction of Main St Bridge)*	2025	4,737 <sup>th</sup> EDU of V3N + V8E + V10			
48. Discovery Falls Dr. / Hunte Pkwy	+1NBR	2030	1,295 <sup>th</sup> EDU of V10			
Roadway Segment						
Olympic Parkway between Heritage Road and Santa Venetia Street  Payment towards TDIF (for the construction of Main St from Heritage Road, including construction of Main Street Bridge)*  2025  4,737 <sup>th</sup> EDU of V3N + V8E + V10						
Heritage Road between East Palomar Street and Olympic Parkway	Payment towards TDIF (for the construction of Main St from Heritage Road to La Media Road, including construction of Main Street Bridge)*	2025	4,737 <sup>th</sup> EDU of V3N + V8E + V10			
*Note: The City CIP will drive the timin	g of this facility, which may occur soo	oner.				

Source: Chen Ryan TIA

# IV.5 Cost & Financing Traffic Improvements

The Chen+Ryan TIA was prepared for the proposed University Villages Project (including Village 10), which is the basis of this PFFP and the Project EIR. The project traffic mitigation measures are identified in Section 5.3.5 of the Project EIR. These measures comply with CEQA requirements and are consistent with existing city standards and growth management thresholds. The timing of the frontage and access streets is the responsibility of the developer. The PFFP and Project EIR identifies triggers to ensure the street system is constructed prior to or concurrent with the identified need.

## A. Street Improvements

The Otay Ranch Village 10 SPA internal streets and associated signalization, if required, are the financial responsibility of the Developer/Builder. Off-site streets and signal improvements are subdivision exactions. The required street improvement phasing is based on the project EDU Triggers for specific intersections and roadways pursuant to the Chen+Ryan TIA (see Table C.14).

#### **B.** Transportation Development Impact Fee (TDIF)

The project is within the boundaries of the TDIF program and, as such, the project is subject to the payment of the fees at the rates in effect at the time building permits are issued. The improvements identified on Table C.6 are required to be constructed according to the approved EDU Triggers. The TDIF ordinance allows for the issuance of credit in lieu of fees when an eligible facility is constructed by the project. If the total eligible construction cost amounts to more than the total required TDIF fees as indicated below, the owner/developer may be given credits toward future building permits outside of the SPA area.

The current Transportation Development Impact Fee (TDIF) Ordinance sets forth the calculation of development impact fees. This PFFP uses the CVMC Chapter 3.54 as the basis for the estimated TDIF fees. Table B.5 illustrates the fee schedule at the time of this PFFP preparation:

Table C.8 presents the total number of estimated DUs for the Village 10 SPA Plan PFFP. Also, Table C.8 summarizes the estimated TDIF based on the Developer's proposed phasing and trip generation rates used by the Chen+Ryan TIA. The table is provided as an estimate only. Fees may change depending upon the actual number dwelling units, the actual acreage for commercial and industrial land and the current city fee, which is subject to change from time to time. Final calculations will be known at time building permits are applied for.

# Table C.8 Otay Ranch Village 10 SPA Estimated TDIF Fees<sup>1</sup>

Estimated 1D11 1 ccs					
Phase	SF DU	Fee/SF DU	MF DU	Fee/MF DU	Fees
Yellow	186	\$12,494	257	\$9,995	\$4,892,599
Red	292	\$12,494	0	\$9,995	\$3,648,248
Green	217	\$12,494	0	\$9,995	\$2,711,198
Blue	0	\$12,494	788	\$9,995	\$7,876,060
Total	695		1045		\$19,128,105

Estimated TDIF is based on the Revised November 7, 2013, City of Chula Vista Development Checklist for Municipal Code Requirements (Form 5509) and is subject to annual adjustments. Actual TDIF may be different.

### C. Traffic Signal Fee

Future development within the project will be required to pay Traffic Signal Fees in accordance with Chula Vista Council Policy No. 475-01. The estimated fee is calculated based on the current fee of \$34.27 (the date of this PFFP) per vehicle trip generated per day for various land use categories. Table C.9 is provided as an estimate only. Fees may change depending upon the actual number dwelling units, the actual acreage for commercial and industrial land and the current city fee, which is subject to change from time to time. Final calculations will be known at time building permits are applied for.

Table C.9 Otay Ranch Village 10 SPA Estimated Traffic Signal Fees <sup>1</sup>					
Year	Project Trips	Traffic Signal Fee @ \$34.27/Trip			
2015	0	\$0			
2020	0	\$0			
2025	6,408	\$219,602			
2030	16,277	\$557,813			
Total	22,685	\$777,415			

Estimated Traffic Signal Fee is based on the Revised November 7, 2013, City of Chula Vista Development Checklist for Municipal Code Requirements (Form 5509) and is subject to annual adjustments. Trips are estimated, based on the Chen+Ryan TIA, actual trips and Traffic Signal Fees may be different.

#### D. Non-DIF Streets and Signals

Internal public streets and signals are not eligible for DIF credit pursuant to city policy. These streets and signals will be funded by the development.

# IV.6 Threshold Compliance

- A. The facilities presented in this section are needed, not based on traffic generation, but on access and frontage development. These roadways need to be built when the land uses fronting the roads are developed in order to provide sufficient number of access points according to the City's Subdivision Manual. Exhibit 9 illustrates the PFFP facilities for Villages 10.
- B. The Subdivision Manual requires that "single family residential development shall not exceed 120 residential lots unless two points of access are provided and shall not exceed 200 residential lots unless three points of access are provided". The project applicant will conduct a traffic study (prior to the 201<sup>st</sup> EDU) which shows traffic operations with one or two access points are sufficient from an LOS perspective to serve the village and to the satisfaction of the City Engineer.
- C. Table C.5 summarizes the PFFP thresholds for Village 10 based on access and frontage requirements. The sequence of development phases is planned to be in the order of Yellow, Green, Blue, and Red (see Phasing Exhibit 4).
- D. The project shall be conditioned to pay TDIF Fees and Traffic Signal Fees at the rate in effect at the time building permits are issued.
- E. Table C.6 summarizes the required mitigation measures and their associated Equivalent Dwelling Units (EDU) triggers.
- F. Based on the results of the CHEN+RYAN TIA for the quarry access at Main Street, the westbound left-turn pocket should be designed at 200' to accommodate the maximum queue. In addition to the 200' westbound left-turn pocket length, the following is also recommended to ensure safety and smooth operations at the intersection of Quarry Access Road and Main Street:
  - "No-Turn On Red" sign and/or signal indication to be placed at the northbound quarry access approach to prohibit trucks from making right turns onto Main Street on red:
  - Proper signage and pavement marking to be installed indicating "Quarry Access Only";
  - Adequate turning radii to be provided for trucks; and
  - No pedestrian crossing at Main Street.
- G. In addition to the identified thresholds, the City of Chula Vista shall require the following prior to issuance of each final map:
  - Owner/Developer shall be responsible for assuring right-of-way improvements (curb, gutter, street, sidewalk, landscape, and traffic controls) necessary for vehicular and pedestrian connection from the subject map area to existing public roadways. Connection shall be provided to the satisfaction of the City Engineer.
  - Owner/Developer shall be responsible for assuring enhancements within the right-of-way (landscaping, pedestrian lighting, and street furniture) which abut the subject map area.
  - Owner/Developer shall be responsible for assuring all in-tract improvements within the subject map area.
  - Owner/Developer shall be responsible for assuring enhancements outside the right-ofway and internal to the subject map area (open space lots, landscape and irrigation of slopes).
  - Prior to issuance of final map, Owner/Developer shall assure applicable off-site infrastructure improvements (storm drains, water quality facilities) which are sized to serve subject map area.

• The owner/developer for any individual neighborhood shall be required to post or provide use of surety bonds which secure the Owner/Developer's construction cost of the infrastructure requirements identified above. The bond shall be for the value of improvements necessary to complete approved public improvements. Permission to use existing, approved improvement plans and bonds shall be an acceptable means of satisfying the above listed requirements, to the satisfaction of the city engineer.

#### Additional notes:

- Modification to any of the above listed requirements requires approval by the City Engineer.
- Final map phases of subject tentative maps shall include all remaining in-tract improvements and shall not be less than 10 units.
- H. The project applicant shall comply with the Dudek EIR Transportation, Circulation and Access mitigation measures. A full discussion of these mitigation measures can be found in the Dudek EIR. The following is a summary of these mitigation measures:
  - **TCA-1** Prior to the issuance of the building permit for the 2,463rd DU for development east of 1-805 commencing from April 4, 2011, the Applicant may:
    - a. Prepare a traffic study that demonstrates, to the satisfaction of the City Engineer, that the circulation system has additional capacity without exceeding the GMO traffic threshold standards. The City's determination regarding the adequacy of the circulation system shall be based on whether the quality of life threshold standards for traffic set for in the City of Chula Vista GMO (Chapter 19,09 of the Chula Vista Municipal Code) are met; The current traffic threshold is to maintain LOS "C" or better as measured by observed average travel speed on all signalized arterial segments, except, that during peak hours a LOS "D" can occur for no more than two hours; or
    - b. Demonstrate that other improvements are constructed which provide the additional necessary capacity to comply with the GMO traffic threshold to the satisfaction of the City Engineer.
    - c. Agree to the City Engineer's selection of an alternative method of maintaining GMO traffic threshold compliance. The City's determination regarding the scope and timing of the alternative method shall be based on demonstrated compliance with the GMO traffic thresholds; or
    - d. Enter into agreement, approved by the City, with other Otay Ranch developers that alleviates congestion and achieves GMO traffic threshold compliance for Olympic Parkway. The agreement will identify the deficiencies in transportation infrastructure that will need to be constructed, the parties that will construct said needed infrastructure, and a timeline for such construction, as well as providing assurances for construction, in accordance with the City's customary requirements, for said infrastructure.

If GMO compliance cannot be achieved through 1a, 1 b, 1 c, or 1 d, then the City shall stop issuing new building permits within the project area, after building permits for 2,463 DU have been issued for any development east of 1-805 after April 4, 2011, until such time that GMO traffic threshold standard compliance can be assured to the satisfaction of the City Manager.

These measures shall constitute full compliance with growth management

- objectives and policies in accordance with the requirements of the General Plan, Chapter 10, and with regard to traffic thresholds set forth in the GMO.
- TCA-2: Project applicant shall construct the access and frontage improvements consistent with the triggers identified in Table 5.3-56 of the Dudek EIR to the satisfaction of the Director of Development Services and the City Traffic Engineer.
- TCA-3 The year 2015 scenario assumes the following intersection and roadway improvements are in place:
  - Phase 1 of the I-805 South Project, including improvements to I-805 between Home Avenue and East Palomar Street
  - Heritage Road, south of Main Street to the Chula Vista city limit as a 4-lane Major Road.

"If the project equivalent dwelling unit limit of 611th EDU is exceeded prior to these improvements being constructed and open to traffic, then one of the following steps shall be taken, each to the satisfaction of the City Engineer:

- i. Development in Village 3 and the Portion of Village 4 and Village 8 East shall stop until those assumed future roadways are constructed by others as presently planned; or
- ii. City and the Applicant shall meet to determine the need for the incomplete roadway segments. Because a number of factors, including changes to the tolling structure at SR-125, may affect future traffic patterns in Otay Ranch, the applicant shall submit to the city additional traffic analysis of the roadway network and levels of service at that time to determine: (i) if such improvements in fact are necessary; and (ii) the scope and timing of additional circulation improvements, if any; The City's determination of whether such improvements are necessary, or the scope and timing of additional improvements, shall be based on whether the City's traffic quality of life threshold standards are met, consistent with the performance standards set forth in the City of Chula Vista Growth Management Ordinance (GMO) (Chapter 19.09 of the Chula Vista Municipal Code). The current traffic threshold is to maintain LOS "C" or better as measured by observed average travel speed on all signalized arterial segments; except, that during peak hours a LOS "D" can occur for no more than two hours; or
- iii. Applicant shall construct the missing roadway links and receive a transportation development impart fee credit for those improvements as applicable; or
- iv. An alternative measure is selected by the City that is demonstrated to ensure that the applicable GMO quality of life thresholds are met for traffic.
- TCA-4 Intersections: I-805 SB Ramps / Olympic Parkway (CV), I-805 NB Ramps / Olympic Parkway (CV), and Brandywine Avenue / Olympic Parkway (CV); Roadways: Olympic Parkway, between I-805 SB Ramps and I-805 NB Ramps (CV); Olympic Parkway, between I-805 NB Ramps and Oleander Avenue (CV); Olympic Parkway, between Oleander Avenue and Brandywine Avenue (CV); and Olympic Parkway, between Brandywine Avenue and Heritage Road (CV) Prior to issuance of the Final Map that contains the 956th equivalent

- dwelling unit (EDU) in Village 3 North, the project applicant shall construct Heritage Road, between Olympic Parkway and Main Street, as a Six-Lane Prime Arterial.
- TCA-5 Heritage Road / Main Street (all-way stop controlled) (CV) Prior to issuance of the Final Map that contains the 751st EDU in Village 3 North, the project applicant shall signalize Heritage Road / Main Street intersection.
- TCA-6 La Media Road (SB) / Main Street (WB) (all-way stop controlled) (CV) Prior to issuance of the Final Map that contains the 880th EDU in Village Eight East, the project applicant shall signalize the La Media Road (SB) /Main Street (WB) intersection.
- TCA-7 La Media Road (NB) / Main Street (WB) (all-way stop controlled) (CV) Prior to issuance of the Final Map that contains the 880th EDU in Village Eight East, the project applicant shall signalize the La Media Road (NB) /Main Street (WB) intersection.
- TCA-8 La Media Road (SB) / Main Street (EB) (all-way stop controlled) (CV) Prior to issuance of the Final Map that contains the 880th EDU in Village Eight East, the project applicant shall signalize the La Media Road (SB) /Main Street (EB) intersection.
- TCA-9 La Media Road (NB) / Main Street (EB) (all-way stop controlled) (CV) Prior to issuance of the Final Map that contains the 880th EDU in Village Eight East, the project applicant shall signalize the La Media Road (NB) / Main Street (EB) intersection.
- TCA-10 Magdalena Avenue / Main Street (one-way stop controlled) (CV) Prior to issuance of the Final Map that contains the 1,693rd EDU in Village Eight East, the project applicant shall signalize the Magdalena Avenue / Main Street intersection.
- **TCA-11** The year 2020 scenario assumes the following intersection and roadway *improvements* are in place:
  - Heritage Road, south of Main Street to the Chula Vista city limit as a 6-lane Prime Arterial.
  - Otay Lakes Road between H Street and Telegraph Canyon Road as a 6-lane Prime Arterial.
  - Quarry Driveway (Int #65) @ Main Street as an all-way stop controlled intersection.

If the project equivalent dwelling unit of 4,070th EDU is exceeded prior to these improvements being constructed and open to traffic, then one of the following steps shall be taken each to the satisfaction of the City Engineer:

- i. Development in Village 3 and the Portion of Village 4 and Village Eight 8 shall stop until those assumed future roadways are constructed by others as presently planned; or
- ii. City and the applicant shall meet to determine the need for the incomplete roadway segments. Because a number of factors, including changes to the tolling structure at SR-125, may affect future traffic patterns in Otay Ranch, the applicant shall submit to the City additional traffic analysis of the roadway network and levels of service at that time to determine: (i) if such improvements in fact are necessary; and (ii) the scope and timing of

additional circulation improvements, if any; The City's determination of whether such improvements are necessary, or the scope and timing of additional improvements, shall be based on whether the City's traffic quality of life threshold standards are met, consistent with the performance standards set forth in the City of Chula Vista Growth Management Ordinance (GMO) (Chapter 19.09 of the Chula Vista Municipal Code). The current traffic threshold is to maintain LOS "C" or better as measured by observed average travel speed on all signalized arterial segments; except, that during peak hours a LOS "D" can occur for no more than two hours; or

- iii. Applicant shall construct the missing roadway links and receive a transportation development impact fee credit for those improvements as applicable; or
- iv. An alternative measure is selected by the City that is demonstrated to ensure that the applicable GMO quality of life thresholds are met for traffic.
- TCA-12 Intersections: Heritage Road / Olympic Parkway (CV) and La Media Road / Olympic Parkway (CV); Roadways: Olympic Parkway, between Heritage Road and Santa Venetia Street (CV); and Heritage Road, between East Palomar Street and Olympic Parkway (CV) — Prior to the issuance of each building permit, the Project Applicant shall pay the appropriate Transportation Development Impact Fees (TDIF) for the construction of Main Street, between Heritage Road and La Media Road, as a Six-Lane Prime Arterial, including the construction of Main Street bridge, the signalization of Quarry Driveway I Main Street (Int #65), and the signalization of Village Three North R-20 Driveway / Main Street (Int #66). The project will signalize the intersection of Village 3 North R-20 Driveway I Main Street (Int #66) in conjunction with the construction of Main Street, while the TDIF program will signalize the intersection of Quarry Driveway I Main Street (Int #65). The analysis shows the need for Main Street from the Heritage Road to La Media Road is triggered by the 4,737th EDU. If the project equivalent dwelling unit limit of 4,736 EDU is reached prior to this roadway segment being constructed and open to traffic, then one of the following steps shall be taken as determined by the City Engineer:
  - i. Development in Villages 3 North, 8 East, and 10 shall stop until the future roadway is constructed by the City; or
  - City and the Applicant shall meet to determine the need for the incomplete ii roadway segments. Because a number of factors, including changes to the tolling structure at SR-125, may affect future traffic patterns in Otay Ranch, the Applicant shall submit to the City additional traffic analysis of the roadway network and levels of service at that time to determine: (i) if such improvements in fact are necessary; and (ii) the scope and timing of additional circulation improvements, if any. The City's determination of whether such improvements are necessary, or the scope and timing of additional improvements, shall be based on whether the City's traffic quality of life threshold standards are met, consistent with the performance standards set forth in the City of Chula Vista Growth Management Ordinance (GMO) (Chapter 19.09 of the Chula Vista Municipal Code). The current traffic threshold is to maintain LOS "C" or better as measured b observed average travel seed on all signalized arterial segments; except, that during peak hours, a LOS "D" can occur for no more than two hours; or

- iii. Applicant shall construct the missing roadway link and receive a transportation development impact fee credit for the improvements as applicable; or
- iv. An alternative measure is selected by the City that is demonstrated to ensure that the applicable GMO quality of life thresholds are met for traffic.
- **TCA-13 Intersection**: Discovery Falls Drive / Hunte Parkway (CV) Prior to approval of the Final Map containing the 1,295th EDU of Village 10, the project applicant shall construct a dedicated right-turn lane at the northbound Discovery Falls Drive approach to the Discovery Falls Drive/Hunte Parkway intersection.
- TCA-14 I-805 Northbound On-Ramp at Main Street Prior to project buildout, the Project Applicant shall work with Caltrans to, and Caltrans can and should, adjust the ramp meter rate at the I-805 northbound on ramp at Main Street such that the ramp meter reflects the additional vehicle traffic attributable to the project.
- TCA-15 The project applicant shall incorporate the following measures as part of the project design and development, consistent with the identified triggers, to the satisfaction of the Director of Development Services:
  - Implement pedestrian circulation improvements to improve the internal pedestrian circulation and encourage the usage of public transportation (concurrent with the approval of improvement plans for each village).
  - Implement bicycle circulation improvements to improve internal bicycle circulation and encourage the usage of bicycles (concurrent with the approval of improvement plans for each village).
  - Participate in car sharing and bike sharing programs through HOA noticing, should such programs become available.
  - Promote Carpool/Vanpool programs by providing preferential parking for carpools and vanpools (concurrent with the approval of site plans for each village core).
  - Promote available websites providing transportation options for residents and businesses (concurrent with issuance of certificate of occupancy).
  - Create and distribute a "new resident" information packet addressing alternative modes of transportation (concurrent with issuance of certificate of occupancy).
  - Promote programs to encourage workplace peak hour trip reduction, including staggered work hours, regional ride-matching services, and telecommuting (concurrent with issuance of certificate of occupancy).
  - Orient buildings to the main street or activity area, such that they are not separated from the street by vast parking areas or fences, thereby encouraging pedestrian traffic (concurrent with the approval of site plans for each village core).
  - Where transit is available on-site, participate in providing the necessary transit facilities, such as bus pads, shelters, signs, lighting, and trash receptacles (concurrent with the approval of improvement plans for each village).
  - Coordinate with the MPO as to the future siting of transit stops/stations within the project site (concurrent with the approval of improvement plans, and/or site plans, for each village).

- TCA-16 The year 2030 scenario assumes the following intersection and roadway improvements are in place:
  - Main Street between SR-125 right-of-way (western boundary) and Eastlake Parkway/University Drive; is constructed as a 6-lanes Gateway Street (6,432nd EDU)
  - SR-125 / Main Street interchange constructed (6,432nd EDU)
  - Otay Valley Road constructed between SR-125 right-of-way (western boundary) and Village Nine Street "B" (Int #74), including an overpass at SR-125 (7.767th EDU).

If the project equivalent dwelling unit limit of the EDUs identified above are exceeded prior to the respective improvements being constructed and open to traffic, then one of the following steps shall be taken each to the satisfaction of the City Engineer:

- i. Development in Village 3 and Portion of Village 4, Village 8 East, and Village 10 shall stop until those assumed future roadways are constructed by others as presently planned; or
- City and the Applicant shall meet to determine the need for the incomplete ii. roadway segments. Because a number of factors, including changes to the tolling structure at SR-125, may affect future traffic patterns in Otay Ranch, the Applicant shall submit to the City additional traffic analysis of the roadway network and levels of service at that time to determine: (i) if such improvements are-in fact are necessary; and (ii) the scope and timing of additional circulation improvements, if any. The City's determination of whether such improvements are necessary, or the scope and timing of additional improvements, shall be based on whether the City's traffic quality of life threshold standards are met, consistent with the performance standards set forth in the City of Chula Vista Growth Management Ordinance (GMO) (Chapter 19.09 of the Chula Vista Municipal Code). The current traffic threshold is to maintain LOS "C" or better as measured by observed average travel speed on all signalized arterial segments; except, that during peak hours, a LOS "D" can occur for no more than two hours; or
- iii. Applicant shall construct the missing roadway links an receive a transportation development impact fee credit for those improvements as applicable; or
- iv. An alternative measure is selected by the City that is demonstrated to ensure that the applicable GMO quality of life thresholds are met for traffic.
- TCA-17 The proposed project shall be implemented, or phased, consistent with the development timeframe set forth in Project Description Table 4-3. In the event that project development substantially deviates from the phasing set forth in Table 4-3 (e.g., Village 3 being built first, followed by Village 8 East and then Village 10), the Applicant, or its designee, shall conduct additional environmental analysis consistent with the requirements of CEQA and as approved by the Development Services Director, or designee. Additional analysis may include a supplemental traffic study that analyzes the potential traffic circulation impacts associated with the phasing deviation, and identifies new circulation improvements or other mitigation measure(s), if needed.



# V. POLICE

# V.1. Threshold Standard

- A. Emergency Response: Properly equipped and staffed police units shall respond to 81% of "Priority One" emergency calls within 7 minutes and maintain an average response time to all "Priority One" emergency calls of 5.5 minutes or less.
- B. Respond to 57% of "Priority Two" urgent calls within 7 minutes and maintain an average response time to all "Priority Two" calls of 7.5 minutes or less.

#### V.2. Service Analysis

The City of Chula Vista Police Department provides police services. The purpose of the Threshold Standard is to maintain or improve the current level of police services throughout the City by ensuring that adequate levels of staff, equipment and training are provided. Police threshold performance was analyzed in the "Report on Police Threshold Performance 1990-1999", completed April 13, 2000. In response to Police Department and GMOC concerns the City Council amended the Threshold Standards for Police Emergency Response on May 28, 2002, with adoption of Ordinance 2860. Police Facilities are also addressed in *A Master Plan for the Chula Vista Civic Center Solving City Space Needs Through Year 2010*, dated May 8, 1989.

# **V.3.** Project Processing Requirements

The PFFP is required by the Growth Management Program to address the following issues for Police Services.

- A. Services reviewed must be consistent with the proposed phasing of the project.
- B. Able to demonstrate conformance with *A Master Plan for the Chula Vista Civic Center* dated May 8, 1989, as amended.

# V.4. Existing Conditions

The Chula Vista Police Department (CVPD) provides law enforcement services to the area encompassing the project. The CVPD is located at 315 4<sup>th</sup> Avenue in Chula Vista. This facility is expected to be adequate through the build-out of eastern Chula Vista. The department also maintains a Community Storefront at 2015 Birch Road, which provides limited police services. Currently, CVPD maintains a staff of approximately 223 sworn officers and approximately 89 civilian support personnel. The Project is within Police Patrol Beat 32 that is served by at least one Beat Officer per shift.

#### V.5. Adequacy Analysis

According to the GMOC 2013 Annual Report the response times for "Priority One" Calls for Service (CFS) were not met during the 2011-2012 time period (see Table D.1). The CVPD responded to 78.4 percent of Priority 1 "Emergency Response" calls within 7 minutes, which was 2.6 percent below the Threshold Standard of 81 percent, and 7.3 percent below the percentage reported for the previous year. The average response time, however, was within the threshold standard. With an average response time of 5 minutes and 1 second, the response time was 29 seconds better than the Threshold Standard requires, but 21 seconds longer than the previous year.

The department implemented a hybrid patrol schedule in 2013 that is expected to have a positive effect on response times. The 4/10-3/12 schedule adds more staffing on Friday

through Sunday, when call-for-service volumes are highest. Officers work a 10-hour schedule from Monday through Thursday and a 12-hour schedule Friday through Sunday.

Table D.1 Historic Response Times Priority One Emergency Response, Calls For Service						
	Call Volume % of Call Response W/in 7 Minutes Average Response					
Threshold		81.0%	5:30			
FY 2011-12	726 of 64,386	78.4%	5:01			
FY 2010-11	657 of 64,695	85.7%	4:40			
FY 2009-10	673 of 68,145	85.1%	4:28			
FY 2008-09	788 of 70,051	84.6%	4:26			
FY 2007-08	1,006 of 74,192	87.9%	4:19			
FY 2006-07	976 of 74,277	84.5%	4:59			
FY2005-06	1,068 of 73,075	82.3%	4:51			
FY2004-05	1,289 of 74,106	80.0%	5:11			
FY2003-04	1,322 of 71,000	82.1%	4:52			
FY 2002-03	1,424 of 71,268	80.8%	4:55			
FY 2001-02	1,539 of 71,859	80.0%	5:07			
FY 2000-01	1,734 of 73,977	79.7%	5:13			
FY 1999-00	1,750 of 76,738	75.9%	5:21			
CY 1999 <sup>2</sup>	11,890 of 74,405	70.9%	5:50			

Source: GMOC 2013 Annual Report

The "Priority Two" CFS threshold during the same period was not met and has not been met for several years. For Priority Two CFS, the department responded to 49.8%, which was identical to the previous year's percentage. The GMOC concluded that the Priority Two Response time Threshold Standard had not been met.

The original 1991 Urgent Response or Priority Two threshold standard was: Respond to 62% of calls within 7 minutes, maintaining an average of 7 minutes or less. In 1999, the City's Special Projects Division and the Police Department presented the GMOC with a report titled "Report on Police Threshold Performance 1990-1999." The report indicated that, prior to implementation of the CAD system, human error occurred when measuring dispatch time. The report suggested that the Priority Two Threshold Standard should have been set at 57% of calls within 7 minutes, with an average response time of 7.5 minutes. Subsequently, the City Council approved the proposed change to the Threshold Standard in 2002, which is the standard currently in effect.

For the past 15 years, the Threshold Standard for Priority Two -Urgent Response has not been met. The percentage of calls responded to within 7 minutes dropped to 41.9 percent, which is 7.9 points lower than last year, putting it 15.1 points below the threshold standard of 57 percent (see Table D.2). This is the largest noncompliant gap since FY 2005-06, when 40 percent of the calls were responded to within 7 minutes. The 11 minutes and 54 seconds average response time for FY 2011-12 was 4 minutes and 24 seconds above the Threshold Standard, which was 1 minute and 48 seconds worse than last year and the worst time ever reported to the GMOC.

-

The FY98-99 GMOC Report used calendar 1999 data due to the implementation of the new CAD system in mid-1998.

Part of the non-compliance problem may be the Threshold Standard itself. Previous GMOC annual reports have explained that the City's growth management staff and Police Department staff have determined that Priority Two needs to be modified to more accurately report response times. According to the 2012 GMOC Annual Report, the Police Department had exhausted all resources with the goal of improving Priority Two response times; and without funding for additional staff, the Priority Two Threshold Standard will remain unmet in the foreseeable future.

Overall, the 2013 GMOC Annual Report indicates that the GMOC is concerned that the trend for both Priority One and Two needs improvement. The GMOC indicated that they will continue to closely monitor Priority One and Two results in future reports.

The recommendation for a modified Threshold Standard will be the result of staff analyzing data and working with the Police Department during a comprehensive review of the Growth Management Program. The GMOC has proposed changes to the Priority Two Threshold Standard when it presents the results of the comprehensive review to the City Council. The changes will clear up some confusing aspects of how response times are currently reported and establish a response goal that is reasonable and appropriate.

The Priority Two Threshold Standard has been out of compliance for fifteen consecutive years. The GMOC's 2013 Annual Report recommended that the City Council support the Police Chief's efforts to 1) increase staff to budget levels, and 2) effectively manage work schedules to improve response times.

Table D.2							
   Pri	Historic Response Times Priority Two -Urgent Response, Calls for Service						
	Call Volume    Call Volume   % of Call Response   Average Response   within 7 Min.   Time*						
Threshold		57.0%	7:30				
FY 2011-12	22,121 of 64,386	41.9%	11:54				
FY 2010-11	21,500 of 64,95	49.8%	10:06				
FY 2009-10	22,240 of 68,145	49.8%	9:55				
FY 2008-09	22,686 of 70,051	53.5%	9:16				
FY 2007-08	23,955 of 74,192	53.1%	9:18				
FY 2006-07	24,407 of 74,277	43.3%	11:18				
FY 2005-06	24,876 of 73,075	40.0%	12:33				
FY 2004-05	24,923 of 74,106	40.5%	11:40				
FY 2003-04	24,741 of 71,000	48.4%	9:50				
FY 2002-03	22,871 of 71,268	50.2%	9:24				
FY 2001-02	22,199 of 71,859	45.6%	10:04				
FY 2000-01	25,234 of 73,977	47.9%	9:38				
FY 1999-00	23,898 of 76,738	46.4%	9:37				
CY 1999	20,405 of 74,405	45.8%	9:35				
FY 1997-98	22,342 of 69,196	52.9%	8:13				
FY 1996-97	22,140 of 69,904	62.2%	6:50				
FY 1995-96	21,743 of 71,197	64.5%	6:38				

Source: GMOC 2013 Annual Report

Currently, the CVPD's staffing levels are not sufficient to meet the threshold response standards. The CVPD does have adequate facilities to meet demands through buildout of the Chula Vista General Plan, including the project. In terms of the current staffing, any additional developments could potentially have a negative impact on police response times to the service area. The comprehensive use of advanced crime prevention through environmental design (CPTED) principles could help mitigate, to some extent, the impact on police services. In particular, completely controlling access to surface parking lots and structures would reduce vehicle crime in the proposed development area. Additionally, the use of construction materials and design approaches that reduce noise levels in residential units may also help mitigate the impact on police services.

## V.6. Financing Police Facilities

The Public Facilities Development Impact Fee (PFDIF) was updated by the Chula Vista City Council on November 19, 2002 by adoption of Ordinance 2847. The PFDIF is adjusted every October 1<sup>st</sup> pursuant to Ordinance 3050, which was adopted by the City Council on November 7, 2006. The Police PDIF Fee for Single-Family Development is \$1,671 per unit and \$1,805/unit for Multi-Family Development (see Table B.5)<sup>3</sup>. This amount is subject to change as it is amended from time to time. The project will be subject to the payment of the fee at the rate in effect at the time building permits are issued. At the current fee rate, the project Police Fee obligation at build-out is \$3,047,570.

Table D.3 Village 10 SPA							
		Public F	acilities Fees For	Police <sup>1</sup>			
Development	Development Dwelling Units Single Family Multi-Family						
Phase	SF	MF	\$1,671/DU	\$1,805/DU	<b>Total Fee</b>		
Yellow	186	257	\$310,806	\$463,885	\$774,691		
Red	292	0	\$487,932	\$0	\$487,932		
Green	217	0	\$362,607	\$0	\$362,607		
Blue	0	788	\$0	\$1,422,340	\$1,422,340		
Total	695	1045	\$1,161,345	\$1,886,225	¢2 047 570		
Total	1,740		\$1,101,545	\$1,000,225	\$3,047,570		

Footnote:

The projected fee illustrated in Table D.3 is an estimate only. Actual fees may be different. PFDIF Fees are subject to change depending upon future City Council actions and or Developer actions that change residential densities.

# V.7. Threshold Compliance:

A. Project compliance will be satisfied with the payment of Public Facilities Fees. The proposed project will be required to pay public facilities fees for police services, based on the number of dwelling units, prior to the issuance of building permits; the fees shall be paid at the rate in effect at the time payment is made.

48

<sup>&</sup>lt;sup>1</sup> The PDIF Fee is subject to change as it is amended from time to time. Changes in the number of dwelling units, Industrial Acreage or Commercial Acreage may affect the estimated fee.

Fee based on Form 5509 dated 11/07/2013. Actual fee may be different, please verify with the City of Chula Vista at the time of building permit.

The project applicant shall comply with the Project EIR Public Services mitigation measures. A full discussion of these mitigation measures can be found in the Project EIR. The following PUB mitigation measures are from the Project EIR:

- B. (PUB-3) Prior to the issuance of each building permit for any residential dwelling units, the applicant(s) shall pay the City's PFDIF in accordance with the fees in effect at the time of building permit issuance and phasing approved in this PFFP, unless stated otherwise in a separate development agreement.
- C. (PUB-4) The City of Chula Vista will continue to monitor the Chula Vista Police Department responses to emergency calls and report the results to the GMOC on an annual basis.
- D. (PUB -5) Prior to issuance of each building permit, site plans shall be reviewed by the Chula Vista Police Department or its designee to ensure the incorporation of Crime Prevention through Environmental Design Features (CPTED) features and other recommendations of the Chula Vista Police Department, including but not limited to, controlled access points to parking lots and buildings, maximizing visibility along building fronts, sidewalks and public parks, and providing adequate street, parking lot and parking structure visibility and lighting.

#### VI. FIRE AND EMERGENCY MEDICAL SERVICES

# VI.1. Threshold Standard

Emergency response: Properly equipped and staffed fire and medical units shall respond to calls throughout the City within seven (7) minutes in 80 percent of the cases.

# VI.2. Service Analysis

The City of Chula Vista Fire Department (CVFD) provides Fire and Emergency Medical Services (EMS). EMS is provided on a contract basis with American Medical Response (AMR). The City also has countywide mutual and automatic aid agreements with surrounding agencies, should the need arise for their assistance. The purpose of the Threshold Standard and the monitoring of response times are to maintain and improve the current level of fire protection EMS in the City. Fire/EMS facilities are provided for in the recently City Council Adopted (1/28/2014) Fire Facility, Equipment and Deployment Master Plan (FFMP). The FFMP indicates that the number and location of fire stations primarily determine response time. The FFMP evaluates the planning area's fire coverage needs, and recommends a twelve (12) station network at build out to maintain compliance with the Threshold Standard (see Table E.1).

#### VI.3. Existing Conditions

There are currently nine (9) fire stations serving the City of Chula Vista. The existing station network is listed below:

	Table E.1					
		Current Fire Station Facilities	s			
Station	Location	Equipment	Staffing			
	Current Fire Station Facilities					
Station 1	447 F St.	Engine 51/Truck 51/Battalion 51	Assigned: 24 - On Duty: 8			
Station 2	80 East J St.	Engine 52	Assigned: 9 - On Duty: 3			
Station 3	1410 Brandywine Ave.	US&R <sup>4</sup> 53 + Tender & Trailer	Assigned: 12 - On Duty: 4			
Station 4	850 Paseo Ranchero	Engine 54	Assigned: 9 On Duty: 3			
Station 5	391 Oxford St.	Engine 55	Assigned: 9 On Duty: 3			
Station 6	605 Mt. Miguel Rd.	Engine 56/Brush 56	Assigned: 9 On Duty: 3			
Station 7	1640 Santa Venetia Rd.	Engine 57/Truck 57/Battalion 52	Assigned: 24 On Duty: 8			
Station 8	1180 Woods Dr.	Engine 58	Assigned: 9 On Duty: 3			
Station 9	291 E. Oneida Street	Engine 59	Assigned: 9 On Duty: 3			
		Planned Fire Station Facilitie	s			
	EUC	New Engine/ New Truck	Unknown			
	Bayfront	New Engine/ New Truck	Unknown			
	Village 8 West	New Engine/ New Truck	Unknown			

Source: CVFD

-

National Urban Search and Rescue (US&R) Response System Team

The FFMP was adopted by the Chula Vista City Council on January 28, 2014. The FFMP sets forth a plan for a Fire/Emergency Medical Services delivery system within the City of Chula Vista that can, upon build-out, meet the expected growth of the City. The FFMP recommends the expansion of one existing fire station and the addition of three new fire stations for a total of 11 fire stations. The preparation of the FFMP anticipated the University Villages development including Village 10. Two of the new stations are within Otay Ranch, one in Village 8 West, the other in the EUC, which is consistent with the Otay Ranch GDP and EUC SPA Plan. Additionally, the third fire station would serve the Bayfront. All future growth projected in the City will be served by the fire station locations and configurations as outlined within the FFMP.

During the City's next comprehensive update of the PFDIF program, the level of capital program financial support required from both the General Fund and the PFDIF will be determined. The City's Public Facilities Development Impact Fee (PFDIF) program is the primary funding source for the one-time capital fire related facility expenditures; the General Fund is the funding source for the operating costs. Cost sharing between the City and the PFDIF will also be determined during the PFDIF update and the new aforementioned development related facilities will be added to the PFDIF program fee calculation.

American Medical Response (AMR) is contracted by the City of Chula Vista to provide Emergency Medical Services. There are four AMR units that provide paramedics to the City of Chula Vista exclusively. Currently two full-time units are stationed within the city limits and are dedicated to Chula Vista, while two other full-time units are shared with other cities. The Chula Vista Fire Department is also providing an Advance Life Support (ALS) program to provide residents with the most appropriate emergency medical care in a timely manner.

# VI.4. Adequacy Analysis

The Village 10 SPA Project is located within the City of Chula Vista and would be served by existing Fire Station 7, located approximately 4.0 miles from the furthest point in the project, along with the proposed EUC Fire Station, located 1.6 miles from the project area. If constructed as anticipated in the Chula Vista Fire Station Master Plan, the proposed Village 8 West Fire Station, located 3.0 miles from the project area would also respond to emergency calls for service within Village 10. Existing Fire Station 8 (4.9 miles from the - project) and existing Fire Station 6 (5.6 miles from the project) may also respond.

The Fire Protection Plan, University Villages – Village 10, July 2014 by Dudek, is referenced in this document as the project FPP. The Project FPP determined the following call volumes for Station 7 from the Chula Vista Fire Department's 2010 Fire Facility/Deployment Master Plan: engine 57 (1,100 calls) and truck 57 (350 calls). These call volumes were used to calculate average daily call volume. Based on the total number of calls handled in 2009 by Station 7, the average daily call volume was calculated as 1) Station 7: engine 57 — 3.0 calls per day, and 2) truck 57 — 1.0 call per day.

Based on the CVFD estimate of 67 annual calls per 1,000 population (2009 data), the Project's estimated 5,638 residents and visitors would generate approximately 374 calls per year (about 1.0 calls per day), roughly 80% to 85% of which (0.9 calls per day) are expected to be medical emergencies, based on past call statistics (see Table E.2).

Table E.2 Projected Call Volume Associated with Village 10						
Emergency Calls per 1,000	Estimated	Population Avg. No. Calls per Year (5,638\1,000)x67		Avg. No. Calls per Day (378/365)		
67	5	,638 37		78	1.0	
Type of call		Per capita call generation factor		Number of estimated annual cal		
Total Calls		100%		374		
Total Fires		1.2%		4.5		
Total EMS/Rescue Calls		85.9%		321.2		
Total Other Calls	\$	12.99	%	48.2		

Source: Project FPP

The Project FPP determined that based on the relatively low call volumes from the existing, nearby fire station, there is capacity to respond to a higher call volume. If based only on call volume, the existing stations would be able to respond to Village 10 call volume increases. However, response times and cumulative call volume increases in Chula Vista's developing areas must also be considered when determining whether existing resources are adequate, or whether additional resources are necessary. Longer response times to structural fire emergencies may be partially mitigated based on the mandate of interior sprinklers in all structures. Sprinklers extend the fire flashover time or extinguish most room fires, thus compensating for a longer response.

Based on the GMOC 2013 Annual Report, the Fire/EMS response time Threshold Standard was not met for Fiscal Year 2012. The percentage of calls responded to within 7 minutes dropped approximately 2% between Fiscal Year 2011 (78.1%) and Fiscal Year 2012 (76.4%). This is down a total of 8.6% in the past two years, and 3.6% below the Threshold Standard of 80%. The CVFD explained that, during the reporting period, the call volume increased by 1,493 calls (10% medical and 24% fire) while available resources, staffing and facilities remained the same, resulting in a higher demand on available resources, which made the standard more difficult to achieve. They also indicated that the aging fleet of fire apparatus, combined with a reduction in public works support staff (radio technicians and mechanics) also hampered their ability to meet the standards.

Table E.3 Fire/EMS - Emergency Response Times Since 2000				
Years	Call Volume	% of All Call Response Within 7:00 Minutes		
FY 2012	11,132	76.4%		
FY 2011	9,916	78.1%		
FY 2010	10,296	85.0%		
FY 2009	9,363	84.0%		
FY 2008	9,883	86.9%		
FY 2007	10,020	88.1%		
CY 2006	10,390	85.2%		
CY 2005	9,907	81.6%		
FY 2003-04	8,420	72.9%		
FY 2002-03	8,088	75.5%		
FY 2001-02	7,626	69.7%		
FY 2000-01	7,128	80.8%		

Source: GMOC 2013 Annual Report

Regardless of the downturn in response times, the CVFD reported that the average response time for 80% of the calls actually improved by 47 seconds, due to the fact that the majority of the calls were on the west side of the City, where navigation through the roadways is easier. Response times in the west averaged 5.39 minutes; response times in the east averaged 6.48 minutes. The city street network pattern contributes to emergency response times. The City of Chula Vista west of I-805 has a grid street pattern that promotes accessibility and generally has good response times<sup>5</sup>. East of I-805 the street pattern is less of a grid, consisting of a hierarchy of streets, curvilinear street patterns and cul-de-sacs that can restrict accessibility and lower response times. To address the situation, the Fire Department is developing techniques and solutions that will improve response times.

In addition to the potential for structural fires, there is the risk of brush fires for the Village 10 SPA Plan. Pursuant to the Project FPP and Chula Vista MSCP Subarea Plan: fuel modification zones have been incorporated into the proposed Village 10 SPA Plan developed areas adjacent to natural open space. These fuel modification zones are consistent with the requirements of the Chula Vista MSCP Subarea Plan and Otay Ranch Phase 2 Resource Management Plan (RMP). No fuel modification activities will occur within Otay Ranch Preserve/MSCP areas. Graded landscaped slope areas will be maintained pursuant to the Project FPP requirements and will be outside of the Preserve.

## VI.5. Fire & EMS Facility Analysis:

The CVFD has four fire stations west of Interstate 805 and 5 fire stations east of I-805. An additional station is planned as a part of the future Bay Front project in western Chula Vista. New developments in the eastern portion of the city will provide improved street connectivity and an increased awareness for emergency vehicle access to improve response times. They also indicated that new fire apparatus is necessary to accommodate new growth over the next five years.

Since March 2008, the City of Chula Vista has contracted with San Diego Dispatch to respond to fire and medical dispatch calls. The percentage of calls responded to within seven minutes is approximately consistent with response times prior to outsourcing, and at 76.4% is below the 80% threshold standard (see Table E.4 below).

<sup>&</sup>lt;sup>5</sup> Fire Marshall, City of Chula Vista, December 14, 2012.

Table E.4 Fire/EMS - Emergency Response Times Comparison					
Years	Average Response Time for 80% of Calls	Average Travel Time			
FY 2012	5:59	3.41			
FY 2011	6:46	3.41			
FY 2010	5:09	3:40			
FY 2009	4:46	3:33			
FY 2008	6:31	3:17			
FY 2007	6:24	3:30			
CY 2006	6:43	3:36			
CY 2005	7:05	3:31			
FY 2003-04	7:38	3:32			
FY 2002-03	7:35	3:43			
FY 2001-02	7:53	3:39			
FY 2000-01	7:02	3:18			

Source: GMOC 2013 Annual Report

The CVFD has requested that the City of Chula Vista use the National Fire Prevention Association (NFPA) standards for future GMOC reporting. The NFPA standards are used by fire departments to assess and report response and Effective Fire Force (EFF) statistics. Using this standard would measure the CVFD against the NFPA standard of 1 minute dispatch, 1 minute turnout and 4 minute travel time, and would provide a clearer picture of how CVFD and the dispatch center are doing each year.

The Project FPP determined that the Village 10 SPA Plan area would benefit significantly from construction of the Village 8 West and EUC fire stations. The FFMP indicates the Fire/EMS delivery system within the City of Chula Vista can be expanded to meet the expected growth of the community with the addition of three new fire stations for a total of 12 fire stations. The construction of the Village 8 West and EUC fire stations would enhance Fire/EMS services to Village 10. When that occurs, the EUC station would become the first engine in at 2.75 minutes with the Village 8 West Station responding within 5.2 minutes. The construction of the proposed stations would round out the Effective Fighting Force, enabling achievement of the 8-minute travel time. Response to medical emergencies would be greatly enhanced with the addition of the EUC station, in particular, but also by the Village 8 West station, which would provide one additional fast responding paramedic engine.

In the event that the Village 8 West or EUC stations identified in the FFMP are not built before the first building permit is issued in Village 10, construction of a temporary station would be required. The temporary station would adequately accommodate anticipated fire and emergency services generated by Village 10 from a call volume perspective, as well as provide adequate response time coverage. The temporary station could be constructed on the currently designated CPF site within the development boundary of Village 10.

#### VI.6. Financing Fire & EMS Facilities:

The Public Facilities Development Impact Fee (PFDIF) was updated by the Chula Vista City Council on November 19, 2002 by adoption of Ordinance 2847. The PFDIF is adjusted every October 1<sup>st</sup> pursuant to Ordinance 3050, which was adopted by the City Council on November 7, 2006. The Fire PFDIF Fee for Single Family Development is \$1,393/unit and \$1,001/unit for Multi-Family Development (see Table A.7)<sup>6</sup>. This amount is subject to change as it is amended from time to time. The project will be subject to the payment of the fee at the rate in effect at the time building permits are issued. At the current fee rate, the project Fire Fee obligation at buildout is \$2,014,180.

Table E.5 Village 10 SPA Public Facilities Fees For Fire <sup>1</sup>						
Development Phase	Dwellin SF	g Units MF	Single Family \$1,393/DU	Multi-Family \$1,001/DU	<b>Total Fee</b>	
Yellow	186	257	\$259,098	\$257,257	\$516,355	
Red	292	0	\$406,756	\$0	\$406,756	
Green	217	0	\$302,281	\$0	\$302,281	
Blue	0	788	\$0	\$788,788	\$788,788	
Total	695 1,7	1045	\$968,135	\$1,046,045	\$2,014,180	

Footnote:

The projected fee illustrated in Table E.5 is an estimate only. PFDIF Fees are subject to change depending upon City Council future actions and or Developer actions that change residential densities.

#### VI.7 Threshold Compliance:

A. Project compliance will be satisfied with the payment of Public Facilities Fees. The proposed project will be required to pay public facilities fees for fire services based on the number of dwelling units. Prior to the issuance of building permits; the fees shall be paid at the rate in effect at the time payment is made.

The project applicant shall comply with the Project EIR Public Services mitigation measures. A full discussion of these mitigation measures can be found in the Project EIR. The following PUB mitigation measure is from the Project EIR:

B. (PUB-1) Prior to the issuance of each building permit for any residential dwelling units, the applicant(s) shall pay PFDIF in accordance with the fees in effect at the time of building permit issuance and phasing approved in this document, unless stated otherwise in a separate development agreement.

-

<sup>&</sup>lt;sup>1</sup> The PDIF Fee is subject to change as it is amended from time to time. Changes in the number of dwelling units, Industrial Acreage or Commercial Acreage may affect the estimated fee.

Fee based on Form 5509 dated 11/07/2013. Actual fee may be different, please verify with the City of Chula Vista at the time of building permit.

#### VII. SCHOOLS

#### VII.1 Threshold Standard

The City shall annually provide the two local school districts with a 12-to 18-month development forecast and request an evaluation of their ability to accommodate the forecast and continuing growth. The districts' replies should address the following:

- 1. Amount of current capacity now used or committed.
- 2. Ability to absorb forecasted growth in affected facilities.
- 3. Evaluation of funding and site availability for projected new facilities.
- 4. Other relevant information the district(s) desire(s) to communicate to the City and the GMOC.

## VII.2 Service Analysis

School facilities and services in Chula Vista are provided by two school districts. The Chula Vista Elementary School District (CVESD) administers education for kindergarten through sixth grades. The Sweetwater Union High School District (SUHSD) administers education for the Junior/Middle and Senior High Schools of a large district, which includes the City of Chula Vista. The purpose of the Threshold Standard is to ensure that the districts have the necessary school sites and funds to meet the needs of students in newly developing areas in a timely manner, and to prevent the negative impacts of overcrowding on the existing schools. Through the provision of development forecasts, school district personnel can plan and implement school facility construction and program allocation in line with development.

On November 3, 1998, California voters approved Proposition 1A, the Class Size Reduction Kindergarten-University Public Education Facilities Bond Act of 1998. Prior to the passage of Proposition 1A, school districts relied on statutory school fees established by Assembly Bill 2926 ("School Fee Legislation") which was adopted in 1986, as well as judicial authority (i.e., Mira-Hart-Murrieta court decisions) to mitigate the impacts of new residential development. In a post Proposition 1A environment, the statutory fees provided for in the School Fee Legislation remains in effect and any mitigation requirements or conditions of approval not memorialized in a mitigation agreement, after January 1, 2000, will be replaced by Alternative Fees (sometimes referred to as Level II and Level III Fees). The statutory fee for residential development is referred to in these circumstances as the Level I Fee (i.e., currently at \$2.97 per square foot for unified school districts).

CVESD utilizes their current *Fee Justification Report, June 2012, by SDFA*, to quantify the impacts of new residential development on the district's school facilities, and to calculate the permissible Alternative Fees to be collected from such new residential development. To ensure the timely construction of school facilities to house students from residential development, alternative fees or implementation of a Mello Roos Community Facilities District (CFD) will be necessary.

Both CVESD and SUHSD are justified per Gov't Code to collect the maximum fee of \$3.20 per square foot for new residential construction. CVESD has an agreement with SUHSD specifying the amount of the development fee that each district collects from new residential

development. Based on the agreement, CVESD collects \$1.41 per square foot and SUHSD collects \$1.79 per square foot for residential construction.

Sweetwater Union High School District utilizes their current "Sweetwater Union High School District Long Range Comprehensive Master Plan." Implementation of the SUHSD Plan is ongoing and has resulted in the upgrading of older schools and accommodating continuing growth. In November 2000, Proposition BB was approved by the voters. The district leveraged \$187 million from Proposition BB into a \$327 million effort utilizing state funding to modernize and upgrade 22 campuses. Additional work efforts associated with Proposition O have commenced and construction has begun.

In November 2006, the community supported Proposition O, a \$644 million bond measure. This bond measure addresses the critical and urgent safety needs of the 32 campuses within the SUHSD. The types of repairs and improvements that Prop O addresses includes: improving handicap accessibility, removing asbestos and lead paint, and upgrading fire and life safety systems.

### VII.3 Project Processing Requirements

The PFFP is required by the Growth Management Program to address the following issues for School Services:

- A. Identify student generation by phase of development.
- B. Siting proposed school facilities will take place in conformance with the standards and criteria for the Sweetwater Union High School District and the Chula Vista Elementary School District.
- C. Reserve school sites, if necessary, or coordinate with the district for additional school classrooms.
- D. Identify facilities consistent with proposed phasing.
- E. Demonstrate the ability to provide adequate facilities to access public schools in conjunction with the construction of water and sewer facilities.
- F. Enter into School Mitigation Agreements.

#### VII.4 Existing Conditions

#### School Facilities Inventory, Chula Vista Elementary School District

The CVESD, established in 1892, is the largest kindergarten through sixth grade (grades K–6) school district in California, and serves nearly 29,000 students in 45 elementary schools (includes 6 Charter Schools) with approximately 2,500 employees (both certified and classified) districtwide. Table F.1 lists existing schools together with the capacity and enrollment of each. Capacity using existing facilities is approximately 31,000. Enrollment is currently approximately 28,890. Ten of the 45 schools are over capacity and three schools are near capacity (see Table F.1). A new K-6 school opened in Otay Ranch Village 11 in July 2013. With the addition of this school, the CVESD expects to have adequate capacity to house all projected students for the next 18 months. However, additional facilities may be necessary within the next five years.

Currently, several schools in eastern Chula Vista are over capacity, including Arroyo Vista, Hedenkamp, Veterans, McMillin, Wolf Canyon, and Salt Creek, which has the highest number (75). The Learning Community and Mueller Elementary in western Chula Vista are also over capacity and is projected to be nearly 150 over capacity within five years.

Table F.1 Chula Vista Elementary School District - Enrollments vs. Capacity					
Schools	Estimated Enrollment 12/2013	Approximate Capacity	Remaining Capacity		
Allen/Ann Daly	431	565	134		
Arroyo Vista Charter	1,034	850	-184		
Camarena	944	900	-44		
Casillas	595	739	144		
Castle Park	421	539	118		
Chula Vista Hills	559	588	29		
Chula Vista LCC	800	725	-75		
Clear View Charter	519	593	74		
Cook	449	538	89		
Discovery Charter	855	950	95		
EastLake	633	763	130		
Feaster/Ed Charter	1,111	1,164	53		
Finney	406	622	216		
Halecrest	503	601	98		
Harborside	625	914	289		
Hedenkamp	1,070	1,045	-25		
Heritage	912	863	-49		
Hilltop Drive	574	588	14		
Juarez-Lincoln	592	776	184		
Kellogg	318	539	221		
Lauderbach	827	965	138		
Liberty	728	748	20		
Loma Verde	552	650	98		
Los Altos	395	526	131		
Marshall	724	734	10		
McMillin	856	850	<u> </u>		
	358	526	168		
Montgomery Mueller Charter					
	1,051	900	-151		
Olympic View	851	825	-26		
Otay	607	775	168		
Palomar	393	468	75		
Parkview	364	583	219		
Rice	691	741	50		
Rogers	472	660	188		
Rohr	349	489	140		
Rosebank	605	764	159		
Salt Creek	1,025	950	-75		
Silver Wing	405	638	233		
Sunnyside	447	564	117		
Tiffany	586	689	103		
Valle Lindo	528	714	186		
Valley Vista	561	688	127		
Veterans	888	850	-38		
Vista Square	631	751	120		
Wolf Canyon	645	849	204		
Totals	28,890	32,759	3,869		
District Adjustments	·	30,984	2,094		

Source: CVESD

Table F.2 Sweetwater Union High School District Enrollments vs. Capacity 2013-2014

School Site	Program Capacity 100%	Estimated Enrollment	Capacity vs. Projected		
Middle Schools					
Bonita Vista	1,724	1,044	680		
Castle Park	1,906	732	1,174		
Chula Vista	1,795	1,056	739		
EastLake	1,861	1,720	141		
Granger	1,491	1,043	448		
Hilltop	1,622	1,037	585		
Mar Vista Mid.	1,684	828	856		
Montgomery Mid.	1,408	805	603		
National City Mid.	1,410	787	623		
Rancho del Rey	1,700	1,700	0		
Southwest	1,712	719	993		
Subtotal	18,313	11,471	6,842		
High Schools					
Bonita Vista	2,795	2,478	317		
Castle Park	2,514	1,396	1,118		
Chula Vista	3,430	2,714	716		
EastLake	2,996	2,892	104		
East Hills Academy*	132	48	84		
Hilltop	2,889	2,042	847		
Mar Vista	2,431	1,637	794		
Montgomery	2,798	1,621	1,177		
Olympian	2,468	1,896	572		
Otay Ranch	2,985	2,618	367		
San Ysidro	2,905	2,165	740		
Southwest	2,954	1,572	1,382		
Sweetwater	3,266	2,533	733		
Palomar	648	373	275		
Subtotal	35,211	25,985	9,226		
Total	53,524	37,456	16,068		

<sup>\*</sup> Combined Jr. High & High School

Source: SUHSD

# School Facilities Inventory, Sweetwater Union High School District

The District serves nearly 40,000 students in 11 middle (7-8) and 14<sup>7</sup>high schools (grades 9–12). Several middle and high schools are planned or have been recently opened in the area. Olympian High School was opened in 2006 within Otay Ranch Village 7, and has a planned capacity of 2,600 students. A new 7–12 school is planned within Otay Ranch Village 11. However, there is no construction schedule available.

The SUHSD has indicated that the unstable economy, high foreclosure rate, and expansion of charter schools into the 7-12 arena make the 5-year projections for eastern Chula Vista very tentative. If charter schools continue to siphon students, it is likely that the District will have capacity for five years of residential growth. However, if there is a significant increase in development and reoccupation of foreclosed homes, construction of Middle School No. 12 and High School No. 14 in Village 11 may be necessary within the next 5 years. Construction is anticipated to occur within 2-3 years.

# VII.5 School Sizing and Location

The project is proposed to consist of 1,740 dwelling units at build out. At completion, the proposed project could generate approximately 913 students using the following Student Generation Factors:

_				_
			Single Family Detached	Multi-Family Attached <sup>8</sup>
	Elementary (K-6)	=	.4114 <sup>9</sup> students/dwelling unit	.2091 students/d.u.
	Middle School (7-8)	=	.1216 students/dwelling unit	.0516 students/d.u.
	High School (9-12)	=	.2291 students/dwelling unit	.1057 students/d.u.

By phase and school category, the project is expected to generate the following students:

Table F.3 Otay Ranch Village 10 SPA Student Generation By Development Phase										
	Student Generation									
Phase	Dwelling Units			Elementary Middle			High School		Total	
			(K-6)		(7-8)		(9-12)		Students	
	SF	MF	SF	MF	SF	MF	SF	MF	SF	MF
Yellow	186	257	77	89	23	13	43	27	142	130
Red	292	0	120	0	36	0	67	0	223	0
Green	217	0	89	0	26	0	50	0	165	0
Blue	0	788	0	274	0	41	0	83	0	398
Subtotal	695	1,045	286	286 364 85 54 159 110 530 528						
Total	17	40	65	50	13	88	27	70	10	58

9 Rate from CVESD.

East Hills Academy is a grades 7-12 school.

Includes Single-Family, Attached and Apartment units.

**Typical School Size Standards:** Elementary 750-1000 students

Middle 1,500 students Senior High 2,400 students

#### **Chula Vista Elementary School District**

There are seven CVESD elementary schools serving Otay Ranch students. These include Heritage Elementary, McMillin Elementary, Hedencamp Elementary, Veterans Elementary, Wolf Canyon Elementary and Camerena Elementary. The newest K–6 school in Otay Ranch Village 11 (Enrique S. Camarena Elementary School) opened in July 2013. These schools are currently operating at or over capacity. An additional elementary school was planned to commence construction in 2011 within Village 2. However, the Village 2 elementary school is on hold and no construction update is available.

The Village 10 SPA Plan Site Utilization Plan identifies an 9.2-acre elementary school site within the Village 10 core. As noted in Table F.4, the build-out of the SPA area would generate the need to house approximately 650 elementary school age students. Generally, CVESD prefers to construct elementary schools that serve approximately 750 students. The Village 10 site would be reserved for acquisition by the school district or dedication to the school district by the developer pursuant to an agreement between the developer and CVESD. Construction timing of the school would be determined by the school district. Until new schools are constructed, students residing within the project area would attend existing schools in neighboring villages as determined by the school district.

The State Department of Education must approve the Village 10 elementary school site prior to district acceptance. Due to the tremendous growth and enrollment in the CVESD, the districts may retain the 10-acre site as identified in the SPA Plan. However, should the site be determined at a later date to be excess property for the purposes of a new school, the district will notify appropriate parties at that time.

In the event that schools are overcapacity, the school district uses relocateable classrooms to temporarily house additional students until a new facility opens. In recognition of the impact on school facilities created by new development, the District and developers may enter into various mitigation agreements in order to ensure the timely construction of school facilities to house students from new residential development ("Mitigated Agreement"). Historically, developers and school districts have entered into School Mitigation Agreements and community facilities district ("CFD"), pursuant to the Mello-Roos Community Facilities District Act of 1982 (CVESD), to finance school facilities. However, per AB 2926, in the absence of a mitigation agreement, the developer shall pay the statutory school fees under state law in effect at the time of building permit issuance.

#### **Sweetwater Union High School District**

Secondary schools serving Otay Ranch include Otay Ranch High School, Olympian High School, Rancho del Rey Middle School, and EastLake Middle School. Enrollment and capacity in these schools are shown in Table F.2. It is anticipated that the 138 middle school students generated by Village 10 will be served at EastLake Middle School until the first Otay Ranch middle school is constructed. EastLake Middle School is located approximately four miles north of Village 10. The Otay Ranch GDP School Facility Implementation Plan is based on the premise that schools will be constructed when half of the school's projected students reside in the community. The maximum middle school capacity is 1,500 students, which would indicate a school construction trigger of approximately 750 students. However, throughout the district there is available middle school capacity. Additional middle schools

will be constructed when overall demand begins to approach existing capacity. Currently, Otay Ranch Village 11 has a designated site for a middle-high School.

The maximum capacity of a high school is approximately 2,400 students. It is anticipated that the 270 students generated from Village 10 will be served at Olympian High School, which is located approximately one mile to the west. Depending on actual build-out and the capacity of existing area schools, it may be necessary to construct the planned middle-high school within Village 11 prior to build-out of the project.

Demand for adult school facilities will be satisfied within existing facilities in the Sweetwater Union High School District, until a new facility can be constructed in the Eastern Urban Center (EUC) or a site reserved pursuant to the Otay Ranch GDP.

## VII.6 Financing School Facilities

California Government Code section 65995 et. seq. and Education Code Section 17620 et. seq. authorizes school districts to impose facility mitigation exactions on new development as a way to address increasing enrollment caused by that development.

Although the collection of school fees is one method available to defray the cost of new development, it is not an acceptable solution since the maximum amount that could be collected by law represents less than one-fourth the cost to construct schools.

In recognition of this funding deficiency, it is the desire of each district to fully mitigate the facility impacts caused by a master planned community via the creation of a Mello Roos Community Facilities District. The following Mello-Roos Districts have been established by each district:

<b>SUHSD</b>				
CFD No. 1	EastLake	<b>CVESD</b>		
CFD No. 2	Bonita Long Canyon	CFD No.	1	EastLake
CFD No. 3	Rancho del Rey	CFD No.	2	Bonita Long Canyon
CFD No. 4	Sunbow	CFD No.	3	Rancho del Rey
CFD No. 5	Annexable	CFD No.	4	Sunbow
CFD No. 6	Otay Ranch	CFD No.	5	Annexable
CFD No. 7	Rolling Hills Estate	CFD No.	6	Otay Ranch
CFD No. 8	Coral Gate (Otay Mesa)	CFD No.	10	Annexable for future annexations
CFD No. 9	Ocean View Hills	CFD No.	11	Otay Ranch (Lomas Verde)
CFD No. 10	Remington Hills/Annexable	CFD No.	12	Otay Ranch (Village 1, West)
CFD No. 11	Lomas Verdes	CFD No.	13	San Miguel Ranch
CFD No. 12	Otay Ranch (Village 1 West)	CFD No.	14	Otay Ranch Village 11 (Brookfield/Shea)
CFD No. 13	San Miguel Ranch	CFD No.	15	Otay Ranch Village 6 (ORC)
CFD No. 14	Otay Ranch Village 11			
CFD No. 15	Otay Ranch Village 6 (ORC)			
	= ' ' '			

Based on historical data available from each district an estimate of costs for the construction of school facilities on a per student basis is provided. Both districts follow state standards for determining the costs and size for school construction. The cost for a high school, including land acquisition, is approximately \$38,500 per student (2010 dollars). Excluding land, the cost for a high school is approximately \$32,000 per student. The cost for a middle school, including land acquisition, is approximately \$36,000 per student (2010 dollars). Excluding land, the cost for a middle school is \$32,000 per student. The cost for an elementary school,

including land acquisition, is approximately \$33,500 per student (2010 dollars). Excluding the land, the cost for an elementary school is approximately \$30,000 per student. Land acquisition cost is calculated at approximately \$350,000/net usable acre (10 acre elementary school site). Using the aforementioned costs per student together with the school size, the following costs per facility can be anticipated.

#### **Elementary School Cost**

(1000 students) (\$30,000/student w/o la	and cost)	\$30,000,000
(1000 students) (\$33,500/student w/land	d cost)	\$33,500,000

#### **Middle School Cost**

(1,500 students) (\$32,000/student w/o land cost)	\$48,000,000
(1,500 students) (\$36,000/student w/ land cost)	\$54,000,000

## **High School Cost**

(2,400 students) (\$32,000/student w/o land cost)	\$80,000,000
(2,400 students) (\$38,500/student w/ land cost)	\$92,500,000

#### VII.7 Threshold Compliance and Recommendations

The project applicant shall comply with the Project EIR Public Services mitigation measures. A full discussion of these mitigation measures can be found in the Project EIR. The following is a summary of these mitigation measures:

- B. (PUB-6) Prior to the issuance of each building permit for any residential dwelling units, the applicant(s) shall provide evidence or certification by the CVESD that any fee charge, dedication or other requirement levied by the school district has been complied with or that the district has determined the fee, charge, dedication or other requirements do not apply to the construction or that the applicant has entered into a school mitigation agreement. School Facility Mitigation Fees shall be in accordance with the fees in effect at the time of building permit issuance.
- C. (PUB-7) The Applicant shall provide the City with evidence from the CVESD that the Village 10 school site has been determined by the district to be acceptable for school use, to the satisfaction of the Director of Developer Services.

#### VIII. LIBRARIES

#### VIII.1 Threshold Standard

Population Ratio: 500 square feet (gross) of adequately equipped and staffed library facility per 1,000 population. The city shall construct, 60,000 Gross Square Feet (GSF) of additional library space over the citywide June 30, 2000 GSF total, in the area east of Interstate 805 by build out. The construction of said facilities shall be phased such that the city will not fall below the citywide ratio of 500 GSF per 1,000 population. Library facilities are to be adequately equipped and staffed.

# VIII.2 Service Analysis

The City of Chula Vista Library Department provides library facilities.

### **VIII.3** Project Processing Requirements

The PFFP is required by the Growth Management Program to address the following issues for Library services:

- 1. Identify phased demands in conjunction with the construction of streets, water and sewer facilities.
- 2. Specifically identify facility sites in conformance with the Chula Vista Library Master Plan

# VIII.4 Existing Conditions

The City provides library services through the Civic Center Branch Library, the South Chula Vista Branch Library and, Otay Ranch Branch Library. The Civic Center Branch Library is located at 365 F Street, approximately 7 miles from the project and is the largest library facility within the city, consisting of a two-story, 55,000-square-foot building. The South Chula Vista Branch Library is located at 389 Orange Avenue, approximately five miles from the project and consists of approximately 37,000 square feet. The Otay Ranch Branch Library is located at 2015 Birch Road in the Otay Ranch Town Center, approximately one mile from the project and consists of approximately 3,400 square feet. The existing and future libraries are listed on the Table G.1 and Table G.2, respectively.

Table G.1 Existing Library Facilities	
Existing Libraries	Square Footage
Civic Center	55,000
South Chula Vista	37,000
Otay Ranch Town Center	3,400
Total Existing Square Feet	95,400

The draft Chula Vista Public Library Strategic Facilities Plan identified ways to improve library service delivery to the community, particularly to residents of eastern Chula Vista. The plan indicates that the additional needed library square footage can be developed as multiple smaller branches, or as one large library. However, the library's operating budget has been significantly reduced and capital funding is not currently available. Therefore, the facilities plan does not determine which option would be implemented. The options will be evaluated when capital and operating funds become available. Additional measures such as mall outlets, book vending machines, a bookmobile, and service partnerships are identified as possible interim measures. One recent interim measure was the mall branch at Otay Ranch Town Center, which opened in April 2012.

# VIII.5 Adequacy Analysis

Using the Threshold Standard of 500 square feet of library space per 1,000 population, the demand for library space based on Chula Vista's estimated population 251,560 as of January 2013<sup>10</sup> is approximately 125,780 square feet. Chula Vista currently provides 95,400 square-feet of library space. This represents an approximate 30,380 square-foot deficit. The demand generated by the 10,115 forecasted dwelling units (GMOC 2013 Annual Report) is 16,235 square feet (10,115 x 3.21<sup>11</sup>/1,000) x 500). By 2018 the demand for library space generated by the existing and forecasted dwelling units totals approximately 142,000 (125,780 + 16,235) square feet. Comparing this demand to the existing library square footage of 95,400 square feet results in a deficit of approximately 46,600 square-feet unless the city completes the Rancho Del Rey or EUC Regional Library or a combination of a Regional Library and numerous branch libraries before 2018. Table G.2 illustrates the need to increase Library Facilities over the next five years to keep pace with the city's projected growth. The SANDAG 2030 build-out population for Chula Vista is approximately 289,044. This population will require approximately 144,500 square feet of Library Facilities.

The GMOC Threshold Standard for libraries is 500 square feet of library space per 1,000 residents. According to the 2013 GMOC Annual Report, the current service ratio for FY 2011 was 383 square feet for every 1,000 residents, after the opening of the Town Center Branch Library in April 2012. Therefore, the City does not currently meet the GMOC Threshold for libraries.

The proposed Village 10 SPA project would result in demand for libraries and may have the potential to require the construction of new or expanded library facilities. The project would generate demand for approximately 2,793 square feet of additional library facilities within the City. While the SPA Plan permits public/quasi-public uses such as libraries, within the SPA Plan, the proposed project does not specifically include the development of a library. Future library facilities would be funded in part by payment of the PFDIF.

10

GMOC 2013 Annual Report

Population coefficient of 3.21 persons per household.

Table G.2 Otay Ranch Villages 10 SPA Library Space Demand vs. Supply							
Population Demand Square Footage Square Footage Standard  Population Demand Square Footage Square Footage Standard							
Estimated Existing Citywide 01/2013	251,560	125,780	95,400	(30,380)			
1 <sup>st</sup> regional library (Rancho del Rey) 2018			26,400	(3,980)			
2 <sup>nd</sup> regional library (EUC) 2018			23,600	19,620			
Forecasted Projects to 2018 (10,115 x 3.21)	32,470	16,235		3,385			
Subtotal 284,030 142,015 145,400 3,385							

# VIII.6 Financing Library Facilities

The Public Facilities Development Impact Fee (PFDIF) was updated by the Chula Vista City Council on November 19, 2002 by adoption of Ordinance 2847. The PFDIF is adjusted every October 1<sup>st</sup> pursuant to Ordinance 3050, which was adopted by the City Council on November 7, 2006. The current PFDIF for single-family residential and multi-family development is \$1,582/unit. This amount is subject to change with the adoption of Ordinance 3010. The PFDIF amount is subject to change as it is amended from time to time. Both residential and non-residential development impact fees apply to the project. The calculations of the PFDIF due for each facility are addressed in the following sections of this report. At the current library fee rate, the Otay Ranch Village 10 SPA Library Fee obligation at build-out is \$2,752,680 (see Table G.3).

Table G.3 Otay Ranch Village 10 SPA Public Facilities Fees For Libraries <sup>1</sup>					
Dovolonment	Dwellin			Library Fee	
Development Phase	SF	MF	SF \$1,582/DU	MF \$1,582/DU	Total Fee
Yellow	0	440	\$0	\$696,080	\$696,080
Red	204	88	\$322,728	\$139,216	\$461,944
Green	0	217	\$0	\$343,294	\$343,294
Blue	0	791	\$0	\$1,251,362	\$1,251,362
Total 204   1740		1536	\$322,728	\$2,429,952	\$2,752,680
	17-	TU			

Footnote:

The PDIF Fee is subject to change as it is amended from time to time. Changes in the number of dwelling units may affect the estimated fee.

The projected fee illustrated in Table G.3 is an estimate only. Actual fees may be different. PDIF Fees are subject to change depending upon City Council actions and or Developer actions that change residential densities, industrial acreage or commercial acreages.

# VIII.7 Threshold Compliance

A. Project compliance will be satisfied with the payment of Public Facilities Fees. The proposed project will be required to pay public facilities fees for Library services, based on the number of dwelling units, prior to the issuance of building permits; the fees shall be paid at the rate in effect at the time payment is made.

The project applicant shall comply with the Project EIR Public Services mitigation measures. A full discussion of these mitigation measures can be found in the Project EIR. The following is a summary of these mitigation measures:

- B. (PUB-11) Prior to the issuance of each building permit for any residential dwelling units, the applicant shall pay the required PFDIF in accordance with the fees in effect at the time of building permit issuance and phasing approved. Payment of the PFDIF would represent the project's fair share contribution to meet the City's Threshold Standard for library space.
- C. (PUB-12) The City of Chula Vista shall continue to monitor library facilities and services and report the results to the GMOC on an annual basis.

# IX. PARKS, TRAILS AND OPEN SPACE

# IX.1 Park Threshold Standard

Population Ratio: Three (3) acres of neighborhood and community park land with appropriate facilities per 1,000 residents east of I-805.

# IX 2 Service Analysis

The City of Chula Vista provides public park and recreational facilities and programs through the Public Works and Recreation Departments which are responsible for the acquisition and development of parkland. All park development plans are reviewed by City staff and presented to the Parks and Recreation Commission for review. A recommendation is made by this Commission to the City Council.

The Otay Ranch Parks and Recreation Facility Implementation Plan was adopted by the City Council on October 28, 1993. This plan identifies the parks facility improvement standards for the Otay Ranch.

The Village 10 SPA Plan must conform to the Chula Vista Parks and Recreation Master Plan, as amended, which provides the guidance for planning, siting and implementation of neighborhood and community parks. Further, the SPA Plan must conform to the City of Chula Vista Greenbelt Master Plan and the Otay Valley Regional Park Concept Plan.

# **IX.3** Project Processing Requirements

- A. Identify phased demands in conformance with the number of dwelling unit's constructed, street improvements, and in coordination with the construction of water and sewer facilities.
- B. Specific siting of the facility will take place in conformance with the Chula Vista Parks and Recreation Master Plan.
- C. Site/s reserved for park purposes within the project.

# IX.4 Existing Conditions

The existing and future parks as depicted in the Public Facilities & Services Element of the General Plan and as updated by the inclusion of more recent information are contained in the City's Parks and Recreation Master Plan.

#### IX.5 Project Park Requirements

The project generates an estimated population of 5,638 (1,710 dwelling units x 3.24<sup>12</sup> population factor). To meet the City Growth Management Program's Threshold Standard requirements, the amount of parkland dedicated is based on a standard of 3 acres per 1,000 populations (see Table H.1). The standard is based on State of California Government Code 66477, also known as the Quimby Act that allows a city to require by ordinance, the dedication of land or payment of fees for park or recreational purposes.

Provided by the Chula Vista Planning Department.

Table H.1 Quimby Act Parkland Requirements					
Village 10 SPA Population Standard Parkland Acres Required					
5,638	3 acres per 1,000 population	16.91			

All new development in the City of Chula Vista is subject to the requirements contained in CVMC Chapter 17.10, Park Lands Dedication Ordinance (PLDO). The ordinance establishes fees for park land acquisition and development, sets standards for dedication and establishes criteria for acceptance of parks and open space by the City of Chula Vista. Fees vary depending upon the type of dwelling unit that is proposed. There are four types of housing; Single-Family dwelling units (defined as all types of single family detached housing and condominiums), Multi-Family dwelling units (defined as all types of attached housing including townhouses, attached condominiums, duplexes, triplexes and apartments), and Mobile Homes. Single Family Housing is defined as a free-standing structure with one residential unit. Multi-Family Housing is defined as any free-standing structure that contains two or more residential units. Parkland dedication requirements are shown below on Table H.2.

Table H.2 City of Chula Vista Parkland Dedication Ordinance Standards				
Dwelling Unit Type  Land Dedication per Unit  Unit  Dwelling Units per Pa Acre				
Single-Family	460 sf/du	95 du/ac.		
Multi-Family	341 sf/du	128 du/ac.		

# Table H.3 Otay Ranch Village 10 SPA Plan Preliminary Parkland Dedication Requirements City Ordinance Applied to Planning Prediction of Unit Numbers and Types

Dwelling Unit Type*	Number of D.U.	Parkland Required/DU	Required Acres
Single Family Detached	695	460 sf/du	7.34
Multiple Family	1,045	341 sf/du	8.18
TOTALS	1,740		15.52

<sup>\*</sup> Dwelling unit type - Note that number and type of units listed reflect 'Land Use Designations' listed in the Otay Ranch General Development Plan, since this level of information is all that is available at the time of this document's preparation irrespective of underlying zoning district. Actual fee obligation calculation to be based on implementing ordinance definition of dwelling unit type irrespective of underlying zoning district containing said dwelling unit. Definitions of dwelling unit types used for calculating park obligations are based upon from the City's Parkland Dedication Ordinance CVMC chapter 17.10. These definitions differ from the way unit types are defined from a planning, land-use and zoning perspective that uses unit density per acre to categorize the type of unit. CVMC chapter 17.10 uses product type to categorize the type of unit distinguishing between attached and detached units. Consequently, the figures in this chart are preliminary estimates, and shall be recalculated at the time when the obligations are due as determined by chapter 17.10 of the CVMC.

The City's Parklands and Public Facilities Ordinance (CVMC 17.10) is based on the Quimby Act. Based on the City's Parklands and Public Facilities Ordinance, the parkland requirement is approximately 15.52 acres (see Table H.3).

The project phasing (Table B.3) and Site Utilization Plan identifies the park designations and acreage that are also shown in Table H.4. Table H.4 also identifies the phase of development in which the park will be constructed and the park acres that the city has determined will be given credit for purposes of satisfying the project's parkland dedication as measured against the City's Parkland Dedication Ordinance. The Neighborhood Park will be graded and offered for dedication in whatever development phase is initiated by the project developers. The City's Parkland Dedication Ordinance requirements for the project are outlined in Table H.4.

Table H.4 Otay Ranch Village 10 SPA Plan Park Acres And Eligible Credits <sup>13</sup>						
Park Identification Net Acreage Phase Proposed Credit % Eligible Credit Acreage						
P-1 – Neighborhood Park	6.6	Yellow	100%	6.6		
Total Acres Eligible for Cro	edit Against PA	D		6.6		
Village 10 SPA PAD Requi	rements			15.52		
Park Acreage Deficiency		-8.92				
Offsite Eligible for Credit A	8.92					
Total Credits				0.0		
* Village 8 East Community Par	rk site allotment					

The PAD obligation for Village 10 is 15.52 acres of park land. The Village 10 SPA Plan provides one 6.6 acre (net) Neighborhood Park (P-1). The balance of the local park obligation (approximately 8.92 acres) will be met within either the 40.0 acre (net) Village 8 East Community Park or 15.6 acre (net) Village 4 Community Park. The actual park acreage requirements will be based on the number of residential units approved on the Final Map(s) for Village 10.

The Village 10 SPA Plan is one of three proposed neighborhoods for the University Villages project. According the city's PLDO the proposed University Villages project would be obligated to provide a total of 61.3 acres of parkland (Village 3 North – 15.3 acres, Village 8 East – 30.5 acres, and Village 10 – 15.52 acres). The University Villages project includes parkland above the requirements of the Otay Ranch GDP, the Quimby Act, and the PLDO. The project includes a total of 75.7 acres of parkland eligible for park credit, of which 61.3 acres is needed to satisfy the project wide parkland obligation. The University Villages project also includes approximately 620.1 acres of open space and provides key segments of the Chula Vista Greenbelt Trail through the Otay Valley Regional Park (OVRP).

Parkland fee and acreage obligations are subject to change pending changes in the dwelling unit types and numbers, or clarification of unit type at the time when obligations are due.

#### IX.6 Park Adequacy Analysis

Table H.5 is a comparison of park acreage demands and supply east of I-805 for existing, approved projects, as well as the phased addition of the project. A review of the existing and approved park demands for Chula Vista east of I-805 including the project indicates a projected 2017 demand of approximately 486.16 acres of Neighborhood and Community Park (GMOC 2013 Annual Report). The 2017 projected supply of park acreage east of I-805, 426.88 acres, is approximately 59.28 acres less than the projected demand. The projected shortfall does not include the park obligations of the University Villages Project, which includes Village 3 North, Village 8 East and Village 10. These villages will contribute approximately 76 acres of new community parkland.

Table H.5 Estimated Park Acreage Demand Compared to Supply East of Interstate 805						
	Population East of I-805 <sup>14</sup>	Demand Park Acres <sup>15</sup>	Existing Park Acres	Eligible Credit Acres	Net Acres +/-Standard	
Existing	135,205	405.62	$418.01^{16}$	418.01	+12.39	
Forecasted Projects 2013 to 2017	26,845 <sup>17</sup>	80.54	8.87 <sup>18</sup>	8.87	-71.67	

426.88

426.88

486.16

Otay Ranch Village 10 SPA									
	Park Supply by Phase								
Phase	IVDe"     Park Acres   S .		Tyne*		Eligible Credit Acres	Net Acres +/- Standard	Project Cumulative		
	SF	MF	I alk Acies	(Net)	Acres	Standard	Cumulative		
Yellow	186	257	3.98	6.60	6.60	2.62	2.62		
Red	292	0	3.08	0.00	0.00	-3.08	-0.46		
Green	217	0	2.29	0.00	0.00	-2.29	-2.75		
Blue	0	788	6.17	0.00	0.00	-6.17	-8.92		
Subtotal	695	1,045	15.52	6.60	6.60	-8.92	-8.92		
Total	1,7	40	15.52	6.60	6.60	-8.92	-8.92		

Table H.6

\* Dwelling unit type - Note that number and type of units listed reflect 'Land Use Designations' listed in the Otay Ranch General Development Plan, since this level of information is all that is available at the time of this document's preparation irrespective of underlying zoning district. Actual fee obligation calculation to be based on implementing ordinance definition of dwelling unit type irrespective of underlying zoning district containing said dwelling unit. Definitions of dwelling unit type used for calculating park obligations are based upon from the City's Parkland Dedication Ordinance CVMC chapter 17.10. These definitions differ from the way unit types are defined from a planning, land-use and zoning perspective that uses unit density per acre to categorize the type of unit. CVMC chapter 17.10 uses product type to categorize the type of unit distinguishing between attached and detached units. Consequently, the figures in this chart are preliminary estimates, and shall be recalculated at the time when the obligations are due as determined by chapter 17.10 of the CVMC.

162,050

.

Total

-59.28

Population figures are from the 2013 GMOC Annual Report.

Based on City Threshold requirement of 3 acres of neighborhood and community parkland per 1,000 residents east of I-805.

Existing Park Acreage from 2013 GMOC Annual Report.

Population figure derived from the Table B.1.

Park acreage from Park Acreage Table from the 2013 GMOC Annual Report, Appendix B, Workshop Reports.

The proposed development of the project requires approximately 15.52 acres (see Table H.1) for public parkland. The Village 10 SPA plan includes 6.6 acres (net) Neighborhood Park. The balance of Village 10's parkland obligation (approximately 8.92 acres) will be met off site within the Village 8 East Active Recreation Community Park (P-2). Said park sites will be developed with a variety of recreational opportunities ranging from active to passive recreational experiences. The actual park facilities and amenities will be determined in conjunction with the park master plan process for each individual park.

# IX.7 Open Space, Trails and Recreation

# A. Open Space

The Otay Ranch GDP requires the provision of open space in addition to local parks at a ratio of 12 acres for every 1,000 residents. Based on an estimated population of 5,638 residents, approximately 67.7 acres of open space is required. This requirement is met through the provision of 229.9 acres of open space in the form of preserve open space, manufactured slopes and other interior open spaces within the SPA Plan area.

Natural open space within the SPA Plan area is comprised of Otay River Valley and Salt Creek open space (within the Otay Ranch Preserve), to the southeast, graded slopes within and surrounding the village, a Neighborhood Park and the landscape buffer adjacent to surrounding major streets. These open spaces provide pedestrian connections within the SPA Plan area, passive recreational opportunities and view opportunities.

Open space lands indicated on the Site Utilization Plan (Exhibit 3) will be preserved through the dedication of open space easements and/or lots to the City or other appropriate agency, or Homeowners' Association, which will be determined with Landscape Master Plan approval. Uses will be strictly controlled through zoning regulations (see Chapter 3, PC District Regulations, of the SPA Plan). Landscaping within open space areas shall comply with all requirements of the Chula Vista Landscape Manual.

The largest component of open space in the Otay Ranch is the Otay Ranch Preserve, described in the Resource Management Plan (RMP). As prescribed by the RMP, the development of each Otay Ranch village requires a conveyance to the Otay Ranch Preserve. The Otay Ranch Preserve conveyance obligation will be met through dedication of land within the Preserve to the Preserve Owner Manager (POM) comprised of the City of Chula Vista and County of San Diego.

Per the RMP, 1.188 acres of open space conveyance per one acre of development less the acreage of "common use lands," (local parks, schools, arterial roads and other land designated as public use areas) must be conveyed to the POM. The estimated Preserve conveyance requirement for Village 10 is approximately 159 acres. The actual Preserve conveyance obligation shall be determined by the City Engineer during the Final Map processing.

### B. Trails

The SPA Plan area has been designed to accommodate the trails program described by the Otay Ranch Overall Design Plan and the City's Greenbelt Master Plan. The plan has been designed as a pedestrian-oriented village and provides bicycle, cart and pedestrian circulation. All trails within the SPA Plan area have been located and designed to be as accessible as

possible; however, the rural trails contain steep topography that may limit bicycle and pedestrian travel.

The Trails Plan is illustrated in Exhibit 8. The landscape treatment and design elements of village trails are also illustrated and described in the Village 10 Design Plan. A summary of the components of the trail plan is provided below:

#### 1. Regional Community Trails

Chula Vista Regional Trails are located throughout the Otay Ranch project area. Specific to Village 10, Regional Trails occur on the south side of Hunte Parkway, and south side of Otay Valley Road. These trails are located adjacent to the roadways and may meander within the street right-of-ways. The trail widths and surfaces vary to accommodate pedestrians and bicycles.

# 2. Chula Vista Greenbelt Trail

A segment of the Chula Vista Greenbelt Trail occurs in the southern portion of the project, within the Otay Ranch Preserve within the existing Salt Creek Sewer Easement.

# 3. Village Pathway

Village Pathways are inter-village low speed electric vehicle and pedestrian paths that link all of the Otay Valley Parcel villages and particularly provide access to the regional transit-way stations. In Village 10, a Village Pathway is proposed to extend south of Hunte Parkway along Discovery Falls Road through the Village core and west to Village 9.

# 4. Village Trails

Village Trails provide alternative circulation routes to village streets for pedestrians and bicycles separate from roadways. Trails are located within open space in the southeastern SPA Plan area.

#### 5. Village Streets

The village streets are designed to promote pedestrian, bicycle and low speed electric vehicle travel. Low speed electric vehicle and bicycles may travel on village streets of 35 mph or less. Village Pathway streets may provide off-street low speed electric vehicle and bicycle travel. Sidewalks are provided on all village streets.

# 6. Pedestrian Over-crossings (POCs)

Pedestrian over-crossings enhance inter-village connectivity and promote the walkability of the Otay Ranch. There are no POC's within the Village 10 SPA project. The two POCs north of Village 10 complete a continuous Village Pathway and Regional Trail network that loops through and connects to other Villages avoiding at-grade pedestrian crossings of arterial streets.

# C. Village Park and Recreation Program

The project SPA provides the park, recreation, open space and trails facilities within the plan area. The Otay Ranch Parks and Recreation Facility Implementation Plan (adopted by the City Council on October 28, 1993) identifies the parks facility improvement standards for Otay Ranch. The City of Chula Vista Park and Recreation Department conducted subsequent facilities needs assessments and proposed some modifications to the adopted Otay Ranch

Plan. Modifications to the adopted Otay Ranch Plan are included in the City of Chula Vista Parks and Recreation Master Plan, November 12, 2002. The SPA Park Master Plan identifies the proposed types, quantities and location of the facilities provided at each park site in the SPA Plan area. The variety of recreational elements proposed and the recreational opportunities envisioned are discussed in the Parks & Recreation chapter of the SPA Plan.

# IX.8 Financing Park Facilities

Chapter 17.10 of the Chula Vista Municipal Code, as amended, governs the financing of parkland and improvements. Included as part of the regulations are Park Acquisition and Development (PAD) fees established for the purpose of providing neighborhood and community parks. The Ordinance provides that fees are paid to the City prior to approval of a final subdivision map, or in the case of a residential development that is not required to submit a final map, at the time of the final building permit application.

The project is responsible for both the park development component and the acquisition component PAD Fees. The project parkland demand is 15.52 acres based on CVMC 17.10 (Table H.3). The SPA Plan provides 6.6 net acres of parkland. The difference will be made up by the 27.1 acres remaining as credit to the project developer, more specifically 8.92 acres within the Village 8 East Community Park and/or Village 4 Community Park.

TABLE H.7
Acquisition and Development (PAD) Fees (Preliminary Calculation)
<b>Development In-Lieu Component Only</b>

Development Phase	Dwelling Unit Type*		Development Co Fee's/D	Total Fees Due	
Filase	SF	MF	SF @ \$12,676	MF @ \$9,408	
Yellow	186	257	\$2,357,736	\$2,417,856	\$4,775,592
Red	292	0	\$3,701,392	\$0	\$3,701,392
Green	217	0	\$2,750,692	\$0	\$2,750,692
Blue	0	788	\$0	\$7,413,504	\$7,413,504
Subtotal	695	1,045			
Total	1,7	40	\$8,809,820	\$9,831,360	\$18,641,180

Dwelling unit type - Note that number and type of units listed reflect 'Land Use Designations' listed in the Otay Ranch General Development Plan, since this level of information is all that is available at the time of this document's preparation irrespective of underlying zoning district. Actual fee obligation calculation to be based on implementing ordinance definition of dwelling unit type irrespective of underlying zoning district containing said dwelling unit. Definitions of dwelling unit type used for calculating park obligations are based upon from the City's Parkland Dedication Ordinance CVMC chapter 17.10. These definitions differ from the way unit types are defined from a planning, land-use and zoning perspective that uses unit density per acre to categorize the type of unit. CVMC chapter 17.10 uses product type to categorize the type of unit distinguishing between attached and detached units. Consequently, the figures in this chart are preliminary estimates, and shall be recalculated at the time when the obligations are due as determined by chapter 17.10 of the CVMC.

PAD Fees are subject to periodic annual increases. Table H.7 identifies the fees calculated for the development component of the PAD fees while Table H.8 identifies the fees calculated for the parkland acquisition component of the PAD fees. These fees are estimates only and are dependent upon the actual numbers of units filed on the final map. Fees are also subject to change by the City Council. Single Family dwelling units are defined as all types of single family detached housing and condominiums. Multi-Family dwelling units are defined as all types of attached housing including townhouses, attached condominiums, duplexes, triplexes and apartments.

TABLE H.8
Park Acquisition and Development (PAD) Fees (Preliminary Calculation)
Acquisition In-Lieu Component Only

rieduisition in Elea component only						
Development	Dwelling U	Unit Type*	Acquisition Component of PAD Fee's/DU Total		Total Fees Due	
Phase	SF	MF	SF @ \$5,106	MF @ \$3,788		
Yellow	186	257	\$949,716	\$973,516	\$1,923,232	
Red	292	0	\$1,490,952	\$0	\$1,490,952	
Green	217	0	\$1,108,002	\$0	\$1,108,002	
Blue	0	788	\$0	\$2,984,944	\$2,984,944	
Subtotal	695	1,045				
Total	1,7	740	\$3,548,670	\$3,958,460	\$7,507,130	

Dwelling unit type - Note that number and type of units listed reflect 'Land Use Designations' listed in the Otay Ranch General Development Plan, since this level of information is all that is available at the time of this document's preparation irrespective of underlying zoning district. Actual fee obligation calculation to be based on implementing ordinance definition of dwelling unit type irrespective of underlying zoning district containing said dwelling unit. Definitions of dwelling unit type used for calculating park obligations are based upon from the City's Parkland Dedication Ordinance CVMC chapter 17.10. These definitions differ from the way unit types are defined from a planning, land-use and zoning perspective that uses unit density per acre to categorize the type of unit. CVMC chapter 17.10 uses product type to categorize the type of unit distinguishing between attached and detached units. Consequently, the figures in this chart are preliminary estimates, and shall be recalculated at the time when the obligations are due as determined by chapter 17.10 of the CVMC.

# **IX.9** Financing Recreation Facilities

Chapter 17.10 of the CVMC, which requires the collection of fees from residential developments to pay for parkland acquisition and various park facilities within the City of Chula Vista, is subject to changes by the City Council from time to time. On October 25, 2005, the City Council approved Ordinance 3026 relating to the periodic annual review and adjustment of park acquisition and development fees. Approval of Ordinance 3026 resulted in an increase fee for parkland acquisition. In January of 2004 the Chula Vista City Council approved Ordinance 2945. This Ordinance amended Chapter 17.10 of the CVMC, which requires the collection of In-Lieu Park Acquisition and Development Fees from residential developments that are not required to submit a subdivision map or parcel map.

Some of the previous council actions that contributed to an increase in the in-lieu fees for park development and land acquisition are Ordinances No. 2886 and 2887 (both approved on November 19, 2002). Ordinance 2886 amended Chapter 17.10 of the CVMC to update the Parks Acquisition and Development Fees. Ordinance 2887 amended Chapter 3.50 of the Municipal Code, as detailed in the "Public Facilities DIF, November 2002 Amendment',

adding a new recreation component to the Public Facilities DIF, updating the impact fee structure and increasing the overall fee.

Chapter 17.10 of the Chula Vista Municipal Code, first adopted in 1971, details requirements for parkland dedication, park improvements and the collection of in-lieu fees (i.e., PAD fees) from developers of residential housing in subdivisions or in divisions created by parcel maps, both east and west of I-805. PAD fees cover parkland acquisition and the cost of related capital items associated with parkland development, including:

- Drainage Systems
- Street Improvements
- Lighted Parking Lots
- Concrete Circulation Systems
- Security Lighting
- Park Fixtures (drinking fountains, trash receptacles, bicycle racks, etc.)
- Landscaping (including disabled accessible surfacing)
- Irrigation Systems
- Restrooms and Maintenance Storage
- Play Areas (tot lots, etc.)
- Picnic Shelters, Tables, Benches
- Utilities
- Outdoor Sports Venues (tennis courts, baseball/softball fields. basketball courts, multi-purpose sports fields, skateboard and roller blade venues)

In addition to parks-related items, a 1987 revision called for the dedication, within community parks, of major recreation facilities to serve newly developing communities, including:

- Community centers
- Gymnasiums
- Swimming pools

Historically, PAD fees have not been sufficient to construct these additional large capital items. However, major recreation facilities are now funded through a newly created component of the Public Facilities DIF. The major capital items to be included in the new component are: community centers, gymnasiums, swimming pools, and senior/teen centers. Based on the Parks and Recreation Master Plan, 140,595 square feet of major recreation facilities will be required to meet new development growth through build-out at a gross construction cost of over \$32 million. Since the demand for major public recreation facilities is created by residential development, facilities costs are not spread to commercial/industrial development. Table H.9 provides an estimate of the Recreational PDIF Fees for the project.

# TABLE H.9 Otay Ranch Village 10 SPA

Public Facilities Fees for Recreation (Preliminary Calculation)

Development	Dwellin	g Units	Recreation Fee		Total	
Phase	SF	MF	\$1,201/SF Unit	\$1,201/MF Unit	Totai	
Yellow	186	257	\$223,386	\$308,657	\$532,043	
Red	292	0	\$350,692	\$0	\$350,692	
Green	217	0	\$260,617	\$0	\$260,617	
Blue	0	788	\$0	\$946,388	\$946,388	
Subtotal	695	1,045				
Total	1,7	40	\$834,695	\$1,255,045	\$2,089,740	

Footnote

# IX.10. Threshold Compliance

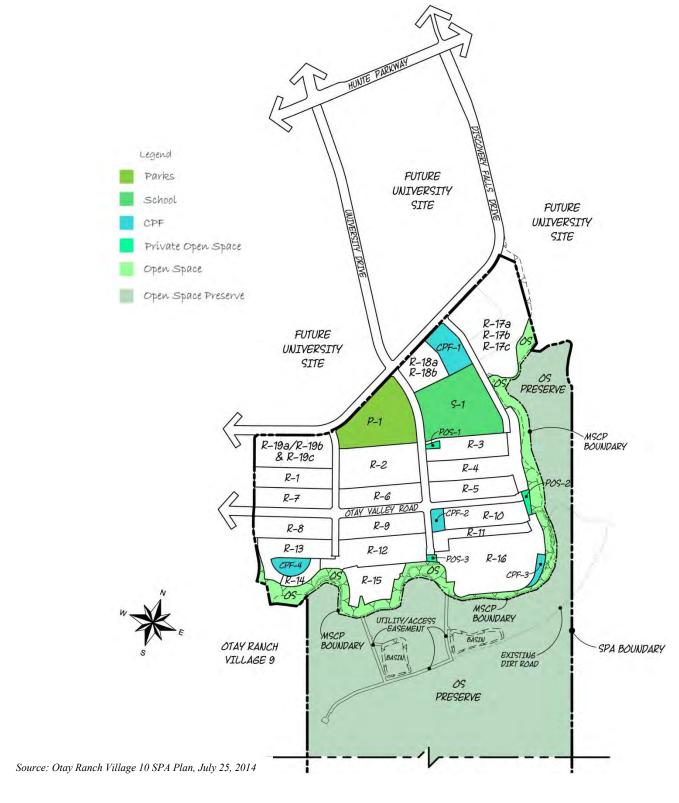
- A. Based upon the analysis contained in this section of the PFFP, the Parks Threshold Standard for both neighborhood and community parks is projected to be met at the completion of the project subject to the Applicant's compliance with the park conditions as described herein, including the dedication of parkland in Village 8 East. The project applicant shall comply with the Project EIR Public Services mitigation measures. The PUB designations correspond to the Project EIR numbered Public Services mitigation measures.
- B. On a project-level, the Neighborhood Park and the Community Park acreage provided within Otay Ranch Village 10 SPA meets and exceeds the demand on a cumulative basis. In order to comply with the City's local park standard, it is the responsibility of the developer to comply with the City's Landscape Manual related to park planning, to grade the sites according to the approved plan, pay fees at a rate in effect at the time of final map approval and dedicate land, or a combination thereof, as required by the PLDO unless otherwise approved by the Director of Development Services.
- C. (PUB-8) Prior to the approval of the final map, or, for any residential development within the Village 10 SPA Plan project that does not require a final map, prior to building permit approval, the applicant shall either dedicate parkland and/or pay applicable Park Acquisition and Development in-lieu fees in accordance with the phasing indicated in this PFFP and the project's approved SPA Plan and a park agreement, if any, subject to approval of the Director of Development Services. In-lieu fees shall be based on the Park Acquisition and Development fees in effect at the time of issuance of building permits, unless stated otherwise in a parks or development agreement.
- D. (PUB-9) Prior to issuance of each building permit for any residential dwelling units, the Applicant(s) shall pay Recreation Facility Development Impact Fees (part of the Public Facilities Development Impact Fee) in accordance with the fees in effect at the time of building permit issuance.
- E. (PUB-10) Prior to the approval of the first Final Map for the Project the developer shall enter into an agreement with the City that provides for the following: dedication of public park sites (which may include off-site dedication in Village 8 East); the payment of PAD

<sup>&</sup>lt;sup>1</sup> The PFDIF Fee is subject to change as it is amended from time to time. The total number of dwelling units and type of dwelling unit filed on the final map or for which building permits are required shall determine the actual fee amount.

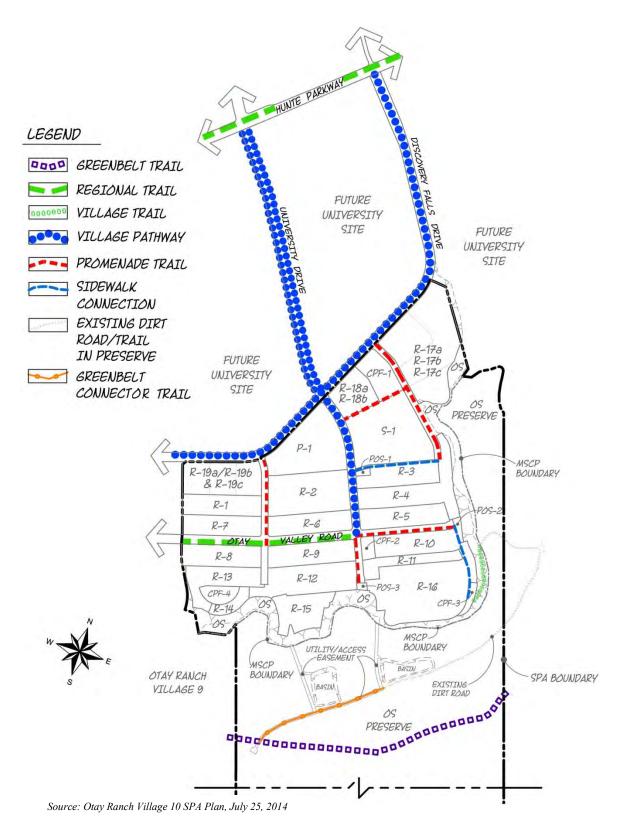
fees; and a schedule for completion of improvements, including utilities, and streets adjacent to the park sites, all to the satisfaction of the Development Services Director. Under the current method for delivery of new parks the City will award a design-build contract for the Project's neighborhood park. The Agreement will include provisions that in the event the City chooses not go forward with a design-build contract, the developer will be obligated to fully comply with the Parkland Ordinance and park Threshold Standards by constructing the parks in accordance with all City standards and under a time schedule as specified in the agreement.

- F. (PUB-11) Prior to approval of the first Final Map for the Project, the Applicant(s) shall offer for dedication all public parkland identified in the Project's approved SPA Plan, or as approved by the Development Services Director or their designee. Park facilities required to meet the overall park obligation shall be identified on the first Final Map and shall be publically accessible.
- G. (PUB-12) The applicant shall comply with the Threshold Compliance contained within this PFFP.
- H. Prior to approval of each final map for the Project, the Applicant shall offer for dedication all public trails, easements or rights-of-way for the trails, free and clear of all encumbrances unless otherwise approved by the City, contained in said map.
- I. Prior to the approval of the first final map for the Project a Maintenance Landscape Master Plan and Responsibility Map will submitted to for approval by the Director of Development Services. The Maintenance Landscape Master Plan will contain a matrix of which landscaping improvements will be maintained with general funds and which will require a separate, identified funding mechanism.
- J. Prior to the approval of the first final map for the Project a Community Facilities District, or other funding mechanism to the satisfaction of the Director of Public Works, shall be established for landscaping and streetscape maintenance within the public right of way and maintenance of public open space.
- K. Prior to the approval of the first map for the Project the Project shall annex into the Otay Ranch Preserve Maintenance CFD 97-2, Improvement Area "C."
- L. Prior to recordation of each final "B" map, the developer shall convey or shall have 'conveyed at least 1.188 acres of habitat for each acre of development area within the map area as defined in the Resource Management Plan (RMP), (a total of approximately 257.0 acres) to the Otay Ranch Preserve pursuant to the Otay Ranch RMP. Conveyance of the habitat meets the City's threshold standard for conveyance obligation of Preserve open space. The actual number of acres to be conveyed with each final map will be determined during final map review.
- M. Prior to approval of the first final map for the Project, the Applicant shall provide the City with an Irrevocable Offer of Dedication (IOD) for the neighborhood park site (Lot P-1) and approximately 9 acres of Community Park land within Village 8 East Active Recreation site (Lot P-2) acceptable to the Development Services Director.
- N. Prior to approval of the first final map, the Applicant shall obtain approval of and record an easement for public trail purposes for the segment of the Chula Vista Greenbelt Trail within the boundaries of Village 10 on the portion of Wiley Road and/or the Salt Creek Sewer Easement owned by the Applicant, to the satisfaction of the Development Services Director.

- O. The Applicant shall submit and obtain approval of trail improvement plans and shall construct all required trails fencing and signage improvements, consistent with City trail standards when required by the Development Services Director. Said improvement plans containing Chula Vista Greenbelt Trail segments as depicted on the Village 10 Tentative Map (CVT 13-04), to be located within the existing Salt Creek Sewer Easement, will include minor improvements such as fencing and signage.
- P. Prior to approval of the first final map for the project, the Applicant shall prepare and obtain approval of trail improvement plans for the 8-foot wide public Rural Trail (Greenbelt Connector Trail) located within an existing disturbed dirt road, that connects to the Chula Vista Greenbelt Trail, to the satisfaction of the Development Services Director. The Applicant shall obtain approval of and record an easement over the existing dirt road for said public rural trail to the satisfaction of the Development Services Director.
- Q. Prior to the approval of the first residential building permit within the Village 10 Red Phase, as depicted on the Conceptual Phasing Plan of the Otay Ranch Village 10 SPA Plan Exhibit 39, the Applicant shall construct all Chula Vista Greenbelt Trail improvements and Rural Trail improvements, including fencing and signage consistent with City trail standards, as required by the Development Services Director.
- R. The trail designated the Village Trail/Maintenance Access Road, which provides a trail connection between Village 10 and the Rural Trail/Chula Vista Greenbelt Trail, depicted on the Village 10 Tentative Map (CVT 13-04), shall be constructed concurrent with adjacent slope grading and improvements.



Parks and Open Space Exhibit 7



Trails Plan Exhibit 8

#### X. WATER

#### X.1 Threshold Standard

- A. Developer will request and deliver to the City a service availability letter from the Water District for each project.
- B. The City shall annually provide the San Diego County Water Authority, the Sweetwater Authority, and the Otay Water District with a 12-to 18-month development forecast and request an evaluation of their ability to accommodate the forecast and continuing growth. The districts' replies should address the following:
  - 1) Water availability to the City and Planning Area, considering both short-and long-term perspectives.
  - 2) Amount of current capacity, including storage capacity, now used or committed.
  - 3) Ability of affected facilities to absorb forecasted growth.
  - 4) Evaluation of funding and site availability for projected new facilities.
  - 5) Other relevant information the district(s) desire(s) to communicate to the City and the GMOC.

# X.2 Service Analysis:

The Otay Water District (OWD) will provide water service for Otay Ranch Village 10 SPA Plan area. Annexation into Improvement Districts 22 and 27 will be required prior to water service being provided. The district does not have existing facilities within or adjacent to the project site. Expansion the District's system can provide future water service.

Water supply information provided in this PFFP is based on the *Water Supply Assessment* and *Verification Report* (WSAV), *July 2014, Otay Water District*, and the *Overview of Water Service for Otay Ranch University Villages 3 North, A Portion of Village Four, 8 East, and 10, May 2014, Dexter Wilson Engineering, Inc.*, referred to the Dexter Wilson Water Study in this PFFP. Additionally, the SPA Plan document includes the *Otay Ranch 10 II.8 Water Conservation Plan, September 2013, Dexter Wilson Engineering, Inc.* 

The Dexter-Wilson Water Study is the basis of this PFFP. The Study provides recommendations for improvements in zones 624 and 711 that are needed to provide water service to the Otay Ranch University Villages Project, which includes Village 10. Improvements in the 624 zone will be required for Village 10. In addition to potable water, the OWD will be the purveyor of recycled water to the project.

The developer of the project will be required to prepare for review and approval by the OWD, a Subarea Water Master Plan (SAMP) prior to the approval of final engineering plans for the project. The SAMP will provide more detailed information on the project such as project phasing; pump station and reservoir capacity requirements, and extensive computer modeling to justify recommended pipe sizes.

The design criteria implemented to evaluate the potable and recycled water systems for the project are established in accordance with the *Otay Water District Water Resources Master Plan, April 2013, Otay Municipal Water District.* The design criteria are utilized for analysis of the

existing water system as well as for design and sizing of proposed improvements and expansions to the existing system to accommodate demands in the study area.

### **X.3** Project Processing Requirements

The SPA Plan and the PFFP are required by the Growth Management Program to address the following issues for water services.

- A. Identify phased demands in conformance with street improvements and in coordination with the construction of sewer facilities.
- B. Identify location of facilities for onsite and offsite improvements in conformance with the master plan of the water district serving the proposed project.
- C. Provide cost estimates and proposed financing responsibilities.
- D. Identify financing methods.
- E. A Water Conservation Plan shall be required for all major development projects (50 dwelling units or greater), or commercial and industrial projects with 50 EDUs of water demand or greater.

# X.4 Existing Conditions

The California Urban Water Management Planning Act (UWMP) requires that each urban water supplier providing water for municipal purposes, either to more than 3,000 customers, or more than 3,000 acre feet of water annually, must prepare, adopt, and update a UWMP at least once every five years. This applies to Metropolitan Water District (MWD), San Diego County Water Authority SDCWA, and its member agencies, including the OWD. The intent of an UWMP is to present information on water supply, water usage/demand, recycled water, and water use efficiency programs within a water district's service area over a 25 year time frame.

The UWMP process ensures that water supplies are being planned to meet future growth. The most current supply and demand projections are contained in the 2010 UWMPs of MWD, SDCWA, and OWD. San Diego County Water Authority member districts rely on the UWMPs and Integrated Resources Plans (IRPs) of MWD and the Regional Water Facilities Master Plan of SDCWA to document supplies available to meet projected demands.

In the 2010 UWMPs, MWD, SDCWA, and all SDCWA member agencies, including OWD, have determined that adequate water supplies would be available to serve existing service areas under normal year, single dry year, and multiple dry year conditions through the year 2035.

The GMOC annually distributes a questionnaire to relevant city departments and public facility and service agencies to monitor the status of Threshold Standards compliance. The response from OWD in support of the 2013 GMOC Annual Report included the topic of existing water system adequacy to serve projected growth for Chula Vista. The response identified OWD's capital improvement programs required to serve the forecasted water demands and identified a list of capital improvement projects (CIPs) that would need to be implemented in order to meet projected demand. The OWD concluded that the existing potable and recycled water systems including their CIP's should be adequate to meet the forecasted growth within the City of Chula Vista over the next five-

year time frame. However, the State's water supply continues to face the climatological, environmental, legal and other challenges that impact water supply sources.

An existing City of San Diego Water Transmission Line Easement bifurcates the Village 10 SPA site from east to west. The City of San Diego Water Lines will not directly serve the project and will be relocated within the future Otay Valley Road Right of Way as approved by the City of San Diego and City of Chula Vista.

# A. Metropolitan Water District:

In November 2010, MWD adopted their 2010 Regional UWMP, which evaluates water supply reliability, over a 20-year period, for average, single-dry, and multiple-dry years within its service area. MWD developed estimates of total retail demands for the region, factoring in the impacts of conservation. The water reliability analysis identifies both the current supplies and supplies under development to meet projected demands. MWD's reliability assessment showed that MWD can maintain reliable water supplies to meet projected demands through the year 2035. MWD also identified a planning buffer supply intended to protect against the risk that future demands could be higher than projected. As part of its implementation of the planning buffer, MWD periodically evaluates water supply development, supply conditions, and projected demands to ensure that the region is not under or over developing supplies. The planning buffer will ensure that Southern California, including San Diego County, will have adequate water supplies to meet long-term future demands.

#### B. San Diego County Water Authority:

The SDCWA service area covers approximately 951,000 acres and encompasses the western third of San Diego County. SDCWA has 24 member agencies, including OWD. SDCWA is responsible for ensuring a safe and reliable water supply to support the region's economy and quality of life for over three million residents. SDCWA imports between 70% and 95% of the water used in the San Diego region from MWD. In 2008, MWD provided 71% of the San Diego region's water supply. Most of this water is obtained from the Colorado River and the State Water Project (SWP) through a system of pipes, aqueducts, and associated facilities. Historically, SDCWA has relied on imported water supplies purchased from MWD to meet the needs of its member agencies. SDCWA is the largest MWD member agency in terms of deliveries, accounting for nearly 25% of MWD's delivered water.

According to the SDCWA 2010 UWMP, the San Diego region has reduced water usage over 50,000 acre feet average during the past three years. Conserved agricultural transfer water from the Imperial Valley has begun flowing to the San Diego region. This source provided approximately 70,000 acre feet in 2010 and will provide approximately 200,000 acre feet by 2021. This relatively new source of water is the result of SDCWA entering into the Quantification Settlement Agreement (QSA) with other water agencies in October 2003. The QSA resolved long-standing disputes regarding Colorado River water use among several agencies, and established a water budget for the agricultural agencies. This resolution permitted the implementation of several water conservation and transfer agreements, including the SDCWA/Imperial Irrigation District (IID) transfer agreement.

The SDCWA UWMP contains documentation of existing and planned water supplies. These supplies include MWD (imported Colorado River water and SWP water), and local member agency supplies that include (1) IID water transfer supplies; (2) supplies from conservation projects to line the Imperial Valley's All-American Canal

and the Coachella Valley's Coachella Canal; and (3) development of a seawater desalination facility at the Encina Power Plant in Carlsbad, which is anticipated to produce 56,000 acre feet per year of water supplies. Additionally, since 1980, approximately 5 to 30% of member agency water has come from local sources, primarily from surface water reservoirs. Recycled water and groundwater recovery projects are growing in importance in the region. These projects coupled with water conservation efforts have made SDCWA member agencies less dependent on imported water.

Table I.1 Average/Normal Water Year Supply and Demand Assessment (acre feet/yr)							
Local Supplies	2015	2020	2025	2030	2035		
Surface Water	48,206	47,940	47,878	47,542	47,289		
Water Recycling	38,660	43,728	46,603	48,278	49,998		
Groundwater	11,710	11,100	12,100	12,840	12,840		
Groundwater Recovery	10,320	15,520	15,520	15,520	15,520		
Seawater Desalinization	0	56,000	56,000	56,000	56,000		
	Î	Imported Supplies	,				
IID Water Transfer	100,000	190,000	200,000	200,000	200,000		
Supply from MWD	358,189	230,601	259,694	293,239	323,838		
Coachella Canal and All American Canal Lining Projects	80,200	80,200	80,200	80,200	80,200		
Total Projected Supplies	647,285	675,089	717,995	753,619	785,685		
Total Estimated Demands <sup>1</sup>	647,285	675,089	717,995	753,619	785,685		
Difference	0	0	0	0	0		
<sup>1</sup> With Conservation							

Source: University Villages Project Environmental Impact Report

Table I.2								
Single Dry Wa	Single Dry Water Year Supply and Demand Assessment (acre feet/yr)							
Local Supplies	2015	2020	2025	2030	2035			
Surface Water	17,932	17,932	17,932	17,932	17,932			
Water Recycling	38,660	43,728	46,603	48,278	49,998			
Groundwater	9,977	9,977	9,977	9,977	9,977			
Groundwater Recovery	10,320	15,520	15,520	15,520	15,520			
Seawater Desalinization	0	56,000	56,000	56,000	56,000			
	1	mported Supplie.	S					
IID Water Transfer	100,000	190,000	200,000	200,000	200,000			
Supply from MWD	430,431	305,101	338,501	376,023	409,389			
Coachella Canal and All American Canal Lining Projects	80,200	80,200	80,200	80,200	80,200			
Total Projected Supplies	687,520	718,458	764,733	803,930	839,016			
Total Estimated Demands <sup>1</sup>	687,520	718,458	764,733	803,930	839,016			
Difference	0	0	0	0	0			
<sup>1</sup> With Conservation								

Source: University Villages Project Environmental Impact Report

Based on the imported and member agency local water sources, SDCWA estimates that it, along with member agency local sources, will be able to supply 647,284 acre feet of water in 2015. Therefore, according to the MWD and SDCWA 2010 UWMPs, there is available water to meet all of the region's anticipated demand, including the development of the Village 10 SPA Project, in average/normal and dry water years, as shown in Table I.1, and I.2.

#### C. Otay Water District:

The Project is within the boundaries of the OWD, which provides water services to a large portion of San Diego East County and Eastern Chula Vista, including the EastLake community, Otay Ranch, and Otay Mesa along the U.S./Mexico International Border. OWD covers 137 square miles with approximately 450 miles of pipelines, 21 pump stations, and 37 reservoirs with a total storage capacity of approximately 190 million gallons. OWD provides 90% of its water service to residential and 10% to commercial, industrial, and other land uses. Average daily consumption is approximately 40,324 acre feet. OWD also operates the Ralph W. Chapman Water Recycling Facility.

The OWD 2010 UWMP provides an overview of OWD's service area, its current water supply sources, supply reliability, water demands, and measures to reduce water demand, and planned water supply projects and programs. Reliability for water service is based on the documentation in the UWMP's prepared by MWD and SDCWA and that these agencies have determined that they will be able to meet potable water demands through 2035, during normal and dry year conditions. The OWD 2010 UWMP relies on MWD and SDCWA for its potable supply, and OWD works with these agencies to prepare consistent demand projections for OWD's service area.

The OWD has several connections to SDCWA Pipeline No. 4 which delivers filtered water from the Metropolitan Water District's filtration plant at Lake Skinner in Riverside County. The OWD also has a connection to the La Mesa - Sweetwater Extension Pipeline, which delivers, filtered water from the R.M. Levy Water Treatment Plant in the Helix Water District.

1. Existing Potable Water System: The Project can be served by the Central Service Area of OWD. This area is supplied water from Connection Nos. 10 and 12 to the SDCWA aqueduct, which fills 624 Zone reservoirs. Water is then distributed within the 624 Zone and pumped to the 711 Zone storage and distribution systems. The Village 10 SPA Project is within the 624 Zone. The existing potable water facilities located in the vicinity of the project are described as follows:

The 624 Zone has three existing storage reservoirs. The 624-2 Reservoir is located between Otay Lakes Road and East H Street, has a capacity of 8.0 million gallons, and is supplied by Connection No. 10 to the SDCWA aqueduct. The 624-1 and 624-3 Reservoirs are supplied by Connection No. 12, and have a capacity of 12.4 million gallons and 30 million gallons, respectively. The 624-1 Reservoir is located adjacent to the eastern boundary of Otay Ranch Village 5 and is located along EastLake Parkway, just north of Olympic Parkway. There are currently no 624 Zone facilities in the vicinity of the project area (Dexter Wilson Water Study).

2. Recycled Water: The Ralph W. Chapman Water Recycling Facility has a rated capacity of 1.3 million gallons per day (mgd) with a maximum production of approximately 1.1 mgd and could be expanded to an ultimate capacity of 2.50 mgd. Typically the summer demands exceed the 1.1 mgd plant capacity. The District has the capability to supplement the recycled water supply with the potable water. The South Bay Water Treatment Plant has an ultimate rated capacity of 15 mgd and OWD obtained capacity rights to 8.0 mgd of recycled water. This additional source of recycled water will allow OWD to meet existing and future recycled water demands. The OWD has master planned a series of pump stations, reservoirs, and transmission lines to integrate this source of water into the existing recycled water system. Currently, there are no recycled water facilities adjacent to or within the Village 10 SPA Project (Dexter Wilson Water Study).

Storage of the effluent from the Ralph W. Chapman facility is provided by two ponds in the District's Recycled Use Area. The storage ponds have a high water line of approximately 944 feet and 927 feet, respectively, and provide the storage and supply for the 927 Zone distribution system. The 680 Zone distribution system has been supplied by pressure reducing off the 927 Zone system, but ultimately will be supplied by the South Bay Water Reclamation Plant.

According to the Dexter Wilson Water Study, the conveyance facilities to convey water from the South Bay Treatment Plant to the use areas, including the 680 Zone use areas, are currently being implemented. A 12-inch 680 Zone pipeline has been constructed in Hunte Parkway along the southern boundary of Village 11, and an 8-inch 927 Zone pipeline has been constructed in EastLake Parkway to Hunte Parkway.

# X.5 Adequacy Analysis

# A. Water Conservation Plan

A Water Conservation Plan is required for all major development projects (50 dwelling units or greater, or commercial and industrial projects with 50 EDUs of water demand or greater). This plan is required at the Sectional Planning Area (SPA) Plan level or equivalent for projects which are not processed through a Planned Community Zone. The city has adopted guidelines for the preparation and implementation of the Water Conservation Plan.

The Otay Ranch Village 10 Water Conservation Plan, April 2014, Dexter Wilson, provides an analysis of water usage requirements of the proposed project, as well as a detailed plan of proposed measures for water conservation, use of recycled water, and other means of reducing per capita water consumption from the proposed project, as well as defining a program to monitor compliance. The Water Conservation Plan is presented in conjunction with the SPA Plan document as Chapter 9 and therefore is not included in the PFFP.

# B. Otay Ranch Village 10 SPA Water Demand

Table I.3 presents the duty factors used in projecting the total average day potable and recycled water demands for the project. The required fire flows and durations are also listed. The City of Chula Vista utilizes the Uniform Fire Code for determining required fire flows and durations for new development. For single-family residences, a fire flow of 1,500 gpm for duration of two hours is typically required.

Table I.3 Water Duty Factors							
Land Use Designation	Domestic Demand	Required Fire Flow	Required Fire Flow Duration Hours				
Single Family-Medium (1-3 DU/AC)	850 gpd/unit	1,5001	2				
Single Family-High (3-8 DU/AC)	500 gpd/unit	1,5001	2				
Multi-Family Detached (>8 DU/AC)	300 gpd/unit	2,500	2				
Multi-Family Detached (>8 DU/AC)	255 gpd/unit <sup>2</sup>	2,500	2				
Schools	1,785 gpd/ac <sup>2</sup>	5,000	3				
Commercial	1,785 gpd/ac <sup>2</sup>	3,500	3				
Office	1,607 gpd/ac <sup>2</sup>	3,500	3				
Industrial	893 gpd/ac <sup>2</sup>	3,500	4				
CPF	2155 gpd/ac <sup>2</sup>	3,500	3				
Irrigation (Recycled Water)	2,155 gpd/ac						

Source: Dexter Wilson Engineering

Table I.4
Village 10 (624 Zone)
<b>Projected Potable Water Demands</b>

Planning Area	Land Use	Quantity	Unit Flow	Total Average Demand, gpd	EDUs
R-1	SF	31 units	300 gpd/unit	9,300	18.6
R-2	SF	64 units	300 gpd/unit	19,200	38.4
R-3	SF	42 units	300 gpd/unit	12,600	25.2
R-4	SF	49 units	300 gpd/unit	14,700	29.4
R-5	SF	48 units	300 gpd/unit	14,400	28.8
R-6	SF	47 units	300 gpd/unit	14,100	28.2
R-7	SF	44 units	300 gpd/unit	13,200	24
R-8	SF	44 units	300 gpd/unit	13,200	26.4
R-9	SF	48 units	300 gpd/unit	14,400	28.8
R-10	SF	43 units	300 gpd/unit	12,900	25.8
R-11	SF	22 units	300 gpd/unit	6,600	13.2
R-12	SF	56 units	300 gpd/unit	16,800	33.6
R-13	SF	33 units	300 gpd/unit	9,900	19.8
R-14	SF	8 units	500 gpd/unit	4,000	8
R-15	SF	28 units	500 gpd/unit	14,000	28
R-16	SF	88 units	500 gpd/unit	44,000	88
R-17	MF	635 units	255 gpd/unit	161,925	323.9
R-18	MF	153 units	255 gpd/unit	39,015	78.0
R-19	MF	257 units	255 gpd/unit	65,535	131.1
S-1	School	9.2 ac	1,428 gpd/ac	13,138	26.3
P-1	Park	7.6 ac	0 gpd/ac <sup>3</sup>	2,160	4.3
CPF-1	CPF	2.6 ac	714 gpd/ac	1,856	3.7

Source: Dexter Wilson Engineering

<sup>&</sup>lt;sup>1</sup> Applies to single family homes that are less than 3,600 sf.
<sup>2</sup> Demand factors for these land uses from Table 4-27 of the OWD Master Plan, assuming use of recycled water.

Table I.4 Continued Village 10 (624 Zone) Projected Potable Water Demands								
Planning Area     Land Use     Quantity     Unit Flow     Total Average Demand, gpd     EDUs								
CPF-2	CPF	0.5 ac	0 gpd/ac <sup>4</sup>	0	0			
CPF-3	CPF	0.5 ac	0 gpd/ac <sup>4</sup>	0	0			
CPF-4	CPF	0.7 ac	0 gpd/ac <sup>4</sup>	0	0			

- <sup>1</sup> Mixed use commercial is based on 90 percent of gross acreage.
- <sup>2</sup> Net acreage was used for industrial sites.

TOTAL

- <sup>3</sup> To be irrigated with recycled water. Nominal potable water has been estimated to account for standard fixtures (lavatories, during fountains, etc.).
- <sup>4</sup> Small CPF sites will be used as parks and have no potable water use.

1,740 units

<sup>5</sup> Open space preserve and future development areas, are not included in the potable water projections because either no potable water facilities are anticipated or no development is currently proposed.

Source: Dexter Wilson Engineering

1,034

516,929

Table I.4 provides the projected potable water demand for the project. There may be slight differences in units between Table I.4 Planning Areas and the Site Utilization Plan. However, the total estimated potable water use is approximately .52 mgd. The SPA Plan proposes a maximum of 1,740 dwelling-units.

Normally, the potable water distribution system is designed to maintain static pressures between 65 psi and 200 psi. This standard is used to initially divide a project between water service zones. According to Dexter Wilson Engineering, the potable water distribution system has been designed to yield a minimum of 40 psi residual pressure at any location under peak hour demand flows, and a minimum residual pressure of 20 psi during maximum day demand plus fire flow conditions. Potable water mains have been sized to maintain a maximum velocity of 10 feet per second under a maximum day plus fire flow scenario and a maximum velocity of 6 feet per second under peak hour flow conditions.

Table I.5
Village 10 SPA Plan
<b>Projected Recycled Water Demands</b>

Land Use	Quantity	Percentage to be Irrigated	Irrigated Acreage	Recycled Water Irrigation Factor	Average Recycled Water Demand, gpd
Open Space	16.5 ac	100	16.5	2,155	35,558
Parks	7.6 ac	100	7.6	2,155	16,378
School	9.2 ac	20	1.84	2,155	3,965
CPF	4.3 ac	10	0.43	2,155	927
MF Residential	1,045 units	15		45	47,025
Subtotal Village 10					103,853

Source: Dexter Wilson Engineering

Landscape systems generally require a minimum of 80 psi at the meter to obtain adequate coverage of the irrigated area. Dexter Wilson Engineering expects that this minimum pressure can be achieved at all locations within the project. The primary criteria for sizing recycled water lines is the ability to meet peak hour recycled water demands while maintaining a maximum pipeline velocity of 8 feet per second. The estimated recycled water demand is approximately 0.10 mgd (see Table I.5).

#### C. Otay Water District Water Supply Assessment and Verification Report

The OWD prepared a Water Supply Assessment and Verification Report (WSA&V Report) at the request of the City of Chula Vista (City) for the University Villages Project, which includes Villages 3 North, a Portion of 4, 8 East, and 10. The WSA&V Report includes, among other information, an identification of existing water supply entitlements, water rights, water service contracts, water supply projects, or agreements relevant to the identified water supply needs for the proposed Project. This WSA&V Report assesses, demonstrates, and documents that sufficient water supplies are planned for and are intended to be available over a 20-year planning horizon, under normal conditions and in single and multiple dry years to meet the projected demand of the proposed University Villages project and the existing and other planned development projects to be served by the OWD. The WSA&V is attached as an appendix to the Project EIR.

# X.6 Existing Water Facilities

The Village 10 SPA Project will be served by the existing facilities within the Central Service Area of the OWD. To receive potable water service, the Village 10 SPA Project must expand the existing 624 Zone systems. Subsequent sections discussion the existing potable water facilities located in the vicinity of the project. Exhibit 9 and 11 graphically shows the location of major potable water and recycled water facilities, respectively, in the vicinity of the project.

#### A. Potable Water

The Village 10 SPA Plan is entirely within the 624 Zone. Exhibit 10 provides the recommended onsite water facilities for Village 10. In sizing the required water facilities, Dexter Wilson Engineering considered the worst case fire flow scenario. A Subarea Master Plan (SAMP) shall be prepared prior to the approval of the first final map for the project. In general, the project will be phased and must ensure that the OWD looping criteria is met during all phases of development. This criteria limits development to a maximum of 70 EDUs or 1,320 feet of piping on an unlooped system.

All facilities within the boundaries of the project will be required to be constructed by the developer. Final location, sizing, phasing, and hydraulic modeling of the project water system will be presented in the SAMP that is prepared for the project. The developer will be eligible for reimbursement for the construction of facilities that are included in the District's Capital Improvement Program.

#### **B.** Recycled Water

One of the largest potential recycled water use area in the Village 10 SPA Project is the open space slopes and Neighborhood Park. Recycled water may also be utilized to irrigate the common areas of the school site and multi-family residential sites. The Village 10 SPA Project can be served by extending the 680 Zone recycled water system. Exhibit 12 illustrates the recommended onsite recycled water facilities for Village 10.

# X.7 Proposed Facilities:

#### A. Potable Water:

The entire Village 10 project will be served by the 624 Zone. This will involve extending a 12-inch 624 Zone line east in Otay Valley Road. A second supply will involve extending a 711 Zone water line south in Discovery Falls Drive and constructing a 711/624 Zone pressure reducing station. Onsite development can be served by connecting to this 12-inch line and extending 8-inch and 12-inch lines to the development area.

Generally, the potable water distribution system is designed to maintain static pressures between 65 pounds per square inch (psi) and 200 psi. This criteria is used to initially divide a project between water service zones. The potable water distribution system has been designed to yield a minimum of 40 psi residual pressure at any location under peak hour demand flows, and a minimum residual pressure of 20 psi during maximum day demand plus fire flow conditions. Potable water mains are sized to maintain a maximum velocity of 10 feet per second under a maximum day demand plus fire flow scenario and a maximum velocity of 6 feet per second under peak hour flow conditions.

Fire flow also was evaluated by Dexter Wilson Engineering. The fire flow requirements for each building within the project area will be a function of building design, including height and structure type. Since this level of detail is not known at this planning stage, this analysis uses the OWD fire flow requirements in master planning storage, transmission, and distribution facilities throughout the District. As part of the building permit process, the City of Chula Vista Fire Department will evaluate the fire flow requirements.

According to the Dexter Wilson Water Study, the total projected potable water demand for the proposed project is approximately .52 mgd or approximately 580 acre feet per year. Per the WSAV and the Dexter Wilson Water Study, there are sufficient water supplies to meet the project demand.

All facilities within the boundaries of the proposed project would be constructed by the applicant or his/her designee. Final location, sizing, phasing, and hydraulic modeling of the project water system will be presented in the SAMP prepared for the proposed project. The applicant or his/her designee would be eligible for reimbursement for the construction of facilities included in OWD's Capital Improvement Program.

Several water transmission lines traverse the project site that are owned, operated, and maintained by the City of San Diego. These pipelines would not provide water to the project, but the SPA Plan and TM would construct development over the existing pipeline locations. Construction of the proposed development would impede the City of San Diego's ability to access these pipelines. The project proposes to relocate these pipelines into the future public rights of way within Otay Valley Road. Prior to approval of the first Final Map in Village 8 East, the Applicant shall provide evidence satisfactory to the Development Services Director (or their designee) that: 1) The applicant has entered into an agreement with the City of San Diego to relocate the waterlines within Village 8 East to the right-of-way of future Otay Valley Road; and 2) The City of San Diego has abandoned, or is required to abandon, any water main easements not needed as a consequence of the relocation of the City of San Diego waterlines within Village 8 East. Please see Mitigation Measure LU-2 in the Dudek EIR and Threshold Compliance Measure D of this PFFP for specific details.

# B. Recycled Water

Extension of the 680 Zone recycled water system will be necessary. The primary source of supply for the 680 Zone is the 680-1 Pump Station and the 3.4 MG 680 Zone reservoir. Exhibit 11 provides the existing recycled water system in the vicinity of the project. Exhibit 12 provides the recommended recycled water line requirements for Village 10.

# **X.8** Financing Water Facilities:

The financing and construction of potable water facilities is provided by two methods:

Capacity Fees: OWD's Capital Improvement Program (CIP) wherein the District
facilitates design and construction of facilities and collects an appropriate share of the
cost from developers through collection of capacity fees from water meter purchases.
Capital Improvement Projects typically include supply sources, pumping facilities,
operational storage, terminal storage, and transmission mains.

The OWD may use bond debt financing from Improvement Districts 22 and 27 to assist in the financing of the District's CIP program. CIP projects are paid for by capacity fees collected on the sale of water meters after building permit issuance.

• Exaction: The developer is required to finance, construct, dedicate water and recycled water facilities that serve only their development to the OWD.

# **Potable Water Improvement Costs**

The total capital cost for potable water facilities will be determined at the time the system is designed and the SAMP is approved. In accordance with District Policy No. 26, the District may provide reimbursement for construction and design costs associated with development of these improvements.

# **Recycled Water Improvement Costs**

The total capital cost for recycled water facilities will be determined at the time the system is designed and the SAMP is approved. The District may provide reimbursement for construction and design costs associated with development of these improvements.

# X.9 Threshold Compliance

- A. The OWD WSA&V Report documents that sufficient water supplies are planned for and are intended to be acquired, as well as the actions necessary and status to develop these supplies, to meet projected water demands of the University Villages project, which includes Village 10, as well as existing and other reasonably foreseeable planned development projects within the OWD for a 20-year planning horizon, in normal and in single and multiple dry years.
- B. The project will be in compliance with the City Threshold Standards when service availability letters and approval of the SAMP from OWD is provided.
- C. The Village 10 SPA Plan will develop in several phases although the precise order in which facilities will be constructed are not known at this time. At the time the SAMP is prepared for the project, more detailed information on the project phasing will be presented. At any given stage of development, the developer will be required to verify that the proposed water system will be capable of meeting the fire flow requirements that are in effect. The following discussion presents the major phases consistent with Exhibit

4 and a description of the water facilities required to serve each individual phase of the project.

- 1. <u>Blue Phase:</u> The Blue Phase is located in the northern portion of the project and includes Neighborhoods R-17, R-18 and S-1. This area includes development of 788 residential units. This area is within the 624 Zone and can be served by constructing the offsite 12-inch line in University Drive and constructing a 711/624 Zone pressure reducing station.
- 2. <u>Yellow Phase:</u> The Yellow Phase is located on the west side of the project and includes Neighborhoods R-1, R-2, R-6, R-7, R-19a-c, and P-1. Development in this area includes 443 residential units. Development in this area is within the 624 Zone and requires a supply from the 711/624 Zone pressure reducing station.
- **3.** Red Phase: The Red Phase is located in the southeast portion of the project and includes Neighborhoods R-3, R-4, R-5, R-10, R-11, R-16, CPF-2, and CPF-3. This area includes the development of 270 residential units. To provide water service to this area of the project, 8-inch and 12-inch water lines will need to be constructed. These lines include extending a 12-inch 624 Zone line offsite to the north. A 711/624 Zone pressure reducing station will be required to supply proposed 624 Zone development.
- **4.** Green Phase: The Green Phase is located in the southwest portion of the project and includes Neighborhoods R-8, R-9, R-12, R-13, R-14, R-15, and CPF-4. This area includes the development of 239 residential units. This area of the project can be served by connecting to the offsite 12-inch water line to the north, constructing the 711/624 Zone pressure reducing station and extending a 12-inch 624 Zone line to the development area.
- E. Prior to approval of the first Final Map in Village 10, the Applicant shall provide evidence satisfactory to the Development Services Director (or their designee) that the:
  - 1. Applicant has entered into an agreement with the City of San Diego to relocate the City of San Diego waterlines within Village 10 within the right-of-way of future Otay Valley Road, as approved by both the City of San Diego and the City of Chula Vista. The pipeline relocation work contemplated by said agreement shall be secured with the City of Chula Vista listed as a third party beneficiary of the bonds.
  - 2. The City of San Diego has abandoned, or is required to abandon, any water main easements not needed as a consequence of the relocation of the City of San Diego waterlines within Village 10 and entered into a Joint Use agreement for the new location of the facility within the City of Chula Vista right of way of future Otay Valley Road.

Prior to the Final Map approving the 580th Residential Dwelling Unit (Single-Family and/or Multi-Family Residential) for Village 10, the new water line shall be constructed.

- F. The project applicant shall comply with the Project EIR Water Utility mitigation measures. The following is a summary of these mitigation measures:
  - **UTL-1** Prior to issuance of each final map, the permit applicant/developer shall deliver to the City service availability letters from the appropriate water district.
  - **UTL-2** Prior to approval of the first final map, the applicant shall provide a SAMP to the Otay Water District. Water facilities improvements shall be financed or

- installed on-site and off-site in accordance with the fees and phasing pursuant to the PFFP and SAMP.
- UTL-3 Prior to approval of the first final map, the applicant shall obtain the OWD's approval of the SAMP (s) for both potable and recycled water. Any on-site and off-site facilities identified in the SAMP required to serve a final mapped area, including but not limited to water facilities within the SR-125 overcrossing at Otay Valley Road, shall be secured or constructed by the Applicant prior to approval of the final map and in accordance with the phasing in the PFFP.
- UTL-4 Prior to design review approval in accordance with the Density Transfer provision in the Village 10 SPA Plan, the applicant/developer shall provide an update to the Overview of Water Service for Otay Ranch University Villages (Dexter Wilson, 2014) with each proposed project requesting a density transfer. The density transfer technical study shall demonstrate to the satisfaction of the City Engineer that adequate on-site water infrastructure will be available to support the transfer. The transfer of residential density shall be limited by the ability of the on-site water supply infrastructure to accommodate flows.

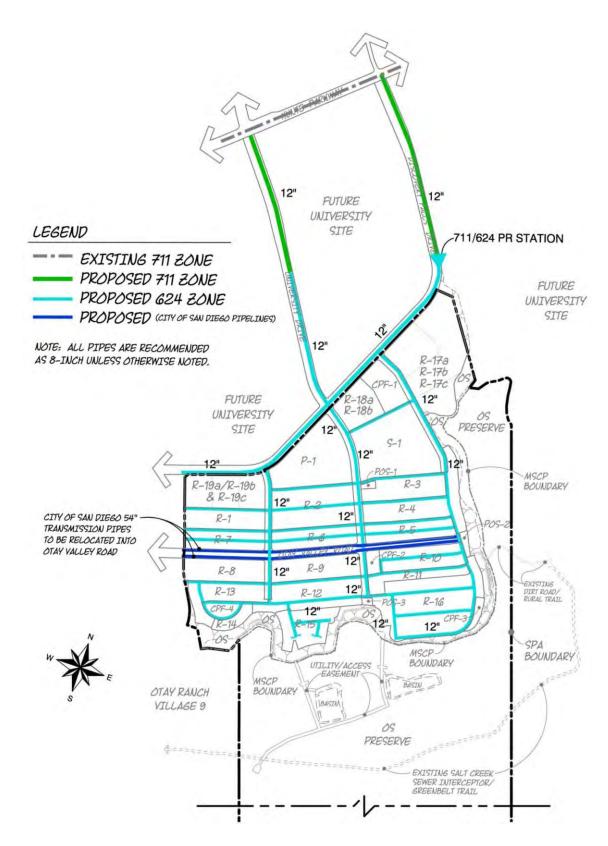
# Table I.6 Village 10 Water Facility Phasing Summary

Phase	Planning Area	Zone	In-Phase Water Improvements	Other Phase Water Improvements	Off-Site Water Improvements
Blue	R-17, R-18, CPF-1 and S-1	624	<ul> <li>711/624 Zone Pressure         Reducing Station</li> <li>12" Line in Discovery Falls         Drive</li> <li>Internal looping</li> </ul>	12" line in Discovery Falls Drive in Yellow Phase	<ul> <li>12" line in Discovery Falls Drive</li> <li>12" 624 Zone feed from Village 9</li> </ul>
Yellow	R-1, R-2, R- 6, R-7,R- 19a-c and P- 1	624	<ul> <li>12" line in Discovery Falls Drive</li> <li>Internal looping</li> </ul>	<ul> <li>12" line in Discovery Falls in Blue Phase</li> <li>711/624 Zone Pressure Reducing Station</li> </ul>	<ul> <li>12" line in Discovery Falls Drive</li> <li>12" 624 Zone feed from Village 9</li> </ul>
Red	R-3, R-4, R- 5, R-10, R- 11, R-16, CPF- 2, and CPF-3	624	Internal looping	<ul> <li>12" line in Discovery Falls Drive in Blue and Yellow Phases</li> <li>711/624 Zone PR Station</li> <li>12" looped feed through Blue Phase</li> </ul>	<ul> <li>12" line in Discovery Falls Drive</li> <li>12" 624 Zone feed from Village 9</li> </ul>
Green	R-8, R-9, R-12, R-13, R-14, R-15 and CPF-4	624	Internal looping	<ul> <li>12" line in Discovery Falls Drive in Blue and Yellow Phases</li> <li>711/624 Zone PR Station</li> <li>12" Feed through Blue and Red Phases</li> <li>12" Feed through Yellow Phase.</li> </ul>	<ul> <li>12" line in Discovery Falls Drive</li> <li>12" 624 Zone feed from Village 9</li> </ul>

Table I-7 provides a summary of proposed water system improvements by phase for Village 10

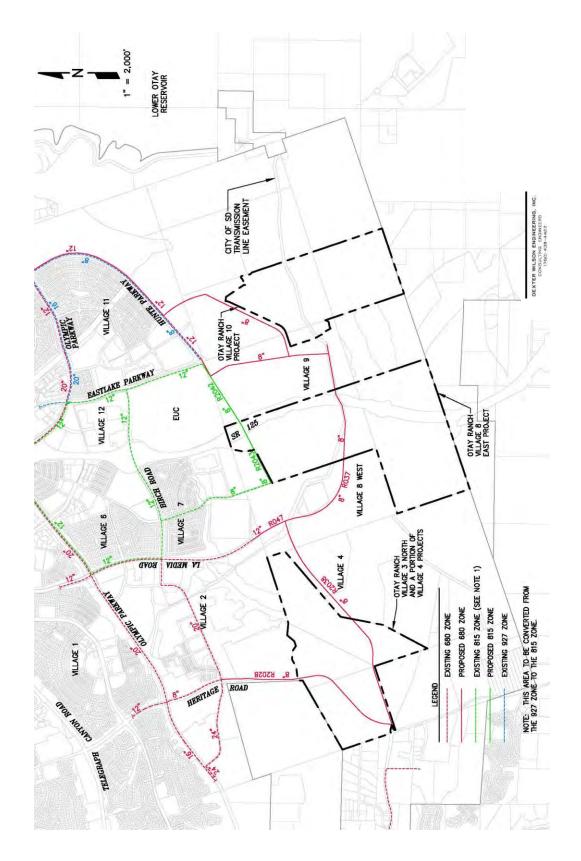


**Existing Water System Exhibit 9** 

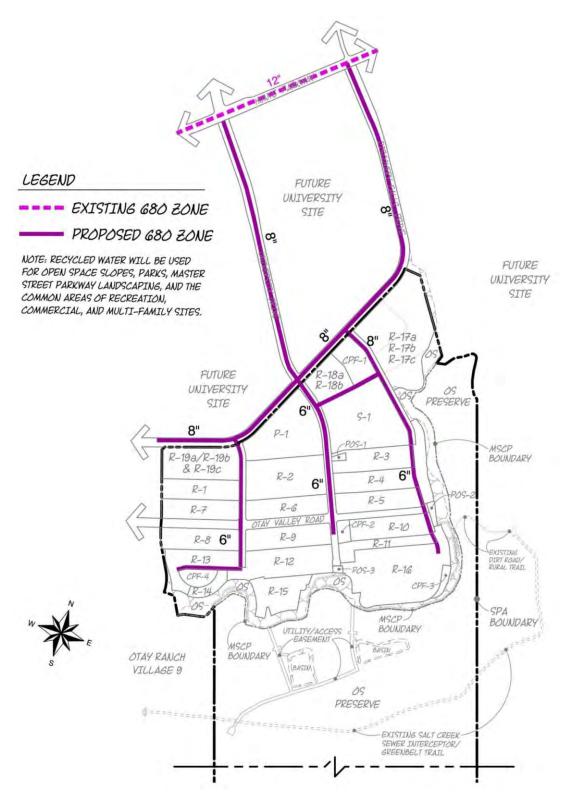


Source: Dexter Wilson Engineering

Proposed Water System Exhibit 10



Existing Recycled Water System Exhibit 11



Source: Dexter Wilson Engineering

Proposed Recycled Water Facilities Exhibit 12

#### XI. SEWER

#### XI.1. Threshold Standard

- A. Sewage flows and volumes shall not exceed City Engineering Standards, as set forth in the subdivision manual adopted by city council Resolution No. 11175 on February 12, 1983, as may be amended from time to time.
- B. The City will annually provide the City of San Diego Metropolitan Wastewater Department with a 12-18 month development forecast and request confirmation that the projection is within the City's purchased capacity rights and an evaluation of their ability to accommodate the forecast and continuing growth. Or the city engineering department staff shall gather the necessary data. The information provided to the GMOC shall include the following:
  - 1. Amount of current capacity now used or committed.
  - 2. Ability of affected facilities to absorb forecast growth.
  - 3. Evaluation of funding and site availability for projected new facilities.
  - 4. Other relevant information.

### XI.2 Service Analysis

The Sewer Threshold Standard was developed to maintain healthful, sanitary sewer collection and disposal systems for the City of Chula Vista. Individual projects are required to provide necessary improvements consistent with the City of Chula Vista Wastewater Master Plan dated May 2005 and shall comply with all city engineering standards.

The City of San Diego Metro provides sewer treatment services for the City of Chula Vista in accordance with the terms of a multi-agency agreement (Metro Agreement). The Metro system currently has adequate sewage treatment capacity to serve the region until approximately 2025. In the City of Chula Vista, Development shall not occur without adequate sewer capacity, which is determined by the City Engineer. Building permits will not be issued if the City Engineer has determined that adequate sewer capacity does not exist. All development must comply with the Municipal Code, specifically Municipal Code sections 19.09.010(A) 6 and 13.14.030. Chula Vista oversees the construction, maintenance and the operation of the sewer trunk line system.

The source of information regarding the existing and recommended sewer facilities in this PFFP is from the *Overview of Sewer Service for Otay Ranch Villages 3 North, A Portion of 4, 8 East, and 10, May 2014 by Dexter Wilson Engineering, Inc.* This study is referred to as the Dexter Wilson Sewer Study throughout this PFFP.

The project is planned as a mixed density residential community of 1,740 dwelling units. With supporting uses that include an elementary school, a neighborhood park, community purpose facilities, and open space. Residential products will include single family detached and multi-family units.

#### **XI.3** Project Processing Requirements

The SPA Plan and the PFFP are required by the Growth Management Program to address the following issues for Sewer Services:

- A. Identify phased demands for all sewer trunk lines in conformance with the street improvements and in coordination with the construction of water facilities.
- B. Identify location of facilities for onsite and offsite improvements, including reclaimed water facilities, in conformance with the Wilson Study.
- C. Provide cost estimates for all facilities and proposed financing responsibilities.
- D. Identify financing methods.

#### **XI.4** Existing Conditions

The City of Chula Vista provides the sewer service for the Otay Ranch Village 10 SPA development. The Project is within the Salt Creek Sewer Basin. The Salt Creek Interceptor was constructed, and completed approximately 7 years ago, to serve regional development in the area of the project. This interceptor starts as a 15-inch line in Hunte Parkway within the Rolling Hills Ranch project. From there, the line increases in size as it heads south along Salt Creek. The interceptor then turns westerly and follows the Otay River to a point of connection with the City of San Diego Metro Sewer System. At the location where the Salt Creek Interceptor passes south of Village 10, this line is 30-inches in size. The line increases to 36-inch south of Village 8 East and to 42-inch south of Village 3 North.

All sewage generated within the City of Chula Vista is currently conveyed to the City of San Diego Metro Sewer System for treatment and disposal. The Metro sewer system treats wastewater from the City of San Diego and 15 other cities and districts, including Chula Vista. Flows are conveyed to the Point Loma Wastewater Treatment plant which has a capacity of 240 mgd and currently treats approximately 180 mgd.

The City of Chula Vista has capacity rights of 20.864 mgd in the Metro sewer system. Current flows in the City average approximately 16.2 mgd. While this excess available capacity is not anticipated to be adequate to serve ultimate buildout needs of the City, the current available capacity represents approximately 17,600 EDUs that can be connected to the system before the capacity is used up. Discussion on how the City will meet their buildout treatment needs is provided in the Dexter Wilson Sewer study and summarized in this PFFP.

#### XI.5 Adequacy Analysis

Sewer flows generated by the project were estimated by Dexter Wilson Engineering. Their estimates were based on current city planning criteria for the permanent and interim on-site sewer system conditions. These estimated flows are the basis for design of new sewer facilities and the evaluation of existing facilities that will serve the project.

#### A. Wastewater Treatment:

In accordance with the City of Chula Vista Subdivision Manual, Dexter Wilson Engineering used the City's sewage generation rate to estimate the total annual average wastewater flows produced from the project (see Table J.1).

Table J.1 City of Chula Vista Sewage Generation Factors					
Land Use	Average Flow Factor				
Single Family Residential	265 gpd/unit				
Multi-Family Residential	199 gpd/unit				
Commercial/ Industrial	2,500 gpd/acre				
Community Purpose Facilities	2,500 gpd/acre				
Elementary Schools	15 gpd/student				
Junior & High Schools	20 gpd/student				
Parks	500 gpd/acre				

On-site and off-site collection, trunk, and interceptor facilities were evaluated in the Dexter Wilson Sewer Study based on this sewage flow. In addition, the City's design criteria were used for the analysis of the existing sewer system as well as for design and sizing of proposed improvements and expansions to the system to accommodate the flows anticipated to be generated by the University Villages Project, which includes Village 10.

The City of Chula Vista's Projected Sewage Flow and Treatment Capacity is shown on Table J.2 considers the projected growth between 2012 and 2017.

Table J.2 Chula Vista Projected Sewage Flow and Treatment Capacity								
Million Gallons per Day (MGD) FY 10/11 FY 11/12 18-month Projection Projection* "Build-out" Projection*								
Average Flow	16.272	15.935	16.853**	17.948**	26.2*			
<b>Capacity</b> 20.864 20.864 20.864 20.864 20.864								
	Buildout Frojection based on 2003 Chula Vista Wastewater Master Francisco							

Source: GMOC 2013 Annual Report

The City of Chula Vista currently has capacity rights of 20.864 mgd of flow in the Metro sewer system. Existing average flows in the City are approximately 16 mgd. The estimated year 2030 flows based on the 2005 General Plan were 23.3 mgd. However, densification in the 2010 General Plan Update, the projected year 2030 average flow for the preferred alternative increased the flow to approximately 26.222 mgd. Therefore, requiring the City of Chula Vista to acquire capacity rights for an additional approximate 5.358 mgd to accommodate year 2030 flows. The Salt Creek Interceptor Technical Sewer Study for the South Otay Ranch, prepared by Atkins (formerly PBS&J) in November 2010 as a supporting document to the 2010 General Plan Amendment EIR addresses the City's current projections regarding the need to acquire additional treatment plant capacity in the future. The total future treatment capacity at full buildout, including the proposed project, is approximately 32.548 mgd, leaving approximately 11.684 mgd that needs to be acquired above the City's current capacity rights. The City of Chula Vista may acquire additional capacity rights in the Metro system through negotiations with the City of San Diego, but there are other alternatives that the City of Chula Vista is evaluating including the construction of a new wastewater treatment plant to meet its future treatment capacity and disposal requirements. Building permits for new

development projects will be issued only if the City Engineer has determined that adequate sewer capacity exists.

The Dexter Wilson Sewer Study reviewed the aforementioned 2010 PBS&J study that provided EDU projections based on the 2005 General Plan and based on current land use agreements. Table J.3 summarizes the University Villages data from the PBS&J report, which provides information on the adjacent University Villages as well. Table J.3 provides a comparison of the University Villages Project projections. The projections for the portion of Village 4 were not included in this table since they are not part of the Village 3 projections from the PBS&J Report.

# Table J.3 Otay Ranch University Villages (Village 3 North, Village 8 East & Village 10) EDU Summary

		EDUs		Ave	rage Flow,	mgd	Total	
Description	Village 3 North	Village 8 East	Village 10	Village 3 North	Village 8 East	Village 10	EDUs	Average Flow, mgd
	October 2010 PBS&J Report							
Baseline <sup>1</sup> (PBS&J)	2138.7	1957.8	1713.2	0.567	0.519	0.454	5809.7	1.540
Cumulative <sup>2</sup> (PBS&J)	2094.4	2507.4	2248.8	0.555	0.664	0.596	6850.6	1.815
Net Change (PBS&J)	(44.3)	549.6	535.6	(0.012)	0.145	0.142	1040.9	0.275
			Current Un	niversity Vil	lages			
Baseline <sup>1</sup>	2138.7	1957.8	1713.2	0.567	0.519	0.454	5809.7	1.540
Current Proposed (Table 2-2)	1986³	3206	1573	$0.526^{3}$	0.850	0.417	6765 <sup>3</sup>	1.793 <sup>3</sup>
Net Change	(152.7)	1248.2	(140.2)	(0.041)	0.331	(0.037)	955.3	0.253
			Cu	mulative				
Baseline <sup>1</sup>	2138.7	1957.8	1713.2	0.567	0.519	0.454	5809.7	1.540
University Villages	1986³	3206	1573	$0.526^{3}$	0.850	0.417	6765 <sup>3</sup>	1.793 <sup>3</sup>
Village 2 SPA Amend <sup>4</sup>	484	0	0	0.128	0	0	484	0.128
Net Change	331.3	1248.2	(140.2)	0.087	0.331	(0.037)	1439.3	0.381

The Baseline Condition in the PBS&J report is defined as from land use projections in the 2005 Sewer Master Plan as updated to reflect the adopted 2005 General Plan.

Source: Dexter Wilson Sewer Study

The Cumulative Condition in the PBS&J report is defined as the Baseline Condition plus the cumulative impact of any reasonably foreseeable project.

Does not include P-2 flows since these areas are in Village 4 and are projected as part of Village 4 in the PBS&J study.

The March 4, 2014 Sewer System Analysis for the Village 2 SPA Amendment projects an increased flow of 128,315 gpd from the baseline condition

Table J.3 indicates that the densification as proposed by the University Villages Project, which includes Village 10 will require the City to obtain an additional 0.275 mgd of treatment capacity. Based on projections in the Dexter Wilson Sewer Study, the proposed University Villages project would decrease the additional capacity required for the project from 0.275 mgd to 0.253 mgd. For the cumulative condition, the table includes the Village 2 SPA Amendment that requires a treatment capacity of 0.381 mgd.

#### **B.** Salt Creek Interceptor:

The Salt Creek Interceptor was completed approximately 7 years ago to serve regional development in the area, which includes the Village 3 North and a Portion of Village 4, Village 8 East, and the Village 10 projects. Reimbursement to the City for the construction cost of the Salt Creek Interceptor comes from development that connects to this line. New development must pay a development impact fee. Ordinance 2974 provides the fees to be collected by the City for properties to be served by the Salt Creek Interceptor. Table J.8 summarizes the estimated Salt Creek Sewer impact fees to be paid by the Village 10 SPA Project.

The Dexter Wilson Sewer Study analyzed the cumulative flows of the Salt Creek Interceptor at the points of connection in comparison to the 2010 PBS&J Study (see Table J.4). Downstream of the connection of Village 3 North/Village 2 the maximum depth to Diameter (d/D ratio), is identified in the current cumulative condition of the 2010 PBS&J Study. The increased flow from these projects represents less than 1.0 percent of the total flows in the analyzed sections of the line.

Table J.4				
Salt Creek Interceptor				
<b>Capacity Analysis Summary</b>				

Village		Connection to Interceptor	Depth to Diameter (d/D Ratio)		
, mage	Per PBS&J	Per Current	Per PBS&J	Per Current	
	Study	Plan	Study	Development Plan	
10	Node 272	Node 222	$0.62^{2}$	$0.60^{2}$	
8 East	Node 202	Node 202	$0.44^{3}$	$0.44^{3}$	
3 North	Node 149 Node 371 <sup>1</sup>		$0.36^{4}$	$0.36^4$	

<sup>&</sup>lt;sup>1</sup> Node 371 is the first node downstream of Node 149.

Source: Dexter Wilson Sewer Study

#### C. Village 10 Sewer Flows:

According to the Dexter Wilson Sewer Study the projected flows from the Village 10 SPA Plan area are 416,504 gpd as shown in Table J.5. There may be minor variations between Table J.5 and the Site Utilization Plan regarding the total number of EDU's will remain substantially the same. The SPA Plan proposes a maximum of 1,740 Dwelling Units.

<sup>&</sup>lt;sup>2</sup> From Node 222 to Node 220

<sup>&</sup>lt;sup>3</sup> From Node 202 to Node 200

From Node 371 to Node 145

Table J.5 Otay Ranch Village 10 Projected Sewer Flows

Planning Area	Land Use	Quantity Unit Flow		Total Average Flow, gpd	EDUs <sup>1</sup>
R-1	SF	31 units	265 gpd/unit	8,215	31
R-2	SF	64 units	265 gpd/unit	16,960	64
R-3	SF	42 units	265 gpd/unit	11,130	42
R-4	SF	49 units	265 gpd/unit	12,985	49
R-5	SF	48 units	265 gpd/unit	12,720	48
R-6	SF	47 units	265 gpd/unit	12,455	47
R-7	SF	44 units	265 gpd/unit	10,600	44
R-8	SF	44 units	265 gpd/unit	11,660	44
R-9	$\operatorname{SF}$	48 units	265 gpd/unit	12,720	48
R-10	SF	43 units	265 gpd/unit	11,395	43
R-11	SF	22 units	265 gpd/unit	5,830	22
R-12	$\operatorname{SF}$	56 units	265 gpd/unit	14,840	56
R-13	SF	33 units	265 gpd/unit	8,745	33
R-14	SF	8 units	265 gpd/unit	2,120	8
R-15	SF	28 units	265 gpd/unit	7,420	28
R16	SF	88 units	265 gpd/unit	23,320	88
R-17	MF	635 units	198.75 gpd/unit	126,604	477.8
R-18	MF	153 units	198.75 gpd/unit	30,608	115.5
R-19a-c	MF	257 units	198.75 gpd/unit	51,278	193.5
S-1	School	690 students	15 gpd/student	10,350	39.1
P-1	Park	7.6 ac	500 gpd/ac	3,800	14.3
CPF-1	CPF	2.6 ac	2,500 gpd/ac	6,500	24.5
CPF-2	CPF	0.5 ac	2,500 gpd/ac	1,250	4.7
CPF-3	CPF	0.5 ac	2,500 gpd/ac	1,250	4.7
CPF-4	CPF	0.7 ac	2,500 gpd/ac	1,750	6.6
TOTAL		1,740 units		416,769	1,573

Sewer EDUs are based on 265 gpd/EDU (i.e. Total Average Flow divided by 265 gpd equals the number of EDUs).
 Internal and external circulation, open space, open space preserve, private open space, freeway lots, future development areas are not calculated either because no sewer flow is projected or these areas are not proposed for development at this time.

Source: Dexter Wilson Engineering

#### **XI.6** Recommended Sewerage Facilities

The Dexter Wilson Sewer Study indicates that the Village 10 SPA project sewer service can be provided by constructing gravity sewer lines to convey the flow south to a point of connection with the Salt Creek Interceptor. At this time, the quantity and location of flows from the planned University Site is unknown. The sewer line in Discovery Falls Road and the backbone sewer line within Village 10 were upsized by Dexter Wilson to accommodate the future University Site, but these line sizes will need to be verified during final engineering.

Exhibit 14 illustrates the recommended onsite backbone sewer facilities for Village 10. The Dexter Wilson Sewer Study recommends that sewer line sizing must be confirmed during the final engineering of these lines.

# XI.6.1 Improvements

The recommended onsite sewer lines internal to Villages 10 will range from 8-inch to 15-inch gravity sewers. The required sizing should be verified once pipe slopes have been better defined during the preparation of the tentative map and/or final engineering of the project. Exhibit 14 and 15 illustrates the recommended onsite sewer line sizing for the project.

#### XI.6.2 Phasing

The proposed phasing provides approximate dwelling unit numbers for each phase. Actual dwelling unit numbers per phase may be slightly different. See Exhibit 15 for an illustration of the proposed on site sewer phasing.

**Blue Phase:** The Blue Phase is located in the northern portion of the project and includes Neighborhoods R-17, R-18, CPF-1, and S-1. This area includes development of approximately 791 residential units. This area can be served by constructing a sewer line in Discovery Falls Drive and south to a connection with the Salt Creek Interceptor.

<u>Yellow Phase</u>: The Yellow Phase is located on the west side of the project and includes Neighborhoods R-1, R-2, R-6, R-7, R-19a-c, and P-1. Development in this area includes approximately 440 residential units. Development in this area will be supported by constructing a sewer line south to the Salt Creek Interceptor.

**Red Phase:** The Red Phase is located in the southeast portion of the project and includes Neighborhoods R-3, R-4, R-5, R-10, R-11, R-16, CPF-2, and CPF-3. This area includes the development of approximately 270 residential units. To provide sewer service to this area of the project, a sewer line will be constructed south to the Salt Creek Interceptor.

<u>Green Phase:</u> The Green Phase is located in the southwest portion of the project and includes Neighborhoods R-8, R-9, R-12, R-13, R-14, R-15, and CPF-4. This area includes the development of approximately 239 residential units. This area of the project can be served by constructing a sewer line south to a connection with the Salt Creek Interceptor.

Table J.6 provides a summary of proposed sewer system improvements by phase for Village 10.

Table J.6 Village 10 Sewer Facility Phasing Summary							
Phase	Planning Area	In-Phase Sewer Improvements	Other Phase Sewer Improvements				
Blue	R-17, R- 18, CPF-1 and S-1	<ul> <li>Sewer line in Discovery Falls         Drive     </li> <li>Sewer line south to Red Phase</li> </ul>	Sewer line south to Salt Creek Interceptor through Red Phase				
Yellow	R-1, R-2, R-6, R-7 R-19, and P-1	Internal Sewer Lines	Sewer line south to Salt Creek     Interceptor through Red and Green     Phase				
Red	R-3, R-4, R-5, R-10, R-11, R- 16, CPF-2, and CPF-3	Internal sewer lines	Sewer line south to Salt Creek Interceptor				
Green	R-8, R-9R- 12, R-13, R-14, R- 15, and CPF-4	Internal sewer lines	Sewer line south to Salt Creek Interceptor				

Source: Dexter Wilson Sewer Study

### **XI.7** Financing Sewerage Facilities

To fund the necessary improvements to the Salt Creek Interceptor, development impact fees have been established by the City of Chula Vista. A discussion of the required fees is provided below.

The Salt Creek Basin Study by Wilson Engineering, November 1994 established a fee to fund future improvements to the Salt Creek Interceptor System. This fee is required to be paid by all future developments within the Salt Creek Drainage Basin to fund improvements required to serve ultimate development within the drainage basin. City of Chula Vista Ordinance Number 2617 established the fee to be paid for future development within the Salt Creek Basin that connects into the existing system. Table J.8 summarizes the current fees to be paid by each land use type. These fees are typically collected at the time building permits are issued.

Table J.7 Salt Creek Sewer Impact Fees							
Land Use EDU Factor Fee \$							
Single Family-Residential	1.0 EDU/unit	1,330/unit					
Multi-Family Residential	0.75 EDU/unit	997.5/unit					
Commercial/Industrial	9.43 EDU/acre	12,541.9/acre					
CPF	9.43 EDU/acre	12,541.9/acre					
Elementary School	0.06 EDU/student	79.8/student					
Parks	1.89 EDU/acre	2,513.7/acre					

The project estimated Salt Creek Basin Fee is \$2,099,622 (see Table J.8). The estimated fee may change depending upon the final number of dwelling units, changes in acreages and/or fee revisions by the City Council.

Table J.8					
Village 10 SPA Plan					
Salt Creek Basin Impact Fees					
N	Red	Gre			

			V	ellow		Red		Green	F	Blue	
Land		Fee/		Fee/		Fee/		Fee/		Fee/	Total
Use		Unit	DU	Phase	DU	Phase	DU	Phase	DU	Phase	Total
R-1	SFD	\$1,330	31	\$41,230		\$0		\$0		\$0	\$41,230
R-2	SFD	\$1,330	64	\$85,120		\$0		\$0		\$0	\$85,120
R-3	SFD	\$1,330		\$0	42	\$55,860		\$0		\$0	\$55,860
R-4	SFD	\$1,330		\$0	49	\$65,170		\$0		\$0	\$65,170
R-5	SFD	\$1,330		\$0	48	\$63,840		\$0		\$0	\$63,840
R-6	SFD	\$1,330	47	\$62,510		\$0		\$0		\$0	\$62,510
R-7	SFD	\$1,330	44	\$58,520		\$0		\$0		\$0	\$58,520
R-8	SFD	\$1,330		\$0		\$0	44	\$58,520		\$0	\$58,520
R-9	SFD	\$1,330		\$0		\$0	48	\$63,840		\$0	\$63,840
R-10	SFD	\$1,330		\$0	43	\$57,190		\$0		\$0	\$57,190
R-11	SFD	\$1,330		\$0	22	\$29,260		\$0		\$0	\$29,260
R-12	SFD	\$1,330		\$0		\$0	56	\$74,480		\$0	\$74,480
R-13	SFD	\$1,330		\$0		\$0	33	\$43,890		\$0	\$43,890
R-14	SFD	\$1,330		\$0		\$0	8	\$10,640		\$0	\$10,640
R-15	SFD	\$1,330		\$0		\$0	28	\$37,240		\$0	\$37,240
R-16	SFD	\$1,330		\$0	88	\$117,040		\$0		\$0	\$117,040
R-17	MF	\$997.5		\$0		\$0		\$0	635	\$633,413	\$633,413
R-18	MF	\$997.5		\$0		\$0		\$0	153	\$152,618	\$152,618
R-19	MF	\$997.5	257	\$256,358		\$0		\$0		\$0	\$256,358
Subtotal			443	\$503,738	292	\$388,360	217	\$288,610	788	\$786,030	\$1,966,738
		Fee/ Ac.									
CPF-1	CPF	\$12,541.9		\$0		\$0		\$0	2.6	\$32,609	\$32,609
CPF-2	CPF	\$12,541.9		\$0	0.5	\$6,271		\$0		\$0	\$6,271
CPF-3	CPF	\$12,541.9		\$0	0.5	\$6,271		\$0		\$0	\$6,271
CPF-4	CPF	\$12,541.9		\$0		\$0	0.7	\$8,779		\$0	\$8,779
P-1	N.P.	\$2,513.7	7.6	\$19,104		\$0		\$0		\$0	\$19,104
Subtotal				\$19,104		\$12,542		\$8,779		\$32,609	\$73,034
		Fee/ Student							Student		
S-1	Elem.	\$79.8		\$0		\$0		\$0	750	\$59,850	\$59,850
Total				\$522,842		\$400,902		\$297,389		\$878,489	\$2,099,622

# XI.8 Threshold Compliance

A. The City of Chula Vista would need to acquire capacity rights for an additional 5.4 mgd to accommodate year 2030 flows. The Salt Creek Interceptor Technical Sewer Study for South Otay Ranch addresses the City's current projections regarding the need to acquire additional treatment capacity. The City may acquire rights for this additional capacity in the Metro system through negotiations with the City of San Diego. In addition, the City of Chula Vista is evaluating construction of a new wastewater treatment plant and other alternatives to meet its future treatment capacity and disposal requirements. The cumulative projects will be timed to proceed with the City's acquisition of additional treatment capacity. Building permits will be issued only if the City Engineer has determined that adequate sewer capacity exists.

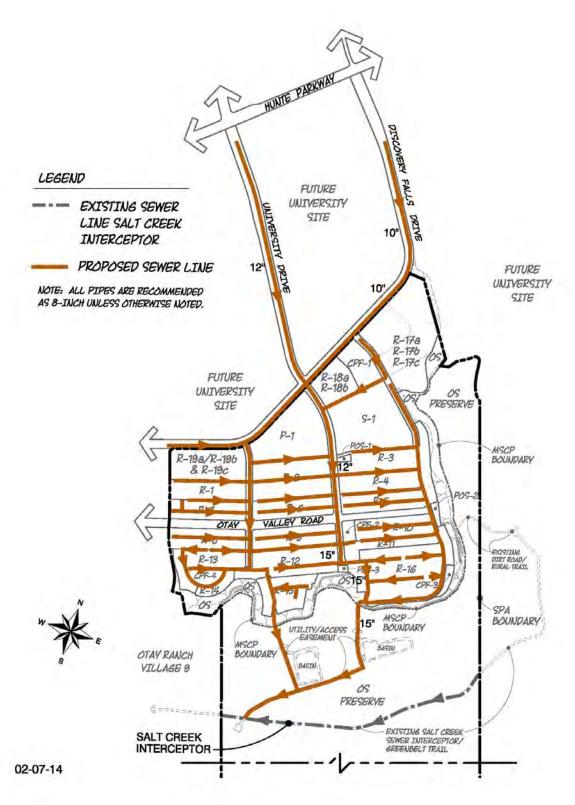
Furthermore, all developments are required to prepare a PFFP that articulates needed facilities and funding mechanisms. The proposed project includes a PFFP and requires new and expanded sewer facilities to serve the proposed development. Implementation of existing policies and expanded sewer facilities would therefore avoid significant cumulative impacts associated with inadequate treatment capacity. Mitigation measures are also provided to ensure that adequate wastewater facilities are provided concurrently

- B. Facilities to accommodate sewer flows have been identified in the Dexter Wilson Sewer Study. The construction of new sewer lines must be phased in before the construction of streets.
- C. All gravity sewers will be designed to convey peak wet weather flow. For pipes with diameter of 12 inches and smaller, the sewers will be designed to convey this flow when flowing half full. For pipes of diameter larger than 12 inches, the sewers will be designed to convey peak wet weather flow when flowing at three-fourths of the pipe depth. All new sewers will be designed to maintain a minimum velocity of two feet per second (fps) at design capacity to prevent the deposition of solids.
- D. The applicant for the project shall:
  - 1. Underwrite the cost of all studies and reports required to support the addition of sewer flows to existing lines.
  - 2. Assume the capital cost of all sewer lines and connections identified herein.
  - 3. Pay all current sewer fees required of the City of Chula Vista.
  - 4. Comply with Section 3-303 of the City of Chula Vista Subdivision Manual.
  - 5. Construct off-site connections as required by the City Engineer.
- E. The project applicant shall comply with the Project EIR Sewer Utility mitigation measures. A full discussion of these mitigation measures can be found in the Project EIR. The following is a summary of these mitigation measures:
  - UTL-5 The applicant or designee shall finance or install all on-site and off-site sewer facilities required to serve development in the proposed project in accordance with the fees and phasing in the approved Public Facilities Finance Plan to the satisfaction of the City Engineer.
  - UTL-6 Prior to issuance of each building permit, the applicant or designee shall pay the Salt Creek Development Impact Fee at the rate in effect at the time of building permit issuance and corresponding to the sewer basin that the building will

permanently sewer to, unless stated otherwise in a development agreement that has been approved by the City Council.

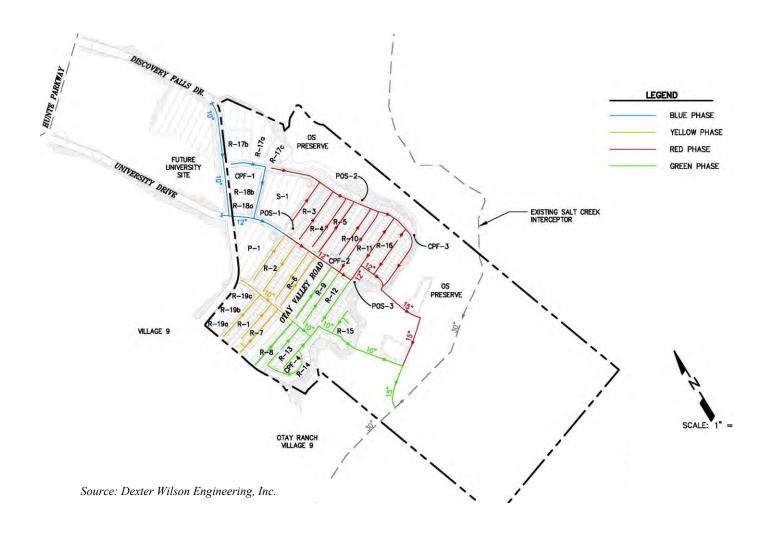
UTL-7 Prior to design review approval in accordance with the Intensity Transfer provision in the Village 10 SPA Plan, the applicant or designee shall provide an update to Dexter Wilson Sewer Study with each proposed project requesting an intensity transfer. The technical study shall demonstrate to the satisfaction of the City Engineer that adequate on-site wastewater infrastructure will be available to support the transfer. The transfer of residential density shall be limited by the ability of the on-site sewerage facilities to accommodate flows.





Source: Otay Ranch New Homes

Proposed On-site Sewer Facilities Exhibit 14



# Proposed On-site Sewer Phasing Exhibit 15

#### XII. DRAINAGE

#### XII.1 Threshold Standard

- A. Storm water flows and volumes shall not exceed City Engineering Standards as set forth in the Subdivision Manual adopted by City Council Resolution No. 11175 on February 23, 1983, as amended from time to time.
- B. The GMOC shall annually review the performance of the City's storm drain system to determine its ability to meet the goals and objectives above.

#### XII.2 Service Analysis

The City of Chula Vista Public Works Department is responsible for ensuring that safe and efficient storm water drainage systems are provided concurrent with development in order to protect the residents and property within the city. City staff is required to review individual projects to ensure that improvements are provided which are consistent with the drainage master plan(s) and that the project complies with all City engineering drainage standards. The City of Chula Vista Subdivision Manual; Engineering Department and Land Development; section 3, March 2012, provides design criteria to comply with city design standards.

The Village 10 SPA Plan project is under the jurisdiction of the San Diego Regional Water Quality Control Board (SDRWQCB) and is also subject to the National Pollutant Discharge Elimination System (NPDES) requirements both during and after construction. NPDES requirements stem from the Federal Clean Water Act and are enforced either by the State Water Resources Control Board (SWRCB) or the SDRWQCB. The Project is also subject to the current Hydromodification Management Plan (HMP) standards.

The Village 10 SPA Plan Pre-Development and Post-Development Conditions are identified in the *Tentative Map Drainage Study for Otay Ranch Village 10, dated March 7, 2014, by Hunsaker & Associates.* This report is referred to as the Hunsaker Drainage Study in this PFFP. The purpose of the Hunsaker Drainage Study is to prepare hydrologic models to quantify existing and developed condition peak flows to the Otay River.

The treatment of the runoff from the Village 10 SPA project is addressed in the *Master Water Quality Technical Report for Otay Ranch Village 10 Tentative Map, dated March 7, 2014, by Hunsaker & Associates*. The Master Water Quality Technical Report (WQTR) will be referred to as the Hunsaker WQTR. The proposed design will utilize on-site Low Impact Development (LID), Best Management Practices (BMPs) and Bioretention Integrated Management Practices (IMP's) Treatment Controls to treat the 85<sup>th</sup> percentile flow from the development.

The *Development Storm Water Manual (DSWM), 2011, City of Chula Vista* applies to all projects requiring any permit approvals on or after March 24, 2010. The DSWM provides guidance for new development, redevelopment and public projects to achieve compliance with the City of Chula Vista's Standard Urban Storm Water Mitigation Plan (SUSMP). On January 24, 2007, the SDRWQCB adopted Order No. R9-2007-0001, renewing the Municipal Storm Water Permit. This order supersedes Order No. 2001-01 and includes several changes to requirements for post-construction stormwater management and would result in SUSMPs being modified and changes to standards for post-construction stormwater management

practices. Specific changes that would directly affect the design of the proposed project include:

- Low Impact Development (LID) BMP Requirements. Project applicants with Priority
  Development Projects (projects subject to SUSMP requirements) are required to
  implement LID BMPs that collectively minimize directly connected impervious areas and
  promote infiltration. The LID BMP requirements are described in Section D.1.d. (4) of
  Order No. R9-2007-0001.
- **Hydromodification.** Limitations on Increases of Runoff Discharge Rates and Durations: Under Section D.1.g of Order No. R9-2007-0001, the Co-permittees would be required to prepare a Hydromodification Management Plan (HMP) and incorporate its requirements into their SUSMPs. Hydromodification refers to changes in a watershed's runoff characteristics resulting from development, together with associated morphological changes to channels receiving the runoff, such as changes in sediment transport characteristics and the hydraulic geometry (width, depth, and slope) of channels. These changes result in stream bank erosion and sedimentation, leading to habitat degradation due to loss of overhead cover and loss of in stream habitat structures.

#### **XII.3** Project Processing Requirements

The SPA Plan and the PFFP are required to address the following issues for drainage issues:

- A. Identify phased demands.
- B. Identify locations of facilities for onsite and offsite improvements.
- C. Provide cost estimates.
- D. Identify financing methods.

#### **XII.4** Existing Conditions

The Village 10 SPA Area is within the Otay River Watershed. According to the Hunsaker Drainage Study the existing Otay River Watershed is approximately 122.7 square miles at the Otay Valley Road/Heritage Road bridge crossing, which is approximately 3 miles downstream of Village 10. The flow for the Otay River at this location is approximately 22,000 cfs (100-year storm event), which is based on the *Otay River Watershed Assessment Technical Report, August 2004 by Aspen Environmental Group*. The Savage Dam at the Lower Otay Reservoir impounds runoff from over 60 percent of the Otay River's tributary watershed.

The Village 10 SPA Plan area currently contains no development and is characterized by farmland, rolling hills, vegetation consisting mainly of brush and incised canyons that partition the site into five defined watersheds whose drainage pattern will be affected by the proposed development. See Exhibit 16 for the Existing Hydrology Map. All the existing watersheds currently drain south towards the Otay River and have been modeled in the Hunsaker Drainage Study. The Otay River at this location flows from east to west. The 'East Watershed' is approximately 163 acres and consists mostly of offsite area which includes the High Tech High school site. The 'Southeast Watershed' is the largest sub-watershed and includes approximately 53 acres from the mostly developed Otay Ranch Village 11, which currently drains its runoff into the Village 10 SPA Plan area.

The existing watersheds within the Village 10 SPA project area all drain to the south via natural steep sloping canyons. The canyon runoff confluences with the runoff in the Otay River, which ultimately empties into the San Diego Bay, located approximately 10 miles downstream of the Village 10 SPA.

The Table K.1 below summarizes the 100-year pre-development peak flows to each of the delineated watersheds. Hunsaker & Associates assumed runoff coefficients between 0.35 and 0.50 for the existing tributary areas per the City of Chula Vista Subdivision Manual. These coefficients correspond to farmland and vegetated rolling slopes.

Table K.1 Summary of Pre-Developed Flows to the Otay River							
Discharge Location Drainage Area 100-Year Peak Flo (Sub-Watershed Name) (acres) Cubic Feet / Second							
West Watershed	19.3	52.42					
Southwest Watershed	43.7	90.70					
South Watershed	14.1	38.55					
Southeast Watershed, Pt 1	239.8	365.69					
Southeast Watershed, Pt 2	10.5	25.88					
East Watershed	163.0	311.53					
TOTAL	490.4	884.77					

Source: Hunsaker & Associates

The supporting calculations for the data presented in Table K.1 above are located in Chapter 3 of the Hunsaker Drainage Study. The corresponding existing hydrology map is Exhibit 16. Hunsaker & Associates prepared an existing-condition Hydrologic Modeling System (HEC-HMS) analysis for the Otay River at the Village 10 outfall to evaluate and compare the preand post-condition velocities to recommend any necessary energy dissipating devices. Further HEC-HMS and HEC-RAS discussions are included in the Hunsaker Drainage Study.

The HEC-HMS is a computer program that's designed to simulate the precipitation-runoff processes of dendritic drainage basins. Hydrographs produced by the program are used by engineers directly or in conjunction with other software for studies of urban drainage, flow forecasting, future urbanization impact, flood damage reduction, floodplain regulation, and other similar uses.

A HEC-RAS is a computer program that models the hydraulics of water flow through natural rivers and other channels. The program was developed by the US Department of Defense and the Army Corps of Engineers in order to manage the rivers, harbors, and other public works under their jurisdiction.

#### **XII.5** Proposed Facilities

#### A. Storm Drainage

The Otay Ranch Village 10 SPA Plan project consists of residential dwelling units, a park site, community purpose facilities, a school site, open space areas and paved roads. In addition, a portion of the future University site is located within the Village 10. However, its construction is not part of the Village 10 project.

The project includes the southern extension of Eastlake Parkway and Discovery Falls Drive south from Hunte Parkway. That portion of the future university site within Village 10 is located immediately north and west of Discovery Falls Drive and south of Hunte Parkway. As shown on Exhibit 17, Post Development Hydrology Map, the northern portion of the site consists primarily of the future university site. In addition, the existing storm drain from Village 11 will be extended south into Village 10 along Eastlake Parkway. This storm drain conveys runoff from approximately 53 acres in Village 11.

Similar to the natural condition, runoff from the Village 10 site will drain south through one of the two proposed onsite storm drain systems. The western storm drain system will be used to convey runoff from the university parcel located west of University Drive as well as the western portion of the Village 10 developed areas. This storm drain will flow towards the western water quality basin. Its peak flows will continue south and outlet into the Otay River (See Exhibit 18).

The eastern Village 10 storm drain system will convey runoff from the eastern developed portions of the site including the eastern University parcel. Also, this storm drain system will convey offsite runoff from Village 11 by connecting with the existing storm drain at the intersection of Hunte Parkway and Eastlake Parkway. The total area draining to the eastern storm drain system is approximately 244 acres. Similar to the western storm drain system, the eastern system will be designed with a diversion cleanout to divert its water quality flow to a water quality basin.

Table K.2 below summarizes the Village 10 100-year developed condition peak flows to each of its discharge locations, which coincide with the Pre-developed locations. Hunsaker & Associates assumed runoff coefficients for the proposed are the same as designated in the City of Chula Vista Subdivision Manual. Supporting calculations for the data presented in Table K.2 is located in the Hunsaker Drainage Study.

Table K.2 Summary of Developed Flows to Otay River							
Discharge Location	Drainage Area (Acres)	100-Year Peak Flow Cubic Feet / Second (cfs)					
West Watershed	0.0	0.0					
Southwest Watershed	4.82	16.44					
South Watershed	366.8	1,173.95					
Southeast Watershed, Pt 1	11.2	30.69					
Southeast Watershed, Pt 2	7.05	15.06					
East Watershed	101.6	185.43					
TOTAL	491.5	1,421.57					

Source: Hunsaker & Associates

The proposed Village 10 main storm drain outfall will outlet directly to the Otay River near the southwest corner of the project boundary (see Exhibit 18). This 96-inch diameter storm drain is anticipated to be made of reinforced concrete pipe. A concrete

energy dissipator and rip-rap apron will be constructed to reduce velocities as required by San Diego Regional Standard Drawings.

Hunsaker Drainage Study provides HEC-HMS and HEC-RAS studies to determine velocities and flows in the Otay River at the Village 10 main storm drain outlet (Appendix A and B ). The HEC-HMS study indicates no net increase of flows as compared to the existing condition to the Otay River from the development of Village 10 when the lag time is considered. The HEC-RAS analysis calculated the approximate velocity and flow depth within the Otay River for both the pre and post developed condition. Results for the 100-year, 24-hour storm event indicate negligible differences in results between the two. Final engineering design may require additional impact basin and rip rap to be specified.

The Hunsaker Drainage Study indicates that development of Village 10 SPA Plan will result in the net increase of runoff discharged to the adjacent Otay River by approximately 537 cfs. Hunsaker concluded that detention for any development below the dam would be ineffective as the peak flows from small watersheds such as Village 10, which is approximately 0.7 sq. miles, would pass well before the reservoir outflows would reach the project area. Table K.3 summarizes the pre and post effects of the Village 10 development at the receiving Otay River.

Table K.3
Village 10 SPA
Summary of Pre vs. Post-Developed Condition Flows to Otay River

Summary of the vs. 1 ost-Developed Condition Flows to Otay River								
	Pre-Do	eveloped	Post- D	eveloped	Difference			
Discharge Location	Drainage Area (acres)	100-Year Peak Flow (cfs)	Drainage Area (acres)	100-Year Peak Flow (cfs)	Area (acres)	100-Year Peak Flow (cfs)		
West Watershed	19.3	52.42	0.0	0.0	-19.3	-52.42		
Southwest Watershed	43.7	90.70	4.8	16.44	-38.9	-74.26		
South Watershed	14.1	38.55	366.8	1,173.95	+352.7*	+1,135.40		
Southeast Watershed, Pt 1	239.8	365.69	11.2	30.69	-228.6	-335.00		
Southeast Watershed, Pt 2	10.5	25.88	7.05	15.06	-3.45	-10.82		
East Watershed	163.0	311.53	101.6	185.43	-61.4	-126.1		
Total	490.4	884.77	491.5	1,421.57	+1.07*	+536.80		

<sup>\* =</sup> area along Hunte Pkwy double- counted in Proposed condition hydrology mode. Existing calcs from the approved Village 11 study include slope area along Hunte Parkway (south side) which is now part of the university site drainage.

Source: Hunsaker & Associates

Based on the Hunsaker Drainage Study prepared HEC-HMS study, the 100-year storm event (the time to peak for the flows along the Otay River at the Village 10 outlet), is approximately 20 hrs. This results in a lag time of over 19 hours. Due to this lag time, there is no net increase of flows to the Otay River from the development of Village 10

when compared to existing conditions. Therefore, the Hunsaker Drainage Study proposes no detention basins for Village 10 other than for bioretention and as water quality devices. The HEC-HMS study accounted for all expected upstream developments including (but not exclusively) Otay Ranch Villages 2, 3, 4, 8, 9, and 10.

The Hunsaker Drainage Study references a Hydromodification Management Plan (HMP) prepared per the County of San Diego and dated October 2010. This plan exempts the Otay River from hydromodification criteria. The main storm drain outlet proposed for the Village 10 SPA outlets directly into the Otay River. Therefore, it is exempt from hydromodification requirements. The West and Southwest Watersheds as shown on Exhibits 16 & 17 the pre and post hydrology does not drain directly into the Otay River and cannot claim this same exemption. Formal discussion, calculations, and analysis regarding hydromodification for Village 10 are included in the Hunsaker WQTR.

All developed Village 10 SPA runoff will receive full water quality treatment prior to discharge from the site, in accordance with the most current City of Chula Vista Storm Water Manual standards applicable at the time of final engineering. The project will be designed to avoid violation of any water quality standards or waste discharge requirements. Details of the proposed storm water treatment design are provided in the Hunsaker WOTR.

The following is a summary of the Hunsaker Drainage Study conclusions:

- Drainage facilities within the Village 10 SPA will be designed in accordance with the requirements of the Chula Vista Subdivision Manual, the San Diego County Hydrology Manual and the requirements of the SDRWQCB.
- Peak discharge flows from the project will occur approximately 9.5 minutes after the storm event begins. The peak discharge flow from the Otay River Basin, at the Village 10 Outlet, will occur more than 20 hours after the storm event begins. Due to this difference in time, the projects direct, indirect and cumulative impact within the Otay River is not significant.
- Detention basins would prove ineffective and are not proposed for this project.
- Development of the project site will not further degrade potential beneficial uses of downstream water bodies as designated by the Regional Water Quality Control Board, including water bodies listed on the Clean Water Section 303d list.
- Onsite and offsite drainage easements shall be provided to the satisfaction of the Director of Public Works.
- The cumulative peak discharges from the site will be increased especially at the South Watershed outlet location. However, these localized flow increases will not affect the peak flow rate within the Otay River for the reasons previously mentioned above. Outlet velocities at the proposed storm drain outfall locations will be mitigated by energy dissipation devices such as an APWA impact basin and rip rap.

#### **B.** Storm Water Quality

Urban runoff discharged from municipal storm water conveyance systems has been identified by local, regional, and national research programs as one of the principal causes of water quality problems in most urban areas. The Municipal Storm Water Pollutant Discharge Elimination System (NPDES) Permit (Municipal Permit), originally issued on February 21, 2001 to the City of Chula Vista, the County of San Diego, the Port of San Diego, and 17 other cities in the region by the SDRWQCB, requires re-issuance every 5 years. The City of Chula Vista and the other aforementioned County jurisdictions must update their development and implementation of storm water regulations every 5 years to address the storm water pollution issues in private and public development planning and construction projects.

The City requires that sufficient information and analysis on how the project will meet the water quality requirements shall be provided as part of the Tentative Map and/or Site Plan review process. In this manner, the type, location, cost, and maintenance characteristics of the selected BMPs will be given consideration during the project planning and design. Therefore, the City requires that prior to approval of any Tentative Map and/or Site Plan for the project, whichever occurs first, the applicant shall obtain the approval of the City Engineer of a Water Quality Technical Report containing specific information and analysis on how the project will meet the requirements of the City of Chula Vista Storm Water and Discharge Control Ordinance and the NPDES Municipal Permit (including the Final Model SUSMP for the San Diego Region).

Runoff from the Village 10 SPA project site generally drains to the southern portion of the development. Hunsaker designed the storm drain system and layout to address peak flows as well as to integrate water quality features needed to comply with the City of Chula Vista Standard Urban Stormwater Mitigation Plan (SUSMP) requirements for water quality.

The Hunsaker WQTR proposes Low Impact Design (LID) based BMP's to treat the 85<sup>th</sup> percentile runoff from the Village 10 SPA project prior to discharge to the downstream storm drain. The report lists the proposed LID BMPs and the sizing of Bioretention Impact Management Practices (IMP) areas.

Runoff generated by any interim mass graded pad will drain to a desilt basin to be sized and located for each respective pad. For mass graded pads, the only potential pollutant of concern generated by these pads is sediment. Desilt basins will target this sole pollutant prior to discharging flows to the receiving storm drain system. Applicable erosion control measures for permanent stabilization will comply with California Stormwater Quality Association (CASQA) Handbook measures and as indicated by each area's Storm Water Pollution Prevention Plan. Future development of each mass graded pad will be the responsibility of the future builder.

The 85<sup>th</sup> percentile flows generated by the paved streets, sidewalks and other impervious areas for the development of Village 10 will receive treatment via bioretention based IMPs, filtering out sediments, nutrients, heavy metals, organic compounds, trash and debris, oxygen demanding substances and oil/hydrocarbons.

The Village 10 site includes of a portion of the University, the various neighborhood areas, school site, community purpose facilities, parks, and streets will be treated by the proposed bioretention basins. The downstream end of the storm drain systems which collects runoff from these areas will have a cleanout with a weir set at a height which will divert the 'water quality' flows towards a respective basin and allow peak flows to continue to be routed to the Otay River. The bioretention basins will be designed as dictated by the County SUSMP.

After review and analysis of various treatment options, Hunsaker selected the Bioretention IMPs and LID Site Design BMPs that were deemed to be the most effective and feasible BMP treatment for the Otay Ranch Village 10 SPA project.

The Hunsaker WQTR summarizes the following City of Chula Vista's standard water quality mitigation measures to be implemented for the Village 10 SPA project.

- Storm Water Pollution Prevention Plan: Prior to issuance of each grading permit for Otay Ranch Village 10 or any land development permit, including clearing and grading, the project applicant shall submit a notice of intent and obtain coverage under the NPDES permit for construction activity from the SWRCB. Adherence to all conditions of the General Permit for Construction Activity is required. The applicant shall be required under the SWRCB General Construction Permit to develop a SWPPP and monitoring plan that shall be submitted to the City Engineer and the Director of Public Works. The SWPPP shall be incorporated into the grading and drainage plans and shall specify both construction and post construction structural and non-structural BMPs on site to reduce the amount of sediments and pollutants in construction and post-construction surface runoff before it is discharged into off-site storm water facilities. Section 7 of the City's Storm Water Manual outlines construction site BMP requirements. The SWPPP shall also address operation and maintenance of post-construction pollution prevention measures, including short-term and long-term funding sources and the party or parties that will be responsible for said measures. The grading plans shall note the condition requiring a SWPPP and monitoring plans.
- <u>Supplemental Water Quality Report:</u> Prior to issuance of each grading permit, the applicant shall submit a supplemental report to the Hunsaker WQTR that identifies which on-site storm water management measures from the Master Water Quality Technical Report have been incorporated into the project to the satisfaction of the City Engineer.
- <u>Post-Construction/Permanent BMPs:</u> Prior to issuance of each grading permit, the City Engineer shall verify that parcel owners have incorporated and will implement post-construction BMPs in accordance with current regulations.
- <u>Limitation of Grading:</u> The project applicant shall comply with the Chula Vista Development Storm Water Manual limitation of grading requirements.
- <u>Hydromodification Criteria:</u> The project applicant shall comply, to the satisfaction of the City Engineer, with current Hydromodification Criteria or the hydrograph modification management plan, as applicable.

The combination of proposed construction and permanent BMP's will reduce, to the maximum extent practicable, the expected project pollutants and will not adversely

impact the beneficial uses of the receiving waters. If new technology that increases treatment capacity at the time of construction is developed, it will also be utilized.

#### **XII.6** Financing Drainage Facilities

#### A. Onsite Facilities

City policy requires that all master planned developments provide for the conveyance of storm waters throughout the project to City engineering standards. The project will be required to construct all onsite facilities that have not yet been identified through the processing of a subdivision.

In newly developing areas east of I-805, it is the City's policy that development projects assume the burden of funding all maintenance activities associated with drainage facilities. As such, the City will enter into an agreement with the project applicant whereby maintenance of drainage facilities will be assured by one of the following funding methods:

- 1. A property owner's association that would raise funds through fees paid by each property owner; or
- 2. A Community Facilities District (CFD) established over the entire project to raise funds through the creation of a special tax for drainage maintenance purposes.

#### **B.** Offsite Facilities

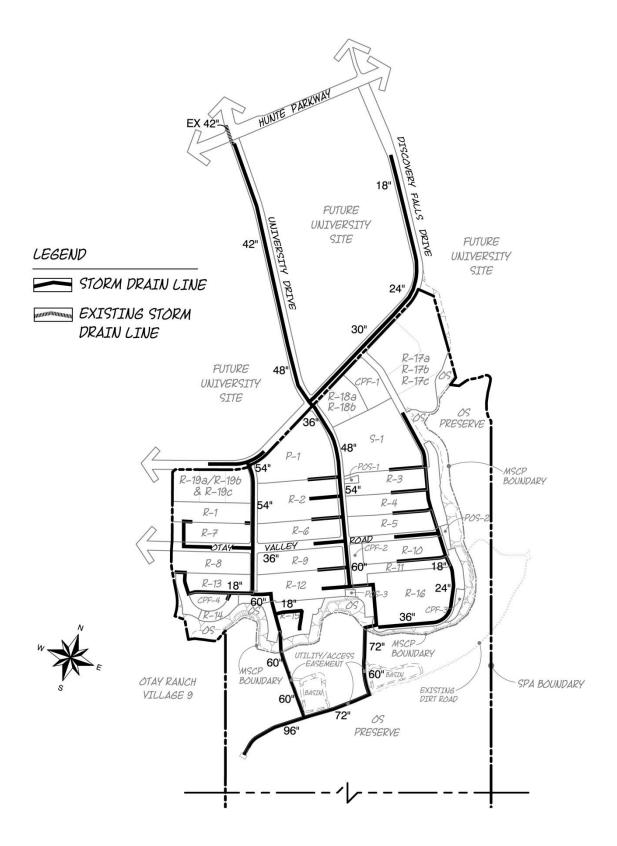
Off-site drainage facilities that are necessary to support the proposed project are either constructed or are in the process of being designed and processed with the City of Chula Vista by other projects. There are no off-site drainage facilities required of the project. However, if other projects do not complete an off-site drainage facility that is necessary for this project the applicant may be required to complete the facility.

#### **XII.7** Threshold Compliance

- A. Prior to approval of the Tentative Map and/or Site Plan by the Design Review Committee, whichever occurs first, applicant shall demonstrate compliance with the City of Chula Vista Storm Water and Discharge Control Ordinance and the NPDES Municipal Permit (including the Final Model SUSMP for the San Diego Region). The Applicant shall obtain the approval of the City Engineer of a WQTR.
- B. The project shall comply with the recommended mitigation measures provided in the Hunsaker Drainage Study and the Hunsaker WQTR and the Environmental Impact Report for the Otay Ranch University Villages Project.
- C. The project shall be responsible for the conveyance of storm water flows in accordance with City Engineering Standards. The City Engineering Division will review all plans to ensure compliance with such standards.
- D. The project shall incorporate urban runoff planning in the Tentative Map.
- E. The project shall be required to comply with all current regulations related to water quality for the construction and post construction phases of the project. Both the future land development construction drawings and associated reports shall be required to include details, notes and discussions relative to the required or recommended BMPs.

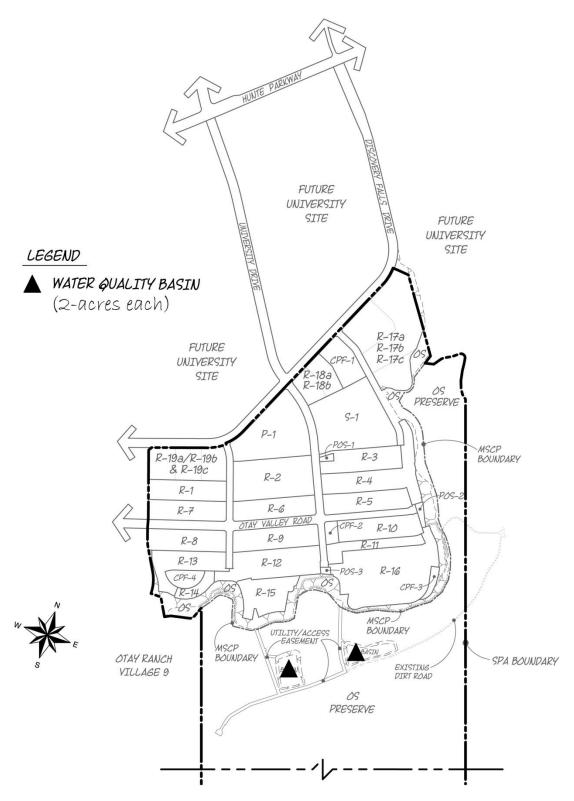
- F. The project applicant will assure the maintenance of drainage facilities-by a property owner's association that would raise funds through fees paid by each property owner and/or participation in a CFD established over the entire project to raise funds through the creation of a special tax for drainage maintenance purposes.
- G. Additional drainage analysis may be required at the tentative map phase of the project to demonstrate the adequacy of the proposed on-site storm drain system(s) and the existing storm drain connections.
- H. Future drainage reports shall be prepared by the Applicant, as required by the City of Chula Vista, for the final engineering phase(s) of the project.
- I. The project applicant shall comply with the Project EIR Water Quality & Hydrology mitigation measures. A full discussion of these mitigation measures can be found in the Project EIR. The HYD designations correspond to the Project EIR numbered Hydrology measures:
  - **HYD-1:** Erosion Control. The developer shall monitor any erosion at the project's outfalls at the Otay River and, prior to the last building permit for the project, obtain approval for and complete any reconstructive work necessary to eliminate any existing erosion and prevent future erosion from occurring, all to the satisfaction of the Development Services Director.
  - Storm Water Pollution Prevention Plan. Prior to issuance of each **HYD-2:** grading permit for each village or any land development permit, including clearing and grading, the project applicant shall submit a notice of intent and obtain coverage under the NPDES permit for construction activity from the SWRCB. Adherence to all conditions of the General Permit for Construction Activity is required. The applicant shall be required under the SWRCB General Construction Permit to develop a SWPPP and monitoring plan that shall be submitted to the City Engineer and the Director of Public Works. The SWPPP shall be incorporated into the grading and drainage plans and shall specify both construction and post-construction structural and non-structural BMPs on site to reduce the amount of sediments and pollutants in construction and post-construction surface runoff before it is discharged into off-site storm water facilities. Section 7 of the City's Storm Water Manual outlines construction site BMP requirements. The SWPPP shall also address operation and maintenance of post-construction pollution prevention measures, including short-term and long-term funding sources and the party or parties that will be responsible for said measures. The grading plans shall note the condition requiring a SWPPP and monitoring plans.
  - HYD-3: Supplemental Water Quality Report. Prior to issuance of each grading permit, the applicant shall submit supplemental reports to the Otay Ranch Village 10 Tentative Map Water Quality Technical Report, prepared by Hunsaker and Associates San Diego, Inc. (2014) that identifies which onsite storm water management measures from the Water Quality Technical Report have been incorporated into the project to the satisfaction of the City Engineer. If a storm water management option is chosen by the parcel owner that is not shown in the water quality technical report, a project-specific water quality technical report shall be prepared for the parcel, referencing the Otay Ranch Village 10 Tentative Map Water Quality Technical Report for information relevant to regional design concepts (e.g., downstream conditions of concern) to the satisfaction of the City Engineer.

- HYD-4: Post-Construction/Permanent BMPs. Prior to issuance of each grading permit, the City Engineer shall verify that parcel owners have incorporated and will implement post-construction BMPs in accordance with current regulations. In particular, applicants are required to comply with the requirements of Section 2c of the City of Chula Vista's Standard Urban Storm Water Management Plan (SUSMP), the Chula Vista Development Storm Water Manual, and the Otay Ranch Village 10 Tentative Map Water Quality Technical Report, respectively, or any supplements thereto to the satisfaction of the City Engineer. Specifically, the applicant shall implement low impact development BMPs in the preparation of all site plans and, the applicant shall incorporate structural on-site design features into the project design to address site design and treatment control BMPs as well as requirements of the hydromodification management plan. The applicant shall monitor and mitigate any erosion in downstream locations that may occur as a result of on-site development.
- **HYD-5:** *Limitation of Grading.* The project applicant shall comply with the Chula Vista Development Storm Water Manual limitation of grading requirements, which limit disturbed soil area to 100 acres, unless expansion of a disturbed area is specifically approved by the Director of Public Works. With any phasing resulting from this limitation, if required, the project applicant shall provide, to the satisfaction of the City Engineer, erosion and sediment control BMPs in areas that may not be completed, before grading of additional area begins.
- **HYD-6:** *Hydromodification Criteria.* The project applicant shall comply, to the satisfaction of the City Engineer, with city Hydromodification Criteria or the hydrograph modification management plan, as applicable, addressed regionally at the SPA Plan level concurrent with grading and improvement plans.
- **HYD-7:** *Scour Analysis.* Concurrent with all grading plan submittals, the applicant shall prepare a scour analysis for all structures within the 100-year flood hazard area. Additionally, all said structures shall be monitored until the last building permit for the project has been issued.



Source: Otay Ranch New Homes

Proposed Drainage Facilities Map Exhibit 16



Source: Otay Ranch New Homes

Proposed Water Quality Bioretention Facilities Exhibit 17

#### XIII. AIR QUALITY

#### XIII.1 Threshold Standard

The GMOC shall be provided with an Annual Report which

- A. Provides an overview and evaluation of local development projects approved during the prior year to determine to what extent they implemented measures designed to foster air quality improvement pursuant to relevant regional and local air quality improvement strategies.
- B. Identifies whether the city s development regulations, policies, and procedures relate to and/are consistent with current applicable federal state and regional air quality regulations and programs.
- C. Identifies non-development related activities being undertaken by the city toward compliance with relevant federal, state, and local regulations regarding air quality. And whether the city has achieved compliance.

The city shall provide a copy of said report to the Air Pollution Control District (APCD) for review and comment In addition, the APCD shall report on overall regional and local air quality conditions the status of regional air quality improvement implementation efforts under the Regional Air Quality Strategy and related federal and state programs and the effect of those efforts/programs on the city of Chula Vista and local planning and development activities.

#### XIII.2 Service Analysis

The City of Chula Vista has a Growth Management Element (GME) in its General Plan. One of the stated objectives of the GME is to be proactive in its planning to meet federal and state air quality standards. This objective is incorporated into the GME's action program.

To implement the GME, the City Council has adopted the Growth Management Program that requires Air Quality Improvement Plans (AQIP) for major development projects (50 residential units or commercial/industrial projects with equivalent air quality impacts). Title 19 (Sec. 19.09.0508) of the Chula Vista Municipal Code requires that a SPA submittal contain an AQIP. The AQIP shall include an assessment of how the project has been designed to reduce emissions as well as identify mitigation measures in accordance with the adopted AQIP Guidelines.

The Chula Vista City Council adopted the 2008 state Energy Code (Title 24) with an amendment requiring an increased energy efficiency standard. This amendment went into effect on February 26, 2010, as Section 15.26.030 of the Municipal Code. As required by this amendment, all building permits applied for and submitted on or after this date are subject to these increased energy efficiency standards. The increase in energy efficiency is a percentage above the new 2008 Energy Code and is dependent on climate zone and type of development proposed.

• New residential and nonresidential projects that fall within climate zone 7 must be at least 15% more energy efficient than the 2008 Energy Code.

• New low-rise residential projects (three-stories or less) that fall within climate zone 10 must be at least 20% more energy efficient than the 2008 Energy Code.

In Addition, per Section 15.12 of the City's Municipal Code, all new residential construction, remodels, additions, and alterations must provide a schedule of plumbing fixture fittings that will reduce the overall use of potable water by 20%.

The City of Chula Vista has developed a number of strategies and plans aimed at improving air quality. The City is a part of the Cities for Climate Protection Program, which is headed by the International Council of Local Environmental Initiatives (ICLEI). In November 2002, Chula Vista adopted the CO<sub>2</sub> Reduction Plan to lower the community's major greenhouse gas emissions, strengthen the local economy, and improve the global environment. The CO<sub>2</sub> Reduction Plan focuses on reducing fossil fuel consumption and decreasing reliance on power generated by fossil fuels, which would have a corollary effect in the reduction of air pollutant emissions into the atmosphere.

#### XIII.2 Adequacy Analysis

The Air Quality and Global Climate Change Technical Report for the Otay Ranch University Villages Project, dated May 2014, by Dudek, (Dudek AQIP) evaluated the potential for adverse impacts to the ambient air quality due to construction and operational emissions resulting from the Project. The Dudek AQIP indicates that construction would result in a temporary addition of pollutants to the local air shed caused by soil disturbance, fugitive dust emissions, and combustion pollutants from on-site construction equipment, as well as from off-site trucks hauling construction materials.

Dudek estimated emissions from the project construction phase through the use of emission factors from the URBEMIS 2007, Version 9.2.4, land use and air emissions model (Jones & Stokes 2007). Construction is anticipated to begin with Village 3 North and continue over a 15-16 year period. Project construction would end with buildout of Village 10, which is anticipated to occur in August 2029. A detailed description of construction subphases (mass grading, fine grading, trenching, paving, building construction, and architectural coatings), as well as other assumptions made for the purposes of modeling, is included in the Dudek AQIP (Appendix A). Further, the Dudek AQIP provides a detailed analysis of construction emission impacts.

The Village 10 SPA Plan project is subject to SDAPCD Rule 55 – Fugitive Dust Control. This requires that the project take steps to restrict visible emissions of fugitive dust beyond the property line. Compliance with Rule 55 would limit any fugitive dust (PM10 and PM2.5) that may be generated during grading and construction activities. The Dudek AQIP determined that the active construction sites should be watered at least two times daily, resulting in an approximately 55% reduction of particulate matter.

The project is also subject to SDAPCD Rule 67. Architectural Coatings which requires manufacturers, distributors, and end users of architectural and industrial maintenance coatings to reduce VOC emissions from the use of these coatings, primarily by placing limits on the VOC content of various coating categories.

Because the project phasing overlaps with other villages, construction emissions for Village 3 North and portion of Village 4, Village 8 East and Village 10, can only be approximately

estimated with a corresponding uncertainty in precise ambient air quality impacts. Fugitive dust (PM10 and PM2.5) emissions would primarily result from grading and site preparation activities. NOx and CO emissions would primarily result from the use of construction equipment and motor vehicles.

The Dudek AQIP concludes that construction emissions would not exceed the City's significance thresholds for CO and SOx. However, the VOC, NOx, PM10, and PM2.5 emissions associated with project construction would exceed the City of Chula Vista's emission threshold. Mitigation measures are provided that would reduce construction-related emissions. These measures are included in the PFFP for Threshold Compliance.

Table L.1, Estimated Daily Maximum Operational Emissions, presents the maximum daily emissions associated with the operation of the proposed project after all phases of construction have been completed. The values shown are the maximum summer and winter daily emissions results from the Dudek AQIP.

Table L.1 Estimated Daily Maximum Operational Emissions – 2030 (pounds/day)								
Village 3 North/Portion of Village 4, Village 8 East, and Village 10								
<b>Proposed Project Emissions</b>	VOC	NO <sub>x</sub>	CO	SO <sub>x</sub>	PM <sub>10</sub>	$PM_{2.5}$		
Summer								
Motor Vehicles	248.06	242.40	2,753.76	8.32	1,349.61	261.83		
Area Sources	396.82	87.52	168.02	0.01	0.52	0.52		
Total	644.88	329.92	2,921.78	8.33	1,350.13	262.35		
City of Chula Vista Threshold	55	55	550	150	150	55		
Threshold Exceeded?	Yes	Yes	Yes	No	Yes	Yes		
Winter								
Motor Vehicles	266.89	291.97	2,576.56	6.92	1,349.61	261.83		
Area Sources	377.07	131.50	56.44	0.29	3.84	3.80		
Total	643.96	423.47	2,633	7.21	1,353.45	265.63		
City of Chula Vista Threshold	55	55	550	150	150	55		
Threshold Exceeded?	Yes	Yes	Yes	No	Yes	Yes		

Source: URBEMIS 2007 Version 9.2.4. See Dudek AQIP Appendix A for complete results.

Note: Construction emissions shown include emissions from construction of all Villages analyzed under the proposed project, including Village 3 and a Portion of Village 4, Village 8 East, and Village 10.

Source: Dudek AOIP

As shown above, daily operational emissions would not exceed the City's significance thresholds for SOx. However, the VOC, NOx, CO, SOx, PM<sub>10</sub>, and PM<sub>2.5</sub> emissions associated with operation of the project would exceed the City of Chula Vista's significance thresholds. Project design features would help to reduce operational emissions; however, significant reductions in VOC, NOx, CO, PM10, and PM2.5 emissions would be required to reduce emissions of these pollutants to less than significant, and mitigation measures are not available to achieve these reductions. Therefore, even with incorporation of these design features, criteria pollutant emissions are anticipated to be above the thresholds for VOC, NOx, CO, SOx, PM10, and PM2.5. This impact is therefore considered significant and unavoidable.

The Village 10 AQIP also evaluated the potential effect on global climate change, and emissions of greenhouse gases were estimated based on the use of construction equipment and vehicle trips

<sup>&</sup>quot;Summer" emissions are representative of the conditions that may occur during the ozone season (May 1 to October 31) and "Winter" emissions are representative of the conditions that may occur during the balance of the year (November 1 to April 30)

associated with construction activities, as well as operational emissions once construction phases are complete. The estimated GHG emissions associated with vehicular traffic, area sources, electrical generation, water supply, and solid waste generation are shown below in Table L.2. Because the project phasing overlaps with other villages, Table L.2 includes emissions for Village 3 North and portion of Village 4, Village 8 East and Village 10. The estimated emissions of CO<sub>2</sub>E would be 203,688 metric tons per year without the GHG reduction measures ("business as usual"), and 144,520 metric tons per year with the GHG reduction measures. As indicated in L.2, the GHG reduction measures would reduce GHG emissions by approximately 29%.

The City of Chula Vista has developed a number of strategies and plans aimed at improving air quality while also addressing global climate change. In November 2002, Chula Vista adopted the Carbon Dioxide Reduction Plan. Implementation of GHG reduction measures by the proposed project would reduce GHG emissions by 29%. The proposed project would therefore exceed the target of 20% below business as usual that has been established for the purposes of assessing operational GHG emissions of projects in the City of Chula Vista, and this reduction would be consistent with the goals of AB 32. Furthermore, the project would be consistent with Section 15.26.030 of the City's Municipal Code by employing energy efficient measures beyond that required by the Energy Code, resulting in a 15% reduction in emissions generated by energy use.

Table L.2						
Estimated Operational GHG Emissions (metric tons/year						
Vi	llages 3 North/Portion of	f 4, 8 East, and 10				
Source	CO2E Emissions	CO <sub>2</sub> E Emissions w/ GHG	Percent			

Source	CO <sub>2</sub> E Emissions	CO <sub>2</sub> E Emissions w/ GHG Reduction Measures	Percent Reduction	
Motor Vehicles	138,188	93,968	32%	
Area Sources				
Natural Gas Combustion	18,213	12,749	30%	
Hearth Combustion	26	26	0%	
Landscaping	39	39	0%	
Electrical Generation	22,031	15,422	30%	
Water Supply	9,844	6,970	29%	
Solid Waste	14,043	14,043	0%	
Amortized Annual Construction Emissions	1,304	1,304	0%	
Total	203,688	144,520	29.0%	

Source: See Dudek AQIP Appendix B for complete results.

Note: Construction emissions shown include emissions from construction of all Villages analyzed under the proposed project, including Village 3 and a Portion of Village 4, Village 8 East, and Village 10

Source: Dudek AQIP

#### XIII.3 Threshold Compliance

The project applicant shall comply with the Project EIR Air Quality mitigation measures. A full discussion of these mitigation measures can be found in the Project EIR. The AQ designations correspond to the Project EIR numbered Air Quality measures:

**A. AQ-1**: Prior to approval of any grading permits, the project applicant or its designee shall place the following requirements on all grading plans, and shall be implemented during grading of each phase of the project to minimize NOx emissions:

- Minimize simultaneous operation of multiple construction equipment units. During construction, vehicles in loading and unloading queues shall turn their engines off when not in use to reduce vehicle emissions:
- All construction equipment shall be outfitted with best available control technology (BACT) devices certified by CARB. A copy of each unit's BACT documentation shall be provided at the time of mobilization of each applicable unit of equipment;
- All construction equipment shall be properly tuned and maintained in accordance with manufacturer's specifications;
- All diesel-fueled on-road construction vehicles shall meet the emission standards applicable to the most current year to the greatest extent possible. To achieve this standard, new vehicles shall be used, or older vehicles shall use post-combustion controls that reduce pollutant emissions to the greatest extent feasible;
- The effectiveness of the latest diesel emission controls is highly dependent on the sulfur content of the fuel. Therefore, diesel fuel used by on- and off-road construction equipment shall be low sulfur (less than 15 ppm) or other alternative, low-polluting diesel fuel formulation.
- The use of electrical construction equipment shall be employed where feasible;
- The use of catalytic reduction for gasoline-powered equipment shall be employed where feasible;
- The use of injection timing retard for diesel-powered equipment shall be employed where feasible.
- **B.** AQ-2: Prior to approval of any grading permits, and during project construction, the project applicant or its designee shall require implementation of the City's Standard Construction Best Management Practices (BMPs), including:
  - Water the grading areas at least twice daily to minimize fugitive dust;
  - Stabilize grading areas as quickly as possible to minimize fugitive dust;
  - Apply chemical stabilizer or pave the last 100 feet of internal travel path within the construction site prior to public road entry;
  - Install wheel washers adjacent to a paved apron prior to vehicle entry on public roads;
  - Remove any visible track-out into traveled public streets within 30 minutes of occurrence;
  - Wet wash the construction access point at the end of the workday if any vehicle travel on unpaved surfaces has occurred;
  - Provide sufficient perimeter erosion control to prevent washout of silty material onto public roads;
  - Cover haul trucks or maintain at least 12 inches of freeboard to reduce blow-off during hauling;
  - Suspend all soil disturbance and travel on unpaved surfaces if winds exceed 25 miles per hour (mph);
  - Cover/water on-site stockpiles of excavated material; and
  - Enforce a 20 mph speed limit on unpaved surfaces.
  - Pave permanent roads as quickly as possible to minimize dust;
  - During construction, site grading activities within 500 feet of a school in operation shall be discontinued or all exposed surfaces shall be discontinued or all exposed surfaces shall be watered to minimize dust transport off site to the maximum degree feasible, when the wind velocity is greater than 15mph in the direction of the school;

- During blasting, utilize control measures to minimize fugitive dust. Control measures
  may include, but are not limited to, blast enclosures, vacuum blasters, drapes, water
  curtains or wet blasting.
- C. AQ-3 Prior to approval of the building permit for any uses that are regulated for TACs by the SDAPCD, the project applicant shall demonstrate to the satisfaction of the Development Services Director (or their designee) that the use complies with established criteria (such as those established by SDAPCD Rule 1200 and CARB). Also, gas stations shall not be located within 50 feet of a sensitive receptor, in accordance with CARB's siting recommendations.

#### XIV. CIVIC CENTER:

# XIV.1 City Threshold Standards:

There are no adopted Threshold Standards for the Civic Center. Funds for the most recent renovation of the Civic Center are tied to the collection of the PFDIF fees in effect at the time building permits are issued.

### **XIV.2.** Existing Conditions:

The Chula Vista Civic Center Complex, the construction of the new Public Services Building and the gutting and remodeling of the old Police Station for additional offices was completed in 2008. This complex was designed to accommodate the projected growth of the City of Chula Vista

#### XIV.3. Adequacy Analysis:

The need for the Civic Center cannot be easily related to population figures or acres of commercial and industrial land which will be developed in the future. The 2008 expansion of the Civic Center Complex included space planning, design, and construction to keep pace with demand for future work space. The Civic Center Complex includes a state of the art Council Chambers, a conversion of the old Police Station to additional office space and rebuilding of the Public Services Building.

### **XIV.4.** Financing Civic Center Facilities:

The Public Facilities Development Impact Fee (PFDIF) was updated by the Chula Vista City Council on November 7, 2006 by adoption of Ordinance 3050. The PFDIF amount is subject to change as it is amended from time to time. The Civic Center PFDIF Fee for Single-Family Development is \$2,756/unit. The Civic Center PFDIF Fee for Multi-Family Development is \$2,610/unit. Only residential development impact fees apply to the project. The PFDIF amount is subject to change as it is amended from time to time. At the current fee rate, the project Civic Center Fee obligation at buildout is approximately \$4,642,870 (see Table M.1).

# Table M.1 Villages 10 SPA Public Facilities Fees for Civic Center

	Dwelling			Civic Center Fee							
Phase	Units Co		Units		Com'l	Ind.	Single Family	Multi-Family	Com'l	Ind.	<b></b>
	SF	MF	Acres	Acres	\$2,756/DU	·		\$2,779/Ac	Total Fee		
Yellow	186	257	0	0	\$512,616	\$670,770	\$0	\$0	\$1,183,386		
Red	292	0	0	0	\$804,752	\$0	\$0	\$0	\$804,752		
Green	217	0	0	0	\$598,052	\$0	\$0	\$0	\$598,052		
Blue	0	788	0	0	\$0	\$2,056,680	\$0	\$0	\$2,056,680		
Subtotal	695	1045	0	0	\$1,915,420	\$2,727,450	\$0	\$0	\$4,642,870		
Total	17	40	0	0	\$1,915,420	\$2,727,450	\$0	\$0	\$4,642,870		

Table M.1 is only an estimate. Actual fees at the time building permits are requested may be different. PDIF Fees are subject to change depending upon City Council actions and or Developer actions that change residential densities, industrial acreage or commercial acreages. They are to be paid prior to the issuance of building permits at the rate in effect at the time payment is made.

#### XV. CORPORATION YARD

#### **XV.1.** Threshold Standards:

There are no adopted Threshold Standard for the Corporation Yard.

#### **XV.2.** Existing Conditions:

The 2.5 acre John Lippitt Public Works Center located at 1800 Maxwell Road was previously an SDG&E equipment and repair facility. The city renovated and added new improvements for the maintenance and repair of city owned equipment. The administration building was renovated and updated to provide offices for City of Chula Vista Public Works Department. Also, the facilities consist of shop buildings and the maintenance building, including parking for employees, city vehicles and equipment. In addition, there is a Bus Wash/Fuel Island/CNG and associated equipment on-site.

#### XV.3. Adequacy Analysis:

The need for a Corporate Yard cannot be easily related to population figures or acres of commercial and industrial land which will be developed in the future. The growth in population, increase in street miles and the expansion of developed areas in Chula Vista, requires more equipment for maintenance as well as more space for storage and the administration of increased numbers of employees. The need for a larger Corporation Yard has been specifically related to new development.

#### **XV.4.** Financing Corporate Yard Facilities:

The Public Facilities Development Impact Fee (PFDIF) was updated by the Chula Vista City Council on November 7, 2006 by adoption of Ordinance 3050. The PFDIF amount is subject to change as it is amended from time to time. The Corporate Yard PFDIF Fee for Single-Family Development is \$450/unit and for Multi-Family Development it is \$360/unit. At the current fee rate, the Village 10 SPA Corporate Yard Fee obligation at build-out is \$688,950 (see Table N.1).

Table N.1
Village 10 SPA
<b>Public Facilities Fees for Corporate Yard</b> 19

	Dw	elling				Civic	Center Fe	e	
Phase	Phase Unit		Com'l	Ind.	Single Family	Multi_Family	Com'l	Ind.	7D ( 1.1D
	SF	MF	Acres	Acres	\$450/DU			\$3,596/Ac	Total Fee
Yellow	186	257	0	0	\$83,700	\$92,520	\$0	\$0	\$176,220
Red	292	0	0	0	\$131,400	\$0	\$0	\$0	\$131,400
Green	217	0	0	0	\$97,650	\$0	\$0	\$0	\$97,650
Blue	0	788	0	0	\$0	\$283,680	\$0	\$0	\$283,680
Subtotal	695	1045	0	0	\$312,750	\$376,200	\$0	\$0	\$688,950
Total	1740		0	0	\$312,750	\$376,200	\$0	\$0	\$688,950

Table N.1 is only an estimate. Actual fees may be different. PDIF Fees are subject to change depending upon City Council actions and or Developer actions that change residential densities. Actual fees may be different. They are to be paid prior to the issuance of building permits at the rate in effect at the time payment is made.

The PDIF Fee is subject to change as it is amended from time to time. Changes in the number of dwelling units, Industrial Acreage or Commercial Acreage may affect the estimated fee.

136

# XVI. OTHER PUBLIC FACILITIES

### XVI.1. Threshold Standard:

There is no adopted Threshold Standard for these facilities, which are part of the Public Facilities Development Impact Fee Program. The information regarding these capital items is being provided in this section of the PFFP to aid the city in calculating the PFDIF.

# **XVI.2.** Existing Conditions:

The City collects funds from building permit issuance in the Eastern Territories for deposit to the accounts associated with Administration costs only and not the other aforementioned public facilities. Funds are not currently collected for Records Management, Telecommunications, Computer Systems and GIS.

# **XVI.3.** Financing Other Public Facilities:

The Public Facilities Development Impact Fee (PFDIF) was updated by the Chula Vista City Council on November 7, 2006 by adoption of Ordinance 3050. The PFDIF amount is subject to change as it is amended from time to time. The Administration PFDIF Fee for Single-Family Development is \$601/unit and Multi-Family Development is \$568/unit. At the current fee rate, the Village 10 SPA Other Public Facilities Fee obligation at build-out is approximately \$1,011,255 (see Table O.1). The projected fee illustrated in Table O.1 is an estimate only.

	,	Village	10 SPA	- Public F	Table O.1 acilities Fees		blic Facilit	ties <sup>20</sup>		
	Dwe					Other Pub	lic Facilities	Fees		
Phase	Un	its	Com'l	Industrial	Ind.	Total Fee				
	SF	MF	Acres	Acres	\$601/DU	\$568/DU	Com'l \$1,917/Ac.		Total Fee	
Yellow	186	257	0	0	\$111,786	\$145,976	\$0	\$0	\$257,762	
Red	292	0	0	0	\$175,492	\$0	\$0	\$0	\$175,492	
Green	217	0	0	0	\$130,417	\$0	\$0	\$0	\$130,417	
Blue	0	788	0	0	\$0	\$447,584	\$0	\$0	\$447,584	
Subtotal	695	1045	0	0	\$417,695	\$593,560	\$0	\$0	\$1,011,255	
Total	17	40	0	0	\$417,695	\$593,560	\$0	\$0	\$1,011,255	

Table O.1 is an estimate only since PFDIF Fees are subject to change depending upon City Council actions and or Developer actions that change residential densities. Actual fees may be different. They are to be paid prior to the issuance of building permits at the rate in effect at the time payment is made.

-

The PDIF Fee is subject to change as it is amended from time to time. Changes in the number of dwelling units, Industrial Acreage or Commercial Acreage may affect the estimated fee.

# XVII. FISCAL ANALYSIS

# XVII.1. Threshold Standard

- A. The GMOC shall be provided with an annual fiscal impact report, which provides an evaluation of the impacts of growth on the City, both in terms of operations and capital improvements. This report should evaluate actual growth over the previous 12-month period, as well as projected growth over the next 12-18 month period, and 3-5 year period.
- B. The GMOC shall be provided with an annual "development impact fee" which provides an analysis of development impact fees collected and expended over the previous 12-month period.

# **XVII.2** Project Processing Requirements

There is no existing Master Plan for fiscal issues. The SPA Plan and the PFFP are required by the Growth Management Program to prepare a phased fiscal/economic report dealing with revenue vs expenditures including maintenance and operations.

# XVII.3 Project Description

The Village 10 SPA Plan project description is the basis of the Fiscal Impact Analysis. The SPA Plan proposes a pedestrian-oriented urban village containing 1,740 homes and other village-associated land uses on approximately 363.4 acres. The majority of the site (approximately 212.7 acres) is devoted to a permanent open space preserve. The Village 10 SPA is a complementary village to the adjacent planned University Site. The village core includes multifamily housing, a 2.6-acre Community Purpose Facilities (CPF) site and a 7.6-acre neighborhood park. In addition to the neighborhood park there are private recreational sites that total approximately 2.4 acres, which are distributed throughout the residential neighborhoods and connected to the core along a network of promenade streets. Exhibit 3 presents the land uses by acres and units.

The Village 10 SPA Plan includes 1,045 multi-family units within the village core at densities of roughly 50 units/acre. The lower density residential areas of the village consists of 695 single-family units on lots ranging from 0.08 to 0.14 acres. The total population of University Village 10 is estimated at 5,638.

For purposes of the FIA, HR&A estimated that 25 percent of multi-family units will be rental and 75 percent of multi-family units will be for-sale.

# XVII.4 Fiscal Analysis of Project

This section of the PFFP is based upon the *Draft Fiscal Impact Analysis of University Village 10 to the City of Chula Vista, by HR&A Advisors, dated March 31, 2014.* The HR&A FIA evaluates the net fiscal impacts to the City of Chula Vista of the development of Village 10 SPA Plan. Net fiscal impacts represent total fiscal revenues to the City of Chula Vista less fiscal costs

The City of Chula Vista's SPA Fiscal Impact Framework was used by HR&A to estimate the net fiscal impacts. As prescribed in the SPA Fiscal Impact Framework, HR&A used historical City of Chula Vista revenue and expenditure factors from the SPA Fiscal Impact Framework to estimate fiscal revenues and expenditures expected to grow proportionally with new development. Special analysis models are used to estimate revenues, such as property tax revenues, motor vehicle license fee (MVLF) in lieu revenues, and sales taxes that may not grow proportionately with new development.

The detailed methodology of the SPA Fiscal Impact Framework is described in the memorandum "SPA Fiscal Analysis –Fiscal Model Methodology Including the Development of Fiscal Factors in the Analysis of SPA Proposals", dated February 2008.

# XVII.5. Fiscal Impacts

The HR&A FIA projects all the fiscal revenues and fiscal expenditures to the City of Chula Vista as outlined in the City of Chula Vista's SPA Fiscal Impact Framework. The fiscal revenues are compared to the fiscal expenditures associated with the Village 10 SPA Plan to estimate the net fiscal impact of the project. These are summarized in Table P.1. The figures in this table have been adjusted to reflect 2014 dollars. The detailed analysis is provided in tabular form within the Appendix. HR&A determined that the University Village 10 will generate annual fiscal revenues of approximately \$2.3 million in 2030 (Year 17).

Figures in the Appendix presents anticipated revenues estimated based on special models such as property taxes, MVLF in-lieu fee revenues, and sales and use tax, and other revenues calculated on a pro rata basis. Estimated expenditures are calculated and presented by land use category.

With the large increment of new residential development, property taxes are the greatest source of revenues, followed by MVLF In-Lieu revenues. In 2030, property taxes and property transfer taxes combine to generate an estimated \$1.0 million. MVLF In-Lieu Fees are also based on growth in assessed value and are expected to generate approximately \$669,000 in annual fiscal receipts. Together, property-based taxes and MVLF In-Lieu fees make up approximately 74 percent of anticipated revenues. University Village 10 residents are anticipated to spend 72 percent of their income in the City of Chula Vista, but, due in part to the lack of retail development on-site, sales tax receipts are expected to represent only 18 percent of total annual fiscal revenue in 2030.

University Village 10 is projected to generate \$2.0 million in annual fiscal costs to the City of Chula Vista. The greatest fiscal cost of the project will be public safety, which accounts for \$1.1 million (54% of costs in 2030), accounting for allocations from housing units and other land uses.

In 2030, University Village 10 is expected to generate an annual positive net fiscal impact of approximately \$269,000 to the City of Chula Vista. In first year of residential absorption in2023 (Year 10), there is a net negative fiscal impact of \$61,000. In 2024 (Year 11), there is also a negative net fiscal impact of \$68,000. Starting in 2025 (Year 14), and continuing through 2030 (Year 17), the net fiscal impacts of the project are positive, growing from \$7,000 to a peak of \$269,000 in 2030, the final year that includes property transfer taxes from the initial sale of new homes.

Table P.1 Village 10 Fiscal Impact

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023		2024		2025		2026		2027	2028		2029		203
	Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10		Year 11		Year 12		Year 13		Year 14	Year 15		Year 16		Year 1
2014 Dollar Inflation Factor	1.069	1.069	1.069	1.069	1.069	1.069	1.069	1.069	1.069	1.069		1.069		1.069		1.069		1.069	1.069		1.069		1.069
Re ve nue s																							
Property Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$	72,714	\$	220,369	\$	371,389	\$	526,026	\$ 684,641	\$	847,524	\$	932,783
Property Transfer Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$	37,704	\$	80,113	\$	89,072	\$	98,357	\$ 107,978	\$	117,945	\$	85,669
MVLF Revenues	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 51,864	\$	157,181	\$	264,897	\$	375,193	\$	488,327	\$ 604,505	\$	665,317	\$	669,380
Sales and Use Tax	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 35,144	\$	105,033	\$	174,921	\$	244,810	\$	314,699	\$ 384,587	\$	419,229	\$	419,229
Other Revenues	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 15,771	\$	47,208	\$	78,645	\$	110,082	\$	141,519	\$ 172,956	\$	188,483	\$	188,483
Total Annual Revenues	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 102,780	\$	419,840	\$	818,946	\$ 1	,190,546	\$ 1	,568,928	\$ 1,954,668	\$ 2	2,238,498	\$	2,295,543
Expenditures																							
Park (Acres)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$	-	\$	-	\$	4,657	\$	9,313	\$ 13,970	\$	18,626	\$	23,283
Population (Persons)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 45,301	\$	135,283	\$	225,265	\$	315,248	\$	405,230	\$ 495,212	\$	539,892	\$	539,892
Open Space (Acres)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 237	\$	710	\$	1,182	\$	1,725	\$	2,267	\$ 2,810	\$	3,113	\$	3,454
Public Use (Acres)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$	- :	\$	-	\$	2,917	\$	5,835	\$ 8,752	\$	11,670	\$	45,797
Other (Acres)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 3,813	\$	11,421	\$	19,028	\$	27,763	\$	36,497	\$ 45,231	\$	50,111	\$	55,595
Expenditures Allocated to DUs																							
(excl. Public Safety)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 21,816	\$	65,148	\$	108,481	\$	151,813	\$	195,146	\$ 238,478	\$	259,995	\$	259,995
Public Safety Costs Allocated to I	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 92,145	\$	275,172	\$	458,199	\$	641,226	\$	824,254	\$ 1,007,281	\$	1,098,163	\$	1,098,163
Total Annual Expenditures	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 163,312	\$	487,734	\$	812,156	\$ 1	,145,348	\$ 1	,478,541	\$ 1,811,734	\$ 1	,981,571	\$	2,026,179
Net Fiscal Impact	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ (60,533)	*	(67,894)	*	6,790	+	45,198		90,387	142,934		256.927	_	269,364

Source: HR&A

# XVIII. PUBLIC FACILITY FINANCE

### XVIII.1. Overview

All development within the City of Chula Vista must be in compliance with the City's Growth Management Program. Appropriate public facility financing mechanisms are required and approved by the City to fund the acquisition, construction and maintenance of public facilities. New facilities will be required to support the planned development of the project.

Public facilities are generally provided or financed in one or more of the following ways:

- A. Subdivision Exaction: Developer constructed and financed as a condition of project approval.
- B. Development Impact Fee: Funded through the collection of an impact fee. Constructed by the public agency or developer constructed with a reimbursement or credit against specific fees.
- C. Debt Financing: Funded using one of several debt finance mechanisms. Constructed by the public agency or developer.

It is anticipated that all three methods will be utilized for the Otay Ranch Village 10 SPA project to construct and finance public facilities.

# XVIII.2. Subdivision Exactions

Neighborhood level public improvements will be developed simultaneously with related residential and non-residential subdivisions. Through the Subdivision Map Act, it is the responsibility of the developer to provide for all local street, utility and recreation improvements. The use of subdivision conditions and exactions, where appropriate, will insure that the construction of neighborhood facilities is timed with actual development.

The imposition of subdivision conditions and exactions does not preclude the use of other public facilities financing mechanisms to finance the public improvement, when appropriate.

# **XVIII.3.** Development Impact Fee Programs

Development Impact Fees are imposed by the City of Chula Vista and the Otay Municipal Water District, consistent with State law, to contribute to the financing of capital facilities improvements. Public infrastructure is constructed by the public agency or Developer with a reimbursement or credit against specific fees. The Village 10 SPA Project is subject to fees established to help defray costs of facilities that will benefit the project. These fees include but may not be limited to:

- A. Transportation Development Impact Fee (TDIF): Established to provide financing for circulation element road projects of regional significance.
- B. Public Facilities Development Impact Fee (PFDIF): Established to collect funds for civic center facilities, police, corporation yard, libraries, fire suppression system, recreation and administration.
- C. Traffic Signal Fees: To pay for traffic signals associated with circulation element streets.
- D. Park Acquisition and Development Fee PAD Fee established to pay for the acquisition

- and development of park facilities.
- E. Otay Water District (OWD) Fees: The district may require annexation to an existing improvement district or creation of some other finance mechanism that may result in specific fees being modified.
- F. Salt Creek Sewer Development Impact Fee: To pay for sewer facilities within the Salt Creek Sewer Basin.

# **XVIII.4.** Debt Finance Programs

The City of Chula Vista has historically used assessment districts to finance a number of street improvements, as well as sewer and drainage facilities. The OWD has used such improvement districts for water system improvements. Both school districts have implemented Mello-Roos Community Facilities Districts to finance school facilities.

# A. Assessment Districts

Special assessment districts may be proposed for acquiring, constructing and/or maintaining certain public improvements under the Municipal Improvement Act of 1913 and the Improvement Bond Act of 1915. The City has suspended the use of the Lighting and Landscape Act of 1972 for new open space district formation due to the passage of Proposition 218. The administration of the special assessment district is the responsibility of the public agency.

# **B.** Community Facilities District (CFD)

On January 13, 1998, the City Council adopted the "City of Chula Vista statement of goals and policies regarding the establishment of Community Facilities Districts" (CFD's). The approval of this document ratified the use of CFD's as a public financing mechanism for:

- The construction and/or acquisition of public infrastructure, and
- The financing of authorized public services, including services provided by open space districts.

On April 28, 1998, the City Council enacted the "Chula Vista Community Facilities District Ordinance." This ordinance adopted the Mello-Roos Act with modifications to additionally include the following:

- Incorporate all maintenance activities authorized by the "Landscaping & Lighting Act of 1972" (1972 Act) and
- Include maintenance activities not listed in the "Mello-Roos Act" or the "1972 Act."

Special assessment financing may be appropriate when the value or benefit of the public facility can be assigned to specific properties. Assessments are levied in specific amounts against each individual property on the basis of relative benefit. Special assessments may be used for both publicly dedicated on-site and off-site improvements.

# C. Mello-Roos Community Facilities Act of 1982

The Mello-Roos Community Facilities Act of 1982 authorizes formation of community facilities districts, which impose special taxes to provide the financing of certain public facilities or services. Facilities that can be provided under the Mello-Roos Act include the purchase, construction, expansion, or rehabilitation of the following:

- Local park, recreation, or parkway facilities;
- Elementary and secondary school sites and structures;
- Libraries;
- Any other governmental facilities that legislative bodies are authorized to construct, own or operate including certain improvements to private property.

In addition, the City has enacted an ordinance that adopted the Mello-Roos Act with modifications to accomplish the maintenance of facilities.

### **XVIII.5.** Other Methods Used to Finance Facilities

# A. General Fund

The City of Chula Vista's general fund pays for many public services throughout the City. Those facilities and services identified as being funded by general fund sources represent those that will benefit not only the residents of the proposed project, but also Chula Vista residents throughout the City. In most cases, other financing mechanisms are available to initially construct or provide the facility or service, and then general fund monies would only be expected to fund the maintenance costs once the facility is accepted by the City.

# **B.** State and Federal Funding

Although rarely available to fund an entire project. Federal and State financial and technical assistance programs have been available to public agencies, in particular the public school districts.

# C. Dedications

Dedication of sites by developers for public capital facilities is a common financing tool used by many cities. In the case of the project, public roads and open space and trail systems are proposed to be dedicated:

# **D.** Homeowners Associations

One or more Community Homeowner Associations may be established by the developer to manage, operate and maintain private facilities and common areas within the project.

### E. Developer Reimbursement Agreements

Certain facilities that are off-site of project and/or provide regional benefits may be constructed in conjunction with the development of the project. In such instances, developer reimbursement agreements will be executed to provide for a future payback to the developer for the additional cost of these facilities. Future developments are required to pay back their fair share of the costs for the shared facility when development occurs.

# F. Special Agreements/Development Agreement

This category includes special development programs for financing special arrangements between the City and the developer such as credits against fees, waiver of fees, or charges for the construction of specific facilities.

A development agreement can play an essential role in the implementation of the Public Facilities Financing Plan. The Public Facilities Financing Plan clearly details all public facility responsibilities and assures that the construction of all necessary public

improvements will be appropriately phased with actual development, while the development agreement identifies the obligations and requirements of both parties.

# G. Park Acquisition and Development Fees

Fee established to pay land and improvements by new development.

# **XVIII.6.** Public Facility Finance Policies

The following finance policies were included and approved with the Growth Management Program to maintain a financial management system that will be implemented consistently when considering future development applications. These policies will enable the City to effectively manage its fiscal resources in response to the demands placed on the City by future growth.

- A. Prior to receiving final approval, developers shall demonstrate and guarantee that compliance is maintained with the City's adopted threshold standards.
- B. The Capital Improvement Program Budget will be consistent with the goals and objectives of the Growth Management Program. The Capital Improvement Program Budget establishes the timing for funding of all fee related public improvements.
- C. The priority and timing of public facility improvements identified in the various City fee programs shall be made at the sole discretion of the City Council.
- D. Priority for funding from the City's various fee programs shall be given to those projects which facilitate the logical extension or provision of public facilities as defined in the Growth Management Program.
- E. Fee credits, reimbursement agreements, developer agreements or public financing mechanisms shall be considered only when it is in the public interest to use them or these financing methods are needed to rectify an existing facility threshold deficiency. Such action shall not induce growth by prematurely extending or upgrading public facilities.
- F. All fee credit arrangements or reimbursement agreements will be made based upon the City's plans for the timing and funding of public facilities contained in the Capital Improvement Program Budget.
- G. Public facility improvements made ahead of the City's plans to construct the facilities will result in the need for additional operating and maintenance funds. Therefore all such costs associated with the facility construction shall become the responsibility of the developer until such time as the City had previously planned the facility improvement to be made.

# XVIII.7. Cumulative Debt

The City of Chula Vista has an established policy limiting the maximum debt to be placed on a residential dwelling unit to an additional one percent above the property tax. This policy was restated in the adopted Growth Management Program.

Like many other cities, Chula Vista has long understood that it is not the only agency that can utilize public finance mechanisms and, therefore, cannot always guarantee that the total debt will remain at or below a maximum of 2 percent. As a result, the City makes an effort to coordinate its debt finance programs with the other special districts (schools and water), which provide service to the residents of Chula Vista to ensure that the cumulative debt does not become excessive. Coordination is also necessary to guarantee all public facilities needed to support a development can be financed and constructed as needed.

# XVIII.8. Lifecycle Cost

Section 19.09.060 Analysis subsection F (2) of the Growth Management Ordinance requires the following:

"...The inventory shall include Life Cycle Cost ("LCC") projections for each element in 19.09.060(E)...as they pertain to City fiscal responsibility. The LCC projections shall be for estimated life cycle for each element analyzed. The model used shall be able to identify and estimate initial and recurring life cycle costs for the elements..."

# Background

Life cycle costing (LCC) is a method of calculating the total cost of asset ownership over the life span of the asset. Initial costs and all subsequent expected costs of significance are included in the life cycle cost analysis as well as disposal value and any other quantifiable benefits to be derived as a result of owning the asset. Operating and maintenance costs over the life of an asset often times far exceed initial costs and must be factored into the decision process.

Life cycle cost analysis should not be used in each and every purchase of an asset. The process itself carries a cost and therefore can add to the cost of the asset. Life Cycle Cost analysis can be justified only in those cases in which the cost of the analysis can be more than offset by the savings derived through the purchase of the asset.

Four major factors which may influence the economic feasibility of applying LCC analysis are:

- A. Energy Intensiveness LCC should be considered when the anticipated energy costs of the purchase are expected to be large throughout its life.
- B. Life Expectancy For assets with long lives (i.e., greater than five years), costs other than purchase price take on added importance. For assets with short lives, the initial costs become a more important factor.
- C. Efficiency The efficiency of operation and maintenance can have significant impact on overall costs. LCC is beneficial when savings can be achieved through reduction of maintenance costs.

D. Investment Cost — As a general rule, the larger the investment the more important LCC analysis becomes.

The four major factors listed above are not, however, necessary ingredients for life cycle cost analysis. A quick test to determine whether life cycle costing would apply to a purchase is to ask whether there are any post-purchase costs associated with it. Life cycle costs are a combination of initial and post-purchase costs.

# **Applications for LCC Analysis**

The City of Chula Vista utilizes the concepts of life cycle cost analysis in determining the most cost effective purchase of capital equipment as well as in the determination of replacement costs for a variety of rolling stock. City staff uses LCC techniques in the preparation of the City's Five Year Capital Improvement Budget (CIP) as well as in the Capital Outlay sections of the annual Operating Budget.

City Codes and Regulations provide the standards and design specifications that are required for infrastructure. Developers and contractors are required to meet city standards and design regulations. These standards and specifications have been developed over time to achieve the maximum life cycle of infrastructure that will be owned and maintained by the city. Prior to approval of new infrastructure, City Staff thoroughly reviews all plans and specifications to insure the maximum life cycle.

The initial construction of roads, traffic signals, sewers, drainage, lighting, etc., usually accounts for the bulk of the costs associated with a project. The initial construction activities consist of preliminary engineering, construction engineering, traffic control, etc. Subsequent to initial construction, the City of Chula Vista is responsible for maintenance, rehabilitation and eventual reconstruction/replacement over a projected 50 year life expectancy.

All project public facilities for the Village 10 SPA Plan are subject to the City's life cycle cost analysis before construction. The City uses LCC analysis prior to or concurrent with the design of public facilities required by new development. Such requirement assists in the determination of the most cost effective selection of public facilities.

# APPENDIX A. Fiscal Impact Analysis by HR&A Advisors

# **DRAFT**

# Fiscal Impact Analysis of the Development of University Village 10 to the City of Chula Vista

Prepared for: The City of Chula Vista March 31, 2014

Prepared by: HR&A Advisors, Inc. 700 South Flower Street, Suite 2730 Los Angeles, CA 90017



# **Executive Summary**

The proposed University Village 10 encompasses approximately 363 acres. The proposed plan consists of 695 single-family and 1,045 multi-family homes, public facilities, and a 213-acre natural preserve. Conceived within the overall Otay Ranch village framework, University Village 10 will be integrated into a larger development that also includes a significant provision of mixed-use retail, employment uses (both office and light industrial), as well as additional schools, parks, community purpose facilities, and natural preserve. University Village 10 is located adjacent to a future University, which serve as a community amenity, as well as a source of employment, residents, and retail customers.

The City of Chula Vista has retained HR&A Advisors (HR&A) to estimate the fiscal impacts of the development of University Village 10 using the City's SPA Fiscal Impact Framework.

### **Results**

As presented in Figure 1, University Village 10 is expected to generate a positive annual net fiscal impact of a little over \$269,000 in 2030 to Chula Vista.

University Village 10 is expected to generate annual fiscal revenues of approximately \$2.3 million in 2030. Property taxes are the greatest source of revenues, followed by MVLF In Lieu revenues. Together, property taxes and MVLF In Lieu fees make up approximately 74 percent of anticipated revenues.

University Village 10 is projected to generate \$2.0 million in annual fiscal costs to the City of Chula Vista. Public safety—police and fire services— accounts for 54 percent of costs in 2030.

### **Conclusions**

The project has a net cost of approximate \$60,000 in its two initial years of absorption, but then generates net revenues to the City thereafter, with revenues growing from \$7,000 in the third year of absorption up to \$269,000 in 2030, at build out of the project.

Residential uses typically have the highest municipal service costs. However, the positive net fiscal revenues projected for University Village 10 are a reflection of the balance of single-family and multifamily units and their associated property taxes, as well as the limited active public facilities within this relatively small developed village area.

Figure 1: University Village 10 - Net Fiscal Impact Summary

	2014 Year 1	2015 Year 2	2016 Year 3	2017 Year 4	2018 Year 5	2019 Year 6	2020 Year 7	2021 Year 8	2022 Year 9	2023 Year 10	2024 Year 11	2025 Year 12	2026 Year 13	2027 Year 14	2028 Year 15	2029 Year 16	2030 Year 17
2014 Dollar Inflation Factor	1.069	1.069	1.069	1.069	1.069	1.069	1.069	1.069	1.069	1.069	1.069	1.069	1.069	1.069	1.069	1.069	1.069
Total Expenditures	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$163,312	\$487,734	\$812,156	\$1,145,348	\$1,478,541	\$1,811,734	\$1,981,571	\$2,026,179
Total Revenues	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$102,780	\$419,840	\$818,946	\$1,190,546	\$1,568,928	\$1,954,668	\$2,238,498	\$2,295,543
Net Fiscal Impacts (2014 Dollars)	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	(\$60,533)	(\$67,894)	\$6,790	\$45,198	\$90,387	\$142,934	\$256,927	\$269,364

Source: HR&A

# **Table of Contents**

Results	l
Introduction	4
Project	5
Land Use Program	6
Population and Employment	6
Projected Absorption Schedule	8
Methodology	10
Budget and Revenue Factors	10
Service Standard Adjustment (Real Inflation Adjustment)	10
Utility User's Tax Adjustment	10
Retail Expenditure Density Factor	
2014 Dollar Adjustment	11
Revenue Calculation Methodology	11
Assessed Values and Property Taxes	11
Sales Tax	14
Other Discretionary Revenues	14
Expenditure Calculation Methodology	14
Fiscal Impacts	
Appendix	

# Introduction

Otay Ranch is a master planned community in Chula Vista established in 1993 under the Otay Ranch General Development Plan, located at the southern boundary of the city. This plan sets a framework for the development of nine villages, from which additional village plan areas have been sub-divided. The development proposal for the Village 10 Sectional Plan Area (University Village 10) consists of the development of 1,740 homes, public facilities, and a nature preserve on a 363-acre site. The Public Facilities Financing Plan (PFFP) for University Village 10 is being considered in conjunction with development proposals for two other villages, Village Eight East and Village Three North, as shown in Figure 2.

The City of Chula Vista has retained HR&A Advisors (HR&A) to estimate the fiscal impacts of the development of University Village 10 using the City's SPA Fiscal Impact Framework.

Portion of Village Four

Village Eight East

Village Ture North

University Villages

Sectional Planning Area (SPA) Development, Preserve Take, Active Recreation, Planning and Future Facilities

Of-Site Improvements

Figure 2: Map of University Villages

Source: Lenska Aerial Photography via Developers

# **Project**

The proposed University Village 10 encompasses approximately 363 acres. The proposed University Village 10 consists of both single-family and multi-family homes, a school, community purpose facilities, parks, open space, and a 213 acre natural preserve. Conceived within the overall Otay Ranch village framework, University Village 10 will be integrated into a larger development that also includes a significant provision of mixed-use retail, employment uses (both office and light industrial), as well as additional schools, parks, community purpose facilities, and natural preserve. University Village 10 will be located adjacent to the future University and Regional Technology Park site, which serve as a community amenity, as well as a source of employment, residents, and retail customers.

LEGEND PARKS & RECREATION FUTURE ELEMENTARY SCHOOL UNIVERSITY CPF SITE FUTURE UNIVERSITY RM 1 RM 2 SF 4 05 OS/PRESERVE PRIVATE OS **FUTURE** WALL UNIVERSITY SITE OS PRESERVE MSCP BOUNDARY R-19a/R-196 & R-19c R-3 R-2 R-4 R-1 P-6 TAY VALLEY ROA R-10 R-8 R-13 R-12 MSCP OTAY RANCH SPA BOUNDARY VILLAGE 9 PRESERVE 05-24-13

Figure 3: Otay Ranch University Village 10 Site Utilization Plan

Source: Developers

# **Land Use Program**

The University Village 10 developer plans to create a pedestrian-oriented urban village containing 1,740 homes and other village-associated land uses on approximately 363.4 acres. The majority of the site (approximately 212.7 acres) is devoted to a permanent open space preserve. University Village 10 is a complementary village to the future University Site. In addition to multifamily housing, the village core includes a 2.6-acre Community Purpose Facilities (CPF) site and a 7.6-acre neighborhood park. The park site provides a transition between future University land uses and the lower-density residential land uses to the south.

The plan includes 1,045 mixed-tenure, multi-family units within its linear village core at densities of roughly 50 units/acre. The lower density residential areas of the village include a total of 695 single-family units on lots ranging from 0.08 to 0.14 acres. The total population of University Village 10 is estimated at 5,638.

For purposes of this analysis, HR&A estimates that 25 percent of multi-family units will be rental and 75 percent of multi-family units will be for-sale.

Private recreational sites that total 2.4 acres are distributed throughout the residential neighborhoods and connected to the core along a network of promenade streets. Figure 4 presents the land uses by acres and units.

# **Population and Employment**

Figure 4 also presents estimated population and employment of the University Village 10. Population projections are based on the City of Chula Vista provided population per household estimate of 3.24 for both single-family and multi-family units.

The estimated employment in University Village 10 is estimated to be 0 because there are no commercial uses planned.

Figure 4: University Village 10 Land Use Program

		Village 10	
Land Use		Specific Plan	
Single Family Residential Units		695	(74.8 Ac.)
Multi-Family Residential Units		1,045	(21.50 Ac.)
For Sale Units		784	
Rental Units		261	
Park Acres		7.6	
Community Purpose Facilities (CPF) Acres		4.3	
School Acres		9.2	
Subtotal Developed Acres		117.4	
Public Open Space Acres		16.5	
Private Open Space Acres		0.7	
Preserve Acres		212.7	
Other Acres/ROW		16.1	
Total Acres		363.4	
Population			
Single Family Persons/DU@	3.24	2,252	
Multi Family Persons/DU@	3.24	3,386	
Total Est. Population		5,638	
Employment			
Total Est. Employment		0	

Source: Developers and HR&A

# **Projected Absorption Schedule**

The projected absorption schedule is shown in Figure 5. The projected residential unit development absorption schedule was provided by Otay Ranch New Homes (Developer). It anticipates an eight-year absorption period for the build out of the Project, with the first units and public amenities placed in service in 2023 (Year 10).

This analysis evaluates impacts annually based on this schedule. In the initial year of absorption, 2023 (Year 10), there are an estimated 58 single-family units and 88 multi-family units (including 66 for-sale and 22 rental) placed in service and sold or leased. From 2024 through 2028 (Year 11 through 15), there is an estimated absorption of approximately 116 single-family units and 174 multi-family units (including 130 for-sale and 44 rental) per year. It is projected that the remaining units, 57 single-family units and 87 multi-family units (65 for-sale and 22 rental) will be absorbed in 2029 (Year 16).

Actual construction and absorption is likely to occur as infrastructure is developed on the site. The actual absorption of these residential units may occur earlier or later than analyzed in this study, depending on economic factors.

The school is expected to be functional following the final year of absorption, in 2030 (Year 17). Parks and community purpose facilities will be constructed alongside the residential units and are estimated to be functional in equal increments each year from 2026 through 2030 (Years 13 through 17). The absorption of open space, preserve, and other acres (such as right-of-way) is estimated in line with the absorption of residential land uses.

Figure 5: University Village 10 Projected Cumulative Land Use Absorption

	2014 Year 1	2015 Year 2	2017 Year 4	2018 Year 5	2019 Year 6	2020 Year 7	2021 Year 8	2022 Year 9	2023 Year 10	2024 Year 11	2025 Year 12	2026 Year 13	2027 Year 14	2028 Year 15	2029 Year 16	2030 Year 17
Cumulative Land Use Program																
Single Family Residential Units	=	=	-	-	-	-	-	-	58	174	290	406	522	638	695	695
Multi-Family Residential Units	-	-	-	-	-	-	-	-	88	262	436	610	784	958	1,045	1,045
For-Sale	-	=	-	-	-	=	-	-	66	197	327	458	588	719	784	784
Rental	-	-	-	-	-	-	-	-	22	66	109	153	196	240	261	261
Parks	-	-	-	-	-	-	-	-	0.0	0.0	0.0	1.5	3.0	4.6	6.1	7.6
CPF	-	-	-	-	-	-	-	-	0.0	0.0	0.0	0.9	1.7	2.6	3.4	4.3
School	-	-	-	-	-	-	-	-	0.0	0.0	0.0	0.0	0.0	0.0	0.0	9.2
Subtotal Developed Acres	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	8.1	24.1	40.2	58.6	77.1	95.5	105.8	117.4
Open Space	-	-	-	-	-	-	-	-	1.2	3.5	5.9	8.6	11.3	14.0	15.5	1 <i>7</i> .2
Preserve	-	-	=	=	-	-	-	-	14.6	43.7	72.8	106.2	139.6	1 <i>7</i> 3.1	191.7	212.7
Other Acres/ROW	=	=	-	-	-	-	-	-	1.1	3.3	5.5	8.0	10.6	13.1	14.5	16.1
Total Acres	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	24.9	74.7	124.4	181.5	238.6	295.7	327.6	363.4
Cumulative Population																
Single Family Persons/DU@	-	-	-	-	-	-	-	-	188	564	940	1,315	1,691	2,067	2,252	2,252
Multi Family Persons/DU@	-	-	-	-	-	-	-	-	285	849	1,413	1,976	2,540	3,104	3,386	3,386
Total Est. Population	-	-	-	-	-	-	-	-	473	1,413	2,352	3,292	4,231	5,171	5,638	5,638

Source: Developers, HR&A

HR&A Advisors, Inc.

# Methodology

This analysis evaluates the net fiscal impacts to the City of Chula Vista of the development of University Village 10. Net fiscal impacts represent total fiscal revenues to the City of Chula Vista less fiscal costs.

The City of Chula Vista's SPA Fiscal Impact Framework is used to estimate the net fiscal impacts. As prescribed in the SPA Fiscal Impact Framework, HR&A uses historical City of Chula Vista revenue and expenditure factors from the SPA Fiscal Impact Framework to estimate fiscal revenues and expenditures expected to grow proportionally with new development. Special analysis models are used to estimate revenues, such as property tax revenues, motor vehicle license fee (MVLF) in lieu revenues, and sales taxes that may not grow proportionately with new development.

The detailed methodology of the SPA Fiscal Impact Framework is described in the memorandum "SPA Fiscal Analysis –Fiscal Model Methodology Including the Development of Fiscal Factors in the Analysis of SPA Proposals", dated February 2008. The following methodology section highlights key inputs and updates made to the methodology for the University Village 10 fiscal impact analysis.

# **Budget and Revenue Factors**

The budget revenue and expenditure factors provided by the City are based on the FY 2009 City of Chula Vista budget. Adjustments have been made to these budget factors to provide a more accurate accounting of future impacts, including: (1) an expenditure and revenue adjustment to account for appropriate service standards, (2) an adjustment to Utility Users Tax, (3) a retail expenditure density adjustment and (4) a 2014 dollar adjustment.

### Service Standard Adjustment (Real Inflation Adjustment)

Due to the 2007 recession, the City of Chula Vista implemented several rounds of budget reduction between FY 2007 and FY 2009, cutting the City's service standard below the desired level. The expenditure and revenue adjustment factors use a 5-year average of inflation-adjusted per capita revenue and expenditures to determine an appropriate level of future expenditures and revenues.

# Utility User's Tax Adjustment

In 2010, the City of Chula Vista proposed to update the language of the current Utility User's Tax Ordinance and extend Utility User's Tax to newer forms of communication, such as cell phones. This initiative did not pass. As a result, Utility User's Tax, as budgeted in 2009, will be reduced going forward by approximately 46 percent. The allocation for Utility User's Tax Revenue, found in the Discretionary Revenue Allocation Tables, was revised to account for this reduction in tax receipts.

Figure 6: Utility Users' Tax Adjustment

Revenue Category	FY 2009 Amended Budget Figure	Adjusted Utility User's Tax Citywide Allocation
Utility User's Tax	\$7,122,095	\$3,845,931

Source: City of Chula Vista, SPA Fiscal Framework

# Retail Expenditure Density Factor

Retail expenditure factors were developed based on historical citywide acres and account for a historical citywide floor-to-area (FAR) ratio. Based on the citywide FAR, a factor is determined that translates the retail expenditure budget factor from acres of land area into square feet of building area.

Figure 7: Retail Expenditure Factor Density Adjustment

Land Use	Citywide Density	Acres to SF Density Factor
Retail	0.28 FAR	0.00008

Source: City of Chula Vista, SPA Fiscal Framework

# 2014 Dollar Adjustment

Finally, given that the FIA is based on FY 2009 budget, the inflation adjustment adjusts final total revenues and expenditures from 2009 dollars to 2014 dollars. This adjustment is made in the final net fiscal impacts summary table.

# **Revenue Calculation Methodology**

Special models are used to estimate fiscal impacts for property taxes, property transfer taxes, MVLF inlieu fees, sales tax. Special models were built based on the SPA Fiscal Framework with updated tax rates, as appropriate, and assessed value and household income inputs.

Other discretionary revenues, not estimated using special models, are estimated based on historical pro rata factors.

# Assessed Values and Property Taxes

The incremental assessed value attributable to University Village 10 is used to estimate property taxes, property transfer taxes, and MVLF in-lieu fees. As described below, HR&A reviewed current market residential data to determine appropriate assessed values.

### Single-Family Assessed Value

University Village 10 will include a variety of single-family home types, on a range of lot sizes from 0.08 acres to 0.14 acres. HR&A reviewed sales prices for homes currently for sale or recently closed in Otay Ranch by d, as reported by Meyers Research. Average prices were reviewed by quarter in 2013 and were then weighted by the number of sales that occurred in each quarter and in each development to determine an average sales price for Otay Ranch in 2013. Finally, this average was inflated by a real 2 percent growth rate to estimate a single family assessed values for 2014. Detail on these sales are shown in Figure 8.

# Multi-Family Assessed Value

University Village 10 will also include a significant component of multi-family housing, both for-sale and rental. Assessed values of the for-sale units were derived through a review of sales prices similar to the analysis for single-family homes. Given the limited number of sales in one of the two developments, an unweighted average price was adopted. As with single-family homes, this average was inflated by a real 2 percent growth rate to project values for 2014. Detail on these sales is presented in Figure 9.

Rental units' assessed value is based on a market capitalization approach. The value of the rental units was derived by first estimating an average rent of \$1,950 per unit, based on an average of 21 apartment and townhouse rental listings as shown in Figure 10. Based on typical operating assumptions and a market scan of multi-family real estate in suburban San Diego County, a vacancy rate of 5 percent, a gross expense estimate of 30 percent, and a capitalization rate of 5.5 percent were applied to convert this monthly rent to an assessed value of \$280,000. Detail on the determination of the assessed value for rental units is included in Appendix Figure 3.

Figure 8: Sales of Single Family Homes in Otay Ranch, 2013

	Q	1	Q:	2	Q:	3	Q.	4	Ove	erall
		Average		Average		Average		Average		Average
	# of Sales	Price	# of Sales	Price						
Otay Ranch										
Anacapa			2	\$422,500					2	\$ 422,500
Bacara							10	\$420,900	10	\$ 420,900
Casitas de Avila	4	\$344,400							4	\$ 344,400
Corta Bella			9	\$428,425	7	\$454,400	7	\$465,650	23	\$ 447,660
Monte Sereno			4	\$569,900					4	\$ 569,900
Presidio V7			6	\$488,400	1	\$502,500			7	\$ 490,414
Santa Rita V2 R8			3	\$501,900	10	\$507,900	12	\$51 <i>7,</i> 400	25	\$ 511,740
Terraza I V7			5	\$427,400					5	\$ 427,400
Terraza II V2			10	\$427,400					10	\$427,400
Otay Ranch- Overall, Weighted	4	\$344,400	39	\$457,116	18	\$486,794	29	\$471,633	90	\$462,720
2014 Otay Ranch Average Price Est	imate							•		\$471,974

2014 Otay Ranch Average Price Estimate

Source: Meyer's Research and HR&A

Figure 9: Sales of Multifamily Units in Otay Ranch, 2013

	Q	1	Q:	2	Q:	3	Q <sub>4</sub>	4	Overall		
		Average		Average		Average		Average		Average	
	# of Sales	Price	# of Sales	Price	# of Sales	Price	# of Sales	Price	# of Sales	Price	
Otay Ranch											
Avalon	1 <i>7</i>	\$255,900	12	\$284,900	8	\$307,900	14	\$310,400	51	\$ 285,841	
Villas de Avila	10	\$311,400							10	\$ 311,400	
Otay Ranch- Average	27	\$276,456	12	\$284,900	8	\$307,900	14	\$310,400	61	\$298,621	
2014 Otay Ranch Avera	age Price Estimo	ate								\$304,593	

Source: Meyer's Research and HR&A

Figure 10: Listings for Apartment and Townhouse Rentals in Otay Ranch, March 2013

Address	Туре	Rent	SF	Rent/SF
1 <i>575</i> Rose Garden Ln	Townhouse	\$1,900	1,134	\$1.68
1460 Levant Ln, 1	Apartment	\$1,650	1,008	\$1.64
1460 Levant Ln, 6	Apartment	\$1,750	1,008	\$1.74
1863 Hazel Ct, Unit 11	Apartment	\$2,095	1,565	\$1.34
1810 Calvedos Dr	Townhouse	\$1 <i>,</i> 750	1,060	\$1.65
1480 Burgundy Dr	Townhouse	\$2,000	1,429	\$1.40
1484 Canvas Dr, Unit 5	Apartment	\$1,895	1,372	\$1.38
2144 Big Horn Dr, Unit 253	Townhouse	\$1,900	1,396	\$1.36
1 <i>4</i> 76 Levant Ln	Townhouse	\$1,650	1,008	\$1.64
1894 Lorient PI, 2524	Apartment	<b>\$1,575</b>	975	\$1.62
1894 Lorient PI, 724	Apartment	\$1,650	975	\$1.69
1894 Lorient PI, 1011	Apartment	\$1,875	1,315	\$1.43
1894 Lorient PI, 1736	Apartment	\$1,995	1,315	\$1.52
	Apartment	\$1,695	1,008	\$1.68
1828 Olive Green St, Unit 7	Apartment	\$2,099	1,604	\$1.31
1737 Cripple Creek Dr, Unit 2	Apartment	\$2,250	1,728	\$1.30
2166 Nopalito Dr, Unit 69	Apartment	\$2,100	1,695	\$1.24
1884 Aquamarine Ct, Unit 10	Apartment	\$1,850	1,500	\$1.23
1670 Roadrunner Ct, Unit 258	Apartment	\$1,950	1,395	\$1.40
1627 Cliff Rose Dr, Unit 151	Apartment	\$2,195	1,561	\$1.41
1875 Cannes PI	Apartment	\$2,040	1,400	\$1.46
Otay Ranch- Overall, Weighted		\$1,935	1,307	\$1.48

Otay Ranch- Overall, Weighted Source: Zillow.com and HR&A

Property Tax Rate

# Village 10 falls in San Diego County Tax Rate Area 01298. The City of Chula Vista captures 10.636% of the 1 percent property tax.

Transfer taxes were assessed at \$0.55 per \$1,000 of assessed value, according to the City of Chula Vista rate.

# **VLF** Fees

Until July of 2011, 0.65 percent VLF revenues were estimated based on population increases while the property taxes in-lieu of VLF fees ("MVLF In-Lieu Fees") are based on incremental growth in assessed value.

The State of California's Legislature passed SB89 in 2011 that eliminates 0.65% VLF payments as of July 2011. The California League of Cities filed suit to challenge the law, but the State Superior Court recently ruled against the League in March of 2012.

The 0.65% VLF fees generated based on population have been excluded from this analysis. The MVLF In-Lieu Fees are still allocated proportionally, based on incremental growth in assessed value as described in the SPA Fiscal Impact Framework.

# Sales Tax

Sales taxes are estimated based on projected resident spending using the approach prescribed in the SPA Fiscal Impact Framework.

University Village 10 does not include any retail space and so there are no onsite sales tax revenues. However, residents are still likely to make purchases within other areas of Chula Vista and the analysis includes offsite sales tax revenues.

# Other Discretionary Revenues

As described above, revenue factors from the SPA Fiscal Impact Framework were used to estimate revenues that are expected to grow proportionally with development. These are derived in Appendix Figure 9 and Appendix Figure 10. These factors are summarized in Figure 11.

Figure 11: Other Discretionary Revenues

Summary of Other Discretional Factors	ry Revenue
Residential (Acre)	\$1,302.37
Residential (Per DU)	\$3.60
Population (Per Resident)	\$3.86
	_

Source: City of Chula Vista and HR&A

# **Expenditure Calculation Methodology**

As described above, expenditure factors from the SPA Fiscal Impact Framework were used to estimate expenditures that are expected to grow proportionally with development. The factors provided by the City of Chula Vista are summarized in Figure 12.

Special models are used to estimate the allocation of public safety fiscal expenditures generated by dwelling units. The public safety expenditures allocated to dwelling units are estimated proportionally (there are no adjustments at this time), but are presented in a special model because these costs are typically a major fiscal expenditure.

Figure 12: Expenditure Factors and Public Safety Dwelling Unit Factors

Expenditure Factors	
Population (Per Resident)	\$76.53
Open Space (Acres)	\$160.43
Public Parks (Acres)	\$2,448.06
Public Use (Per Acre)	\$2,710.85
Other (Per Acre)	\$2,759.40
Dwelling Unit Factor	\$119.40
(Not including Public Safety)	

Special Model Factors	
Police (Per DU)	\$293.70
Fire (Per DU)	\$210.64

Source: City of Chula Vista and HR&A

HR&A Advisors, Inc.

# Fiscal Impacts

The following section describes the fiscal impacts generated by development of University Village 10. This fiscal impact analysis projects all fiscal revenues and fiscal expenditures to the City of Chula Vista as outlined in the City of Chula Vista's SPA Fiscal Impact Framework. The fiscal revenues are compared to the fiscal expenditures associated with University Village 10 to estimate the net fiscal impact of the project. These are summarized in Figure 13. The figures in this table have been adjusted to reflect 2014 dollars. The detailed analysis is included within the Appendix.

As described in the Methodology section, Figure 13 presents anticipated revenues estimated based on special models such as property taxes, MVLF in-lieu fee revenues, and sales and use tax, and other revenues calculated on a pro rata basis. Estimated expenditures are calculated and presented by land use category.

Using the methodology described above, University Village 10 will generate annual fiscal revenues of approximately \$2.3 million in 2030 (Year 17).

With the large increment of new residential development, property taxes are the greatest source of revenues, followed by MVLF In-Lieu revenues. In 2030, property taxes and property transfer taxes combine to generate an estimated \$1.0 million. MVLF In-Lieu Fees are also based on growth in assessed value and are expected to generate approximately \$669,000 in annual fiscal receipts. Together, property-based taxes and MVLF In Lieu fees make up approximately 74 percent of anticipated revenues. University Village 10 residents are anticipated to spend 72 percent of their income in the City of Chula Vista, but, due in part to the lack of retail development on-site, sales tax receipts are expected to represent only 18 percent of total annual fiscal revenue in 2030.

University Village 10 is projected to generate \$2.0 million in annual fiscal costs to the City of Chula Vista. The greatest fiscal cost of the project will be public safety, which accounts for \$1.1 million (54% of costs in 2030), accounting for allocations from housing units and other land uses.

In 2030, University Village 10 is expected to generate an annual positive net fiscal impact of approximately \$269,000 to the City of Chula Vista. In first year of residential absorption in 2023 (Year 10), there is a net negative fiscal impact of \$61,000. In 2024 (Year 11), there is also a negative net fiscal impact of \$68,000. Starting in 2025 (Year 14), and continuing through 2030 (Year 17), the net fiscal impacts of the project are positive, growing from \$7,000 to a peak of \$269,000 in 2030, the final year that includes property transfer taxes from the initial sale of new homes.

Figure 13: University Village 10 Fiscal Impact

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	202	6	2027	20	28	2029	20
	Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 1	3	Year 14	Year	15	Year 16	Year
2014 Dollar Inflation Factor	1.069	1.069	1.069	1.069	1.069	1.069	1.069	1.069	1.069	1.069	1.069	1.069	1.069	>	1.069	1.0	69	1.069	1.0
Revenues																			
Property Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 72,714	\$ 220,369	\$ 371,389	\$	526,026	\$ 684,6	41 \$	847,524	\$ 932,7
Property Transfer Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 37,704	\$ 80,113	\$ 89,072	2 \$	98,357	\$ 107,9	78 \$	117,945	\$ 85,6
MVLF Revenues	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 51,864	\$ 157,181	\$ 264,897	\$ 375,193	3 \$	488,327	\$ 604,5	05 \$	665,317	\$ 669,3
Sales and Use Tax	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 35,144	\$ 105,033	\$ 174,921		\$	314,699	\$ 384,5	87 \$		
Other Revenues	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1 <i>5,77</i> 1	\$ 47,208	\$ 78,645	\$ 110,083	2 \$	141,519	\$ 172,9	56 \$	188,483	\$ 188,4
Total Annual Revenues	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -		\$ 	-	\$ 1,190,546	\$	1,568,928	\$ 1,954,6	8 \$	2,238,498	\$ 2,295,54
Expenditures																			
Park (Acres)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 4,657	7 \$	9,313	\$ 13,9	70 \$	18,626	\$ 23,2
Population (Persons)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 45,301	\$ 135,283	\$ 225,265	\$ 315,248	3 \$	405,230	\$ 495,2	12 \$	539,892	\$ 539,8
Open Space (Acres)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 237	\$ 710	\$ 1,182	\$ 1,725	5 \$	2,267	\$ 2,8	10 \$	3,113	\$ 3,4
Public Use (Acres)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 2,917	7 \$	5,835	\$ 8,7	52 \$	11,670	\$ 45,7
Other (Acres)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 3,813	\$ 11,421	\$ 19,028	\$ 27,763	3 \$	36,497	\$ 45,2	31 \$	50,111	\$ 55,5
Expenditures Allocated to DUs																			
(excl. Public Safety)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 21,816	\$ 65,148	\$ 108,481	\$ 151,813	3 \$	195,146	\$ 238,4	78 \$	259,995	\$ 259,9
Public Safety Costs Allocated to E	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 92,145	\$ 275,172	\$ 458,199	\$ 641,220	5 \$	824,254	\$ 1,007,2	81 \$	1,098,163	\$ 1,098,1
Total Annual Expenditures	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 163,312	\$ 487,734	\$ 812,156	\$ 1,145,348	\$	1,478,541	\$ 1,811,7	4 \$	1,981,571	\$ 2,026,17
Net Fiscal Impact	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ (60,533)	\$ (67,894)	\$ 6,790	\$ 45,198	\$	90,387	\$ 142,9	34 \$	256,927	\$ 269,36

Source: HR&A

# **Appendix**

Appendix Figure 1: University Village 10 Land Use Program

		Village 10	
Land Use		Specific Plan	
Single Family Residential Units		695	(74.8 Ac.)
Multi-Family Residential Units		1,045	(21.50 Ac.)
For Sale		784	
Rental		261	
Park Acres		7.6	
CPF		4.3	
School		9.2	
Subtotal Developed Acres		117.4	
Public Open Space		16.5	
Private Open Space		0.7	
Preserve		212.7	
Other Acres/ROW		16.1	
Total Acres		363.4	
Population			
Single Family Persons/DU@	3.24	2,252	
Multi Family Persons/DU@	3.24	3,386	
Total Est. Population		5,638	
Employment			
Total Est. Employment		0	

Source: Developers, HR&A

Appendix Figure 2: University Village 10 Projected Cumulative Land Use Absorption

	2014	2015	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
	Year 1	Year 2	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15	Year 16	Year 17
Cumulative Land Use Program																
Single Family Residential Units	-	-	-	-	-	-	-	-	58	174	290	406	522	638	695	695
Multi-Family Residential Units	-	-	-	-	-	-	-	-	88	262	436	610	784	958	1,045	1,045
For-Sale	-	-	-	-	-	-	-	-	66	197	327	458	588	719	784	784
Rental	-	-	-	-	-	-	-	-	22	66	109	153	196	240	261	261
SF Acres	-	-	-	-	-	-	-	-	6.2	18. <i>7</i>	31.2	43.7	56.2	68.7	74.8	74.8
MF Acres	-	-	-	-	-	-	-	-	1.8	5.4	9.0	12.6	16.1	19. <i>7</i>	21.5	21.5
Parks	-	-	-	-	-	-	-	-	0.0	0.0	0.0	1.5	3.0	4.6	6.1	7.6
CPF	-	-	-	-	-	-	-	-	0.0	0.0	0.0	0.9	1.7	2.6	3.4	4.3
School	-	-	-	-	-	-	-	-	0.0	0.0	0.0	0.0	0.0	0.0	0.0	9.2
Subtotal Developed Acres	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	8.1	24.1	40.2	58.6	<i>77</i> .1	95.5	105.8	117.4
Open Space	-	-	-	-	-	-	-	-	1.2	3.5	5.9	8.6	11.3	14.0	15.5	17.2
Preserve	-	-	-	-	-	-	-	-	14.6	43.7	72.8	106.2	139.6	173.1	191 <i>.7</i>	212.7
Other Acres/ROW	-	-	-	-	-	-	-	-	1.1	3.3	5.5	8.0	10.6	13.1	14.5	16.1
Total Acres	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	24.9	74.7	124.4	181.5	238.6	295.7	327.6	363.4
Cumulative Population																
Single Family Persons/DU@	-	-	-	-	-	-	-	-	188	564	940	1,315	1,691	2,067	2,252	2,252
Multi Family Persons/DU@	-	-	-	-	-	-	-	-	285	849	1,413	1,976	2,540	3,104	3,386	3,386
Total Est. Population Source: Developers, HR&A	-	-	-	-	-	-	-	-	473	1,413	2,352	3,292	4,231	5,171	5,638	5,638

# Appendix Figure 3: Determination of Commercial Assessed Value

Rental Residential Land Use	Avg. Monthly Rent/Unit	Avg. Annual Rent/Unit	Gross Expense Estimate	Occupancy Rate	Net Income/Unit	Cap Rate	Assessed Value per Unit
Rental Apartments	\$1,935.00	\$23,220	30%	95%	\$15,441	5.5%	\$280,751

Source: Zillow.com, CB Richard Ellis Cap Rate Survey, HR&A

# Appendix Figure 4: Projected Program Assessed Value

			2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
			Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15	Year 16	Year 17
		st. Assessed																	
Cumulative Program Assessed Value	V	alue Per Unit (	Millions \$)																
Land Use																			
Single Family Residential Units	\$	472,000	\$0.00	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$27.4	\$82.1	\$136.9	\$191.6	\$246.4	\$301.1	\$328.0	\$328.0
Multi-Family Residential Units (For Sale)	\$	305,000	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	20.1	59.9	99.7	139.5	179.3	219.1	239.0	239.0
Total For Sale Product			\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$47.5	\$142.1	\$236.6	\$331.2	\$425.7	\$520.3	\$567.1	<b>\$567.1</b>
Multi-Family Residential Units (For Rent)	\$	280,000	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	6.2	18.3	30.5	42.7	54.9	67.1	73.2	73.2
Total Income Generating Product			\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$6.2	\$18.3	\$30.5	\$42.7	\$54.9	\$67.1	\$73.2	\$73.2
Total Assessed Value			\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$53.7	\$160.4	\$267.1	\$373.9	\$480.6	\$587.3	\$640.2	\$640.2

Source: HR&A

Appendix Figure 5: Expenditure Real Inflation Adjustment

						5 Year
	2005	2006	2007	2008	2009	Average
Population	216,961	223,604	227,850	231,1 <i>57</i>	234,011	
Households	70,916	73,365	74 <b>,</b> 527	<i>75,</i> 259	<i>75,</i> 752	
City Staff	1,169	1,227	1,264	1,249	1,110	
Revenues (Actuals)	\$13 <i>7,7</i> 63,583	\$1 <i>57</i> ,809,96 <i>5</i>	\$161,564,721	\$1 <i>5</i> 3,938,093	\$140,502,938	
Expenditures (Actuals)	\$142,195,531	\$160,826,968	\$166,056,406	\$155,021,736	\$140,365,277	
CPI (San Diego Area)	220.6	228.1	233.3	242.3	242.3	
Expenditure/Capita	\$655.40	\$719.25	\$728.80	\$670.63	\$599.82	
Revenues/Capita	\$634.97	\$705.76	\$709.08	\$665.95	\$600.41	
2009 CPI Adjustment Factor	1.10	1.06	1.04	1.00	1.00	
Exp/Cap in 2009 Dollars	\$719.87	\$764.02	\$ <b>7</b> 56.91	\$670.63	\$599.82	
Rev/Cap in 2009 Dollars	\$697.43	\$749.69	\$736.44	\$665.95	\$600.41	
Expenditure Adjustment Factor	120%	127%	126%	112%	100%	11 <b>7</b> %
Revenue Adjustment Factor (Relative to 2009 Levels)	116%	125%	123%	111%	100%	115%

Source: City of Chula Vista and HR&A

Appendix Figure 6: Citywide Cost Factors by Function/Department

				Land Uses			
					Open		
	Population	Parks (p	er acre)	Public Use	Space	Other	Residential
	(Per Person)	Private	Public	(Per Acre)	(Per Acre)	(Per Acre)	(Per DU)
Legislative and Administration							
City Council	\$2.00						
Boards and Commissions							
City Clerk	\$1.37						
City Attorney							\$12.11
Administration	\$0.29						\$0.35
Management and Information Services	\$4.60						
Human Resources							
Development and Maintenance Services							
Economic Development Function	\$0.00					\$0.00	
Planning and Building Services	\$0.00					\$31.70	\$30.69
Engineering			\$15.53			\$16.85	\$3.07
Public Works			\$69.58	\$347.89		\$347.89	\$68.43
General Services							
Public Safety							
Police (Excluding Residential)	\$11.01		\$2,202.49	\$2,202.49		\$2,202.49	
Fire (Excluding Residential)	\$1.05	\$160.46	\$160.46	\$160.46	\$160.46	\$160.46	
Culture and Leisure							
Parks and Recreation	\$18.90						
Library	\$37.32						\$4.77
Nature Center							
Sub-Total Unit Cost	\$76.53	\$160.46	\$2,448.06	\$2,710.85	\$160.46	\$2,759.40	\$119.40
Acre to SF Density Adjustment Factors							
Total - Density Adjusted Unit Costs	\$76.53	\$160.46	\$2,448.06	\$2,710.85	\$160.46	\$2,759.40	\$119.40

Source: City of Chula Vista and HR&A

HR&A Advisors, Inc.

#### Appendix Figure 7: Dwelling Unit Public Safety Costs

		2014 Year 1	2015 Year 2	2016 Year 3	2017 Year 4	2018 Year 5	2019 Year 6	2020 Year 7	2021 Year 8	2022 Year 9	2023 Year 10	2024 Year 11	2025 Year 12	2026 Year 13	2027 Year 14	2028 Year 15	2029 Year 16	2030 Year 17	2031 Build Out
Project Residential Units		0	0	0	0	0	0	0	0	0	146	436	726	1,016	1,306	1,596	1,740	1,740	1,740
<u>Current Service Costs</u> Police Service Costs/ DU Fire Service Costs/ DU	\$293.70 \$210.64																		
Annual Public Safety (Allocated to Project	t Dwelling	Units)																	
Police		\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$42,880	\$128,053	\$213,226	\$298,399	\$383,572	\$468,745	\$511,038	\$511,038	\$511,038
Fire		\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$30,753	\$91,839	\$152,925	\$214,010	\$275,096	\$336,181	\$366,514	\$366,514	\$366,514
Total Annual Public Safety Costs		\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$73,634	\$219,892	\$366,151	\$512,409	\$658,668	\$804,927	\$877,552	\$877,552	\$877,552

Source: City of Chula Vista and HR&A

#### Appendix Figure 8: Expenditure Summary (2009\$)

		2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
Expense Drivers	Unit Cost	Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15	Year 16	Year 17
Dwelling Units		0	0	0	0	0	0	0	0	0	146	436	726	1,016	1,306	1,596	1,740	1,740
Population		0	0	0	0	0	0	0	0	0	473	1,413	2,352	3,292	4,231	5,171	5,638	5,638
Park Acres		0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	1.5	3.0	4.6	6.1	7.6
Open Space Acres		0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	1.2	3.5	5.9	8.6	11.3	14.0	15.5	1 <i>7</i> .2
Public Use Acres (School and Public Safety)		0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.9	1.7	2.6	3.4	13.5
Other Acres/ ROW		0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	1.1	3.3	5.5	8.0	10.6	13.1	14.5	16.1
Expenditure Adjustment Factor		117%	117%	117%	117%	117%	117%	117%	117%	117%	117%	117%	117%	117%	117%	117%	117%	117%
Park (Acres)	\$2,448.06	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$4,356	\$8,713	\$13,069	\$17,426	\$21,782
Population (Persons)	\$76.53	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$42,382	\$126,567	\$210,751	\$294,936	\$379,120	\$463,304	\$505,106	\$505,106
Open Space (Acres)	\$160.46	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$222	\$664	\$1,106	\$1,614	\$2,121	\$2,629	\$2,913	\$3,231
Public Use (Acres)	\$2,710.85	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$2,729	\$5,459	\$8,188	\$10,918	\$42,846
Other (Acres)	\$2,759.40	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$3,568	\$10,685	\$17,802	\$25,974	\$34,145	\$42,317	\$46,882	\$52,013
Expenditures Allocated to DUs (excluding																		
Public Safety)	\$119.40	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$20,410	\$60,951	\$101,491	\$142,031	\$182,572	\$223,112	\$243,243	\$243,243
Public Safety Costs Allocated to DUs		\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$86,208	\$257,442	\$428,677	\$599,911	\$771,145	\$942,380	\$1,027,407	\$1,027,407
Total Est. Annual Expenditures (2009 Dol	lars)	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$152,790	\$456,308	\$759,827	\$1,071,551	\$1,383,276	\$1,695,000	\$1,853,894	\$1,895,628

Source: HR&A

Appendix Figure 9: City of Chula Vista - Discretionary Revenues (Based on FY 2009 Amended Budget)

Non-Departmental Revenue	Discretionary Revenues	Program Revenues	Net Revenues	Revenue D	istribution
Categories	Amended Budget 2009	(Estimate)		Fixed Revenues	Variable Revenues
Property Taxes					
Current Taxes - Secured	\$28,363,165		\$28,363,165		\$28,363,165
State Secured - Unitary	\$300,000		\$300,000		\$300,000
Current Taxes - Unsecured	\$979,200		\$979,200		\$979,200
Delinquent Taxes	\$590,000		\$590,000		\$590,000
Subtotal	\$30,232,365	\$0	\$30,232,365	\$0	\$30,232,365
Other Local Taxes					
Sales and Use Taxes	\$29,677,977		\$29,677,977		\$29,677,977
Franchise Fees	\$8,732,093		\$8,732,093		\$8,732,093
Utility Taxes	\$7,122,095		\$7,122,095		\$7,122,095
Business License Tax	\$1,322,847		\$1,322,847		\$1,322,847
Transient Occupancy Taxes	\$2,752,514		\$2,752,514		\$2,752,514
Real Property Transfer Tax	\$841,402		\$841,402		\$841,402
Subtotal	\$50,448,928	\$0	\$50,448,928	\$0	\$50,448,928
Use of Money and Property					
Subtotal	\$4,163,212	\$0	\$4,163,212	\$4,163,212	\$0
Revenues from other Agencies					
Sales Tax: Public Safety Augment	\$875,347		\$875,347		\$875,347
State Homeowners Property Tax Relief	\$282,800		\$282,800		\$282,800
State Motor Vehicle Licenses	\$20,215,866		\$20,215,866		\$20,215,866
Other Revenues from other Agencies	\$4,324,532		\$4,324,532		\$4,324,532
Subtotal	\$25,698,545		\$25,698,545		\$25,698,545
Charges for Services					
Subtotal	\$8,854,774	\$0	\$8,854,774	\$8,85 <i>4,774</i>	\$0
Other Revenues (less CIP) <sup>2</sup>					
Subtotal	\$10,580,609	\$0	\$10,580,609	\$10,580,609	\$0
Transfers In					
Subtotal	\$12,272,473	\$0	\$12,272,473	\$12,272,473	\$0
Total Discretionary Revenues (Less CIP Transfers)	\$142,250,906	\$0	\$142,250,906	\$35,871,068	\$106,379,838
Source: City of Chula Vista	φ142,230,900	φυ	ψ ι 42,230,700	φυυ,υ/ 1,000	ψ100,37 7,030

#### Appendix Figure 10: City of Chula Vista - Other Discretionary Revenue Allocation Factors (Based on FY 2009 Budget)

2009 Citywide Conditions	
Population	226,694
Dwelling Units	78,615
Employees	71,153

Land Uses	Developed Acres	Employees (estimated)	AV Share (Estimates)
Commercial (Retail and Office)	2,048	46,842	25%
Industrial	91 <i>7</i>	21,162	8%
Residential	9,565		67%
Subtotal Taxable	12,530	68,004	
Other (Parks, Public/Quasi-public,			
Open Space)	<i>7</i> ,1 <i>7</i> 1	3,149	
Total	19,702	71,153	
Incremental Revenue Factors by			

Development Unit

Revenue Category	2009 Revenues	Allocation Method	Share	Allocation Units
Property Taxes				
Current Taxes - Secured	\$28,363,165	Calculated Separately		
State Secured - Unitary	\$300,000	Commercial AV	25%	\$36.61 Acres
		Industrial AV	8%	\$26.17 Acres
		Residential AV	67%	\$21.01 Acres
Current Taxes - Unsecured	\$979,200	Commercial AV	25%	\$119.51 Acres
		Industrial AV	8%	\$85.42 Acres
		Residential AV	67%	\$68.59 Acres
Delinquent Taxes	\$590,000	Commercial AV	25%	\$72.01 Acres
		Industrial AV	8%	\$51.47 Acres
		Residential AV	67%	\$41.33 Acres
Other Local Taxes				
Sales and Use Taxes	\$29,677,977	Calculated Separately		
Franchise Fees <sup>1</sup>	\$8,732,093	Commercial Land	7%	\$298.40 Acres
		Industrial Land	3%	\$285.66 Acres
		Residential Land	90%	\$821.63 Acres
Utility Taxes with Adjustment 2	\$3,845,931	Commercial Land	9%	\$168.98 Acres
,		Industrial Land	4%	\$167.75 Acres
		Residential Land	87%	\$349.81 Acres
Business License Tax	\$1,322,847	Employees (Non-Public)		\$19.45 Employe
Transient Occupancy Taxes	\$2,752,514	Not Included		
Real Property Transfer Tax	\$841,402	Calculated Separately		
Revenues from Other Agencies				
Sales Tax: Public Safety Augment	\$875,347	People		\$3.86 Person
State Homeowners Property Tax				
Relief	\$282,800	Dwelling Units		\$3.60 DU
State Motor Vehicle Licenses	\$20,215,866	Calculated Separately		
Total Discretionary Revenues	\$98,779,142			
Summary of Other				
Discretionary Revenue Factors				
Commercial (Acres)	\$695.50			
Retail Commercial (SF)	\$0.06			
Industrial (Acros)	\$A1A 17			

Summary of Other	
Discretionary Revenue Factors	
Commercial (Acres)	\$695.50
Retail Commercial (SF)	\$0.06
Industrial (Acres)	\$616.47
Residential (Acres)	\$1,302.37
Residential (DU)	\$3.60
Employees	\$19.45
Population	\$3.86

Source: City of Chula Vista and HR&A

<sup>&</sup>lt;sup>1</sup> As presented in SPA Fiscal Impact Framework, allocation share by land use based on FIND model estimates <sup>2</sup> Utility User's Tax has been adjusted to account for the failed passage of Utility User's Tax ballot measure. Utility Users tax will be lower by 46 percent going forward.

Appendix Figure 11: Property Tax Estimate

		2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
		Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15	Year 16	Year 17
Annual For Sale Product AV (Millions) Annual Income Generating Product AV		\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$47.5	\$94.6	\$94.6	\$94.6	\$94.6	\$94.6	\$46.8	\$0.0
(Millions)		\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$6.2	\$12.2	\$12.2	\$12.2	\$12.2	\$12.2	\$6.1	\$0.0
Appreciation Factor:	Annual Rate	Yr 1	Yr 2	Yr 3	Yr 4	Yr 5	Yr 6	Yr 7	Yr 8	Yr 9	Yr 10	Yr 11	Yr 12	Yr 13	Yr 14	Yr 15	Yr 16	Yr 1:
Real Appreciation Rate Proposition 13 AV Limitation less	2.00%	100%	102%	104%	106%	108%	110%	113%	115%	117%	120%	122%	124%	127%	129%	132%	135%	1379
Inflation of 2%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%
Residential Annual Turnover Rate	10%	10%	10%	10%	10%	10%	10%	10%	10%	10%	10%	10%	10%	10%	10%	10%	10%	10%
Commercial Turnover Rate	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%
For Sale Residential Product																		
Year Property First Sold:																		
	Yr 1	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
	Yr 2		\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
	Yr 3			\$0.00	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
	Yr 4				\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
	Yr 5					\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
	Yr 6						\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
	Yr 7							\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
	Yr 8								\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
	Yr 9									\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
	Yr 10										\$56.8	\$56.9	\$57.1	\$57.4	\$57.8	\$58.3	\$58.9	\$59.5
	Yr 11											\$115.26	\$115.49	\$115.93	\$116.57	\$11 <i>7</i> .39	\$118.38	\$119.52
	Yr 12												\$11 <i>7.57</i>	\$11 <i>7</i> .80	\$118.25	\$118.90	\$119.74	\$120.75
	Yr 13													\$119.92	\$120.16	\$120.62	\$121.28	\$122.13
	Yr 14														\$122.32	\$122.56	\$123.03	\$123.71
	Yr 15															\$124.76	\$125.01	\$125.49
	Yr 16																\$62.99	\$63.12
	Yr 17																	\$0.00
For Sale Residential Assessed Value (Millions)		\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$56.8	\$172.1	\$290.2	\$411.1	\$535.1	\$662.5	\$729.3	\$734.2

Source: HR&A

Appendix Figure 11: Property Tax Estimate (Cont.)

		2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
		Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15	Year 16	Year 17
Annual For Sale Product AV (Millions) Annual Income Generating Product AV		\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$47.5	\$94.6	\$94.6	\$94.6	\$94.6	\$94.6	\$46.8	\$0.0
(Millions)		\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$6.2	\$12.2	\$12.2	\$12.2	\$12.2	\$12.2	\$6.1	\$0.0
Appreciation Factor:	Annual Rate	Yr 1	Yr 2	Yr 3	Yr 4	Yr 5	Yr 6	Yr 7	Yr 8	Yr 9	Yr 10	Yr 11	Yr 12	Yr 13	Yr 14	Yr 15	Yr 16	Yr 17
Real Appreciation Rate Proposition 13 AV Limitation less	2.00%	100%	102%	104%	106%	108%	110%	113%	115%	117%	120%	122%	124%	127%	129%	132%	135%	137%
Inflation of 2%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%
Residential Annual Turnover Rate	10%	10%	10%	10%	10%	10%	10%	10%	10%	10%	10%	10%	10%	10%	10%	10%	10%	10%
Commercial Turnover Rate	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%
Commercial and Rental Residential Product																		
Year Property First Sold:																		
	Yr 1	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
	Yr 2		\$0.00	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
	Yr 3			\$0.00	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
	Yr 4				\$0.00	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
	Yr 5					\$0.00	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
	Yr 6						\$0.00	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
	Yr 7							\$0.00	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
	Yr 8								\$0.00	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
	Yr 9									\$0.00	\$0.0	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00
	Yr 10										\$7.36	\$7.4	\$7.4	\$7.4	\$7.4	\$7.5	\$7.5	\$7.6
	Yr 11											\$14.85	\$14.9	\$14.9	\$14.9	\$15.0	\$15.1	\$15.1
	Yr 12												\$15.14	\$15.16	\$15.19	\$15.23	\$15.29	\$15.36
	Yr 13													\$15.45	\$15.46	\$15.49	\$15.54	\$15.60
	Yr 14														\$15.76	\$15.77	\$15.80	\$15.85
	Yr 15															\$16.07	\$16.09	\$16.12
	Yr 16																\$8.20	\$8.20
	Yr 17																	\$0.00
Commercial and Rental Residential Assessed Value (Millions)		\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$7.4	\$22.2	\$37.4	\$52.9	\$68.8	\$85.0	\$93.5	\$93.8
Total Assessed Value (Residential and Commercial) (Millions)		\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$64.1	\$194.4	\$327.6	\$464.0	\$603.9	\$747.6	\$822.8	\$828.1
Less Base Assessed Value		0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	(0.2)	(0.5)	(0.9)	(1.3)	(1.7)	(2.1)	(2.3)	(2.6)
Incremental AV (Residential and Commercial) (Millions)		\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$64.0	\$193.8	\$326.7	\$462.7	\$602.2	\$745.5	\$820.5	\$825.5
Total Incremental Property Taxes Collected <sup>1</sup>	1.00%	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$639,591	\$1,938,363	\$3,266,725	\$4,626,909	\$6,022,081	\$7,454,801	\$8,204,732
Property Tax Share to the City	10.636%	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$68,029	\$206,170	\$347,459	\$492,133	\$640,528	\$792,917	\$872,682

 $<sup>^{\</sup>rm l}\mbox{With a year lag to account for property tax receipt to the City.$ 

#### Appendix Figure 12: Annual Property Transfer Tax Estimate

Error! Reference source not found.

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	203
	Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15	Year 16	Year 1
Annual For Sale Product AV (Millions)	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$47.5	\$94.6	\$94.6	\$94.6	\$94.6	\$94.6	\$46.8	\$0.0
Annual Income Generating Product AV (Millions)	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$6.2	\$12.2	\$12.2	\$12.2	\$12.2	\$12.2	\$6.1	\$0.0
Appreciatic Annual Rate	Yr 1	Yr 2	Yr 3	Yr 4	Yr 5	Yr 6	Yr 7	Yr 8	Yr 9	Yr 10	Yr 11	Yr 12	Yr 13	Yr 14	Yr 15	Yr 16	Yr 1
Proposition 0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0
Residential 10%	10%	10%	10%	10%	10%	10%	10%	10%	10%	10%	10%	10%	10%	10%	10%	10%	10
Commercial 5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	59
For Sale Residential Product																	
Yr 1	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$
Yr 2		\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$
Yr 3			\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$
Yr 4				\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$
Yr 5					\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$
Yr 6						\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$
Yr 7							\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$
Yr 8								\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$
Yr 9									\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$
Yr 10										\$31,226	\$3,185	\$3,249	\$3,314	\$3,380	\$3,448	\$3,51 <i>7</i>	\$3,58
Yr 11											\$63,394	\$6,466	\$6,595	\$6,727	\$6,862	\$6,999	\$7,13
Yr 12												\$64,662	\$6,595	\$6,727	\$6,862	\$6,999	\$7,13
Yr 13													\$65,955	\$6,727	\$6,862	\$6,999	\$7,13
Yr 14														\$67,274	\$6,862	\$6,999	\$7,13
Yr 15															\$68,619	\$6,999	\$7,13
Yr 16																\$34,647	\$3,53
Yr 17																	\$
Stable Yr																	
For Sale Residential Property Transfer																	
Taxes	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$31,226	\$66,579	\$74,377	\$82,460	\$90,836	\$99,515	\$73,159	\$42,817

Source: HR&A

HR&A Advisors, Inc.

Appendix Figure 12: Annual Property Transfer Tax Estimate (Cont.)

		2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	203
		Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15	Year 16	Year 1
Annual For Sale Product A	V (Millions)	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$47.5	\$94.6	\$94.6	\$94.6	\$94.6	\$94.6	\$46.8	\$0.0
Annual Income Generating (Millions)	Product AV	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$6.2	\$12.2	\$12.2	\$12.2	\$12.2	\$12.2	\$6.1	\$0.0
Appreciatic Annual Rate		Yr 1	Yr 2	Yr 3	Yr 4	Yr 5	Yr 6	Yr 7	Yr 8	Yr 9	Yr 10	Yr 11	Yr 12	Yr 13	Yr 14	Yr 15	Yr 16	Yr 1
Proposition	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%	09
Residential	10%	10%	10%	10%	10%	10%	10%	10%	10%	10%	10%	10%	10%	10%	10%	10%	10%	109
Commercial	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	5%	59
Commercial and Rental R	esidential Pro	duct																
	Yr 1	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$
	Yr 2		\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$
	Yr 3			\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$
	Yr 4				\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$
	Yr 5					\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$
	Yr 6						\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$
	Yr 7							\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$
	Yr 8								\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$
	Yr 9									\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$
	Yr 10										\$4,049	\$206	\$211	\$215	\$219	\$224	\$228	\$23
	Yr 11											\$8,166	\$416	\$425	\$433	\$442	\$451	\$46
	Yr 12												\$8,329	\$425	\$433	\$442	\$451	\$46
	Yr 13													\$8,496	\$433	\$442	\$451	\$46
	Yr 14														\$8,666	\$442	\$451	\$46
	Yr 1 <i>5</i>															\$8,839	\$451	\$46
	Yr 16																\$4,508	\$23
	Yr 1 <i>7</i>																	\$
Commercial and Rental Re	sidential																	
Property Transfer Tax		\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$4,049	\$8,373	\$8,956	\$9,560	\$10,185	\$10,831	\$6,990	\$2,76
Total		\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$35,275	\$74,951	\$83,333	\$92,020	\$101,021	\$110.345	\$80,149	\$45,578

#### Appendix Figure 13: Motor Vehicle License Fee Estimates

2009 Population of the City 2009 Allocation of the 0.65% 226,691 \$1,328,857

-	,	√illage 10 SI	PA														
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
	Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15	Year 16	Year 17
Motor Vehicle In Lieu Fee (MVLF) Adjustment																	
Base Year (2004) Assessed Valuation of the City (Millions)	\$15,596																
Base Year (2004) Motor Vehicle In Lieu Fee Adjustment (MVLF) (Millions)	\$11.8																
Cumulative AV of New Development (Millions)	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$64.1	\$194.4	\$327.6	\$464.0	\$603.9	\$747.6	\$822.8	\$828.1
AV Adjustment of Base Value (Millions)	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	(\$0.2)	(\$0.5)	(\$0.9)	(\$1.3)	(\$1.7)	(\$2.1)	(\$2.3)	(\$2.6)
Adjusted Cumulative AV Development (Millions)	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$64.0	\$193.8	\$326.7	\$462.7	\$602.2	\$745.5	\$820.5	\$825.5
Cumulative Citywide AV Growth (Millions)	\$15,596	\$15,596	\$15,596	\$15,596	\$15,596	\$15,596	\$15,596	\$15,596	\$15,596	\$15,660	\$1 <i>5,</i> 790	\$15,923	\$16,059	\$16,198	\$16,342	\$16,417	\$16,422
Percent Increase in AV	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.41%	1.24%	2.09%	2.97%	3.86%	4.78%	5.26%	5.29%
Cumulative MVLF generated by the Project	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$48,522	\$147,053	\$247,829	\$351,019	\$456,863	\$565,556	\$622,449	\$626,250
Total Annual MVLF Fees	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$48,522	\$147,053	\$247,829	\$351,019	\$456,863	\$565,556	\$622,449	\$626,250

Source: City of Chula Vista and HR&A

#### Appendix Figure 14: Estimated Offsite Retail Sales Tax

Average Est. HH Income<sup>1</sup>

Single Family Units \$115,000

Multi Family Units

For-Sale \$75,000 Rental \$79,000

Village 10 SPA

		2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
		Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15	Year 16	Year 17
Households																		
Single Family Units		0	0	0	0	0	0	0	0	0	58	174	290	406	522	638	695	695
Multi Family Units																		
For-Sale		0	0	0	0	0	0	0	0	0	66	197	327	458	588	719	784	784
Rental		0	0	0	0	0	0	0	0	0	22	66	109	153	196	240	261	261
Employees		0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Aggregate HH Income		\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$13,358,000	\$39,922,000	\$66,486,000	\$93,050,000	\$119,614,000	\$146,178,000	\$159,345,000	\$159,345,000
Average Annual Income/HH		\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$91,493	\$91,564	\$91 <b>,</b> 579	\$91,585	\$91,588	\$91,590	\$91 <b>,</b> 578	\$91 <b>,</b> 578
Countywide Income/HH <sup>2</sup>	\$83,935																	
Countywide Retail Exp/HH <sup>3</sup>	\$36,583																	
, .,,	ψ30,303																	
Retail Expenditure/HH Adj. Factor Resorts Village		0%	0%	0%	0%	0%	0%	0%	0%	0%	109%	109%	109%	109%	109%	109%	109%	109%
Project Avg. Retail Expenditure/HH		\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$39,878	\$39,909	\$39,915	\$39 <b>,</b> 91 <i>7</i>	\$39,919	\$39,920	\$39,914	\$39,914
Gross Retail Sales of University Village 10	Residents																	
Neighborhood Center	33%	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$1,921,300	\$5,742,037	\$9,562,774	\$13,383,511	\$17,204,249	\$21,024,986	\$22,918,814	\$22,918,814
Community Center	20%	0	0	0	0	0	0	0	0	0	1,164,424	3,480,022	5,795,621	8,111,219	10,426,817	12,742,416	13,890,190	13,890,190
Regional Center	4%	0	0	0	0	0	0	0	0	0	232,885	696,004	1,159,124	1,622,244	2,085,363	2,548,483	2,778,038	2,778,038
Super Regional Center	7%	0	0	0	0	0	0	0	0	0	407,548	1,218,008	2,028,467	2,838,927	3,649,386	4,459,845	4,861,567	4,861,567
Other Centers	36%	0	0	0	0	0	0	0	0	0	2,095,963	6,264,040	10,432,117	14,600,194	18,768,271	22,936,348	25,002,342	25,002,342
Chula Vista Capture																		
Neighborhood Center	90%	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$1,729,170	\$5,167,833	\$8,606,497	\$12,045,160	\$15,483,824	\$18,922,487	\$20,626,933	\$20,626,933
Community Center	85%	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$989 <b>,7</b> 61	\$2,958,019	\$4,926,278	\$6,894,536	\$8,862,795	\$10,831,053	\$11,806,662	\$11,806,662
Regional Center	70%	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$163,019	\$487,203	\$811,387	\$1,135,571	\$1,459,754	\$1,783,938	\$1,944,627	\$1,944,627
Super Regional Center	60%	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$244,529	\$730,805	\$1,217,080	\$1,703,356	\$2,189,632	\$2,675,907	\$2,916,940	\$2,916,940
Other Centers	50%	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$1,047,982	\$3,132,020	\$5,216,059	\$7,300,097	\$9,384,136	\$11,468,174	\$12,501,171	\$12,501,171
Taxable Retail Sales	% Taxable																	
Neighborhood Center	64%	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$1,106,669	\$3,307,413	\$5,508,158	\$7,708,903	\$9,909,647	\$12,110,392	\$13,201,237	\$13,201,237
Community Center	77%	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$762,116	\$2,277,675	\$3,793,234	\$5,308,793	\$6,824,352	\$8,339,911	\$9,091,130	\$9,091,130
Regional Center	97%	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$158,129	\$472,587	\$787,045	\$1,101,504	\$1,415,962	\$1,730,420	\$1,886,288	\$1,886,288
Super Regional Center	100%	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$244,529	\$730,805	\$1,217,080	\$1,703,356	\$2,189,632	\$2,675,907	\$2,916,940	\$2,916,940
Other Centers	97%	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$1,016,542	\$3,038,060	\$5,059,577	\$7,081,094	\$9,102,612	\$11,124,129	\$12,126,136	\$12,126,136
Total Taxable Retail Sales		\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$3,287,984	\$9,826,539	\$16,365,094	\$22,903,649	\$29,442,204	\$35,980,759	\$39,221,730	\$39,221,730
Annual Sales Taxes to the City @	1%	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$32,880	\$98,265	\$163,651	\$229,036	\$294,422	\$359,808	\$392,217	\$392,217

 $<sup>^{\</sup>mathrm{l}}\mathrm{Derived}$  based on estimate of mortgage payment as 25% of income and 20 percent down.

Source: City of Chula Vista and HR&A

<sup>&</sup>lt;sup>2</sup>American Community Survey 2009

<sup>&</sup>lt;sup>3</sup>Board of Equalization 2009 Annual Data per county capita

#### Appendix Figure 15: Revenue Summary (2009 \$)

		2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
Revenue Drivers		Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15	Year 16	Year 17
Population(Persons)		0	0	0	0	0	0	0	0	0	473	1,413	2,352	3,292	4,231	5,171	5,638	5,638
Private Employment (Employees)		0	0	0	0	0	0	0	0	0	0	0	0	0	) (	) (	) (	0
Dwelling Units		0	0	0	0	0	0	0	0	0	146	436	726	1,016	1,306	1,596	1,740	1,740
Retail Commercial (SF)		0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Hotel (Acres)		0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Residential Land (Acres)		0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	8.1	24.1	40.2	56.2	72.3	88.4	96.3	96.3
Annual Revenues	Revenue Factors																	
Revenue Adjustment Factor		115%	115%	115%	115%	115%	115%	115%	115%	115%	115%	115%	115%	115%	115%	115%	115%	115%
Population(Persons)	\$3.86	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$2,099	\$6,268	\$10,438	\$14,607	\$18,777	\$22,946	\$25,016	\$25,016
Private Employment (Employees	\$19.45	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Dwelling Units	\$3.60	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$604	\$1,802	\$3,001	\$4,200	\$5,399	\$6,598	\$ <b>7,</b> 193	\$7,193
Retail Commercial (SF)	\$0.06	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Commercial (Acres)	\$695.50	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Residential Land (Acres)	\$1,302.37	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$12,052	\$36,096	\$60,139	\$84,182	\$108,225	\$132,269	\$144,129	\$144,129
Property Taxes		\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$68,029	\$206,170	\$347,459	\$492,133	\$640,528	\$792,917	\$872,682
Property Transfer Taxes		\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$35,275	<b>\$74,95</b> 1	\$83,333	\$92,020	\$101,021	\$110,345	\$80,149
MVLF Revenues		\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$48,522	\$147,053	\$247,829	\$351,019	\$456,863	\$565,556	\$622,449	\$626,250
Sales and Use Tax		\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$32,880	\$98,265	\$163,651	\$229,036	\$294,422	\$359,808	\$392,217	\$392,217
Transient Occupancy Tax		\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Total Annual Revenues		\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$96,157	\$392,789	\$766,180	\$1,113,837	\$1,467,839	\$1,828,725	\$2,094,267	\$2,147,636

Source: HR&A

#### Appendix Figure 16: Net Fiscal Impacts (2014 \$)

CPI ( San Diego Area) 1

258.96 242.27

Village 10 SPA

	2014	Village 10 <b>2015</b>	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
	Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 15	Year 16	Year 17
2014 Dollar Inflation Factor	1.069	1.069	1.069	1.069	1.069	1.069	1.069	1.069	1.069	1.069	1.069	1.069	1.069	1.069	1.069	1.069	1.069
Total Expenditures	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$163,312	\$487,734	\$812,156	\$1,145,348	\$1,478,541	\$1,811,734	\$1,981, <i>57</i> 1	\$2,026,179
Total Revenues	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$102,780	\$419,840	\$818,946	\$1,190,546	\$1,568,928	\$1,954,668	\$2,238,498	\$2,295,543
Net Fiscal Impacts (2014 Dollars)	<b>\$</b> 0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	(\$60,533)	(\$67,894)	\$6,790	\$45,198	\$90,387	\$142,934	\$256,927	\$269,364

<sup>&</sup>lt;sup>1</sup>Bureau of Labor Statistics

Source: HR&A

# FIRE PROTECTION PLAN University Villages – Village 10

Prepared for:

# SSBT LCREV, LLC c/o: Meadow Lane, LLC

1392 East Palomar Street, Suite 202 Chula Vista, California 91913

Prepared by:



605 Third Street Encinitas, California 92024

**DECEMBER 2014** 



### **TABLE OF CONTENTS**

<u>Sec</u>	tion		Page No.
EXE	CUTIV	/E SUMMARY	V
1.0	INT	RODUCTION	1
	1.1	Fire Protection Plan Summary	1
	1.2	Intent	2
	1.3	Applicable Codes/Existing Regulations	2
	1.4	Project Description	2
2.0	RISI	K ANALYSIS METHODS	3
	2.1	Field Assessment	3
	2.2	Site Characteristics.	3
		2.2.1 Location	3
		2.2.2 Access	3
		2.2.3 Topography	3
		2.2.4 Flammable Vegetation	4
		2.2.5 Climate	4
	2.3	Fire History and Hazard	
	2.4	FlamMap Analysis	
		2.4.1 FlamMap Fuel Model Inputs	
		2.4.2 FlamMap Fuel Model Outputs	
	2.5	BehavePlus Fire Behavior Modeling	
		2.5.1 BehavePlus Fuel Model Inputs	
		2.5.2 BehavePlus Fuel Model Results	
	2.6	Result – Exposure to Wildland Fire	27
3.0	FIRI	E RESPONSE CAPABILITIES	
	3.1	Estimated Calls and Demand for Service from the Project	
	3.2	Emergency Response	35
	3.3	Impacts and Mitigation	
		3.3.1 Fire Response	
		3.3.2 Medical Response	42
4.0	FIRI	E SAFETY REQUIREMENTS	43
	4.1	Fuel Modification	
		4.1.1 Fuel Modification Zones	
		4.1.2 Other Vegetation Management	48
		4.1.3 Maintenance	52

i

## **TABLE OF CONTENTS (CONTINUED)**

<u>Sec</u>	<u>tion</u>			Page No.
	4.2	Infrast	tructure	53
		4.2.1	Access	53
		4.2.2	Secondary Access	53
		4.2.3	Gates	54
		4.2.4	Driveways	54
		4.2.5	Water Supply	54
	4.3	Struct	ure Requirements	54
		4.3.1	Ignition-Resistance	54
		4.3.2	Fire Protection System Requirements	55
		4.3.3	Additional Requirements and Recommendations Based on	
			Occupancy Type	55
5.0	WIL	DFIRE	EDUCATION	57
6.0	CON	CLUSI	ON	59
7.0	MAI	NTENA	ANCE AND LIMITATIONS	61
8.0	REF	ERENC	EES	63
ATT	ACHI	MENTS	5	
1	Selec	et Project	t Area Photographs	
2	Villa	ge 10 Ap	oproved Plant List	
2A	Profi	le Views	s of Select Perimeter Slope	
3	Villa	ge 10 Pro	ohibited Plant List	



## **TABLE OF CONTENTS (CONTINUED)**

		<u>Page No.</u>
FIG	BURES	
1	Vicinity Map	5
2	Vegetation/Fuels Distribution	7
3	Fire History	11
4	FlamMap Flame Length Analysis – Summer Fire	17
5	FlamMap Flame Length Analysis – Fall Fire	19
6	FlamMap Fireline Intensity Analysis – Summer Fire	21
7	FlamMap Fireline Intensity Analysis – Fall Fire	23
8	BehavePlus Fire Behavior Modeling/Conceptual Site Plan	29
9	Village 10 FS-07 Existing Fire Station Response Times	33
10	Village 10 Proposed 2030 Road Network - VLG 8-A Fire Station	
	Response Times	37
11	Village 10 Proposed 2030 Road Network - EUC-B Fire Station	
	Response Times	39
12	Fuel Modification Zone Exhibit	45
TAE	BLES	
1	General Vegetation Types and Related Fuel Model Assignments in Vicinity	7
	of Project	13
2	Fire Behavior Weather and Fuel Moisture Inputs	15
3	Fire Suppression Guidelines	16
4	Village 10 Fire Behavior Model Variables	26
5	Village 10 BehavePlus Fire Behavior Model Results	27
6	Calculated Call Volume Associated with Village 10	31
7	Calculated Call Volume Increase Per Station Associated with Village 10	32
8	Village 10 CVFD Emergency Response Analysis	35



INTENTIONALLY LEFT BLANK



#### **EXECUTIVE SUMMARY**

This document addresses fire protection for the University Villages – Village 10 Project in Chula Vista, San Diego County, California. This Fire Protection Plan (FPP) provides measures for fire protection that meet Chula Vista Fire and Building Codes. Fire protection measures are provided based on code requirements and the analyzed fire risk associated with the Project's proposed land uses. The fire risk analysis forms the basis for identifying requirements for fuel modification, building design and construction and other pertinent development infrastructure criteria for fire protection. The primary focus of this FPP is providing an implementable framework for suitable protection of the planned structures and the people living and utilizing them. Tasks completed in the preparation of this FPP include data review, code review, site fire risk analysis, land use plan review, fire behavior modeling, and site-specific recommendations.

Where possible, this FPP incorporates principles of sustainability that are an important component of the project. Preservation and conservation of resources, including native plant communities, energy and water, along with conservation and maintenance of the site's aesthetics, are important components of the proposed Project and have been duly considered and integrated in this FPP, where possible, without compromising fire safety.

This FPP provides details regarding site-specific policies and implementation measures concerning fire protection. Further, the FPP outlines a "systems approach" to fire prevention, protection, suppression, and emergency relocation to ensure proposed improvements and uses will reduce potential risks associated with fire hazard. The structures in this community will include ignition resistant materials per the latest (2013) Chula Vista Fire and Building Codes. Structure protection will be complemented by a system of improved water availability, capacity and delivery; fire department access; monitored defensible space/fuel modification; interior fire sprinkler systems in all structures, monitored interior sprinklers in applicable structures; and other components to provide properly equipped and maintained structures with a high level of fire ignition resistance. Most of these features are required by code, but are specifically included because they address vulnerabilities noted in recent mega-fires in San Diego County and elsewhere. Structures built to the current fire and building codes are much less likely to be involved with fire and typically suffer much less damage from fire than structures built under less-stringent codes.

The site fire risk analysis conducted for this project resulted in the determination that wildfire may occur in the open space preserve areas within the Project area, but with moderate overall intensity. This FPP outlines defensible space requirements based on the potential risk and predicted fire behavior. The modeling and fire risk analysis of the Project site helps assess its unique fire risk and fire behavior, and this process helped determine that a 100-foot wide fuel modification zone will be



suitable for anticipated fire intensity. The fuel modification zones perform as designed if they are maintained to original specifications; therefore, the fuel modification zones will be maintained in perpetuity by a Community Facilities District or Homeowner's Association (or similarly funded entity), ensuring the required inspections and fuel reduction work occur annually.

The City's current threshold for fire emergency response is 6 minutes for 80% of the responses (2010 Growth Management Oversight Committee Annual Report) and includes dispatch and turnout time, which are commonly provided 1 minute each. A recently City Council approved study by the Fire Department (2012 Fire Facility, Equipment, and Deployment Master Plan) analyzes the need for new fire stations and the most efficient response coverage using the existing NFPA standard of 4 minutes travel time to 90% of incidents (6 minutes response time including dispatch and turnout) with that of a 5-minute response travel time (7 minutes with dispatch and turnout) for application in Chula Vista. As the Master Plan is implemented over the next 15 years, three new fire stations are constructed and funding becomes available, the City plans to implement a customized response standard (hybrid of the Growth Management and Oversight Commissions' and NFPA 1710's response standards) which would include a 7 minute response (5 minute travel time plus 1 minute for dispatch and 1 minute for turnout) for 90% of calls.

The anticipated population and number of structures associated with the Project and the corresponding, calculated medical and fire calls will affect the response capabilities of CVFD's nearest existing stations. However, the Project is located in an area with a nearby existing Chula Vista fire station (Station 7) as well as proposed stations in Village 8 West and the Eastern Urban Center (EUC) that would enable a 5-minute travel time standard for all of the project site (consistent with the approved Fire Facility, Equipment, and Deployment Master Plan) and the 4-minute travel time standard for approximately 70% of the project site, substantially in conformance with the existing goals and NFPA standard. A trigger analysis for construction and staffing of the EUC and Village 8 West stations will be completed for guiding fire response to Village 10. Village 10 construction and occupancy schedules will align with the construction and staffing of the EUC and Village 8 West fire stations or an alternative for fire service will be proposed.



#### 1.0 INTRODUCTION

This Fire Protection Plan (FPP) was prepared for Village 10 and provides specific measures for fire protection which meet Chula Vista Fire Department (CVFD) Fire and ignition resistant Building Codes. It also identifies the fire risk associated with proposed land uses, and identifies requirements for fuel modification, building design and construction and other pertinent development infrastructure criteria for fire protection. The primary focus of this FPP is providing an implementable framework for suitable protection of the planned structures and the people living and utilizing them.

The purpose of an FPP, as described in the International Code Council: Urban-Wildland Interface Code (Section 202) is:

Fire Protection Plan: A document prepared for a specific project or development proposed for the urban-wildland interface area. It describes ways to minimize and mitigate the fire problems created by the project or development, with the purpose of reducing impact on the community's fire protection delivery system.

This FPP utilizes a "systems approach" for specifying fire protection measures. The measures consist of the components of fuel modification, passive and active structural protection, water supply, fire protection systems, access (ingress/egress), and emergency response. This FPP also provides additional details regarding wildfire risk assessment, fire history, fire behavior modeling, and construction and fire protection features that will be provided within this community.

### 1.1 Fire Protection Plan Summary

This FPP will guide the design, construction, and management of project-related improvements in compliance with applicable fire codes. When properly implemented and managed, the requirements and recommendations detailed herein are designed to result in fire hazard risk reduction and minimize the impact on the CVFD's fire protection system. To that end, preparation of this FPP reflects completion of the following tasks:

- 1. On-site risk assessment
- 2. Fire history analysis
- 3. Fire behavior modeling
- 4. Review of project site land use plans
- 5. Review of Chula Vista Fire Department's 2012 Fire Facility, Equipment and Deployment Master Plan



- 6. Review and incorporation of Chula Vista Fire, Building (Chapter 7A), and Wildland Urban Interface Codes, as applicable
- 7. Emergency Response Travel Time Analysis
- 8. Generation of project-specific requirements and alternatives for fire protection.

#### 1.2 Intent

The intent of this FPP is to provide management guidance and requirements for reducing fire risk and demand for fire protection services associated with Village 10. To that end, the fire protection "system" detailed in this FPP includes a redundant layering of measures including: pre-planning, fire prevention, fire protection, passive and active suppression and related measures proven to reduce fire risk. The fire safety system that will be enacted by the proposed Project has proven through real-life wildfire encroachment examples to significantly reduce the fire risk associated with this type of project.

### 1.3 Applicable Codes/Existing Regulations

This FPP demonstrates compliance with 2013 Chula Vista Fire Code requirements, namely Title 15 – Building and Construction, Sections 15.34 (Fire Zones), 15.36 (Fire Code adopting the 2013 California Fire Code), and 15.38 (Urban Wildland Interface Code adopting the 2000 Urban Wildland Interface Code) and Section 15.08 adopting the 2013 California Building Code, specifically, Chapter 7A for development in wildland urban interface areas. Additionally, this FPP is consistent with the Chula Vista Fire Department's Fire Prevention Division's Fire Safety Detail and Specification Sheets. Additionally, this FPP conforms to the City's MSCP Sub Area Plan Brush Management Guidelines and Resource Management Plan Preserve Edge Requirements. The project will comply with the applicable adopted codes in place at the time of construction.

### 1.4 Project Description

The proposed Village 10 land plan seeks to create an urban village containing approximately 1,740 housing units and other village-associated land uses. The Village 10 village core contains multi-family residential, a community purpose facility site, an elementary school site and a neighborhood park. The proposed mix of residential land use designations for Village 10 includes: Single Family Residential, Multi-Family Residential, Parks, School, Community Purpose Facilities, Open Space, Preserve Open Space, Private Open Space, and Circulation. Housing densities generally decrease from north to south. University Drive and Discovery Falls Drive provide vehicular and pedestrian connectivity between Village 10 and the University site at the northern village edge, ultimately connecting to Hunte Parkway.



#### 2.0 RISK ANALYSIS METHODS

#### 2.1 Field Assessment

A field assessment of the Village 10 project area was conducted to document existing site conditions and for gathering necessary information to support overall fire risk evaluation. Assessments of the area's topography, natural vegetation and fuel loading, available setback areas, and general susceptibility to wildfire formed the basis of the site risk assessment.

Site photographs were collected (Attachment 1) and fuel conditions were mapped using 100-scale aerial images. Field observations were utilized to augment existing site data in generating the fire behavior models and formulating the requirements provided in this FPP.

#### 2.2 Site Characteristics

#### 2.2.1 Location

As depicted in Figure 1 and Attachment 1 (site photograph exhibit), Village 10 is located east of future Village 9, north of the Otay River Valley, west of Salt Creek and Lower Otay Lake, and south of the future University site, Eastern Urban Center and Village 11. The South Bay Expressway (SR 125) is located roughly ¾ miles west of the site, the intersection of Hunte Parkway and Eastlake Parkway is roughly 0.3 miles north, and roughly 0.5 miles north of Wiley Road to the south.

#### 2.2.2 Access

Access to Village 10 will be provided via three access points off of Discovery Falls Drive. University Drive provides a second connection with Hunte Parkway to the north. Additionally, access to the west will be provided along Otay Valley Road, through Village 9 and over SR 125. Access to the extreme southern portion of the project includes a looping road system with three connections to the central portion of Village 10.

#### 2.2.3 Topography

Village 10 is located on a series of north-south trending valleys just north of the Otay River Valley. The property slopes north to south and includes three prominent north-south trending, drainage valleys that empty to the Otay River Valley. Elevations range from roughly 230 feet above mean sea level (amsl) in the southern most portion of the development to roughly 500 feet amsl at the extreme northern portion of the property. Overall gradients are inclined up to 6%.



Local sections are inclined at 35% or steeper, but are limited in occurrence and will be converted to flat terrain with the development.

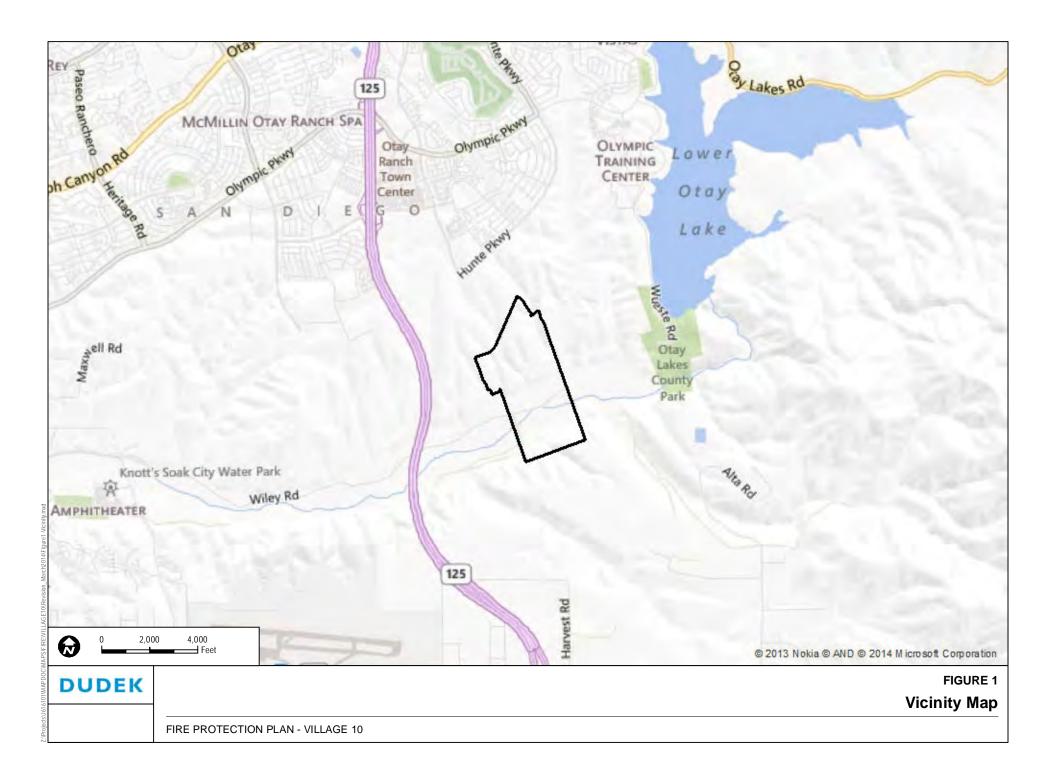
#### 2.2.4 Flammable Vegetation

Figure 2 provides Village 10 and surrounding area vegetation mapping results. Attachment 1 provides photographs of the site and adjacent vegetation. The most dominant vegetation type on site is coastal sage scrub which encompasses 52.7% of the site. Non-native grassland also covers a significant portion of the site (28.1% of the property). Non-native grassland occurs throughout the property where development will occur except for the slopes of the prominent drainages, which include native coastal sage scrub habitat. Other vegetation occurring on the site includes: agriculture (3.6%), southern willow scrub (3.2%), tamarisk scrub (3.2%), maritime succulent scrub (1.9%), freshwater marsh (1.8%), disturbed land (1.6%), chaparral (1.4%), mulefat scrub (1.4%), cismontane alkali marsh (0.6%), developed (0.5%), and broom baccharis scrub (>0.1%). Adjacent the site, in areas that will be converted to urban landscapes by planned projects, there is a mixture of non-native grassland and coastal sage scrub to the west, coastal sage scrub and riparian habitat to the south, and non-native grassland to the north. The area to the east of Village 10 will not be converted to urban landscape and includes drainages with various coastal sage scrub communities. As mentioned, vegetation to the west and north will be converted over time to urban landscapes, resulting in the southern and eastern exposures representing the wildland-urban interface for the project.

#### 2.2.5 Climate

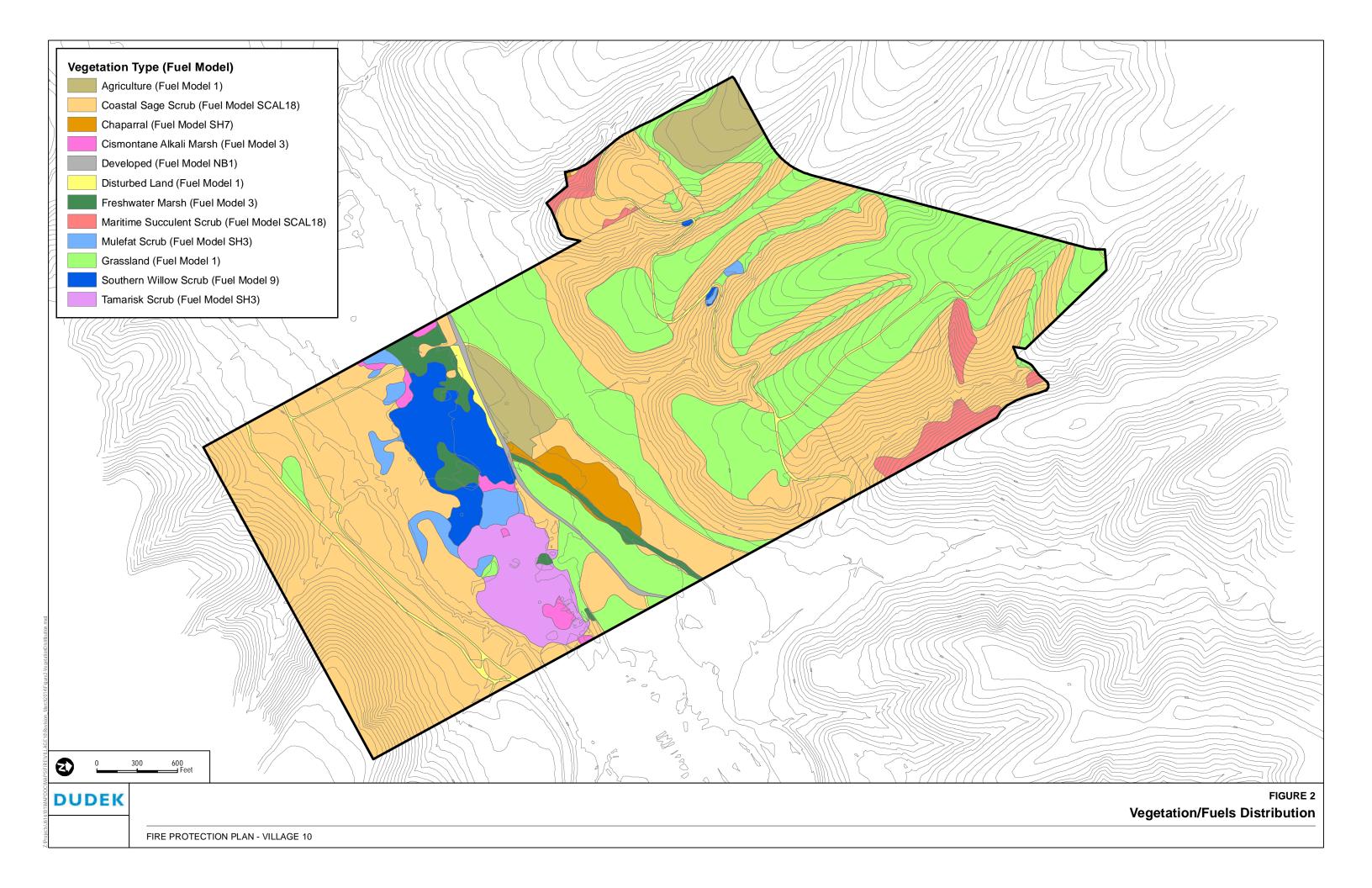
Throughout Southern California, including at the Project site, climate has a large influence on fire risk. The Project Site climate is typical of a Mediterranean area, with warm, dry summers and wetter winters. Precipitation typically occurs between December and March. The prevailing wind is an on-shore flow with fall Santa Ana winds from the northeast that may gust to 50 miles per hour (mph) or higher. Drying vegetation (fuel moisture of less than 5% for 1-hour fuels is possible) during the summer months becomes fuel available to advancing flames should an ignition occur. Extreme conditions, used in fire modeling for this site, include 92°F temperatures in summer and winds of up to 50 mph during the fall. Relative humidity of 12% or less is possible during fire season.





INTENTIONALLY LEFT BLANK





INTENTIONALLY LEFT BLANK



### 2.3 Fire History and Hazard

Fire history is an important component of FPPs. Fire history information can provide an understanding of fire frequency, fire type, most vulnerable areas, and significant ignition sources,. In turn, this understanding of why fires occur in an area and how they typically behave can be used for pre-planning and designing defensible communities. There have been numerous fires recorded by California Department of Forestry and Fire Protection (CAL FIRE) in their Fire and Resource Assessment Program (FRAP) database in the vicinity of and on the Project site.

Village 10 has been subject to wildfire twice during the recorded fire history period. An unnamed fire in 1979 burned approximately 47 acres in the northern portion of the site and the 1994 Otay #4 Fire burned approximately 40 acres in the southern portion of the site along the Otay River Valley. In addition to the two fires burning on the property, other nearby wildfires include the 1996 Otay #322 Fire (approximately 0.9 miles to the east of Village 10), and the 2003 Mine/Otay Fire (approximately 0.9 miles to the east of Village 10). Large wildfires historically start in the eastern rural areas and when they occur with the Santa Ana winds, are fanned westerly/southwesterly, including spotting and difficult conditions for containment. Figure 3, Fire History, presents fire history in the Project vicinity and provides a graphical representation of the quantity of times the landscape has burned in the area.

### 2.4 FlamMap Analysis

FlamMap software was utilized to graphically depict fire behavior modeling results for the Project area, which includes the Project site and the area within 0.5 mile of the site. FlamMap utilizes the same fire spread equations built into the BehavePlus software package, but allows for a geographical presentation of fire behavior outputs as it applies the calculations to each pixel in the associated GIS landscape (Finney 1998). Both summer weather conditions (on-shore flow) and more extreme fall weather conditions (off-shore, Santa Ana conditions) were modeled.

### 2.4.1 FlamMap Fuel Model Inputs

FlamMap software requires a minimum of five separate input files that represent field conditions in the Project area, including elevation, slope, aspect, fuel model, and canopy cover. Each of these files was created as a raster GIS file using ArcGIS 9.3.1 software, exported as an ASCII grid file, then utilized in creating a FARSITE (Finney 1998) Landscape file that served as the base for the FlamMap runs. The resolution of each grid file and associated ASCII file that was used in the models for Project area is 30 meters, based on digital terrain data available from the San Diego Association of Governments (SANDAG 2010).



In addition to the Landscape file, wind and weather data are incorporated into the model inputs. For the FlamMap analysis, gridded wind speed and direction data was generated and incorporated into the model. Utilizing the WindNinja computer program (v. 2.0.3), ASCII grid files were generated for incorporation into the FlamMap analysis to better evaluate the effect of topography on wind flow (speed and direction).

The output files chosen for each of the modeling runs included flame length (feet) and fireline intensity (Btu/foot/second). The following provides descriptions of the input variables used in processing the FlamMap models. In addition, data sources are cited and any assumptions made during the modeling process are explained.

#### Elevation

Elevations were derived from digital terrain data available from SANDAG, projected in the UTM coordinate system, Zone 11 with units in meters. The resolution of the file was 30 meters and elevation within the Project area ranges from 67 meters (219 feet) to 153 meters (503 feet). These data were utilized to create an elevation grid file, using units of meters above sea level. The elevation data are a necessary input file for FlamMap runs and are necessary for adiabatic adjustment of temperature and humidity and for conversion of fire spread between horizontal and slope distances.

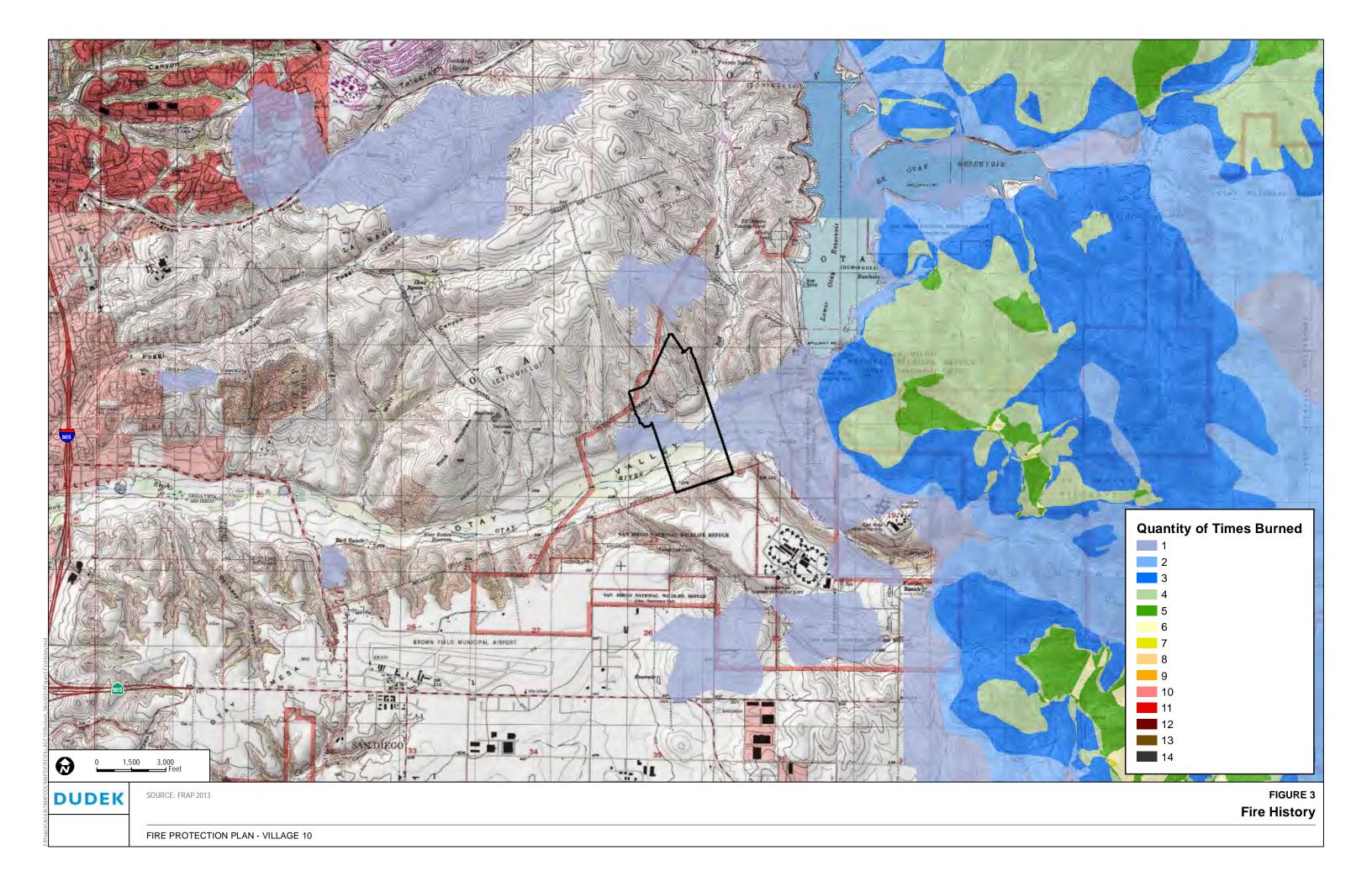
#### Slope

Using ArcGIS Spatial Analyst tools, a slope grid file was generated from the elevation grid file described above. Slope measurements utilized values in degrees of inclination from horizontal. Slope values in the Project area range from 0–26 degrees. The slope input file is necessary for computing slope effects on fire spread and solar radiance.

#### **Aspect**

Using ArcGIS Spatial Analyst tools, an aspect grid file was generated from the elevation grid file described above. The aspect values utilized were azimuth degrees. Aspect values are important in determining the solar exposure of grid cells.





INTENTIONALLY LEFT BLANK

#### **Fuel Model**

Vegetation coverage data in the form of a GIS shapefile were used in this analysis to create a fuel model file, which was derived from vegetative cover type mapping data for the Project area (SanGIS 2010) augmented by site vegetation mapping conducted by the project biologist. Using the Community type category, each vegetation type was coded with a unique fuel model value as described in Table 1. Vegetation mapping data was utilized in field efforts to classify vegetation cover type with an appropriate fuel model. The result includes seven separate fuel models utilized for the Project area, of which, one is a non-combustible types (e.g., water, agriculture, development). Once fuel model values were assigned to general vegetation types, the vector-based vegetation data file was converted to a grid file for inclusion in FlamMap modeling. Table 1 outlines the fuel model values applied to the general vegetation types found in the Project area.

Table 1
General Vegetation Types and Related Fuel Model Assignments in Vicinity of Project

General Vegetation Type	Fuel Model	Canopy Cover	Acreage	Percentage Cover
Non-Native Vegetation	GS2	0	1.4	0.1%
Eucalyptus Woodland	TU5	3	1.8	0.1%
Disturbed Habitat*	1	0	10.1	0.5%
Urban/Developed	NB1	0	23.7	1.2%
Open Water	NB8	0	0.5	0.0%
Non-Vegetated Channel, Floodway, Lakeshore Fringe	NB8	0	6.2	0.3%
Extensive Agriculture - Field/Pasture, Row Crops	1	0	355.3	18.4%
Maritime Succulent Scrub	SCAL18	0	29.6	1.5%
Diegan Coastal Sage Scrub	SCAL18	0	399.8	20.7%
Southern Mixed Chaparral	SH7	0	72.4	3.7%
Chamise Chaparral	SH7	0	2.5	0.1%
Valley and Foothill Grassland	1	0	674.4	34.8%
Non-Native Grassland	1	0	69.5	3.6%
San Diego Mesa Vernal Pool	GR2	0	161.1	8.3%
Mulefat Scrub	SH3	0	4.5	0.2%
Southern Willow Scrub	9	0	3.8	0.2%
Tamarisk Scrub	SH3	0	118.8	6.1%
		Total	1,935.5	100.0

Assumes conversion to grassland-type fuels

#### **Canopy Cover**

Canopy Cover is a required raster file for FlamMap operations. It is necessary for computing shading and wind reduction factors for all fuel models. Canopy cover is measured as the



horizontal fraction of the ground that is covered directly overhead by tree canopy. Crown closure refers to the ecological condition of relative tree crown density. Stands can be classified as "closed" to recruitment of canopy trees but still only have 40% or 50% canopy cover. Coverage units can be categories (0–4) or percentage values (0–100).

For the purposes of the FlamMap analysis, Dudek utilized vegetation type classifications to determine canopy cover assignments. For the purposes of this analysis, tree-dominated vegetation types (e.g., coast live oak woodland, riparian forest) were assigned a value of "3," while non-tree vegetation types were assigned a value of "0." Canopy classifications by vegetation type are presented in Table 1.

#### Weather

In order to evaluate specific weather variables for the Project area, data from the San Miguel Remote Automated Weather Station (RAWS) was analyzed. The San Miguel RAWS is the closest RAWS, located approximately 5.8 miles due north of the Project area, in a similar inland position and estimated to include consistent weather conditions as the Project area. The location and available data range for the San Miguel station is:

San Miguel RAWS

o Latitude: 32.68611

o Longitude: -116.97833

o Elevation: 425 feet

o Data years: 2002 to 2010

Utilizing the FireFamily Plus v. 4.0.2 (FireFamily Plus 2008) software package, data from the San Miguel RAWS was processed and analyzed to determine 50th (typical) and 97th (extreme) percentile wind and fuel moisture conditions to be used in the fire behavior modeling efforts conducted for the Project area. Fuel moisture information was analyzed and incorporated into the Initial Fuel Moisture file used as an input in FlamMap, as well as directly input into the focused BehavePlus runs discussed in Section 2.5. Wind speed (20-foot) values for all fire behavior modeling runs were used as inputs into the WindNinja analysis in order to create the wind flow grids to be used in FlamMap. Two separate wind scenarios were analyzed in WindNinja and incorporated into the FlamMap model: summer fire (50th percentile values from June 1–August 31) with 8 mph on-shore winds, and fall fire (97th percentile values from September 1–November 30) with 50 mph winds (representing maximum wind gust speed). The use of 50 mph winds in modeling efforts is intended to represent wind gusts rather than sustained maximum wind speeds. The maximum RAWS wind speed for the San Miguel RAWS during the 97th percentile weather period (September 1–November 30) was 20 mph, which represents a 10-



minute average wind speed, not the maximum gust speed. As FlamMap presents a static representation of fire behavior, the inclusion of gust speed is appropriate to evaluate worst-case fire behavior outputs. Table 2 presents the weather and fuel moisture input variables used for all fire behavior modeling conducted for this FPP.

Table 2
Fire Behavior Weather and Fuel Moisture Inputs

Model Variable	50th Percentile (Onshore Flow)	97th Percentile (Offshore/Santa Ana conditions)
1 h fuel moisture	8%	2%
10 h fuel moisture	10%	3%
100 h fuel moisture	15%	7%
Live herbaceous moisture	90%	60%
Live woody moisture	122%	92%
20-ft. wind speed (mph)	8 mph	50 mph (representing max. gust)
Wind direction	Onshore, 270° for FlamMap	Offshore, 90° for FlamMap

#### 2.4.2 FlamMap Fuel Model Outputs

Two output grid files were generated for each of the two FlamMap runs, and include representations of flame length (feet) and fireline intensity (BTU/foot/second). The aforementioned fire behavior variables are an important component in understanding fire risk and fire agency response capabilities. Flame length, the length of the flame of a spreading surface fire within the flaming front, is measured from midway in the active flaming combustion zone to the average tip of the flames (Andrews, Bevins, and Seli 2004). It is a somewhat subjective and non-scientific measure of fire behavior, but is extremely important to fire personnel in evaluating fireline intensity and is worth considering as an important fire variable (Rothermel 1991). Maps depicting flame length and fireline intensity for the 50th and 97th percentile weather scenarios are included in Figures 4–7. The fire behavior analysis results for the Project area vary depending on topography and fuel type. As FlamMap utilizes site-specific digital terrain data (including slope, vegetation, aspect, and elevation data) slight variations in predicted flame length values can be observed based on fluctuations of these attributes across the landscape. As presented, wildfire behavior in each of the fuel types varies depending on weather conditions. Maximum flame lengths may exceed 45 feet in some sections of the analysis area under worst-case conditions. As presented in Figures 4–7, expected fire behavior during extreme, Santa Ana wind-driven fires is closely correlated with fuel type and topography. Areas with light, flashy fuels (grasses) exhibit lower flame lengths and resulting fireline intensities, but will promote fire spread at faster rates than heavier chaparral and sage scrub fuels, which exhibit

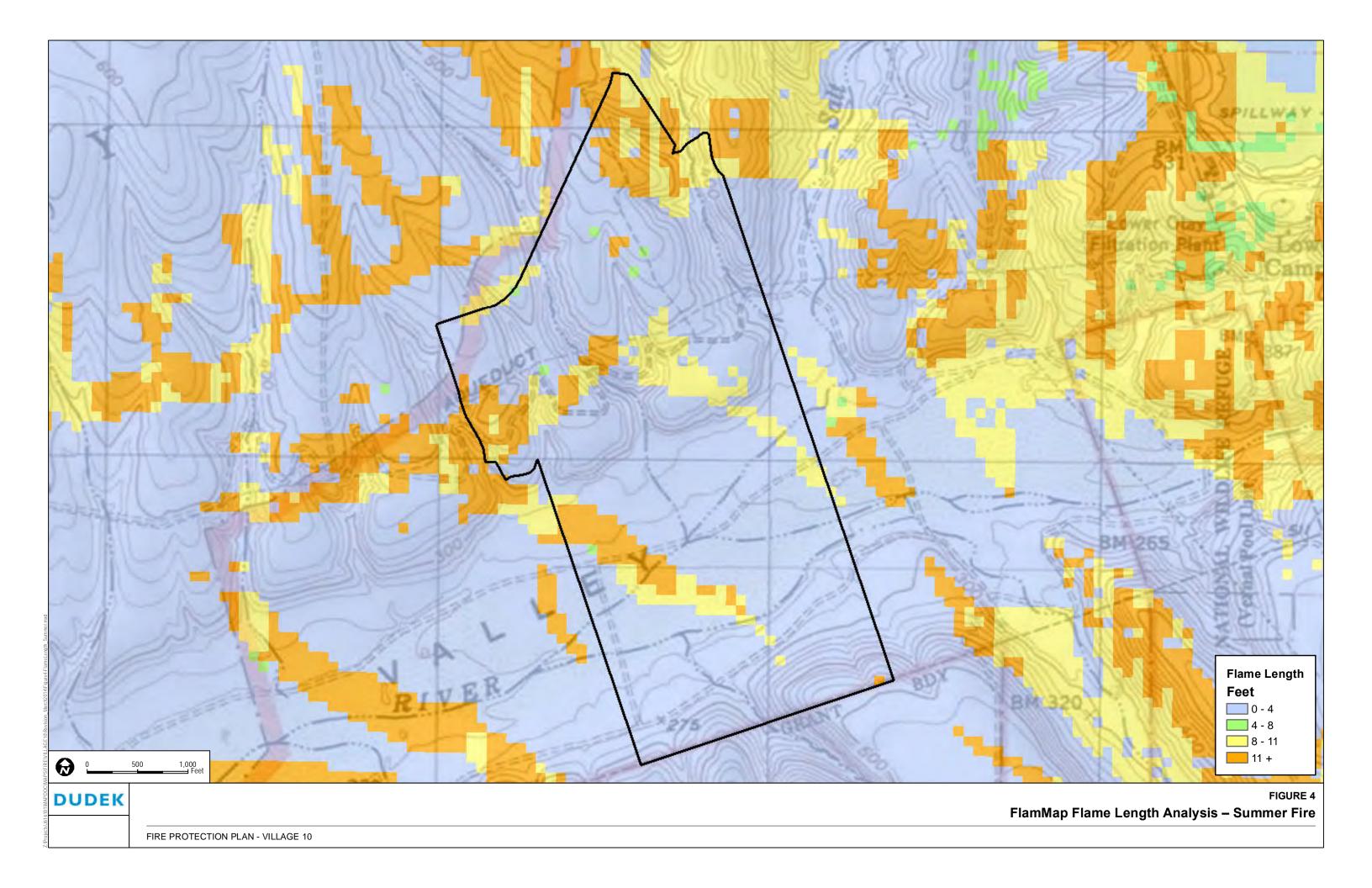
higher flame lengths and resulting intensities. In general, the grasslands throughout much of the village areas exhibits lower flame length of less than 8 feet and lower fireline intensity potential due to lower fuel loads and more gently sloping topography. The areas that include a sage scrub element result in higher flame lengths from 11–45 feet and higher intensities, but are still considered "moderate" in terms of overall fire severity. Off site, adjacent fire behavior varies with vegetation and terrain and includes predominantly flame lengths under 20 feet, with areas of higher flame length associated with sage vegetation. Roughly 85% of the off-site adjacent fuels would produce flame lengths lower than 20 feet tall while the remaining 15% would produce flame lengths greater than 30 feet tall under worst case weather input conditions. Fireline intensity is a measure of heat output from the flaming front, and also affects the potential for a surface fire to transition to a crown fire. The information in Table 3 presents an interpretation of these fire behavior variables as related to fire suppression efforts.

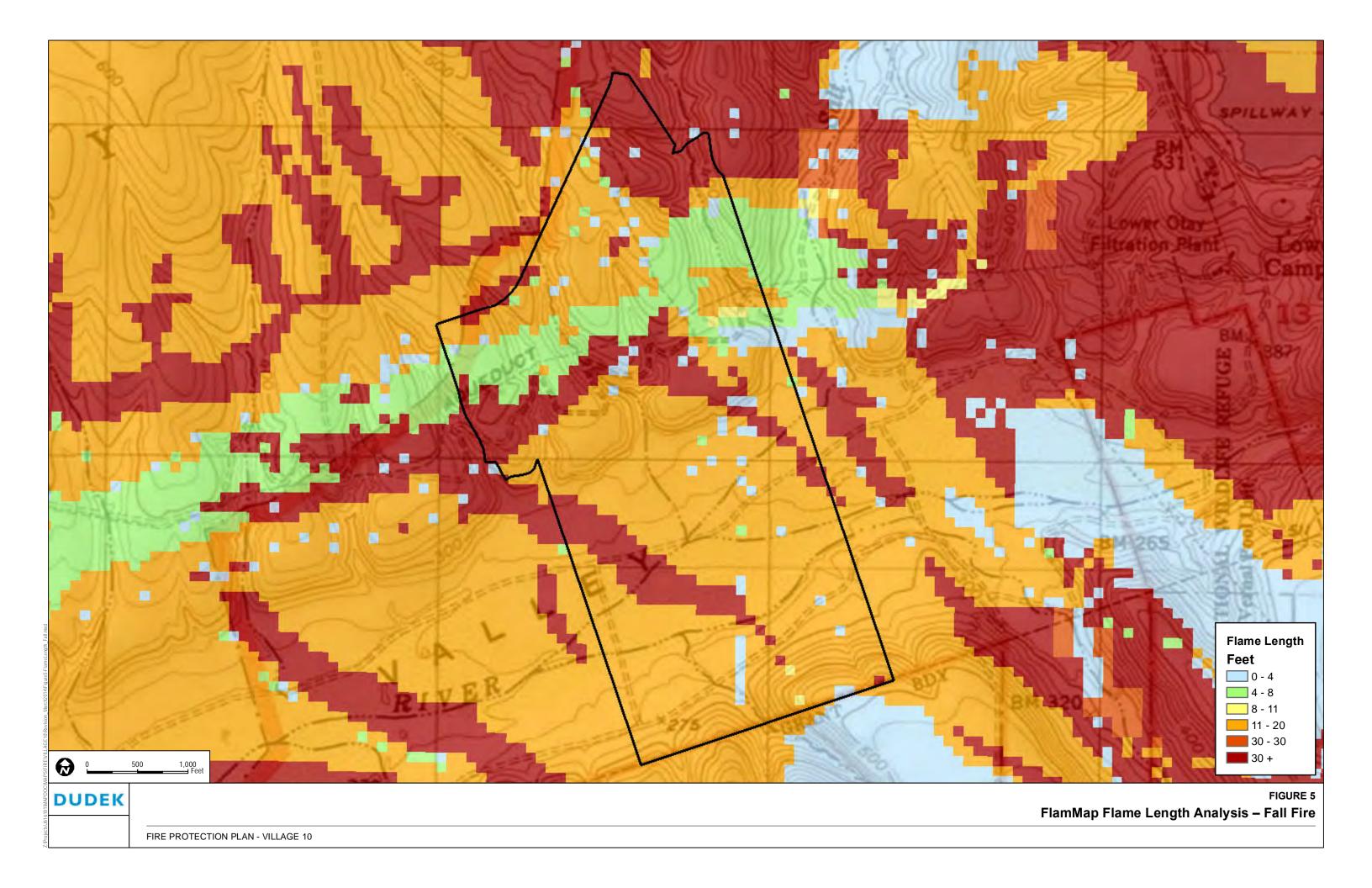
Table 3
Fire Suppression Guidelines

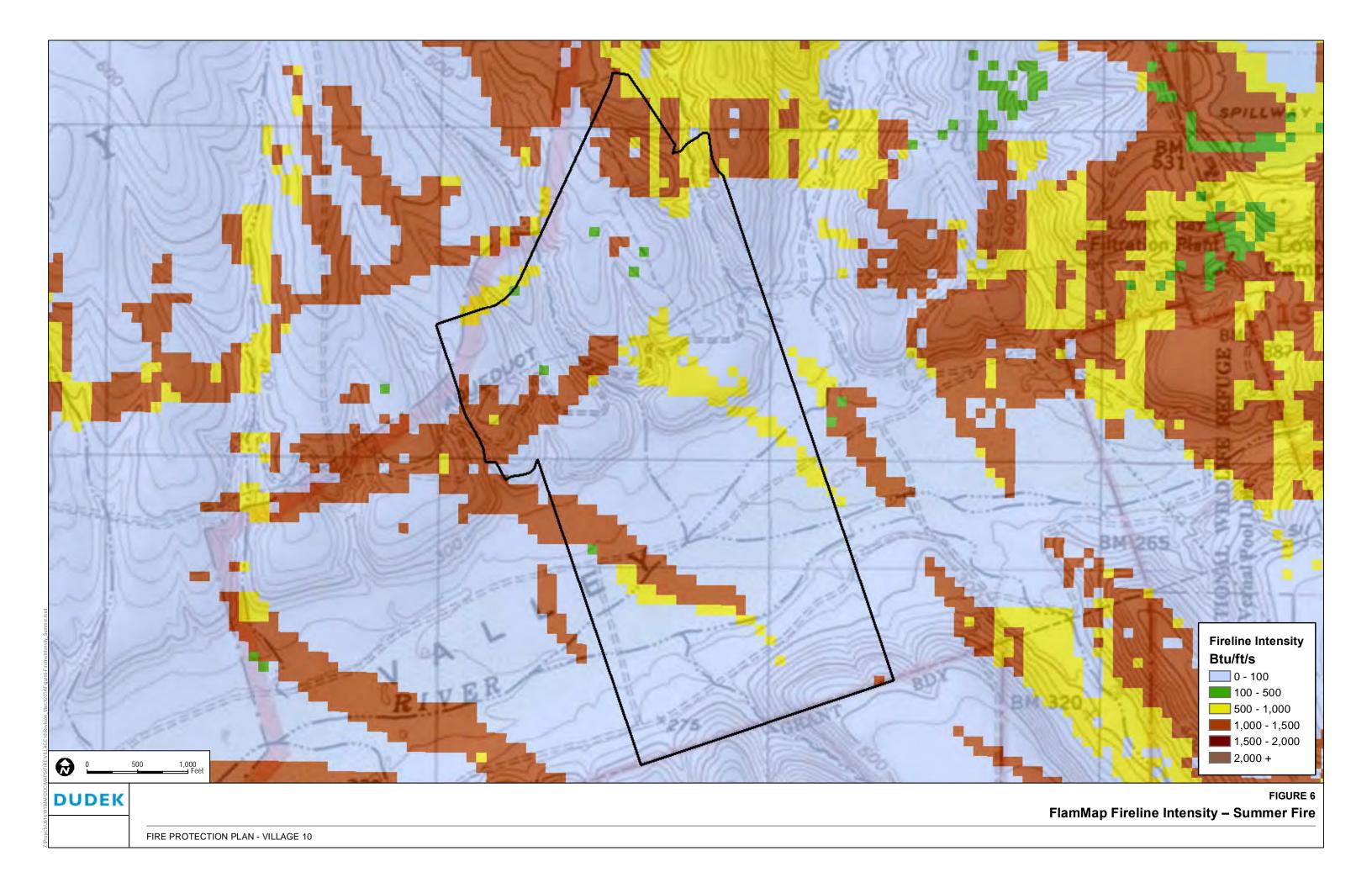
Flame Length (feet)	Fireline Intensity (Btu/ft/s)	Interpretations
Under 4	Under 100	Fires can generally be attacked at the head or flanks by persons using hand tools. Hand line should hold the fire.
4 to 8	100 to 500	Fires are too intense for direct attack on the head by persons using hand tools. Hand line cannot be relied on to hold the fire. Equipment such as dozers, pumpers, and retardant aircraft can be effective.
8 to 11	500 to 1,000	Fires may present serious control problems—torching out, crowning, and spotting.  Control efforts at the fire head will probably be ineffective.
Over 11	Over 1,000	Crowning, spotting, and major fire runs are probable. Control efforts at head of fire are ineffective.

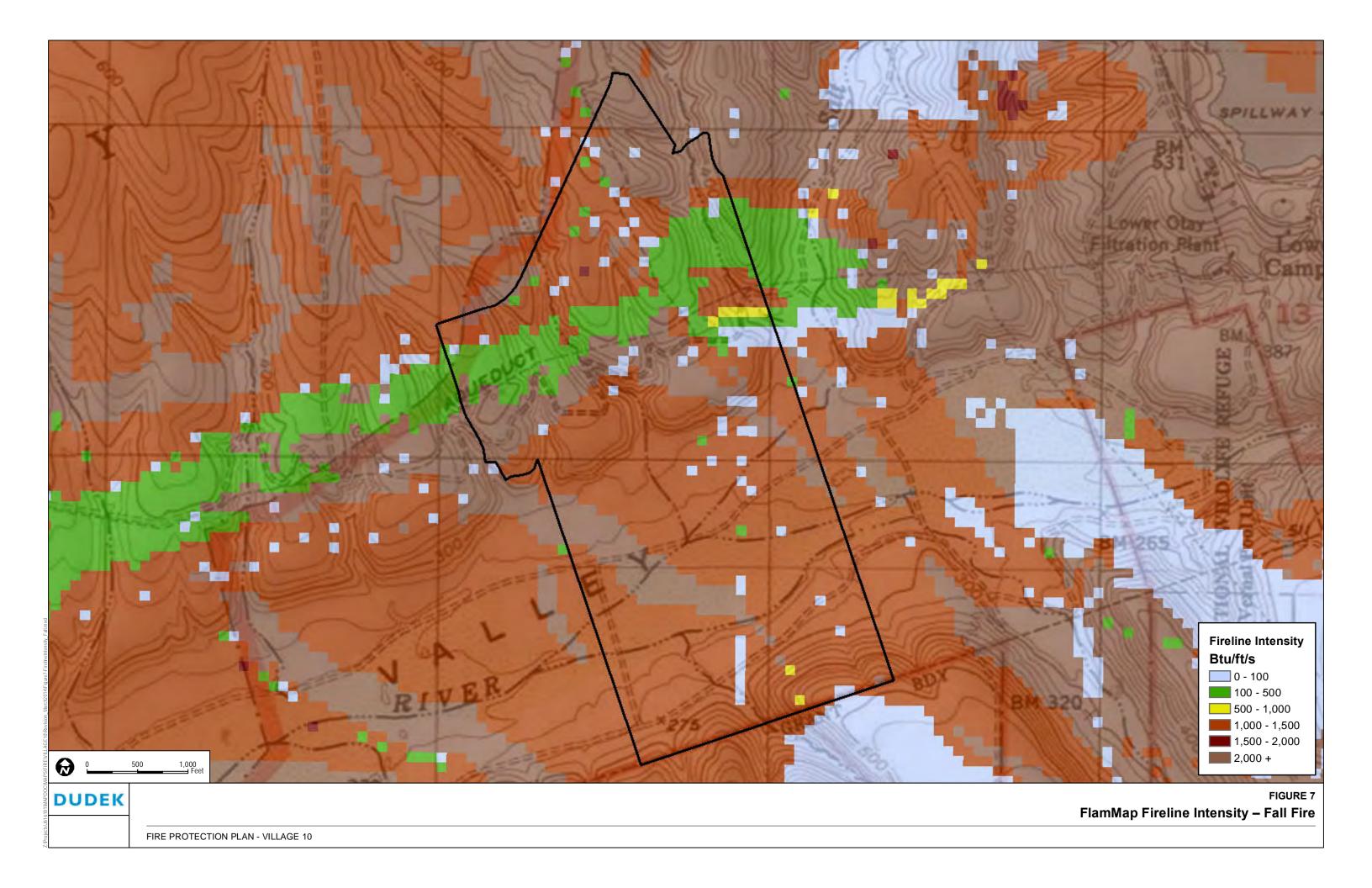
Source: BehavePlus 5.0.2 fire behavior modeling program (Andrews, Bevins, and Seli 2004)

Note: The fire behavior results described herein depict values based on inputs to the FlamMap software. Localized changes in slope, weather, or pockets of different fuel types are not accounted for in this analysis, but assumed (averaged) across the landscape based on the available data resolution. Further, this modeling analysis assumes a correlation between the available vegetation data and fuel model characteristics. Recent fire activity may temporarily alter fuel beds, but fire behavior modeling efforts conducted for this project assume natural succession of burned areas to more mature stand conditions, resulting in a conservative (near worst-case) estimate of fire behavior. Since fire behavior for a given location will be affected by many factors, including unique weather patterns, small-scale topographic variations, or changing vegetation patterns, modeling results are applicable as a basis for planning, but need to be considered in context with other site variables.











## 2.5 BehavePlus Fire Behavior Modeling

In addition to the FlamMap fire behavior modeling conducted for the Village 10 area, more focused fire behavior modeling utilizing BehavePlus 5.0.2 was conducted for Village 10. Similar to the FlamMap modeling, two weather scenarios were evaluated with BehavePlus. All fuel moisture and weather inputs remain consistent between the FlamMap and BehavePlus modeling efforts conducted in support of this FPP. Fuel model typing was completed in the field concurrent with site hazard evaluations. Based on field analysis, two different fire scenarios were evaluated for Village 10.

- **Scenario 1**: Typical fire weather with on-shore wind and fire burning in preserved opens space along the southern project boundary.
- Scenario 2: Extreme fire weather with off-shore, Santa Ana winds and fire burning in the preserve open space to the southeast of the project.

## 2.5.1 BehavePlus Fuel Model Inputs

BehavePlus software requires site-specific variables for surface fire spread analysis, including fuel type, fuel moisture, wind speed, and slope data. The output variables used in this analysis include flame length (feet), fireline intensity (BTU/feet/second), and spotting distance (miles). The following provides a description of the input variables used in processing the BehavePlus models for Village 10. The unique terrain and fuel models used for BehavePlus modeling at Village 10 are presented in Table 4, and the results of modeling efforts are provided in Table 5. Locations of BehavePlus model runs are presented graphically in Figure 8.

#### Weather

The same historical fuel moisture and wind speed data that was analyzed and used in the FlamMap analysis discussed previously were used for all BehavePlus runs prepared for this FPP. Table 2 presents the fuel moisture and wind speed values used for the BehavePlus analyses included in this FPP.

As wind speed values derived from RAWS data represent 20-foot wind speeds, BehavePlus includes a wind adjustment factor. In the case of the BehavePlus analyses completed in support of this FPP (which occur in shrub vegetation types), a wind speed adjustment factor of 0.5 was utilized to account for vertical differences in wind speed from the 20-foot recording height to mid-flame height prior to BehavePlus modeling efforts. A conservative wind adjustment factor of 0.5 indicates a fuel bed that is unsheltered from the wind with a fuel bed depth greater than 2.7



feet. It should be noted that mid-flame wind speeds may be only 10% of the wind speeds recorded or predicted at 20 feet, resulting in a conservative calculation.

## **Topography**

Elevation data were derived from digital topographic files available for Village 10. This data source was evaluated in ArcGIS software in order to determine specific site elevation ranges and slope gradients. Elevation and slope are important components in fire behavior analysis as they affect temperature, humidity, solar radiance, and fire spread rates.

#### **Fuel Model**

Fuel model assignments for each of the BehavePlus modeling runs were based on field observations documented during the fire hazard assessments conducted in support of this FPP. Fire behavior model variables for BehavePlus modeling efforts are presented in Table 4.

Table 4
Village 10 Fire Behavior Model Variables

Scenario	Fuel Model(s)	Slope	Aspect
1	Coastal Sage Scrub (SCAL 18)	27%	South
2	Coastal Sage Scrub (SCAL 18)	20%	East

### 2.5.2 BehavePlus Fuel Model Results

Based on the BehavePlus analysis, expected flame lengths for Scenario 1 reach 12.3 feet during 50th percentile weather conditions with wind speeds of 8 mph, with fireline intensities reaching 1,326 BTU/feet/second and, a spread rate of 0.3 mph, and spotting up to 0.3 miles. A fire originating east of Village 10 and pushed by winds from the northeast/east (Scenario 2) results in flame lengths reaching 37.4 feet and fireline intensities reaching 14,921 BTU/feet/second and a spread rate of 2.4 mph. Spotting distance for this extreme fire weather scenario reaches 2.1 miles. Scenario 3, fire in the ORV on an extreme weather day are similar to Scenario 2, but represent an indirect impact on the development due to cross winds rather than direct down-wind alignment. The results from all BehavePlus fire behavior modeling scenarios are presented in Table 5.

Table 5
Village 10 BehavePlus Fire Behavior Model Results

Scenario	Flame Length (feet)	Fireline Intensity (BTU/feet/second)	Spread Rate (mph)	Spotting Distance (miles)	
Scenario 1: Coastal sage scrub on south-facing, 27% slope					
On-shore (50th Percentile)	12.3	1,326	0.3	0.3	
Scenario 2: Coastal sage scrub on east-facing, 20% slope					
Santa Ana (97th percentile with 50mph gusts)	37.4	14,921	2.4	2.1	

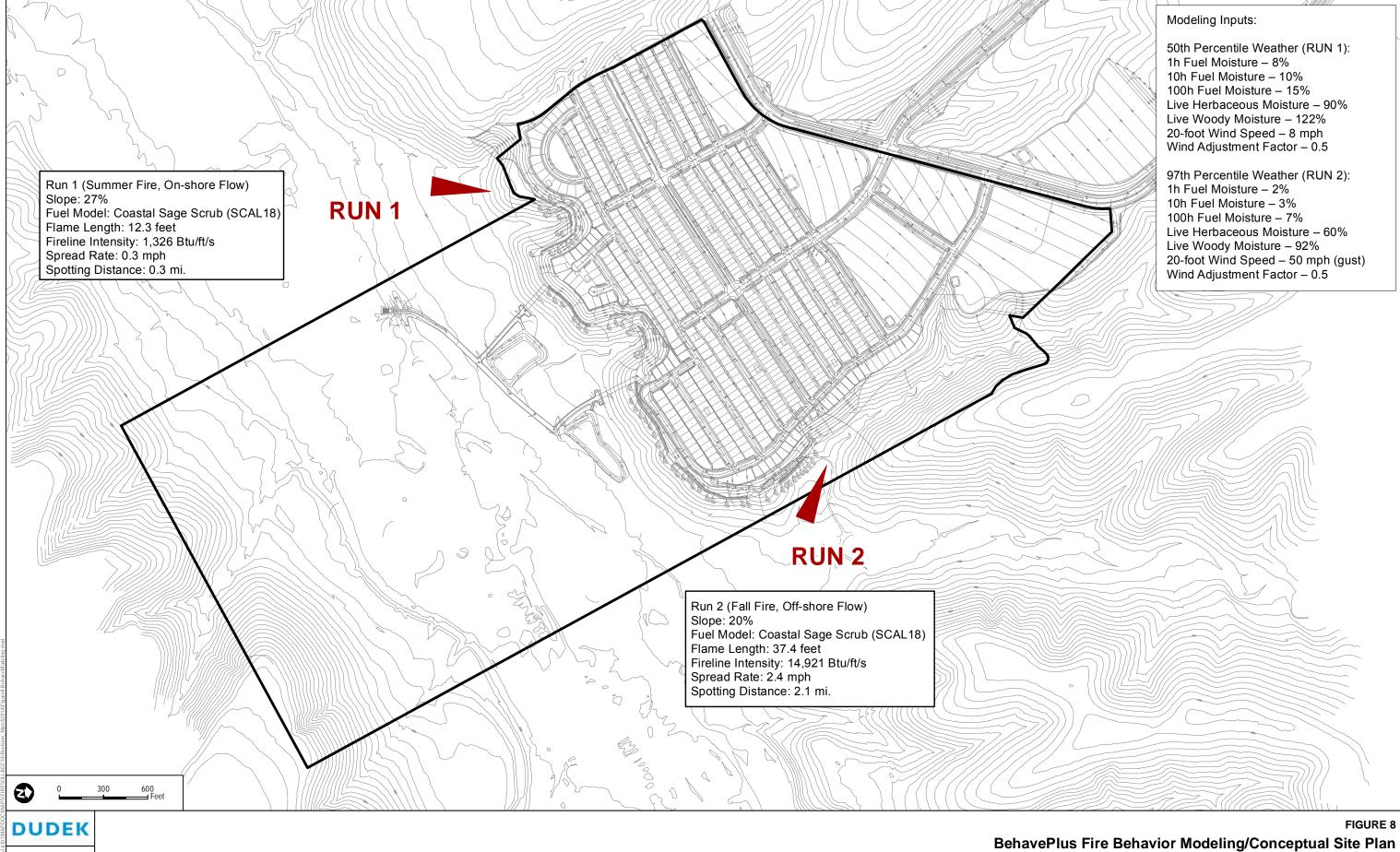
**Note:** The results presented in Table 5 depict values based on inputs to the BehavePlus software. Changes in slope, weather, or pockets of different fuel types are not accounted for in this analysis. Model results should be used as a basis for planning only, as actual fire behavior for a given location will be affected by many factors, including unique weather patterns, small-scale topographic variations, or changing vegetation patterns.

## 2.6 Result – Exposure to Wildland Fire

Given the climatic, vegetation, ignition sources, wildland-urban interface location, and topography characteristics along with the fire history, ignition sources and fire behavior modeling results previously discussed in this Focused FPP, the project site is determined to be potentially exposed to wildfire burning onto or spotting into the preserve areas to the south and east of the site, especially from upwind fires driven by on-shore or Santa Ana type winds funneled into the ORV. Based on this information and the recorded history of fires in the area, along with the persistence of naturally vegetated open space on the southerly Village 10 exposure, it is expected that wind driven wildfires could occur near this site in the future.







### 3.0 FIRE RESPONSE CAPABILITIES

## 3.1 Estimated Calls and Demand for Service from the Project

This section analyzes the Village 10 Project in terms of current CVFD Fire Service capabilities and resources to provide Fire Protection and Emergency Services. The analysis that follows examines the ability of the existing fire stations as well as fire stations planned in the approved Chula Vista Fire Facility, Equipment and Deployment Master Plan (2012) to serve the area and ensure the timely provision of local fire protection and emergency service facilities. Response times were evaluated using build-out conditions. It was assumed that phased construction would include access roads to the newly constructed dwelling units and that the shortest access route to those dwellings would be utilized.

Existing Fire Station 7, located 4.1 miles from the furthest point in the project would be a responding resource to Village 10. The following call volumes for Station 7 were estimated from the Chula Vista Fire Department's 2012 Fire Facility/Deployment Master Plan: engine 57 (1,100 calls) and truck 57 (350 calls). These call volumes can be used to calculate average daily call volume. Based on the total number of calls handled in 2009 by Station 7, the average daily call volume is calculated as follows:

• Station 7: engine 57 - 3.0 calls per day, truck 57 - 1.0 call per day

As shown in Table 6, using the CVFD estimate of 67 annual calls per 1,000 population (2009 data), the Project's estimated 5,585 residents and visitors would generate approximately 374 calls per year (about 1.0 call per day), roughly 80% to 85% of which (0.9 calls per day) are expected to be medical emergencies, based on past call statistics.

Table 6
Calculated Call Volume Associated with Village 10

		imated oulation	Avg. No. Calls per Year (5,585\1,000)x67		Avg. No. Calls per Day (374/365)
67	5	5,585	374		1.0
Type of call		Per capita call generation factor		Number of estimated annual calls	
Total Calls		100%		374	
Total Fires		1.2%		4.5	
Total EMS/Rescue Calls		85.9%		321.2	
Total Other Calls		12.9%		48.2	



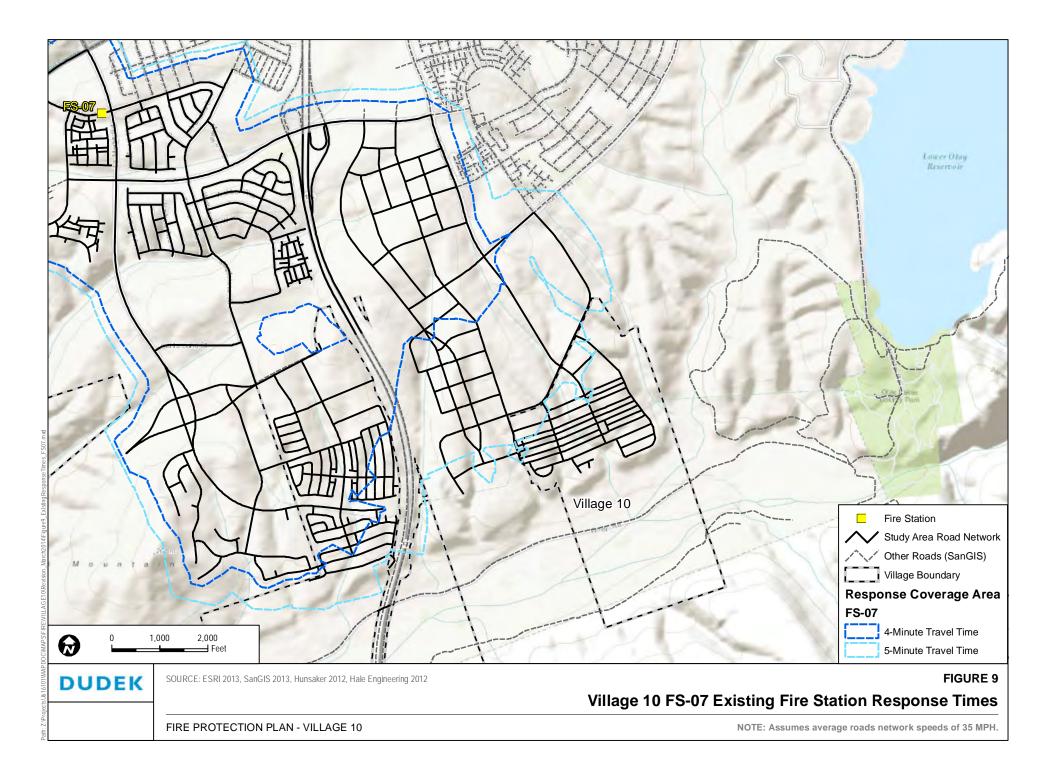
The City predicts a population increase in the Otay Ranch Sub Area of some 53,000 people at build out. This corresponds to a calculated call volume increase of nearly 3,500 calls per year or roughly 10 calls per day. This call volume added to existing call volume from existing stations that would respond to this area as first responder or as Effective Fighting Force (EFF) would represent a significant increase. Additional stations would be necessary, as identified by the City in its Fire Facility, Equipment, and Deployment Master Plan, to adequately absorb the increased demand. With the addition of two planned fire stations in the area, as described in Section 3.2, and the currently low call volume at Station 7, the additional calls associated with Village 10 build out can be absorbed and still result in better than adequate emergency response, but response that would not meet the City's five minute travel time (Figure 9). Only a small number (estimated at 4.5 calls per year) of fire related calls would be potentially realized at build out while the majority of calls would be medical related.

Based on the relatively low call volumes from the existing, nearby fire station, there is capacity to respond to a higher call volume. Station 7 is currently considered below average based on their roughly four calls per day. A typical station averages around five calls per day and a busy station responds to about ten calls per day. Table 7 presents estimated call volume increases based on the demand from Village 10.

Table 7
Calculated Call Volume Increase Per Station Associated with Village 10

Chula Vista Fire Station	Current Daily Call Volume	Estimated Daily Call Volume Increase	Estimated Total Daily Call Volumes with proposed Village 10 Project
7	3 (engine) + 1 (truck)	1.0	5.0

If based only on call volume, the existing stations would be able to respond to Village 10 call volume increases. However, response times and cumulative call volume increases in Chula Vista's developing areas must also be considered when determining whether existing resources are adequate, or whether additional resources are necessary. Longer response times to structural fire emergencies may be partially mitigated based on the mandate of interior sprinklers in all structures. Sprinklers extend the fire flashover time or extinguish most room fires, thus compensating for a longer response. The measures outlined in Section 4 of this FPP would mitigate potential longer response times by limiting the spread of and minimizing risks associated with fires.





## 3.2 Emergency Response

The Project Site is located within the City of Chula Vista Fire Department jurisdictional area. Of the existing stations, Fire Station 7, located 4.1 miles from the furthest point in the project is the closest to Village 10. The planned EUC Fire Station, located 1.6 miles from the project area would be the primary responding engine once built. If constructed as anticipated in the approved Chula Vista Fire Facility, Equipment and Deployment Master Plan, the proposed Village 8 West Fire Station, located 3.0 miles from the project area would also respond to emergency calls for service within Village 10. Existing Fire Station 8 (4.9 miles from the project) and existing Fire Station 6 (5.6 miles from the project) may also respond. Dudek conducted GIS based emergency response modeling from existing and planned fire stations to the project to determine potential response coverage. The modeling utilized CVFD input variables that are consistent with the FFMP. Emergency travel time for first arriving engine from each station are provided in Table 8. Automatic and/or Mutual Aid agreements with surrounding fire departments are in place and would result in additional resources not analyzed in this FPP.

Table 8
Village 10 CVFD Emergency Response Analysis

Chula Vista Fire Department Station No	Total Mileage to Village 10 (furthest point)	Estimated Response Travel Time (minutes) First Arriving	% of Village within 5- minute travel time
7	4.1	7:37	0%
8	4.9	8:59	0%
6	5.6	10:10	0%
Planned Village 8 West	3.0	5:45	80%
Planned EUC **	1.6	3:22	100%

<sup>\*</sup> Table 8 presents results of response travel time utilized the ISO formula (T=.65+1.7D) that discounts speed to account for slowing along the response route whereas Figures 9 through 11 illustrate model runs with a constant speed of 35 mph which results in faster overall coverage times but none of the village can be reached within 5 minutes travel.

As indicated in Table 8, and presented graphically in Figure 9, the first arriving engine from Station 7 cannot meet the 4-minute travel time standard and only achieves a 5-minute response travel time for small northerly areas of the community. No existing station can achieve a 4-minute or 5-minute response travel time and Station 8 and 6 are nearly 4 and 5 minutes over the 5-minute response. Similarly, the Effective Fighting Force (first 3 engines, 1 truck and battalion chief) cannot meet the proposed 8-minute travel time from existing stations, requiring over 10-minutes if all engines and truck are available during an emergency.

<sup>\*\*</sup> Note that the EUC B station was used for modeling prior to selection by the City of EUC A station. Response time differences from EUC A are minimal.

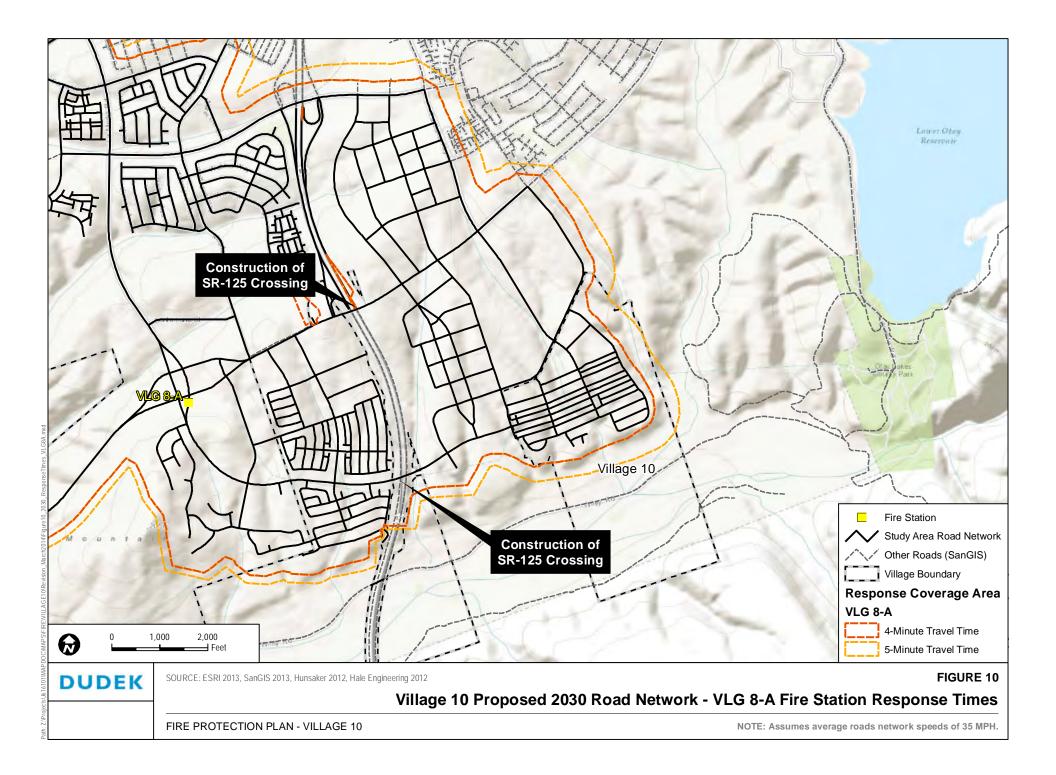
Village 10 would benefit significantly from construction of the Village 8 West and EUC fire stations (assumes the "B" option for location of the EUC station, but any of the proposed stations would improve response to Village 10). As indicated in Table 8 and Figures 10 and 11, the proposed EUC station would become the 1<sup>st</sup> engine in at 3:22 travel time with the Village 8 West Station responding within roughly 5:45. The addition of the proposed stations would round out the EFF, enabling achievement of the 8-minute travel time. Response to medical emergencies would be greatly enhanced with the addition of the EUC station, in particular, but also by the Village 8 West station as it provides one additional fast responding paramedic engine.

Based on the available firefighting resources from existing stations, the call volume currently experienced along with that generated by Village 10, it is expected that overall response could be adequate at existing response resource levels, but would be notably slower response than is acceptable at any urban standard. Therefore, In the event that the Village Eight West or EUC stations are not built before the first building permit is issued in Village Ten, construction of a temporary station in Village Ten would be required. The temporary station in Village Ten would adequately accommodate anticipated fire and emergency services generated by Village Ten from a call volume perspective, as well as provide adequate response time coverage.

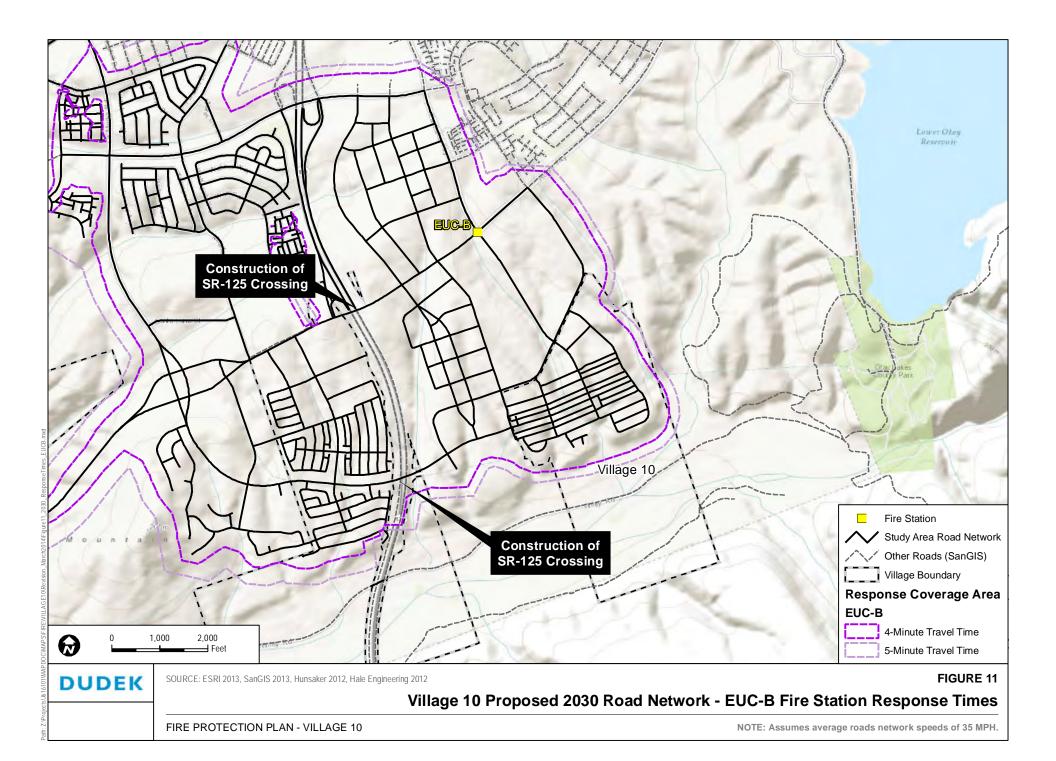
Call volume at Stations 7, 8, and 6 are currently 1,200, 750, and 800 calls per year, respectively. The additional 1.1 calls per day expected to be generated by Village 10 would not significantly stress the emergency response capabilities of existing stations, but when considered cumulatively with surrounding development and related calls, would be significant. Once proposed stations are available, the call volume would be readily absorbed, and would result in successful travel time response (less than 4-minutes) from the EUC station to all portions of Village 10 and under 5-minutes from both the EUC and Village 8 West Station, Station 7 would round out the EFF. With the addition of the EUC station, medical response meets the 4 minute travel time standards for first arriving. With the addition of the proposed fire stations, according to the City's Fire Facility, Equipment, and Deployment Master Plan, adequate resources would be available to respond to typical wildfire, structure, and medical emergencies anticipated in the vicinity of this site.

NFPA 1710 sets the 4-minute response travel time standard, but includes a 90% qualifier, meaning 90% of the responses should include a 4-minute travel time for fire and medical responses. Paramedics (ALS) are not required to arrive until 8 minutes driving time; 90% of incidents, if there is a Basic Life Support (BLS) engine company with AED on scene sooner. Chula Vista includes paramedics on each engine and therefore, would exceed NFPA 1710 to Village 10 with construction of the EUC station.











## 3.3 Impacts and Mitigation

## 3.3.1 Fire Response

The Village 10 Project includes a substantial number of new single- and multi-family housing units and associated schools and parks, and up to 5,585 people. Service level requirements could, in the absence of additional fire facilities and resources improvements, cause a decline in the CVFD response times and capabilities. The requirements described in this FPP are intended to aid fire-fighting personnel and minimize the demand placed on the existing emergency service system.

Cumulative impacts from this type of project can cause fire response service decline and must be analyzed for each project. The Village 10 Project represents an increase in service demand due to the number of new structures and people living in or using the community. Based on the calculations presented in the preceding sections, and the estimated calls per day generated by the project, Village 10 is anticipated to have a moderate impact on the response capability of the existing CVFD Fire Stations.

A second potential impact resulting from development in a Wildland Urban Interface (WUI) setting is related to the potential for increased exposure of residents to wildland fire. More people in a given area results in more opportunity for fire starts and subsequent exposure to dangerous conditions. The inclusion of homes adjacent to preserved open space areas and the potential for wildfire indicates the need for measures to minimize the likelihood of fire ignition and specialized wildland firefighting apparatus nearby should wildland fire occur.

The potential impacts to the firefighting and response resources and to the residents residing within this area are considered insignificant with respect to wildland fire. The project's inclusion of the most recent fire safety codes and a layered fire protection system, designed to reduce demands placed on the fire responders while minimizing exposure of humans to potentially harmful fire environments, will result in wildfire exposure levels that are below the significant threshold.

Features which are required and are therefore typically not considered mitigation, but that are relatively new Code requirements and play a critical role in minimizing structure ignition are; ignition resistant construction including roofs, walls and decks, vent restrictions, interior fire sprinklers, windows (dual pane/tempered), and fuel reduction areas. Although fire agencies do not provide "credit" for these features since they are required in the code, they do provide measureable safety improvements when used and are in the Code because they are so effective. Among other features that provide fire protection to Village 10 are:

- 1. Specialized firefighting apparatus within the CVFD fleet for wildland and structure fires along with highly trained firefighters;
- 2. Customized fuel modification zones that will be managed and maintained throughout the year; the term "customized fuel mod zone" refers to fuel modification zones that are customized to this project based on results of fire behavior, ignition sources, weather, and fire risk.



- 3. Highly restrictive Fire and Building Codes for both residential and school buildings; and
- 4. Robust mutual and automatic aid agreements that provide a large arsenal of firefighters, and ground- and aerial- based firefighting apparatus.

Even with these fire protection features, the project and the Otay Ranch Sub Area will require construction, staffing and equipping of the two proposed fire stations discussed above to meet the demands created by build out of the Otay Ranch and enable CVFD to respond within a the stated goal of 5-minute travel timeframe to 90% of incidents (first unit) and to assemble an EFF within 8 minutes. Overall phasing of the project and nearby projects (which all provide funding to these stations on a fair-share basis) will determine when additional fire stations are constructed. The Village 10 Public Facilities Finance Plan includes a detailed analysis of fire facility phasing and funding. The project must comply with the draft Chula Vista Fire Facility, Equipment, and Deployment Master Plan (2012). With the two planned fire stations, construction of which will be supported on a fair share basis by the Project through property tax and payment of the Chula Vista Public Facility Development Impact Fee, the City's new goal of 5 minutes driving time to 90% of all structure fires and medical emergency calls will be substantially conforming. An appropriate trigger will be negotiated and included in the Village 10 Public Facilities Finance Plan with regard to fair-share funding and commencement of any fire station necessary to serve the project.

## 3.3.2 Medical Response

The number of estimated EMS calls per day represents a significant impact on current response capabilities and to the people who could require fast medical response for a variety of emergency medical situations. Response times will increase, given the potential for up to 1.0 calls per day associated with Village 10 and especially with build-out of the area without additional resources. The combination of two additional fire stations with paramedic units, as proposed by Chula Vista Fire Department, along with ambulance service unit increases is anticipated to result in sufficient resources to respond throughout the Otay Ranch Sub Area, including Village 10 at build out.

Medical emergency response times cannot be mitigated for the most serious medical emergencies such as cardiac related emergencies. Advanced life support provided by paramedics on responding engines must arrive as quickly as possible, within 5.5–6 minutes to improve survivability (8 minutes if basic life support can be provided sooner. Six minutes includes the time to notify 911, for 911 to dispatch the closest engine, for the firefighters to "turnout," travel to the incident, locate the victim and engage medical treatments. It is common to require 60–90 seconds for dispatch and another 60–90 seconds for turnout. Travel times vary, but for Village 10, would be well below 5-minutes with the planned EUC Station.



## 4.0 FIRE SAFETY REQUIREMENTS

The Chula Vista area experiences periodic wildfire and there are dedicated preserve areas that provide wildland fuels adjacent Village 10. Although Village 10 has not burned during the recorded fire history period, it is expected that wildfire could burn or spot onto the site. Additionally, structural fires and medical emergencies occur in urbanized areas and require response. As such, this FPP provides a summary of proposed and required infrastructure and special measures to provide fire protection.

### 4.1 Fuel Modification

WUI fire protection requires a systems approach, which includes the components of infrastructure and water, structural safeguards, and adequate fuel modification areas. This section provides fuel modification details for Village 10. Figure 12 illustrates the Village 10 fuel modification zones

#### 4.1.1 Fuel Modification Zones

#### **Definition**

Fuel Modification Zone: A brush management area from the perimeter structures extending outwards towards Preserve areas. All brush management zones and related fuel modification activities shall occur outside of the Preserve.

#### General Criteria

- 1. Vegetation within any Fuel Modification Zone must comply with the Prohibited Plant List (Attachment 3).
- 2. All plant and seed material within Zones 1 and 2 to be locally sourced to the greatest extent possible to avoid genetically compromising the existing Preserve Vegetation
- 3. Plant 50–70% of the overall fuel modification zone with deep rooting plant material.
- 4. Maintain all plant material in irrigated zones in a hydrated condition.
- 5. Remove debris and trimmings produced by thinning and pruning from the site, except for larger woody debris that may be chipped and left on site for weed and erosion control.
- 6. Hedging of shrubs is prohibited.
- 7. All trees must be limbed to six feet or 3x the height of understory plants, whichever is greater.
- 8. Plant shrubs in clusters not exceeding a total of 400 square feet.



- 9. Provide a distance of no less than the width of the largest shrub's mature spread between each shrub cluster.
- 10. Provide "avenues" devoid of shrubs a minimum width of 6 feet and spaced a distance of 200 linear feet on center to provide a clear access route from toe of slope to top of slope.
- 11. Combustible materials, including chipped biomass, bark, wood chips should be no closer than 30 feet to structures unless of size and type shown to reduce potential ignitions.
- 12. Provide a minimum 30 foot distance between mature canopies on slopes that exceed 40%.

### **Zone 1 (0–50 feet from structure)**

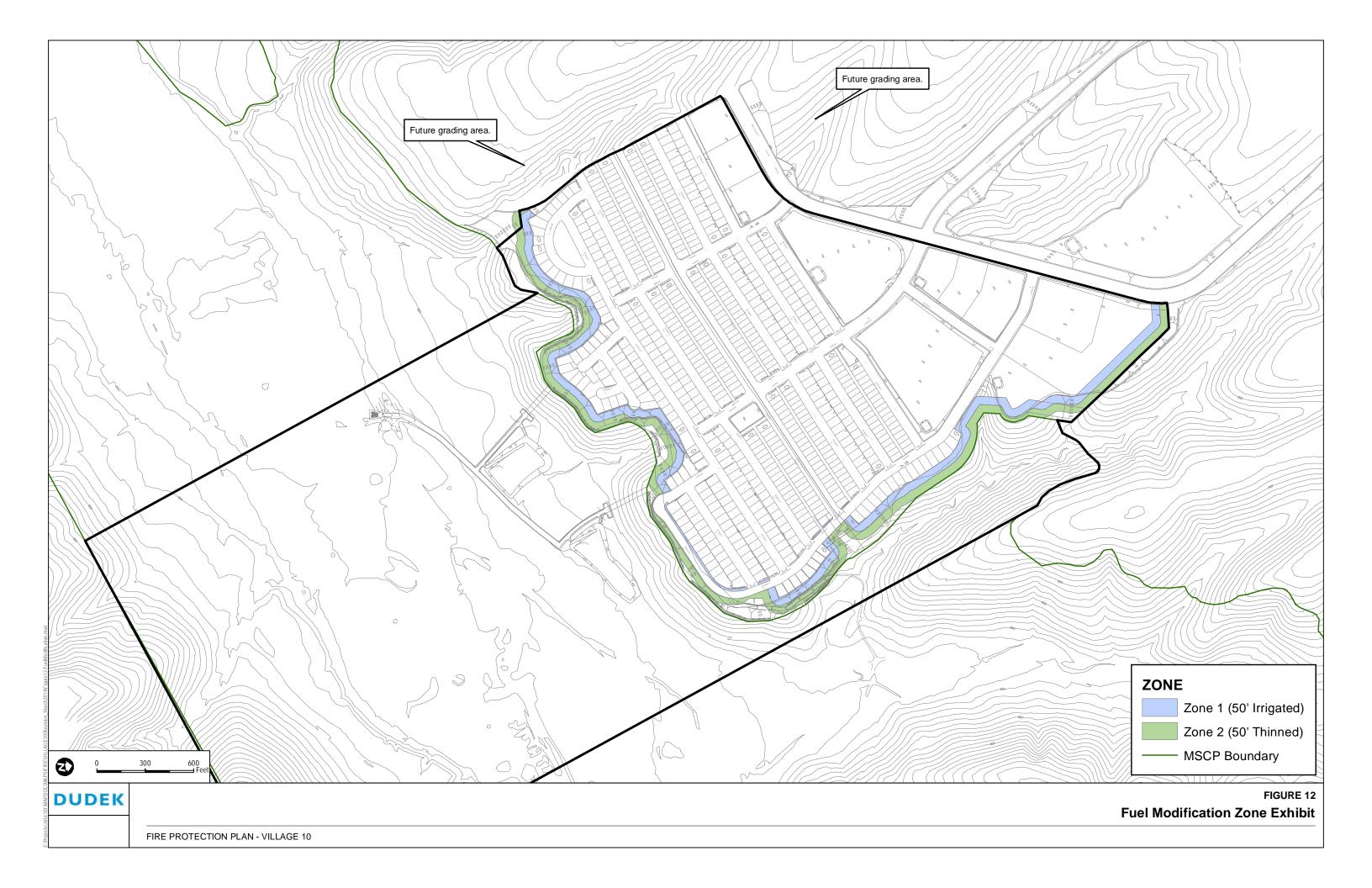
### Zone 1 – Definition:

All public and private areas located between a structure's edge and 50 feet outward. These areas may be located on public slopes, private open-space lots, public streets, as defined in the landscape fuel modification exhibits.

### Zone 1 – Specific Criteria:

- 1. Provide a permanent irrigation system within this irrigated wet zone.
- 2. Only those trees on the Approved Plant List and those approved by the Development Services Director as not being invasive are permitted within this zone.
- 3. Tree limbs shall not encroach within 10 feet of a structure or chimney, including outside barbecues or fireplaces.
- 4. Provide a minimum of 10 feet between tree canopies.
- 5. Additional trees (excluding prohibited or highly flammable species) may be planted as parkway trees on single loaded streets.
- 6. Limit 75% of all groundcover and sprawling vine masses to a maximum height of 18 inches.
- 7. 25% of all groundcover and sprawling vine masses may reach a maximum height of 24 inches.
- 8. Ground covers must be of high-leaf moisture content.
- 9. Shrubs shall be less than 2 feet tall and planted on 5-foot centers.
- 10. Randomly placed approved succulent type plant material may exceed the height requirements, provided they are spaced in groups of no more than three and a minimum of five feet away from described "clear access routes."
- 11. Vegetation/Landscape Plans shall be in compliance with this FPP.





### Zone 2 (51 to 100 feet from structure)

### Zone 2 – Definition:

All public and private areas located between the outside edge of Zone 1 and 50 feet outward to 100 feet, per this FPP. These areas may be located on public slopes, private open-space lots, public streets, as defined in the landscape fuel management exhibits.

## Zone 2 – Specific Criteria:

- 1. Utilize temporary irrigation to ensure the establishment of vegetation intended to stabilize the slopes and minimize erosion.
- 2. Trees may be located within this zone, provided they are planted in clusters of no more than three. A minimum distance of no less than 30 feet shall be maintained between the tree cluster's mature canopies.
- 3. Only trees on the Approved Plant List and those approved by the Development Services Director as not being invasive are permitted within this zone.
- 4. 100% of all groundcover and sprawling vine masses to a maximum height of 36 inches.
- 5. Plant shrubs in clusters not exceeding a total of 400 square feet.
- 6. Provide a distance of no less than the width of the largest shrub's mature spread between each shrub cluster.
- 7. Provide "avenues" devoid of shrubs a minimum width of 6 feet and spaced a distance of 200 lineal feet on center to provide a clear access route from toe of slope to top of slope.
- 8. When shrubs or other plants are planted underneath trees, maintain the tree canopy at a height no less than three times the shrub or other plant's mature height (break up any fire laddering effect).
- 9. Hedging of shrubs is prohibited.

### Village 10 Specific Criteria

Fuel modification for Village 10 provides at least 100 feet of defensible space. Urban landscapes will surround Village 10 to the north and west, reducing the need for fuel modification. Attachment 2A provides profile views of select Village 10 perimeter locations. The southerly and easterly exposures and open space preserve areas present significant potential for wildfire encroachment. Details follow:

1. Fuel modification zone will include 100 feet of modified fuels with a Zone 1 consisting of 50 feet of irrigated and restricted planting zone, and Zone 2, consisting of 50 feet of temporary irrigation reduced fuel and planting.



- 2. Fuel modification areas will be temporary in some locations (such as east of Lot R-8) until the adjacent sites are developed.
- 3. The Project must comply with the landscape and fuel modification plant palette contained in Attachment 2, Approved Plant List.
- 4. Fuel modification to the south of Village 10 will be comprised of planted manufactured slope that is 100 feet wide.
- 5. Fuel modification to the north and west of Village 10 will tie into existing/proposed development area landscaping.
- 6. Engineered retaining walls on the perimeter of the project (within Fuel modification areas) will be plantable walls that are irrigated and include a fuel modification plant palette (Attachment 2A). In addition, the walls will be maintained free of dead/dying and undesirable vegetation through annual maintenance of the fuel modification zone. To facilitate maintenance, a minimum 10 foot maintenance access route will be provided at the base of the walls(s), outside of the MSCP Preserve. These walls will provide benefits of breaking up vertical fuel continuity, deflecting heat and flames, and augmenting the function of the fuel modification zone. All planting, irrigation and maintenance and vegetation management activities must meet the requirements of the Chula Vista MSCP Subarea Plan and the Village 10 Preserve Plan.

Figure 9 provides a Village 10 fuel modification location exhibit.

## 4.1.2 Other Vegetation Management

#### A. Construction Period Vegetation Management

Vegetation management requirements will be implemented at commencement and throughout the construction phase. Vegetation management will be performed pursuant to CVFD requirements on all lots or areas prior to the start of work and prior to any import of combustible construction materials. Adequate fuel reductions will occur through thinning, mowing, or blading around all grading, site work, and other construction activities in areas where there is flammable vegetation.

In addition to the requirements outlined above, the project will comply with the following important risk reducing vegetation management guidelines:

1. All new power lines will be underground, for fire safety during high wind conditions or during fires on a right of way which can expose aboveground power lines. Temporary overhead power/utility lines are permitted within construction zones.



- 2. Fuel modification zones will not extend into biological open space or other sensitive biological areas, or other areas controlled by the City and/or resource agencies.
- 3. Caution must be used to avoid erosion or ground (including slope) instability or water runoff due to vegetation removal, vegetation management, maintenance, landscaping, or irrigation. No uprooting of treated plants is necessary.
- 4. All structures will be in strict, ongoing compliance with all Fire and Building Code requirements.
- 5. Vegetation management activities associated with facilities under construction within the MSCP Preserve shall be limited to the impact area identified and analyzed in the Village 10 EIR. No vegetation management activities are permitted within the Preserve. Emergency brush management activities within the MSCP Preserve must comply with the Chula Vista MSCP Subarea Plan, Section 7.4.4.3, Emergency Brush Management.

### **B. Roadside Fuel Modification Zones (Including Driveways)**

- 1. High BTU producing flammable vegetation including shrubs and trees shall be cleared and are prohibited.
- 2. Tree and shrub canopies shall be spaced such that interruptions of tree crowns occur and horizontal spacing of 20 feet between mature canopies of trees or tree groups is maintained.
- 3. Mow/trim grass to 4 inches.
- 4. Single tree specimens, fire resistive shrubs, or cultivated ground cover such as green grass, succulents or similar plants used as ground covers may be used, provided they do not form a means of readily transmitting fire.
- 5. All roads in the development will have vegetation clearance of flammable vegetation on each side, as follows:
  - a. Fire Access Roads 30 feet from edge of pavement but not within the MSCP Preserve.
  - b. New roads/driveways 30 feet from edge of pavement but not within the MSCP Preserve.
- 6. Existing roads/driveways 20 feet from edge of pavement but not within the MSCP Preserve.
- 7. Trees are permitted within the Roadside Vegetation Management Zones, subject to the following criteria:
  - a. Provide 20 feet between mature canopies (30 feet if adjacent to a slope steeper than 41%).



- b. Limb trees up to one-third the height of mature tree or 6 feet, whichever is greater.
- c. Tree canopies lower than 13 feet 6 inches are prohibited over roadways.
- d. Tree trunks may not intrude into roadway width.
- e. Comply with the Prohibited Plant List (Attachment 3).
- f. Remove flammable understory beneath trees.
- g. Maintain vegetation under trees to 2 feet in height or below, and no more than one third the height of the lowest limb/branch on the tree in order to keep the area fire resistive.

### C. Parks, Open Space, etc.

- 1. Parks and open space landscape areas must comply with the guidelines in this FPP.
- 2. Remove flammable vegetation.
- 3. Mow/trim grasses to 4 inches.
- 4. Trees, plants, and shrubs must comply with the criteria in this FPP and the Approved Plant List (Attachment 2).
- 5. Comply with the Prohibited Plant List (Attachment 3).
- 6. Remove down and dead vegetation as observed.
- 7. Properly plant and maintain trees consistent with this FPP.

#### D. Vacant Parcels and Lots

- 1. Vegetation management will not be required on vacant lots until construction begins. However, perimeter Vegetation Management Zones must be implemented prior to commencement of construction utilizing combustible materials.
- 2. Vacant lots adjacent to active construction areas/lots will be required to implement vegetation management if they are within 30 feet of the active construction area. Perimeter areas of the vacant lot shall be maintained as a Vegetation Management Zone extending 30 feet from roadways and adjacent construction areas.
- 3. Prior to issuance of a permit for any construction, grading, digging, installation of fences, etc., the 30 feet at the perimeter of the lot is to be maintained as a Vegetation Management Zone. However, this 30 foot vegetation management zone may not extend in the MSCP Preserve



- 4. In addition to the establishment of a 30-foot-wide vegetation management zone prior to combustible materials being brought on site, existing vegetation on the lot shall be reduced by at least 60% upon commencement of construction.
- 5. Dead fuel, ladder fuel (fuel which can spread fire from ground to trees), and downed fuels shall be removed and trees/shrubs shall be properly limbed, pruned and spaced per this plan.

#### E. Preserve Areas

At the time of this FPP, there is no anticipated need to conduct vegetation management within adjacent Preserve areas. However, should conditions arise due to unforeseen or uncontrollable circumstances that leads to unsafe conditions, emergency brush management activities within the MSCP Preserve must comply with the Chula Vista MSCP Subarea Plan, Section 7.4.4.3, Emergency Brush Management.

#### F. Alternative Methods

As fire protection technology continues to evolve and application of fire protection and suppression systems, materials, and methods become acceptable to fire agencies, this FPP provides an alternate means of providing defensible space. Builders or private lot owners may submit a site specific risk assessment and detailed Vegetation Management Plan (VMP) with an Alternative Materials and Methods justification, to the CVFD proposing alternative methods of fire protection and providing justification for any variance from the recommended vegetation management zones, if there is a practical difficulty, or environmental constraint, in providing the entire size of the necessary vegetation management zone detailed herein. The VMP will need to fully justify any alternative means and methods/mitigation measures proposed for reductions in the fuel modification areas and the CVFD Fire Marshal shall have full authority to approve or deny the requested variance.

#### G. Private Lots

This FPP provides direction for selecting lower flammability plant material along with planting and maintenance requirements. The 100 feet fuel modification zone is required to use low flammability plantings consistent with this FPP. In addition, it is recommended that none of the plant materials listed in the "Prohibited Plant List" (Attachment 3) in this plan or otherwise known to be especially flammable be planted on private lots. This FPP or a summary of its key points will be provided to all buyers in a private property owner's guide to living in a fire environment. Deed restrictions will be recorded indicating the fuel modification zones on each private lot, as appropriate. Deed restrictions shall run with the land and be conveyed to any



subsequent owner of the private lot. In addition, the project Codes, Covenants, and Regulations (CC&Rs) shall include a reference to the FPP to ensure compliance with the FPP.

All subsequent landscape plans and associated plant pallets prepared for areas located adjacent to the preserve are subject to the review and approval of the MSCP Section of the Development Services Department.

#### 4.1.3 Maintenance

Vegetation management shall be completed annually by May 1 of each year and more often as needed for fire safety, as determined by the CVFD. Homeowners and private lot owners shall be responsible for all vegetation management on their lots, in compliance with this FPP which is consistent with CVFD requirements. The "Approved Maintenance Entity" shall be responsible for and shall have the authority to ensure long term funding, ongoing compliance with all provisions of this FPP, including vegetation planting, fuel modification, vegetation management, and maintenance requirements on all private lots, multifamily residences, school (CVFD may inspect schools and enforce fuel modification requirements), parks, common areas, roadsides, and open space under their control (if not considered biological open space). Any water quality basins, flood control basins, channels, and waterways should be kept clear of flammable vegetation, subject to Section 4.1.2.D. The Approved Maintenance Entity shall obtain an inspection and report from a CVFD-authorized Wildland Fire Safety Inspector, in May of each year, certifying that vegetation management activities throughout the Project Site have been performed pursuant to this FPP and CVFD standards. This report will be funded by the Approved Maintenance Entity and submitted to CVFD Fire Marshal for approval.

Note: non-emergency brush management within Zone 2 (zone closest to the preserve) shall be performed outside the bird breeding season, to the extent practical, for consistency with the MSCP and the Migratory Bird Treaty Act. When not practical, a pre-brush management breeding bird survey shall be conducted. Brush management activities within this zone are subject to review by the MSCP Section of the Development Services Department and may require additional technical information including pre-implementing bird surveys and noise monitoring. Maintenance activities in any environmentally sensitive areas that contain sensitive habitat including jurisdictional waters/wetlands are subject to the prior review and approval of the City and appropriate resource agency (i.e., California Department of Fish and Game, U.S. Fish and Wildlife Service, Army Corps of Engineers).



#### 4.2 Infrastructure

#### 4.2.1 Access

Site access, including fire lane, driveway, and entrance road widths, primary and secondary access, gates, turnarounds, turning radius, dead end lengths, signage, aerial fire apparatus access, surface, and other requirements will comply with the requirements of the Chula Vista Fire Code (including 2013 Fire Code {Appendix D} and 2000 Urban-Wildland Interface Code {Section 403}) or will be reviewed and approved by CVFD.

Open Space/Canyon Access for firefighters will be provided every 1,000 lineal feet on the perimeter of the project adjacent Preserve areas.

#### 4.2.2 Secondary Access

- 1. Village 10 includes three primary ingress/egress roadways.
- 2. Dead end roads longer than 150 feet shall have approved provisions for fire apparatus turnaround.
- 3. Cul-de-sac bulbs are required on dead-end roads in residential areas where roadways serve more than two residences per City standards.
- 4. Fire apparatus turnarounds to include turning radius of a minimum 35 feet, measured to inside edge of improved width, (CVFC and Section 31 Standard Operational Guidelines).
- 5. The longest dead-end road (cul-de-sac) allowed by the CVFC is 800 feet for this community. No dead-end cul-de-sac lengths will exceed 800 feet.
- 6. Roadways and/or driveways will provide fire department access to within 150 feet of all portions of the exterior walls of the first floor of each structure.
- 7. Roadway design features (e.g., speed bumps, humps, speed control dips, planters, fountains) that could interfere with emergency apparatus response speeds and required unobstructed access road widths will not be installed or allowed to remain on roadways (CVFC). Traffic Calming features (i.e., raised intersections, intersection neck downs, roundabouts and parallel bay parking with landscape pop-outs) shall be allowed, subject to approval by the CVFD.
- 8. Vertical clearance of vegetation along roadways will be maintained at 13 feet, 6 inches. Vertical clearance in the school and multi-family structure areas to be clear to the sky to allow aerial ladder truck operation. There shall be no power or utility lines over roadway at build out.



- 9. Angle of driveway/roadway approach/departure will not exceed 7° (12%) per CVFD.
- 10. Road grades will not exceed 10%, unless approved by the Fire Chief.
- 11. Developer will provide information illustrating the new roads, in a format acceptable to the Fire District, for updating of Fire District maps (CVFC).
- 12. Any roads that have traffic lights shall have Fire District—approved traffic preemption devices (Opticom) compatible with devices on the Fire Apparatus.

#### 4.2.3 Gates

1. Access gates will comply with CVFC requirements applicable at the time of building plan approval

#### 4.2.4 Driveways

Any structure that is 150 feet or more from a common road in the development shall have a paved driveway meeting CVFC requirements.

#### 4.2.5 Water Supply

Water service will be provided by the Otay Water District. Water supply requirements specified in the Chula Vista Fire Code (Section 404 of the Wildland-Urban Interface Code and Appendix B – Fire Flow Requirements for Buildings, Appendix C – Fire Hydrant Locations and Distribution {Chula Vista revisions – Sections 15.36.050 and 15.36.055}), including for hydrants and interior sprinklers will be provided for Village 10.

### 4.3 Structure Requirements

#### 4.3.1 Ignition-Resistance

Village 10 structures will include single family detached, multi-family, and a school. Each of these structures will include the latest wildland urban interface construction methods and materials required by the latest building or fire code (Chapter 7A of the 2013 Building Code and Chapter 5 of the Urban-Wildland Interface Code).

While these standards will provide a high level of protection to structures in this development, and should reduce the potential for ordering evacuations in a wildfire, there is no guarantee that compliance with these standards will prevent damage or destruction of structures by fire in all cases.



#### 4.3.2 Fire Protection System Requirements

All structures within Village 10 will include interior sprinklers, per code requirements (Section R313.3 of the 2013 California Residential Code, Chapter 9, Section 903 of the 2013 Chula Vista Fire Code, and Section 602 of the Urban-Wildland Interface Code). Sprinklers will be specific to each occupancy type and based on the most recent NFPA 13, 13R, or 13D, requirements.

### 4.3.3 Additional Requirements and Recommendations Based on Occupancy Type

This section includes conceptual occupancy-specific recommendations based on the type of occupancy.

### Additional Building Requirements for High Occupancy and Higher Hazard Potential Buildings

All CVFC and CVBC requirements for higher occupancy structures will be provided to Village 10 buildings that include higher occupancies. Included in the high occupancy category are multifamily residences over three units, attached condominiums, multi-story buildings over two stories, and schools.

#### **Schools**

Building Plans will be subject to approval of the State Architect. Construction in this area should comply with CBC, Chapter 7-A, structures should be no more than two-stories, and shall comply with other state requirements for fire safety. Access, water supply and hydrant plans are subject to CVFD approval.



INTENTIONALLY LEFT BLANK



#### 5.0 WILDFIRE EDUCATION

Village 10 residents and visitors will be provided on-going education regarding wildfire, the City evacuation plan, and this FPP's requirements. This educational information will be prepared by the community HOA, reviewed by CVFD, and will support the fire safety and relocation features/plans designed for this community. Informational handouts, community Web-site page, mailers, fire safe council participation, inspections, and seasonal reminders, are some methods that will be used to disseminate wildfire and relocation awareness information. CVFD will review and approve all wildfire educational material/programs before the HOA printing and distribution.



INTENTIONALLY LEFT BLANK



#### 6.0 CONCLUSION

This FPP for the proposed Village 10 complies with the requirements of Chula Vista Fire Department and its adopted Fire Codes (2013 California Fire Code and 2000 Urban-Wildland Interface Code) and Building Codes (Chapter 7A).

This FPP utilizes a "systems approach" for specifying fire protection measures. The measures consist of the components of fuel modification, structural protection, water supply, fire protection systems, access (ingress/egress), and well-planned emergency response. This FPP provides details regarding the general fire protection features as well as the site specific, restrictive policies that will govern Village 10 with regards to fire protection. In addition, this FPP incorporates and relies on the proposed fire station locations outlined in the 2014 Council-approved Chula Vista Fire Facility, Equipment, and Deployment Master Plan (2012). The Project must comply with this plan.

The requirements and recommendations provided in this FPP have been designed specifically for the proposed improvements adjacent to the wildland urban interface zone at Village 10.

Ultimately, it is the intent of this FPP to guide the fire protection efforts for Village 10 in a comprehensive manner. Implementation of the measures detailed in this FPP will reduce the risk of wildfire at this site, will improve the ability to safely relocate people from the area during wildfire events or temporarily shelter them under emergency conditions, and will improve the ability to fight fires on the properties and protect property and neighboring resources irrespective of the cause or location of ignition.

It must be noted that during extreme fire conditions, there are no guarantees that a given structure will not burn. Precautions and minimizing actions identified in this report are designed to reduce the likelihood that fire will impinge upon Village 10 assets or threaten its residents or visitors. Additionally, there are no guarantees that fire will not occur in the area or that fire will not damage property or cause harm to persons or their property. Implementation of the required enhanced construction features provided by the applicable codes and the fuel modification requirements provided in this FPP will reduce the site's vulnerability to wildfire. It will also help accomplish the goal of this FPP to assist firefighters in their efforts to defend existing structures and reduce overall fire risk.



INTENTIONALLY LEFT BLANK



#### 7.0 MAINTENANCE AND LIMITATIONS

In order to ensure that the proposed improvements and uses are provided suitable fire protection that will minimize risks associated with fire, all components of the fire protection system must be maintained and in place. This FPP, when approved, provides the direction and nexus for that maintenance to occur. Specifically, the HOA or other funded management entity will be funded and authorized to ensure that at least annual inspections of the fuel modification areas, construction features, fire protection systems, and infrastructure to ensure that they meet the requirements specified in this FPP.



INTENTIONALLY LEFT BLANK



#### 8.0 REFERENCES

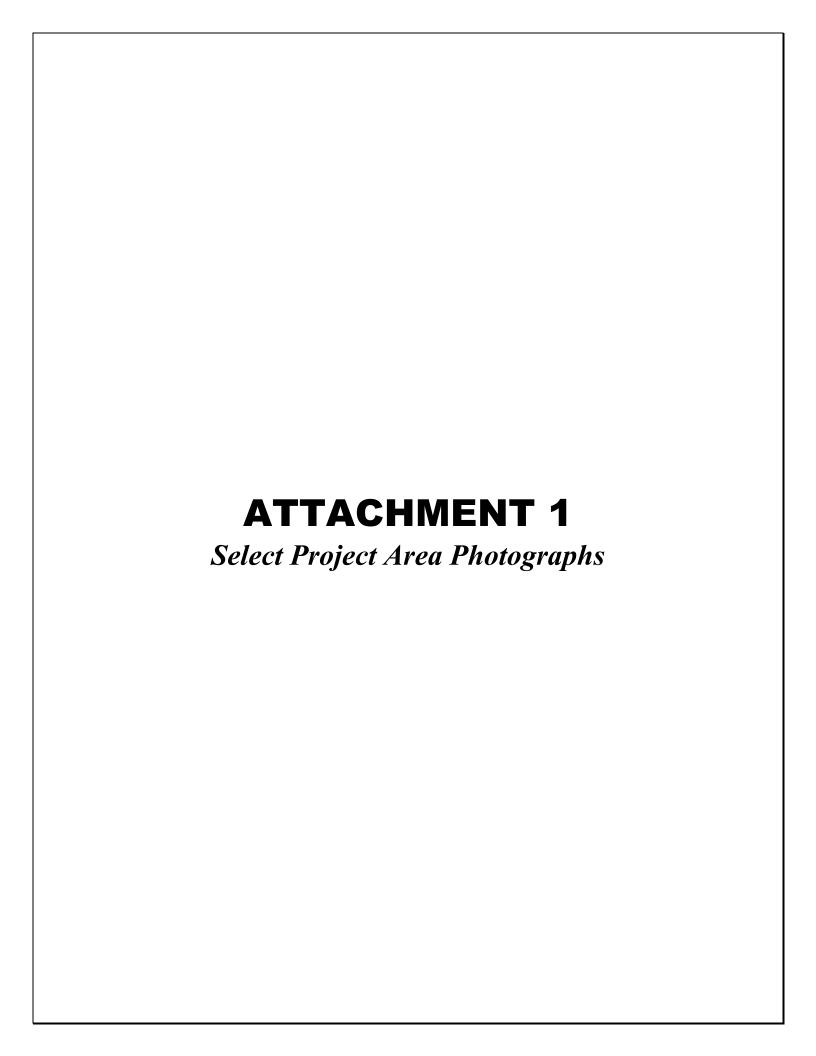
- Anderson, Hal E. 1982. Aids to Determining Fuel Models for Estimating Fire Behavior. USDA Forest Service Gen. Tech. Report INT-122. Intermountain Forest and Range Experiment Station, Ogden, UT.
- Andrews, Patricia L., Collin D. Bevins, and Robert C. Seli. 2004. BehavePlus fire modeling system, version 3.0: User's Guide. Gen. Tech. Rep. RMRS-GTR-106 Ogden, UT: Department of Agriculture, Forest Service, Rocky Mountain Research Station. 132p.
- CAL FIRE. 2009. 20 Largest California Wildand Fires (By Acreage Burned). www.fire.ca.gov/about/downloads/20LACRES.pdf
- Finney, M.A. 1998. FARSITE: Fire Area Simulator—model development and evaluation. Res. Pap. RMRS-RP-4, Ogden, UT: U.S. Department of Agriculture, Forest Service, Rocky Mountain Research Station. 47 p.
- FireFamily Plus. 2007. U.S. Department of Agriculture, Forest Service, Rocky Mountain Research Station.
- FRAP (Fire and Resource Assessment Program). 2013. California Department of Forestry and Fire Protection. Website Accessed April 25, 2013, at: http://frap.cdf.ca.gov/
- LANDFIRE. 2009. U.S. Department of Agriculture, Forest Service; U.S. Department of Interior. Available at: http://www.landfire.gov
- NOAA (National Oceanic and Atmospheric Administration). 2009. Available at: http://www.csc.noaa.gov/crs/rs\_apps/sensors/ifsar.htm.
- Rothermel, Richard C. 1983. How to predict the spread and intensity of forest and range fires. GTR INT-143. Ogden, Utah: USDA Forest Service Intermountain Research Station. GTR-INT-143. 161 p.
- Rothermel, Richard C. 1991. Predicting behavior and size of crown fires in the northern Rocky Mountains. Research Paper INT-438. Ogden, UT: U.S. Department of Agriculture, Forest Service, Intermountain Forest and Range Experiment Station.
- Scott, Joe H. and Robert E. Burgan. 2005. Standard fire behavior fuel models: a comprehensive set for use with Rothermel's surface fire spread model. Gen. Tech. Rep. RMRS-GTR-153. Fort Collins, CO: U.S. Department of Agriculture, Forest Service, Rocky Mountain Research Station. 72 p.

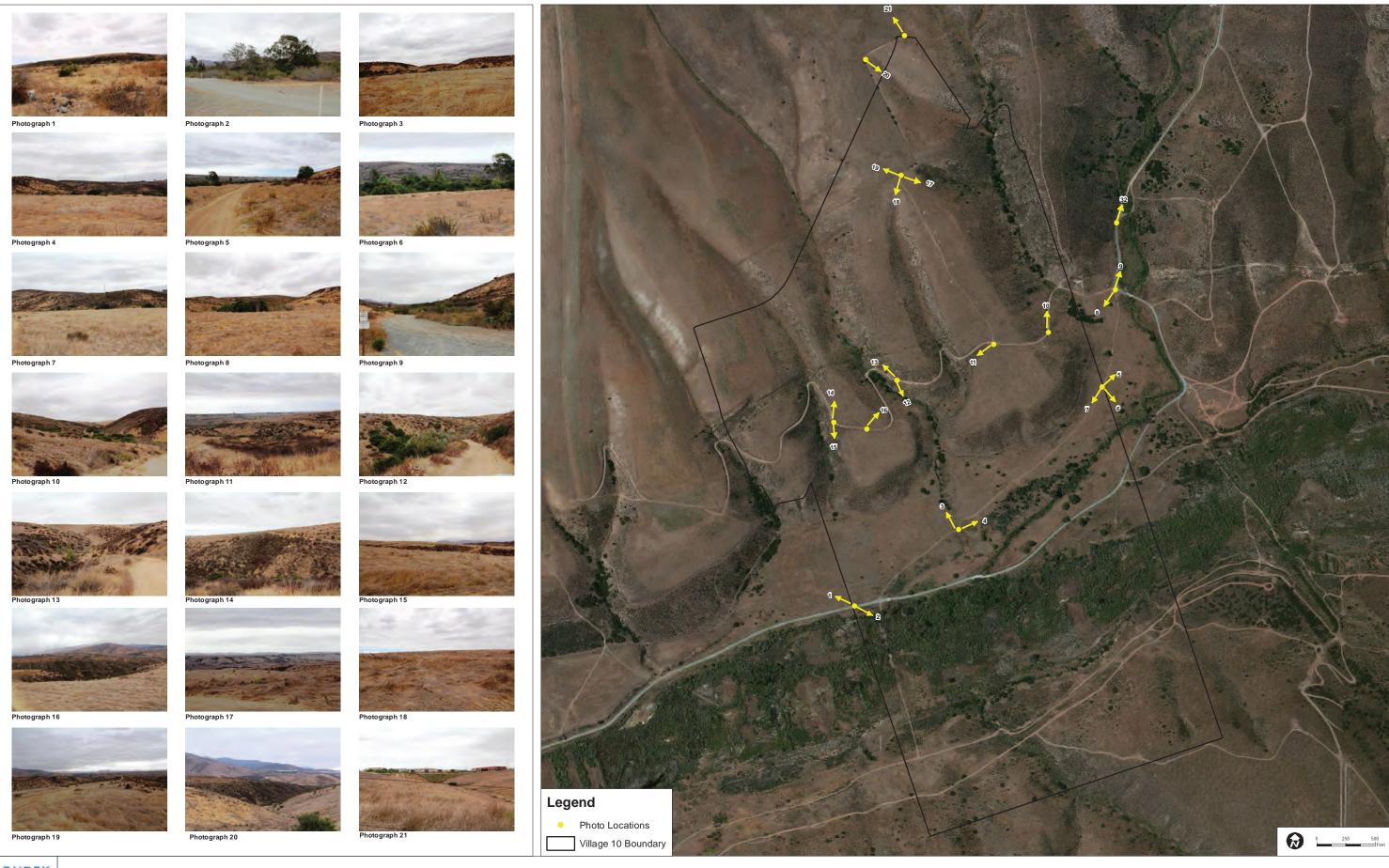


Smalley, Jim. 2008. Wildfire in the United States: Future Trends and Challenges. Wildfire News & Notes – June 2008. National Fire Protection Association Wildland Fire Protection.

Weise, D.R. and J. Regelbrugge. 1997. Recent chaparral fuel modeling efforts. Prescribed Fire and Effects Research Unit, Riverside Fire Laboratory, Pacific Southwest Research Station. 5p.

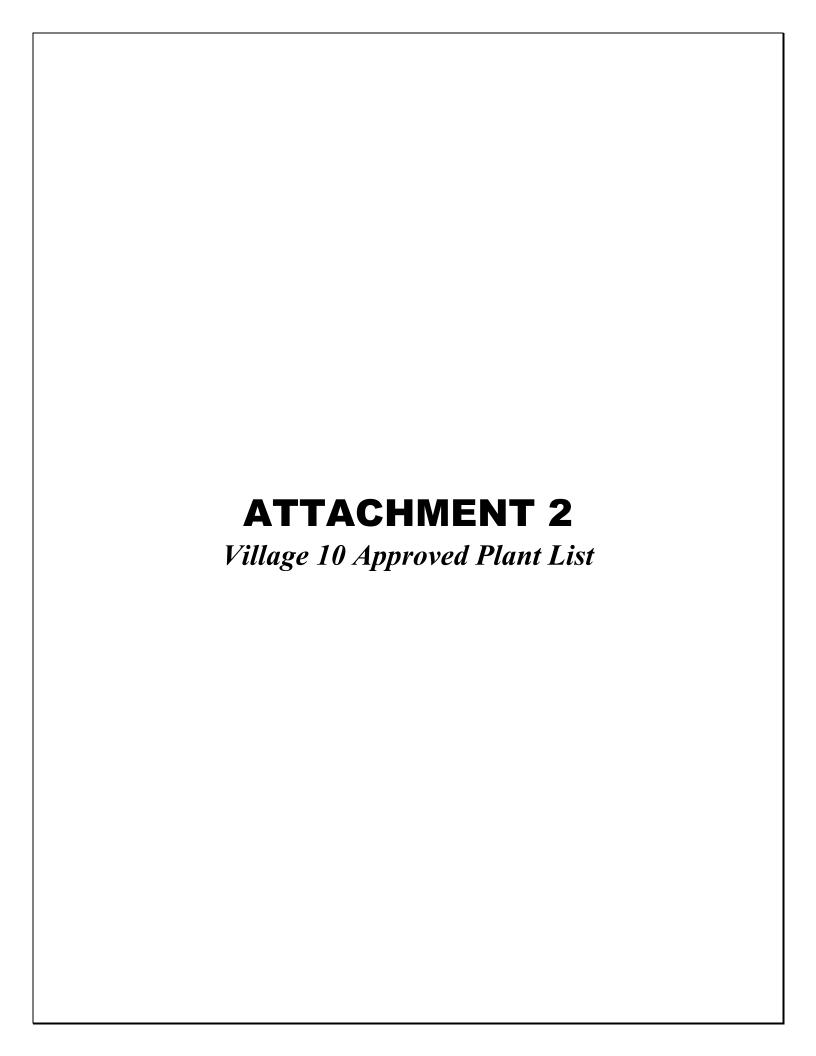






DUDEK

Village 10 Photograph Log



#### **FUEL MODIFICATION ZONE 1**

**BOTANICAL NAME COMMON NAME** Notes

Plant and seed material should be locally sourced to the greatest extent possible to avoid genetically compromising existing Preserve vegetation

Trees:

Heteromeles arbutifolia Toyon May be planted within Fuel Management Zone 1

up to 10% of the plant palette mix. No single mass shall exceed 400 sf. These shall be spaced such that the nearest shrub is no closer than the

tallest shrub height (at maturity)

Metrosideros exelsus (un-cut

leader)

New Zealand Christmas

Tree

Plantanus racemosa California Sycamore Quercus agrifolia Coast Live Oak

Rhus lancea African Sumac Plant acceptable on a limited basis (Max. 30% of

the area at the time of planting)

Shrubs, Cacti & **Groundcovers:** 

Acalypha californica California Copperleaf

Agave Shawii

Arctostphylos 'Emerald Carpet'

**Baccharis Pilularis** 

Coastal Agave

**Emerald Carpet Mazanita** 

Coyote Brush

Only local native shrub species will be utilized.

No cultivars shall be permitted.

Bloomeria Crocea

Ceanothus verrocosus

Common goldstar

Wartystem Ceanothus

Plant acceptable on a limited basis (Max. 30% of

the area at the time of planting)

Comarostaphylis diversifolia Summer Holly

Cotoneaster dammeri 'Lowfast' Bearberry Cotoneaster

Cotoneaster horizontalis **Rock Cottoneaster** Cylindropuntia prolifera Coast Cholla Dudleya pulverulenta Chalk Lettuce

Encielia californica California Encelia Epilobium californicum California Fushcia

Euphorbia misera Cliff Spurge

Galvezia speciosa **Bush Snapdragon** 

Helianthemum scoprium Sun Rose

BOTANICAL NAME	COMMON NAME	<u>Notes</u>
Isomeris arborea	Bladder Pod	
Iva hayesiana	San Diego Marsh Elder	
Lupinus succulentus	Arroyo Lupine	
Lycium californicum	Box Thorn	
Malachothamnus fasciculatus	Chaparrel Bushmallow	
Malamosa laurina	Hollyleaf Cherry	
Nassella pulchra	Purple Needlegrass	
Opuntia littoralis	Coastal Prickly Pear Cactus	Plants must be locally sourced
Opuntia oricola	No Common Name	Plants must be locally sourced
Rhamnus crocea	Redberry	
Rhus Integrifolia	Lemonade Berry Fuschia Flowering	
Ribes speciosum Salvia apiana	Gooseberry White Sage	May be planted in limited quantities and must be
Salvia apiaria	Wille Jage	properly spaced. S. mellifera is a prohibited species
Simmondsia chinesnsis	Jojoba	May be planted in limited quantities and must be properly spaced
Sisyrinchium bellum	Blue-Eyed Grass	
Thymus serphyllum 'Reiters'	Creeping Thyme	Restricted to 30% of area at time of planting.
		Use in irrigated areas only
Yucca schidigera	Mojave Yucca	
Yucca whipplei	Our Lord's Candle	
Hydroseed Mix:		
Baccharis Pilularis	Coyote Brush	Only local native shrub species will be utilized. No cultivars shall be permitted.
Ceanothus verrocosus	Wartystem Ceanothus	Plant acceptable on a limited basis (Max. 30% of the area at the time of planting)
Encielia californica	California Encelia	
Hazardia squarrosa	Sawtooth Goldenfields	
Isomeris arborea	Bladder Pod	
Iva hayesiana	San Diego Marsh Elder	
Layia platyglossa	Tidy tips	
Lupinus succulentus	Arroyo Lupine	
Malachothamnus fasciculatus	Chaparrel Bushmallow	

BOTANICAL NAME	COMMON NAME	Notes
Malamosa laurina Nassella pulchra	Hollyleaf Cherry Purple Needlegrass	
Phacelia campanularia Rhamnus crocea	California Blue Bells Redberry	
Rhus Integrifolia	Lemonade Berry	
Salvia apiana Sisyrinchium bellum	White Sage Blue-Eyed Grass	
Viguiera laciniata Yucca whipplei	San Diego Sunflower Our Lord's Candle	
Hydroseed Mix (Plantable Retai	ning Walls):	
Baccharis Pilularis	Coyote Brush	Only local native shrub species will be utilized. No cultivars shall be permitted.
Camissonia cheiranthifolia	Beach Evening Primrose	
Ceanothus verrocosus	Wartystem Ceanothus	Plant acceptable on a limited basis (Max. 30% of the area at the time of planting)
Clarkia bottae	Botta's Clarkia	
Eriophyllum confertiflorum	Golden Yarrow	
Hazardia squarrosa	Sawtooth Goldenfields	
Lasthenia californica	California Gold Rush	
Mimulus aurantiacus	Sticky Monkey Flower	Plants must be locally sourced
Salvia apiana	White Sage	May be planted in limited quantities and must be properly spaced. S. mellifera is a prohibited species
Sisyrinchium bellum	Western Blue-Eyed Grass	

San Diego Sunflower

Our Lord's Candle

Viguiera laciniata Yucca whipplei

#### **FUEL MODIFICATION ZONE 2**

BOTANICAL NAME COMMON NAME NOTES

Plant and seed material should be locally sourced to the greatest extent possible to avoid genetically compromising existing Preserve vegetation

Trees:

Quercus agrifolia Coast Live Oak

Shrubs, Cacti & Groundcovers:

Acalypha californica California Copperleaf

Agave shawii Coastal Agave

Aristida pupurea Purple Three-Awn

Chlorogalum parviflorum Smallflower Soap Plant Cotoneaster dammeri 'Lowfast' Bearberry Cotoneaster

Cylindropuntia prolifera Coast Cholla

Deinandra fasciculata Fascicled Tarplant

Dodonaea viscose Hop Bush Plant acceptable on a limited basis (Max. 30% of

the area at the time of planting)

Dudleya pulverulenta Chalk Lettuce

Encelia californica Coastal Sunflower
Epilobium californicum California Fushcia

Euphorbia misera

Grindelia robusta

Helianthemum scoprium

Isomeris arborea

Lupinus succulentus

Lycium californicum

Cliff Spurge

Gum Plant

Sun Rose

Bladderpod

Arroyo Lupine

Box Thorn

Malachothamnus fasciculatus Chaparrel Bushmallow

Mirabilis californica Wishbone Bush
Nassella pulchera Purple Needlegrass
Coastal Prickly Pear

Opuntia littoralis

Cactus

Opuntia oricola No Common Name Prunus ilicifolia Hollyleaf Cherry

Rhamnus crocea Redberry

Rhus integrefolia Lemonade Berry
Ribes speciosum Fuschia Flowering

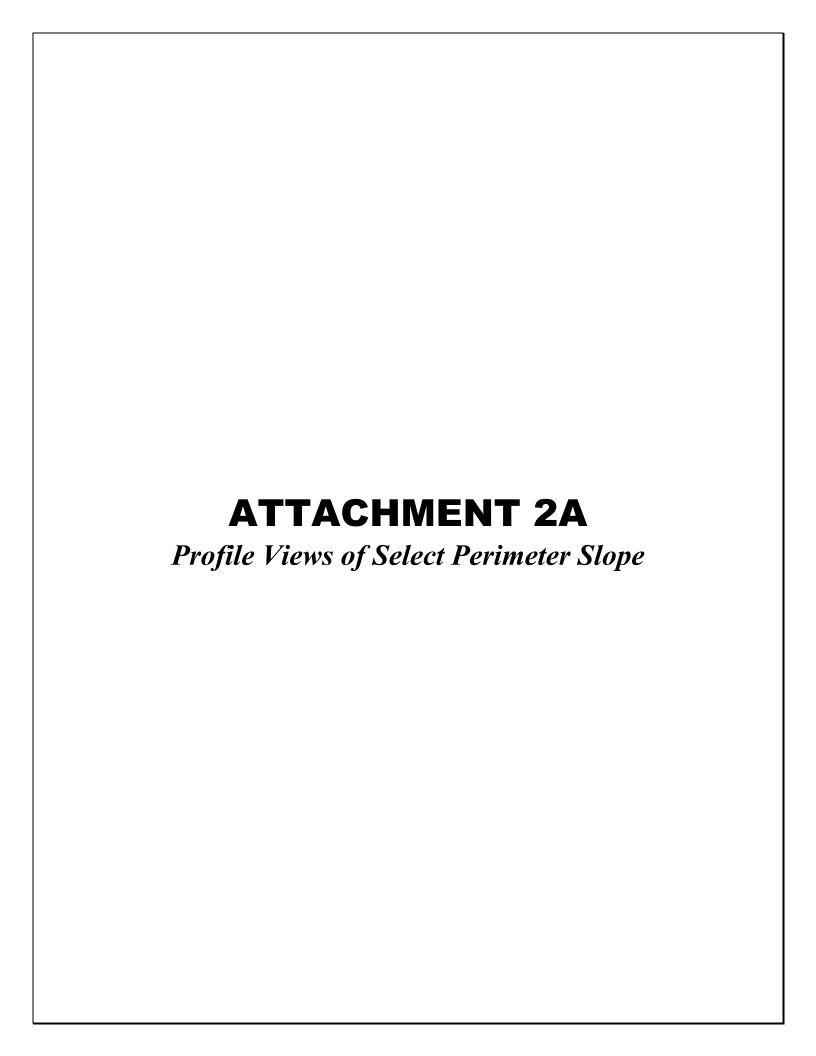
Plants must be locally sourced

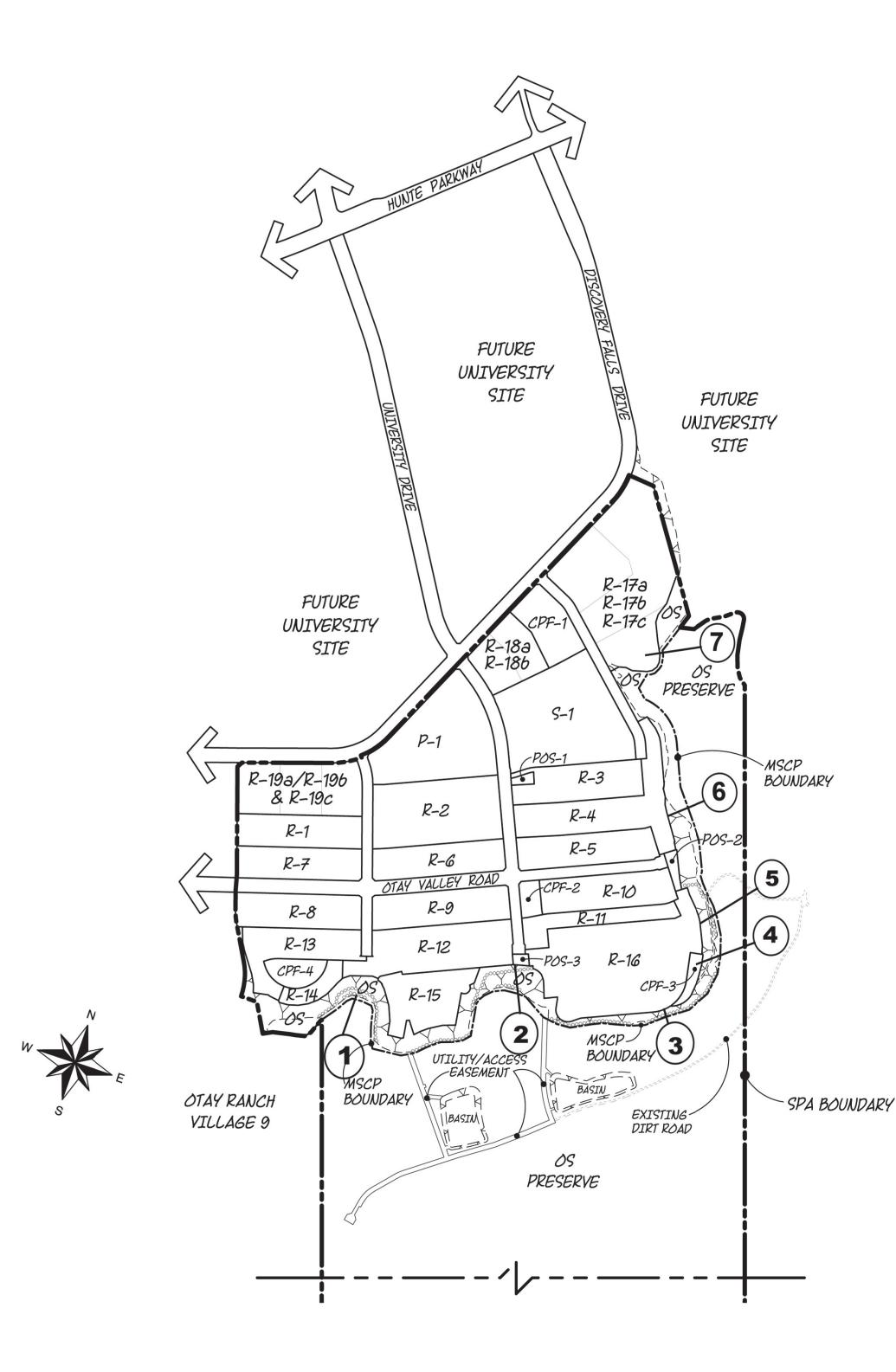
Plants must be locally sourced

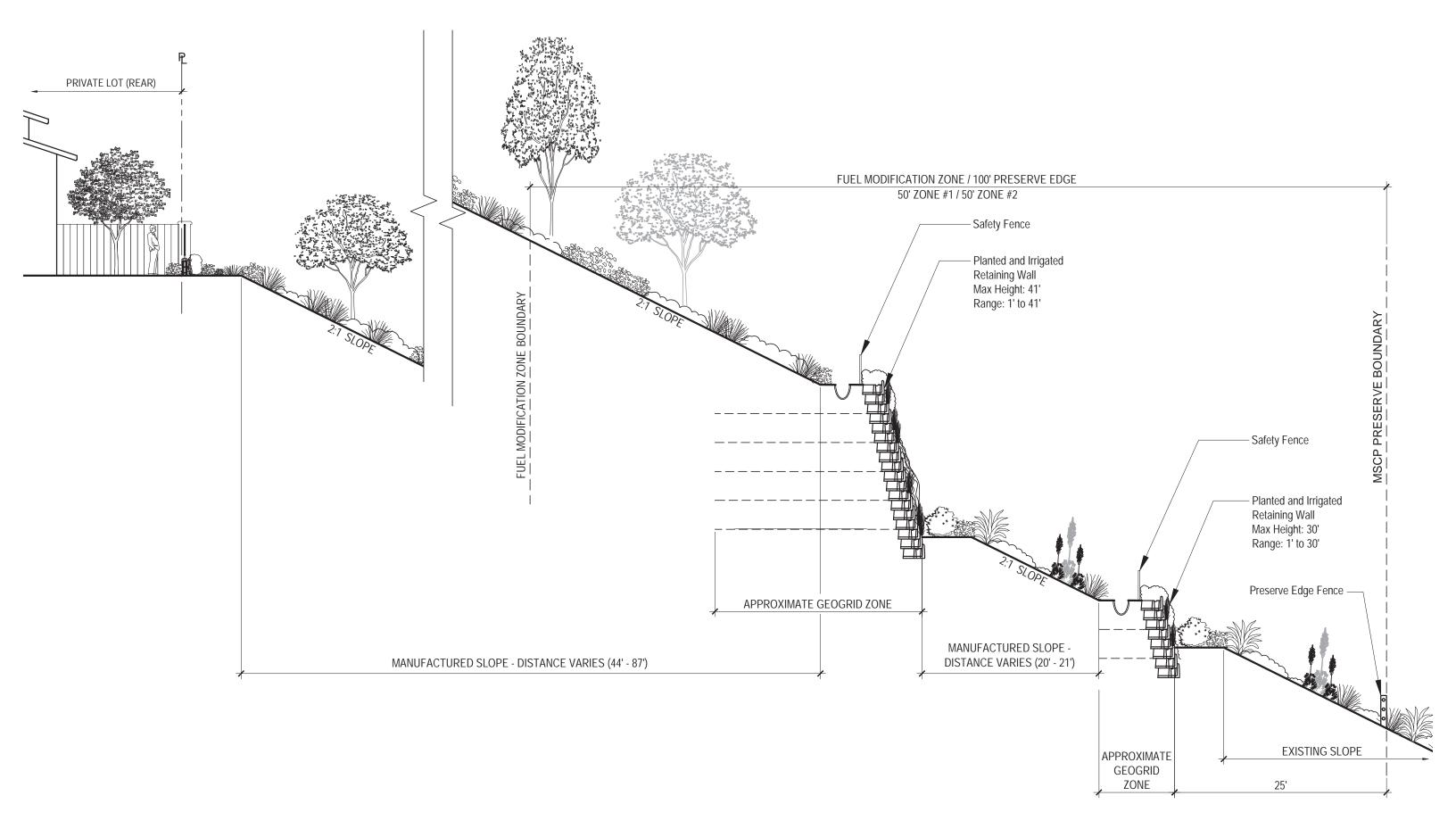
BOTANICAL NAME	COMMON NAME	Notes
	Gooseberry	
Salvia apiana	White Sage	May be planted in limited quantities and must be properly spaced. S. mellifera is a prohibited species
Simmondsia chinesnsis	Jojoba Western Blue-Eyed	
Sisyrinchium bellum	Grass	
Yucca schidigera	Mojave Yucca	
Yucca whipplei	Foothill Yucca	
Hydroseed Mix:		
Bloomeria crocea	Common Goldstar	
Encelia californica	Coastal Sunflower	
Eriophyllum confertiflorum	Golden Yarrow	
Gnaphalium bicolor	Bicolor Cudweed	
Hazardia squarrosa Heteromeles arbutifolia	Sawtooth Goldenfields Toyon	
Isomeris arborea	Bladderpod	
Isocoma menziesii	Coast Goldenbush	
Lasthenia californica	Goldfields	
Layia platyglossa Lupinus bicolor	Tidy tips Miniature Lupine	
Lupinus succulentus	Arroyo Lupine	
Nassella pulchera	Purple Needlegrass	
Phacelia campanularia Plantago erecta	California Blue Bells Dot-Seed Plantain	
Rhamnus crocea	Redberry	
Rhus integrefolia	Lemonade Berry	
Salvia apiana	White Sage	May be planted in limited quantities and must be properly spaced. S. mellifera is a prohibited species
Sisyrinchium bellum	Blue-Eyed Grass	
Sphaeralcea ambigua	Desert Mallow	
Viguiera laciniata Yucca whipplei	San Diego Sunflower Foothill Yucca	

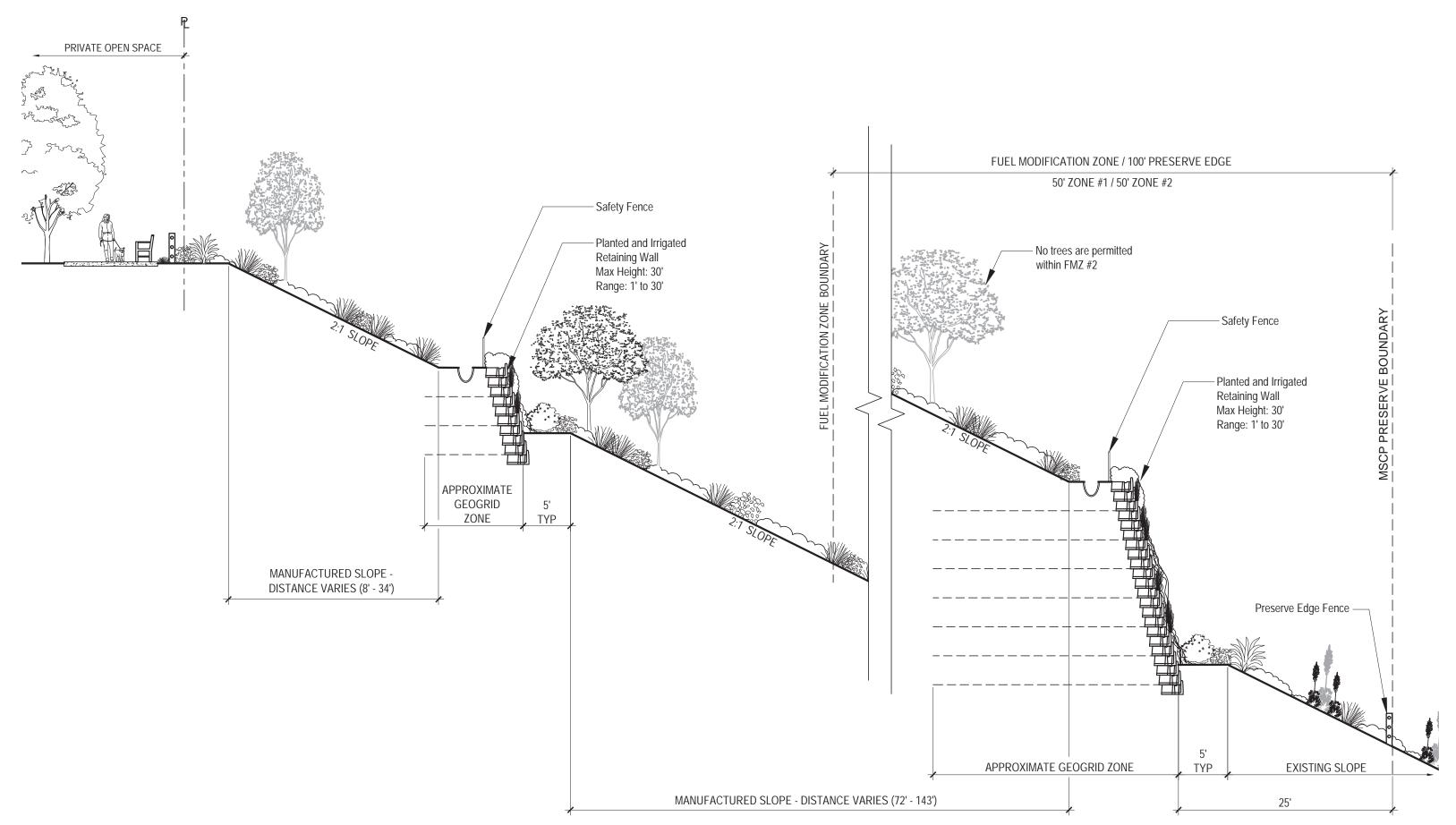
#### Hydroseed Mix (Plantable Retaining Walls - irrigated):

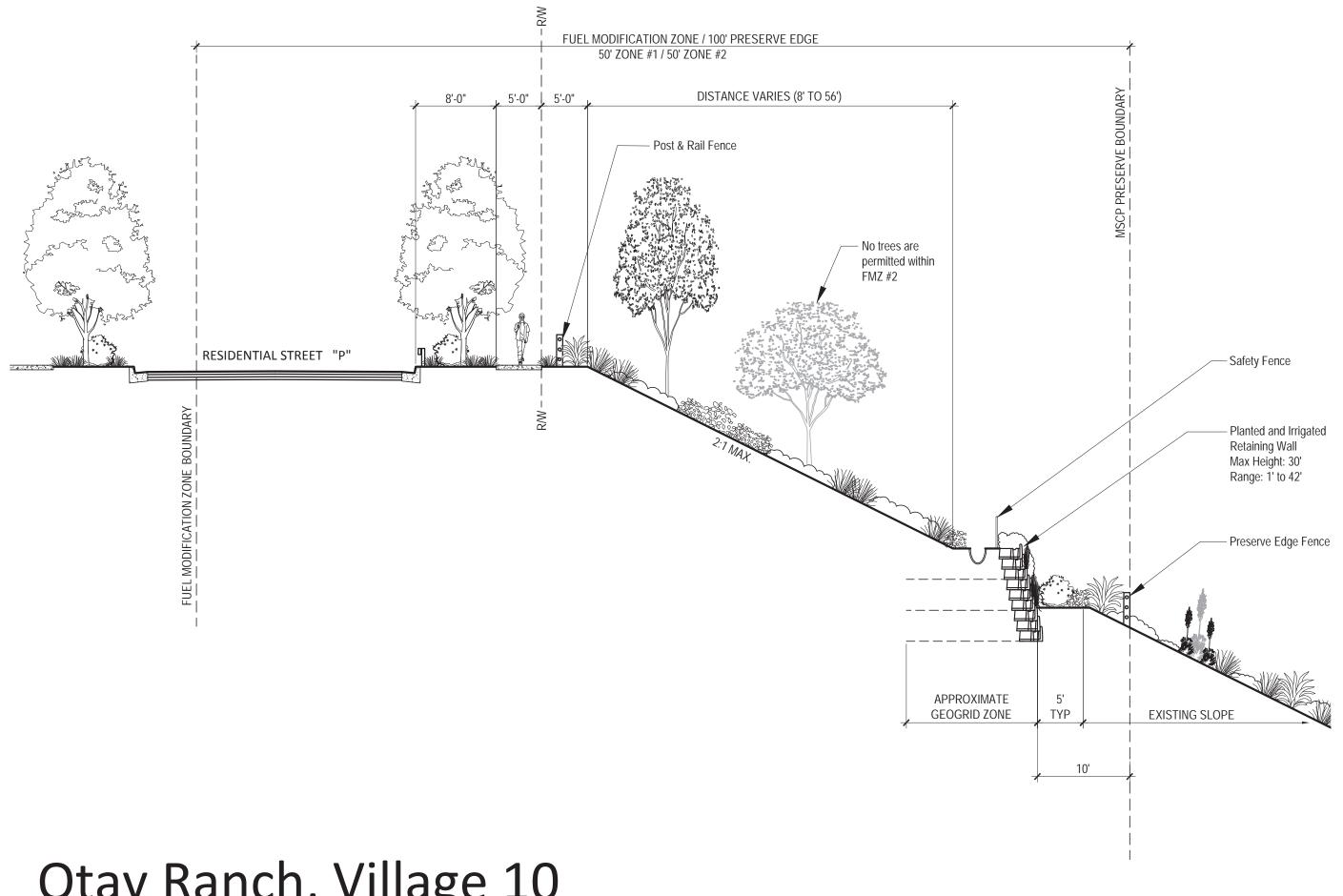
BOTANICAL NAME	COMMON NAME	<b>NOTES</b>
Clarkia bottae Eriophyllum confertiflorum Eschscholzia californica	Botta's Clarkia Golden Yarrow California Poppy	
Hazardia squarrosa Lasthenia californica	Sawtooth Goldenfields Goldfields	
Mimulus aurantiacus Sisyrinchium bellum	Sticky Money Flower Blue-Eyed Grass	
Viguiera laciniata	San Diego Sunflower	

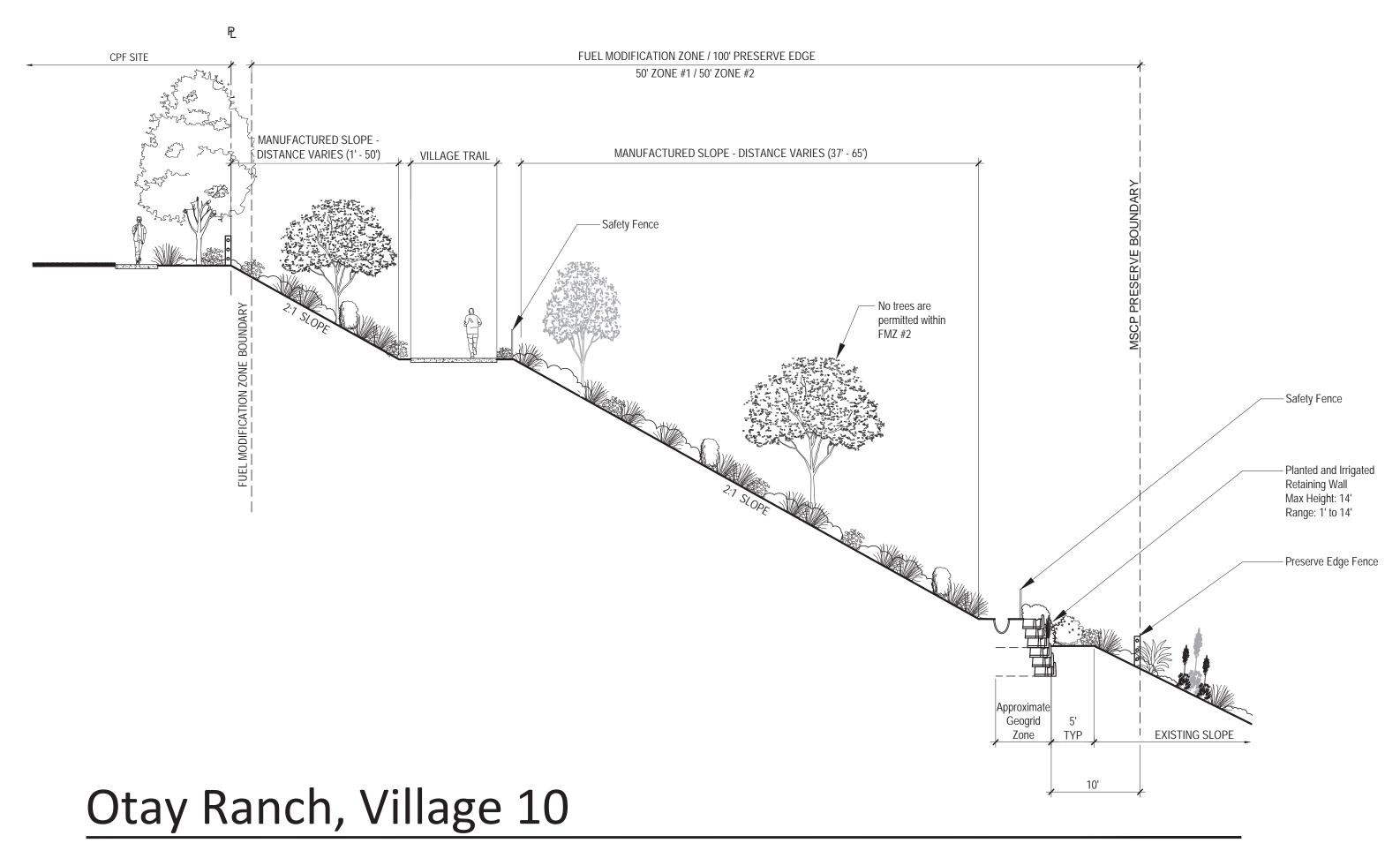


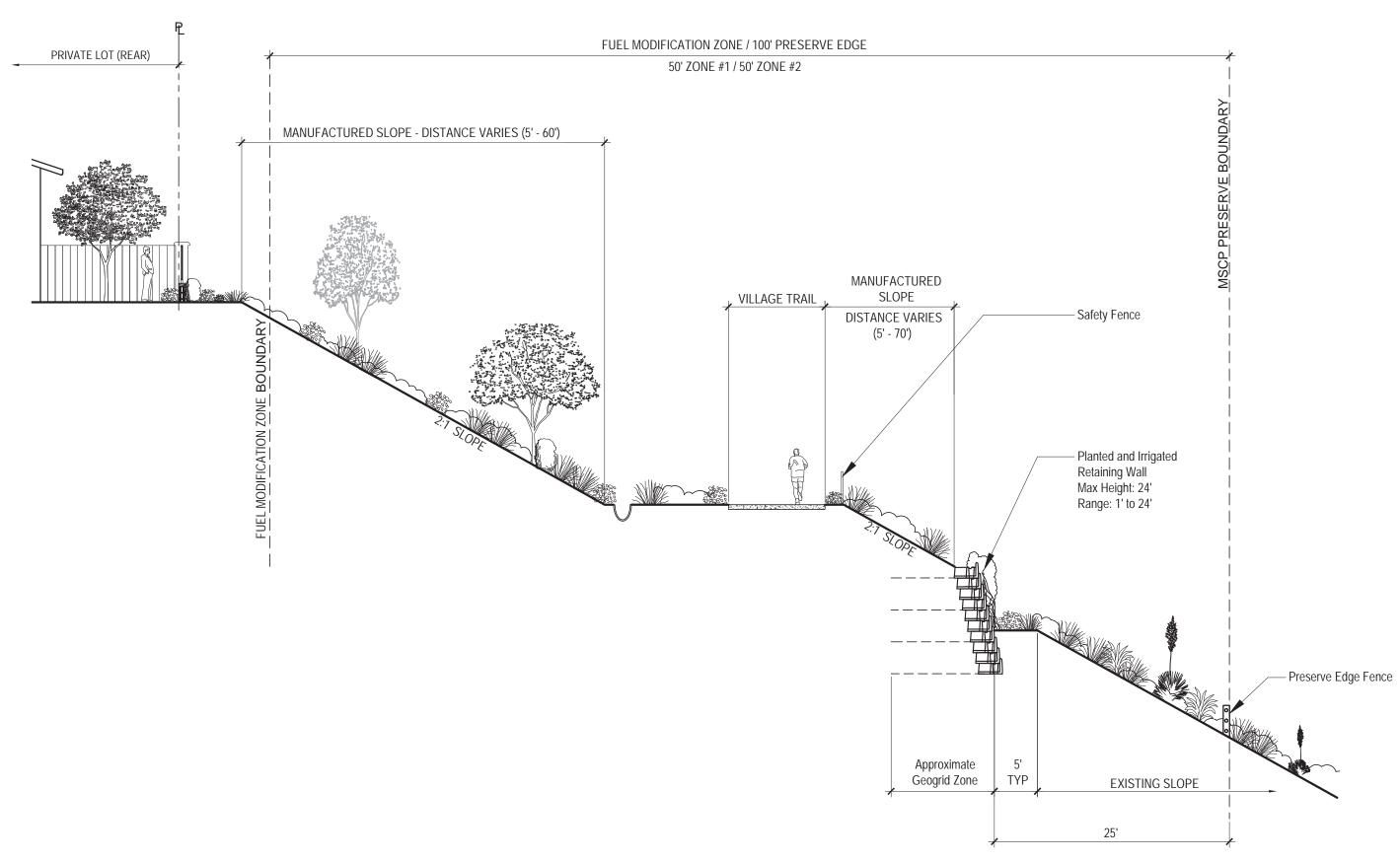


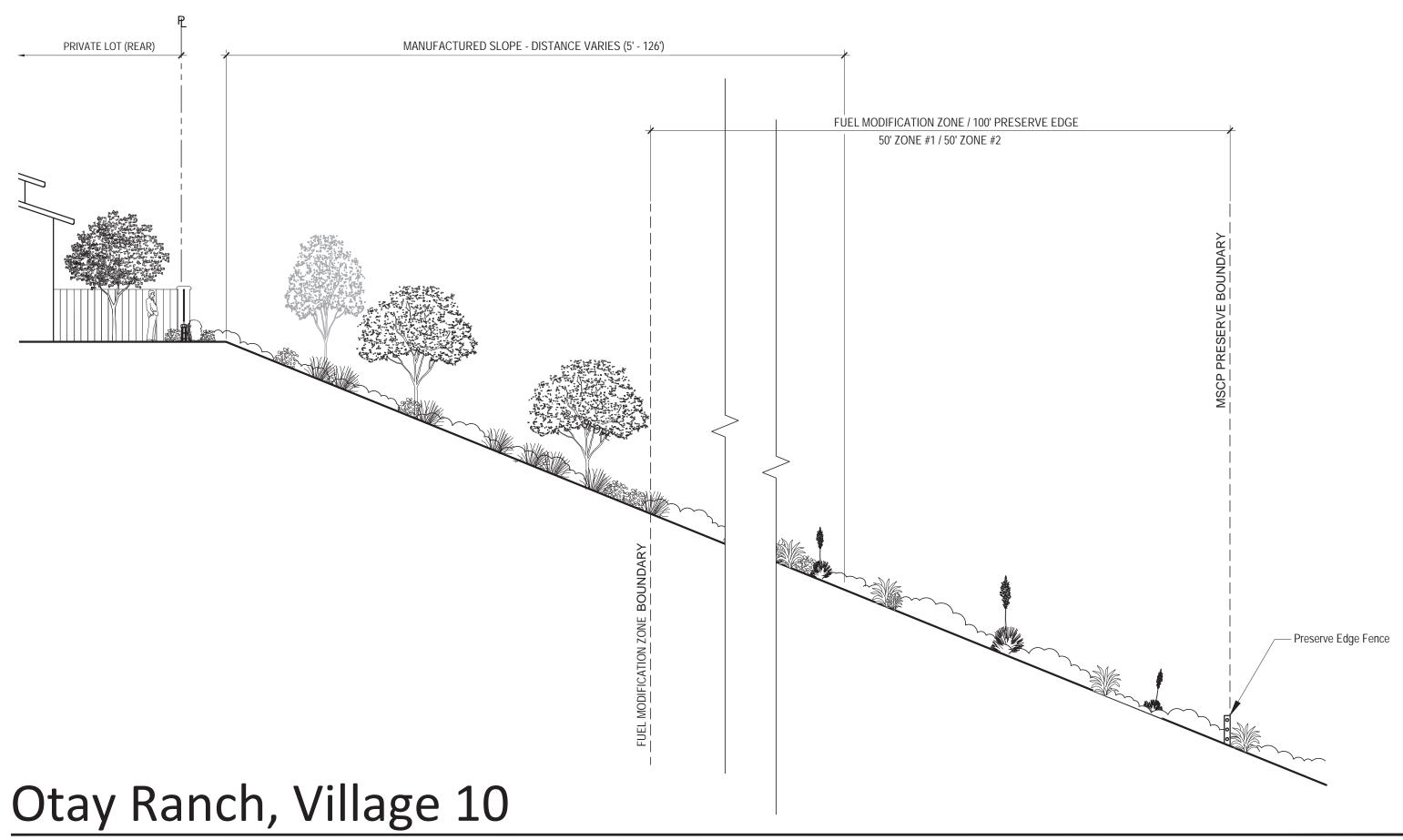


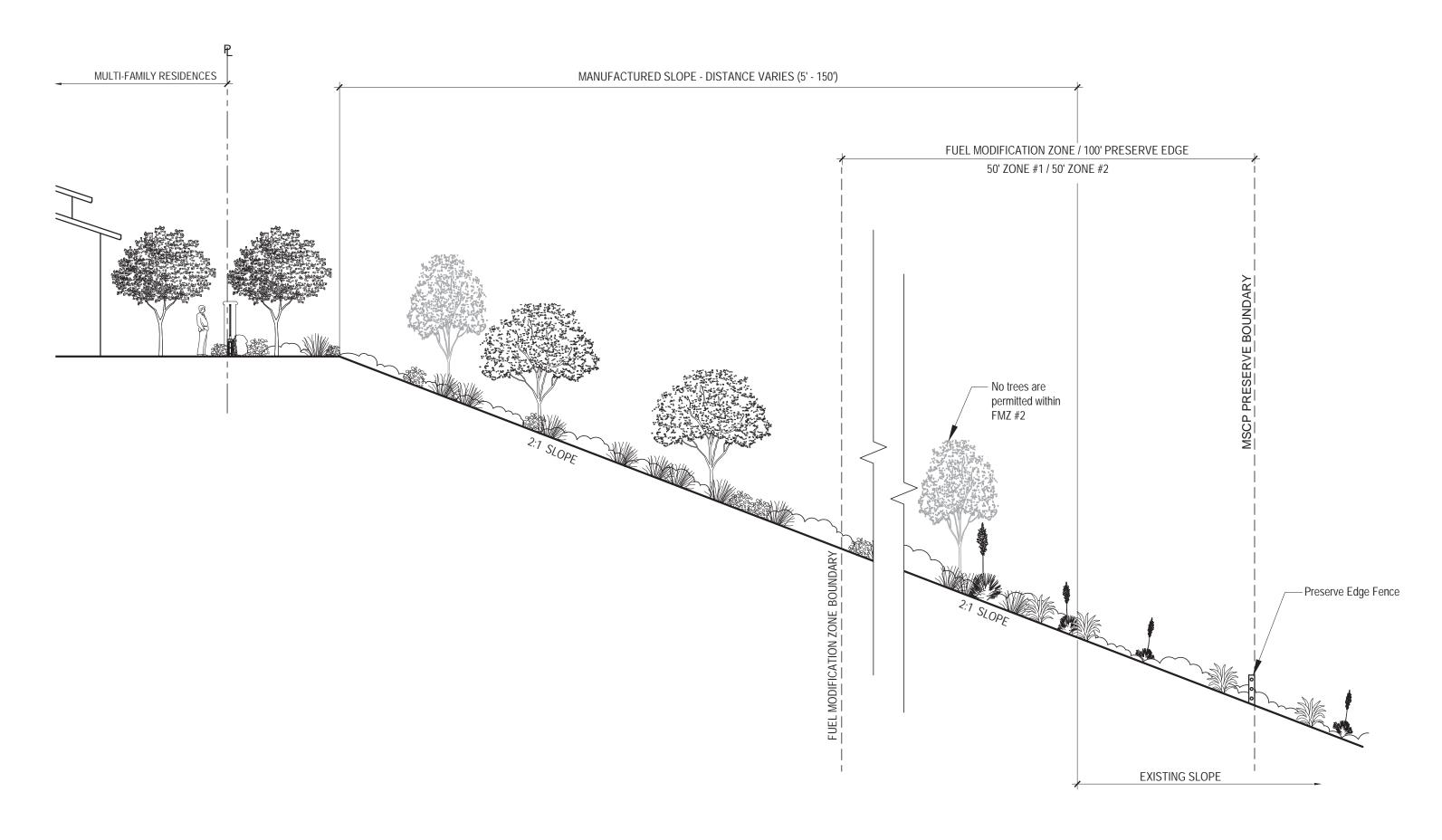


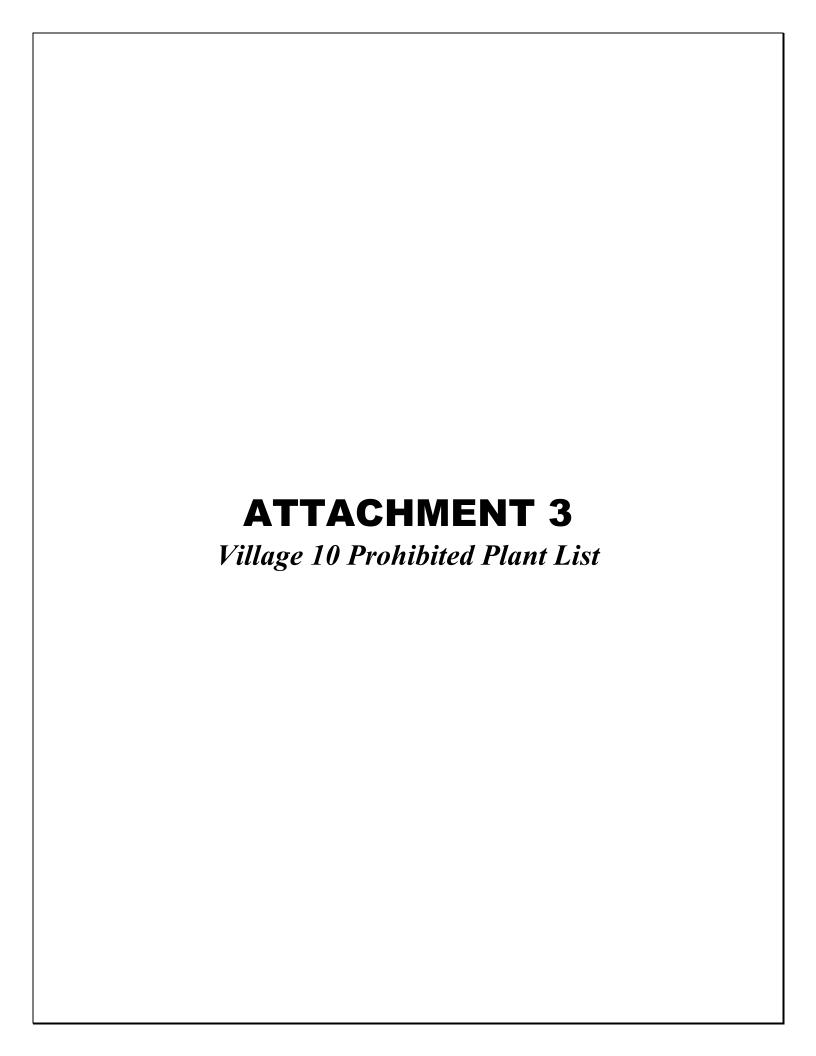












#### **PROHIBITED PLANT SPECIES**

Certain plants are considered to be undesirable in the landscape due to characteristics that make them highly flammable and/or incompatible with the adjacent MSCP Preserve. The Chula Vista MSCP Subarea Plan, Appendix K provides a comprehensive list of plants that are prohibited adjacent to Preserve areas. These characteristics can be either physical or chemical. Physical properties that would contribute to high flammability include large amounts of dead material retained within the plant, rough or peeling bark, and the production of copious amounts of litter. Chemical properties include the presence of volatile substances such as oils, resins, wax, and pitch. Certain native plants are notorious for containing these volatile substances. Plants with these characteristics shall not be planted in any of the fuel modification zones. Should these species already exist within these areas, they shall be removed because of the potential threat they pose to any structures. They are referred to as target species since their complete removal is a critical part of hazard reduction. These fire-prone plant species include, but are not limited to, the following:

#### **Botanical Name/Common Name**

Cynara cardunculus/Artichoke Thistle

Ricinus communis/Castor Bean Plant

Cirsium vulgare/Wild Artichoke

Cytisus spp./Broom

Brassica nigra/Black Mustard

Silybum marianum/Milk Thistle

Sacsola austails/Russian Thistle or Tumbleweed

Nicotiana bigelevil/Indian Tobacco

Nicotiana glauca/Tree Tobacco

Lactuca serriola/Prickly Lettuce

Conyza canadensis/Horseweed

Heterothaca grandiflora/Telegraph Plant

Anthemix cotula/Mayweed

Urtica urens/Burning Nettle

Cardaria draba/Noary Cress or Perennial Peppergrass

Brassica rapa/Wild Turnip, Yellow Mustard, or Field Mustard

Adenostoma fasciculatum/Chamise

Adenostoma sparsifolium/Red Shanks

Cortaderia selloana/Pampas Grass

Artemisia californica/California Sagebrush

Eriogonum fasciculatum/Common Buckwheat

Salvia mellifera/Black Sage

#### **Ornamental:**

Cortaderia selloana/Pampas Grass

Cupressus spp./Cypress

Eucalyptus spp./Eucalyptus

Juniperus spp./Juniper

Pinus spp./Pine

Washingtonia spp./Palm





# Otay Ranch Village 10 Preserve Edge Plan



ADOPTED DECEMBER 2, 2014

BY RESOLUTION No. 2014-236

**DECEMBER 2, 2014** 

### **Table of Contents**

A.	INTRODUCTION	1
B.	FACILITIES AND IMPROVEMENTS PROPOSED WITHIN THE PRESERVE	3
1.	Utilities	3
2.	Trails	5
C.	FACILITIES PROPOSED WITHIN THE 100-FOOT PRESERVE EDGE	9
1.	Community Purpose Facility (CPF-3)	9
2.	Plantable Retaining Walls	11
3.	Residential Street	15
4.	Canyon Subdrains	15
D.	COMPLIANCE WITH RMP/MSCP SUBAREA PLAN POLICIES	17
1.	Drainage	17
2.	Urban Runoff	18
3.	Toxic Substances	21
4.	Lighting	22
5.	Noise	22
6.	Invasives	23
7.	Buffers	24
8.	Restrict Access	29

#### **EXHIBIT LIST**

Exhibit 1	Areas Subject to the Preserve Edge Plan and Facilities Proposed in the Preserve
Exhibit 2	Sewer and Storm Drain Facilities Proposed in the Preserve
Exhibit 3	30' Utility Easement Section
Exhibit 4	Village 10 Trails Plan
Exhibit 5	Chula Vista Greenbelt/OVRP Trail Section
Exhibit 6	Greenbelt Connector Trail
Exhibit 7	CPF-3 Concept Plan
Exhibit 8	Plantable Retaining Wall Locations Plan
Exhibit 9	Condition 1 – Plantable Retaining Walls at Private Residential Lot.
Exhibit 10	Condition 2 – Plantable Retaining Walls at Private Open Space
Exhibit 11	Condition 3 - Plantable Retaining Wall at Residential Street
Exhibit 12	Condition 4 - Plantable Retaining Wall at CPF-3 and Village Trail
Exhibit 13	Condition 5 - Plantable Retaining Wall at Village Trail
Exhibit 14	Parkway Residential Street
Exhibit 15	Typical Canyon Subdrain Section
Exhibit 16	Water Quality/Bioretention Basin Facilities
Exhibit 17	Perimeter Wall Plan
Attachment "A"	Approved Plant List



#### A. INTRODUCTION

The purpose of the Preserve Edge Plan is to identify allowable uses within appropriate land use designations for areas adjacent to the Otay Ranch Preserve. In accordance with Policy 7.2 of the Otay Ranch Resource Management Plan, a Preserve Edge Plan is to be developed for all SPA Plans that contain areas adjacent to the Preserve. The Preserve Edge is a 100-foot wide strip of land adjacent to the Preserve. To provide further guidance relating to the content of the Preserve Edge Plan, the Chula Vista MSCP Subarea Plan contains policies related to land use adjacency. Otay Ranch GDP, RMP and MSCP policies are summarized and evaluated below. Areas subject to the Preserve Edge Plan and facilities proposed within the Preserve are depicted on Exhibit 1 and described below.





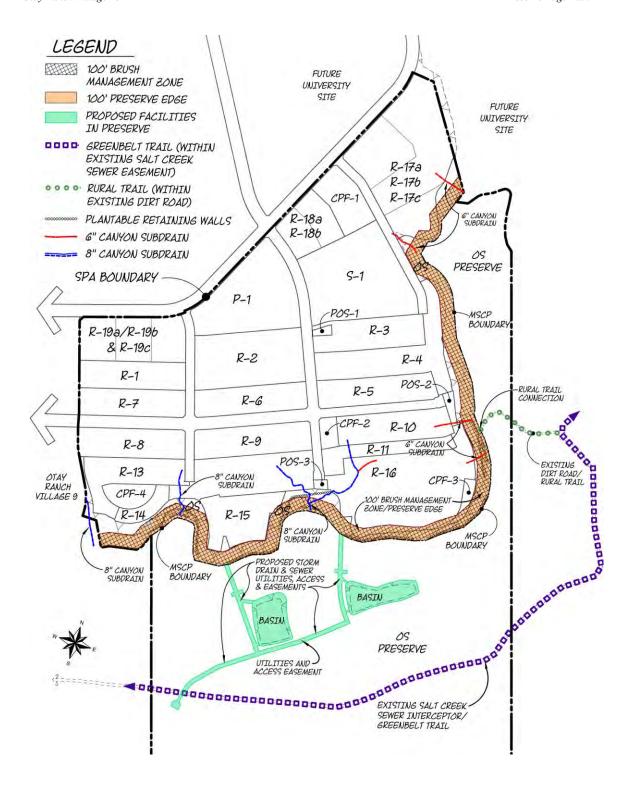


Exhibit 1 Areas Subject to the Preserve Edge Plan and Facilities Proposed in the Preserve



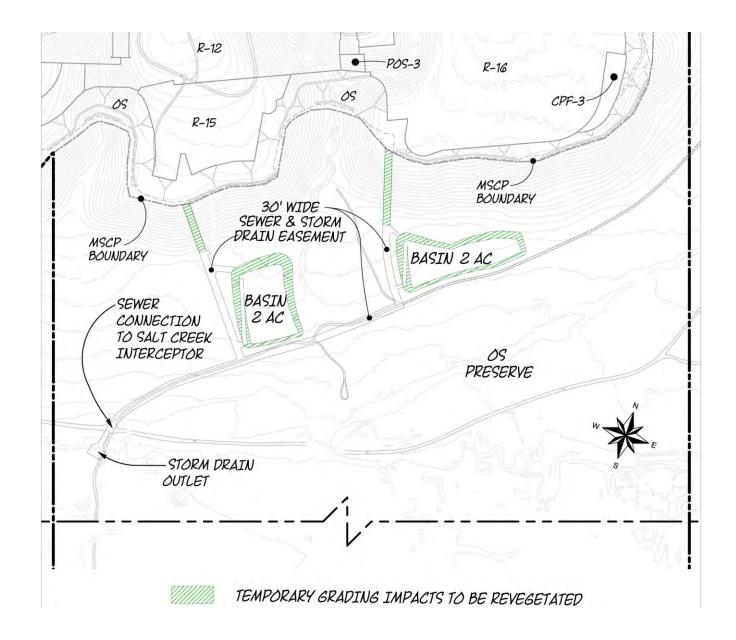
## B. FACILITIES AND IMPROVEMENTS PROPOSED WITHIN THE PRESERVE

The facilities described below and depicted on Exhibit 1 are proposed within the MSCP Preserve and are not subject to this Preserve Edge Plan, but rather are discussed for context purposes only. Per the MSCP Subarea Plan, certain infrastructure and roads planned in conjunction with development will be allowed to be constructed, operated and maintained within the Preserve. The Subarea Plan anticipated these "Planned" and "Future" facilities and requires compliance with the siting criteria identified in Section 6.3.3.4 of the Subarea Plan. The Project's Biological Report provides the siting criteria analysis. Facilities proposed within the Preserve include:

#### 1. Utilities

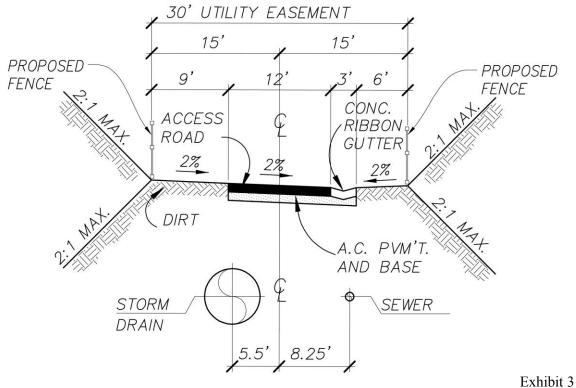
The Village 10 SPA Plan ("Project") includes sewer connections to the existing Salt Creek Interceptor and Storm Drain and Water Quality Facilities necessary to serve Village 10 and a portion of the future University Planning Area. See Exhibit 2, Sewer & Storm Drain Facilities in the Preserve.

- Two sewer lines cross the Preserve within 30' wide Sewer & Storm Drain Easements (See Exhibit 3, 30' Utility Easement) south of Village 10. These two sewer lines connect and ultimately tie into the existing Salt Creek Interceptor. Temporary grading impacts in the northern portion of the Easement will be revegetated. Per the MSCP Subarea Plan, these facilities are "Planned Facilities" and have been sited consistent with MSCP siting criteria.
- Storm drain facilities are co- located within the 30' wide Sewer & Storm Drain Easements crossing the Preserve (Exhibit 3). Flows are treated in two Water Quality Basins connected to a single storm drain outlet south of the Salt Creek Interceptor. Temporary grading impacts in the northern portion of the Easement and at the perimeter of the basins will be revegetated. Per the MSCP Subarea Plan, these storm drain facilities are "Future Facilities," and have been sited consistent with MSCP siting criteria.



**Sewer & Storm Drain Facilities in the Preserve** 





30' Utility Easement (TM CVT-1304, Sheet 5, Detail "A")

#### 2. Trails

#### Chula Vista Greenbelt/Otay Valley Regional Park Trail

The Project includes an approximately ½ mile segment of the Chula Vista Greenbelt Trail/Otay Valley Regional Park Trail as depicted on Exhibit 4 and designated in the Chula Vista General Plan, the Chula Vista MSCP Subarea Plan, the Chula Vista Greenbelt Master Plan and the Otay Valley Regional Park Concept Plan. This trail is located within the existing Salt Creek Sewer Easement south and east of Village 10. Per the MSCP Subarea Plan, trails designated in the OVRP Concept Plan are "Planned Facilities," subject to MSCP Subarea Plan section 7.5 and 7.6.3. (See Exhibit 4 Trails Plan and Exhibit 5, Chula Vista Greenbelt/OVRP Trail). Proposed trail improvements within the existing Salt Creek Sewer Easement include post and rail fencing and signage per the Chula Vista Greenbelt Master Plan and the Otay Valley Regional Park Trails Plan. Physical implementation of this trail facility would not create any additional impacts on the MSCP Preserve. See the Project's Biological Report for the MSCP adjacency analysis.



#### Rural Trail

The Project designates an existing 8' wide dirt road within the Preserve as a link between the Village Trail within Village 10 and the Greenbelt Trail. This linkage has been identified pursuant to the MSCP Subarea Plan that establishes "Priority 13. Locate trails, view overlooks, and staging areas in the least sensitive areas of the Preserve. Locate trails along the edges of urban land uses adjacent to the Preserve, or the seam between land uses and follow existing dirt roads as much as possible..." [emphasis added] (See Exhibit 4, Trails Plan and Exhibit 6, Rural Trail). Pursuant to the Chula Vista Greenbelt Master Plan Trail Standards (Table 1), the existing native soil surface treatment on the existing dirt road meets the Rural Trail standards. Proposed trail improvements include post and rail fencing and trail signage. Wire fencing and signage, may be provided along the trail where adjacent to native or sensitive habitat. Erosion control measures may be implemented within the disturbed area, where appropriate.



Otay Ranch Village 10 Preserve Edge Plan

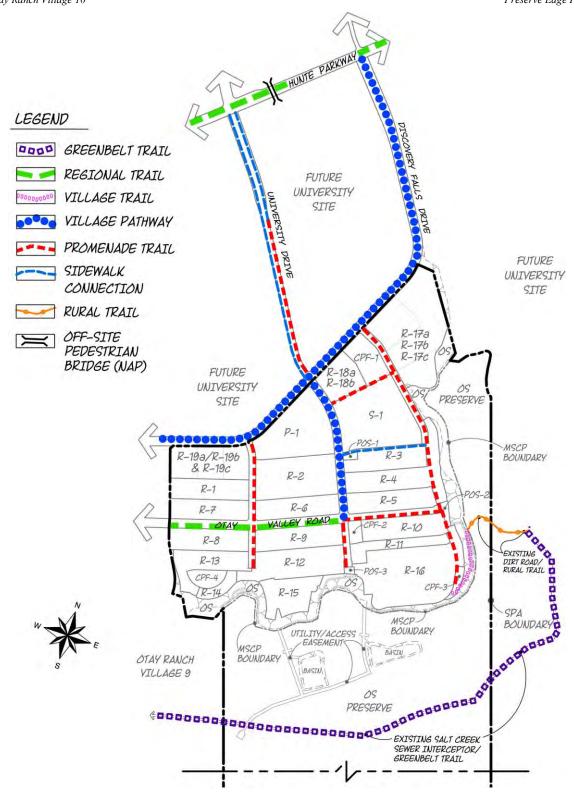


Exhibit 4
Village 10 Trail Plan



Preserve Edge Plan

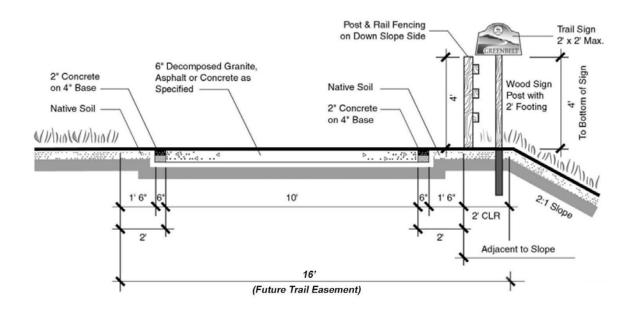


Exhibit 5
Chula Vista Greenbelt Trail/OVRP Trail Section

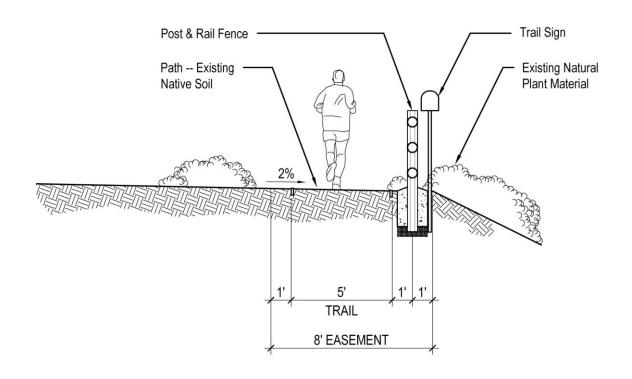


Exhibit 6
Rural Trail Section



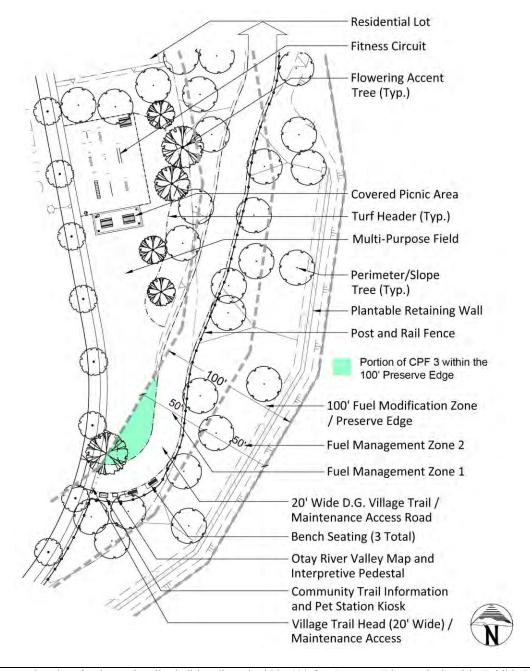
#### C. FACILITIES PROPOSED WITHIN THE 100-FOOT PRESERVE EDGE

Several facilities and improvements are proposed within the 100' Preserve Edge as depicted on Exhibit 1 and described below:

#### 1. Community Purpose Facility (CPF-3)

CPF-3 is a Private Recreation Facility located in the southeast portion of Village 10. The conceptual design includes covered picnic areas, open play areas, interpretive and community trail signage, a pet kiosk and Village Trail Head/Maintenance Access. A plantable retaining wall is located along the eastern edge of a portion of the CPF-3 site. The portion of the CPF-3 site within the 100' Preserve Edge includes landscaped lawn and planter areas, the Village Trail (including fencing) and interpretive and trail signage. No active recreation facilities are proposed within the 100' Preserve Edge. (See Exhibit 7, CPF-3 Concept Plan)





No structures other than fencing and walls shall be allowed within 100-feet Preserve Edge as depicted in Exhibit 7. Perimeter fences and walls within the 100-foot Preserve Edge shall be built and landscaped to minimize visual impacts on the Preserve and the Otay Valley Regional Park. Landscape plans for areas adjacent to the MSCP Preserve must be consistent with the "Approved Plant List" (Attachment A) and the Preserve Edge Plan landscaping and irrigation requirements. Any proposed use within the Preserve Edge shall be subject to review and approval of the Deputy City Manager / Development Services Director.

Exhibit 7

**CPF-3 Concept Plan** 

This concept plan is for illustrative purposes only. Actual site development may vary from concepts depicted in this exhibit.



#### 2. Plantable Retaining Walls

Plantable retaining walls are proposed within the 100' Preserve Edge at the Project perimeter, outside of the MSCP Preserve (See Exhibit 8, Plantable Retaining Wall Locations). The retaining walls range in height between 1' and 41'. A minimum 10' (range 10' to 25') pedestrian only access and maintenance buffer area is provided between the base of the wall and the MSCP Preserve Boundary. A fence is provided at the Preserve Boundary. Per the Village 10 Fire Protection Plan, plantable retaining walls within the fuel modification zone must be irrigated. Plantable retaining wall sections are provided in Exhibits 9-13.

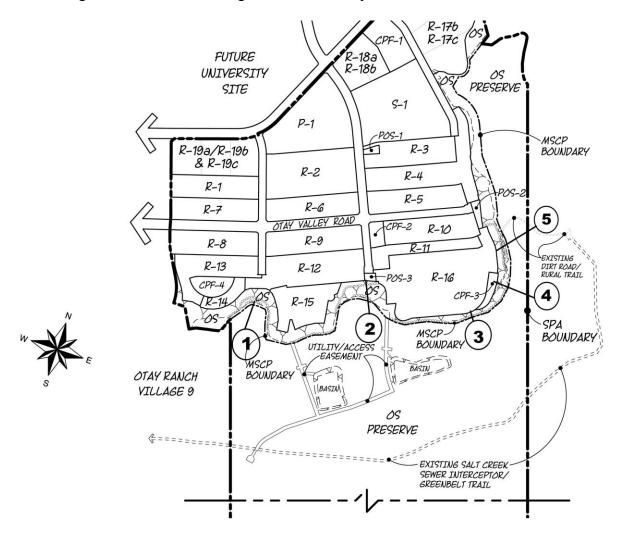


Exhibit 8 **Plantable Retaining Wall Location Map** 

Otay Ranch Village 10



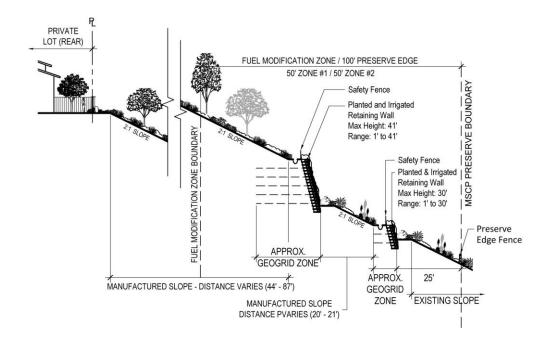


Exhibit 9 **Plantable Retaining Walls at Private Residential Lot (Condition 1)** 

Note: Plantable wall location, height, setback and geogrid zone are conceptual, subject to final engineering design.

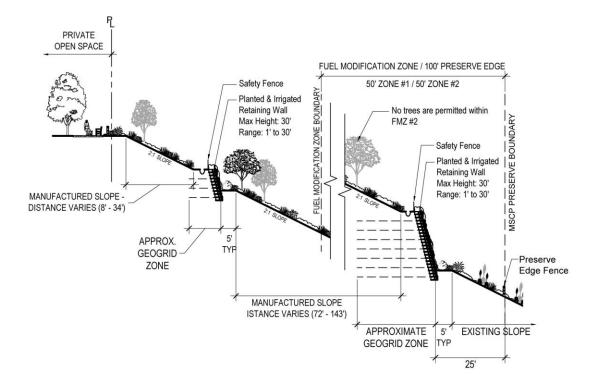
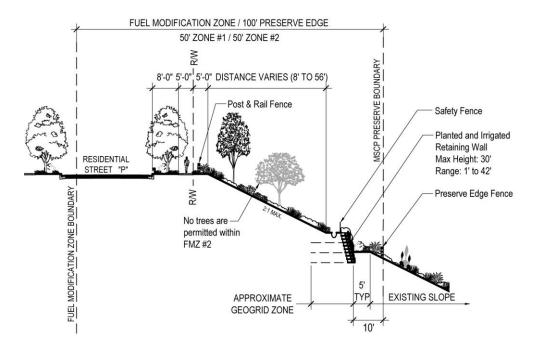


Exhibit 10

#### Plantable Retaining Walls at Private Open Space (Condition 2)

Note: Plantable wall location, height, setback and geogrid zone are conceptual, subject to final engineering design.





**Exhibit 11 Plantable Retaining Wall at Residential Street (Condition 3)** 

Note: Plantable wall location, height, setback and geogrid zone are conceptual, subject to final engineering design.

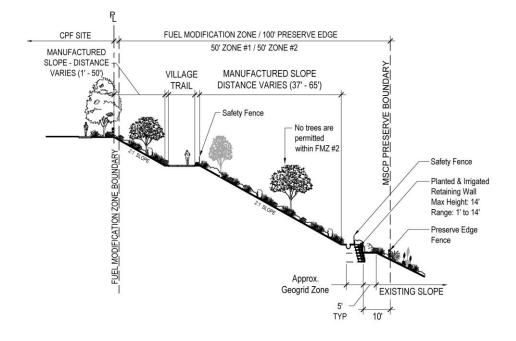


Exhibit 12 **Plantable Retaining Wall at CPF-3 and Village Trail (Condition 4)** 

Note: Plantable wall location, height, setback and geogrid zone are conceptual, subject to final engineering design.

Otay Ranch Village 10 Preserve Edge Plan

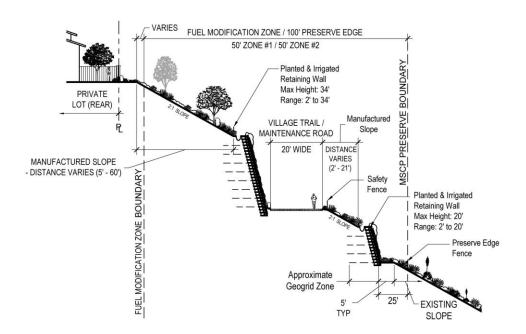


Exhibit 13 **Plantable Retaining Walls at Private Residential Lot and Village Trail (Condition 5)** 

Note: Plantable wall location, height, setback and geogrid zone are conceptual, subject to final engineering design.



#### 3. Residential Street

A single-loaded residential street at the Project perimeter is proposed within the 100' Preserve Edge. Street improvements include two travel lanes, landscaped parkways, and sidewalks. Post and rail fencing is provided outside of the right-of-way, behind the sidewalk to provide a barrier between development and Preserve areas (See Exhibit 14, Modified Parkway Residential Street). Standard City streetlights are also proposed along this residential street on the side of the street closest to the Preserve to project light away from the Preserve. In addition, all street lights located adjacent to the preserve must be equipped with shields that prevent ambient light from spilling into Preserve areas.

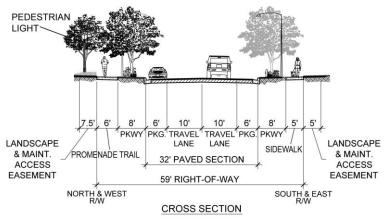


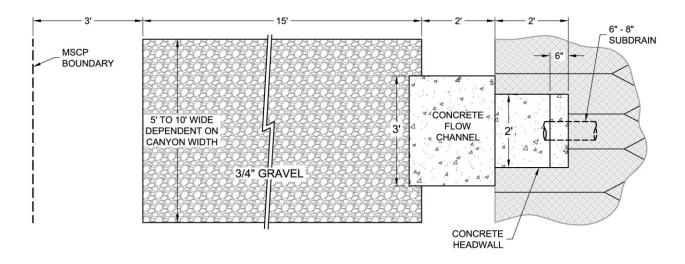
Exhibit 14 **Modified Parkway Residential Street Section** 

#### 4. Canyon Subdrains

A series of canyon subdrains are proposed at the perimeter of Village 10, within the 100' Preserve Edge. Three 8" and four 6" drains are proposed. See Exhibit 1 for the approximate location of the subdrains. The subdrain outlets are comprised of a concrete headwall, flow channel and a 15' x 5' to 10' wide percolation areas. The outlet pipe is a minimum of 20' from the Preserve Boundary and each system maintains a minimum 3' setback from the Preserve Boundary. Where subdrains are located in the vicinity of proposed retaining walls, the pipes will extend through the wall at the base and then outlet per the detail provided in Exhibit 15. Additional details are provided in the Village 10 Geotechnical Study prepared by GEOCON.



#### PLAN VIEW



NO SCALE

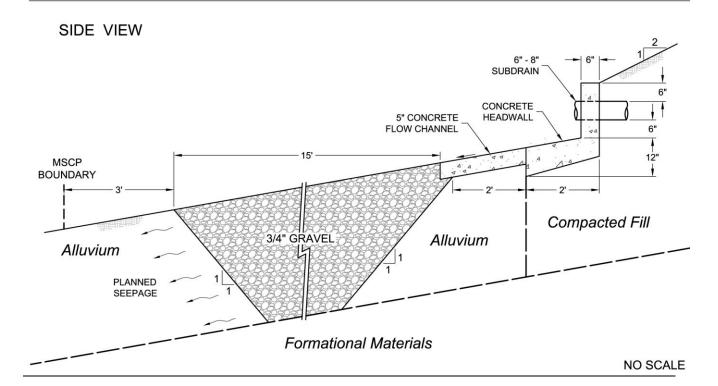


Exhibit 15 **Typical Canyon Subdrain Detail** 



#### D. COMPLIANCE WITH RMP/MSCP SUBAREA PLAN POLICIES

The following discussion provides a description of policies identified in the Chula Vista MSCP Subarea Plan, which were developed in consideration of the requirements of the RMP, as well as compliance measures to be carried out by the various components of the SPA Plan. The discussion is divided into edge effect issue areas identified in the Subarea Plan.

#### 1. Drainage

#### MSCP Policy:

"All developed and paved areas must prevent the release of toxins, chemicals, petroleum products, exotic plant materials and other elements that might degrade or harm the natural environment or ecosystem processes within the Preserve. This can be accomplished using a variety of methods including natural detention basins, grass swales or mechanical trapping devices. These systems should be maintained approximately once a year, or as often as needed, to ensure proper functioning. Maintenance should include dredging out sediments if needed, removing exotic plant materials, and adding chemical-neutralizing compounds (e.g., clay compounds) when necessary and appropriate." (Page 7-25)

#### Compliance:

The *Master Drainage Study* ("Drainage Plan") and *Water Quality Technical Report* ("Water Quality Plan") prepared by Hunsaker and Associates assessed the existing and developed drainage and water quality conditions in the SPA Plan area. In conformance with the GDP and SPA requirements, the Drainage Plan provides the necessary hydrological studies, analysis and design solutions to provide appropriate urban runoff and water quality for the SPA Plan Area. Key elements of the Drainage Plan and Water Quality Plan are described below and depicted on Exhibit 16, Water Quality/Bioretention Basin Plan.

#### Drainage:

- All pre development and post development runoff from Village 10 is within the Otay River Valley watershed.
- Runoff from Village 10 and a portion of the future University site is conveyed via a public storm drain system, treated within the water quality (bioretention) basins located within the Preserve south of Village 10 and outlets directly into the Otay River. Bioretention basin regular maintenance activities are anticipated four times a year (February, May, September and December). Rainy Season (February



and December) and Pre-Rainy Season (September) maintenance activities include removal of trash, debris and excess sediment, clear clogged riser orifices and perform basin area repairs. Post-Rainy Season maintenance includes full silt removal from the dry weather storage area, vegetation removal, annual inspections by a registered civil engineer, removal of trash, debris and excess sediment above the dry weather zone, clear clogged riser orifices and perform basin area repairs. Additional maintenance may be required following major rainfall events unless the next regularly scheduled maintenance dates are within one month of the rain event. Access to the bioretention basin is provided via the Sewer & Storm Drain Easement.

• Due to the impact of the Savage Dam at the Otay Reservoir, studies have determined that the development of the Village 10 site will not increase the 100 year frequency peak flows in the Otay River. Therefore, no detention basins are required.

#### 2. Urban Runoff

- The development of the SPA Plan area will implement all necessary requirements for water quality as specified by the State and local agencies. The development will meet the requirements of the City's Standard Urban Storm Water Mitigation Plan (SUSMP), the Jurisdictional Urban Runoff Management Plan and the Storm Water Management and Discharge Ordinance (as specified in the City of Chula Vista Development and Redevelopment Storm Water Management Standards/Requirements Manual).
- The Otay River is a USGS blue line stream, which makes it a waterway of the United States under the Clean Water Act (CWA). All development in excess of five acres must incorporate urban runoff planning, which will be detailed at the Tentative Tract Map level. The conceptual grading and storm water control plan for the SPA Plan area provides for water quality control facilities to ensure protection for the Otay River.
- The Otay River is listed in the County of San Diego *Hydromodification Management Plan* as an exempt facility. Since all runoff from the developed area within the Village 10 Spa are proposed to drain directly to the Otay River, hydromodification basins are not required for this development. he Biological Resources Technical Report further discusses the potential for erosion/scouring, habitat removal, habitat conversion, flooding and washing out existing/future facilities and the cumulative effects as a result of increased discharge volumes and the rate of discharge into the Otay River.



In addition to the permanent drainage facilities, temporary desiltation basins to control construction related water quality impacts will be constructed within the SPA Plan area with each grading phase to control sedimentation during construction. The interim desiltation basins will be designed to prevent discharge of sediment from the project grading operations into the natural drainage channel and will be detailed in the Storm Water Pollution Prevention Plans (SWPPP) as required by the Construction General Permit from the State Water Resources Control Board.. The exact size, location and component elements of these interim basins would be identified on the grading plans and SWPPP. Temporary, interim measures will occur within the development area.

Otay Ranch Village 10



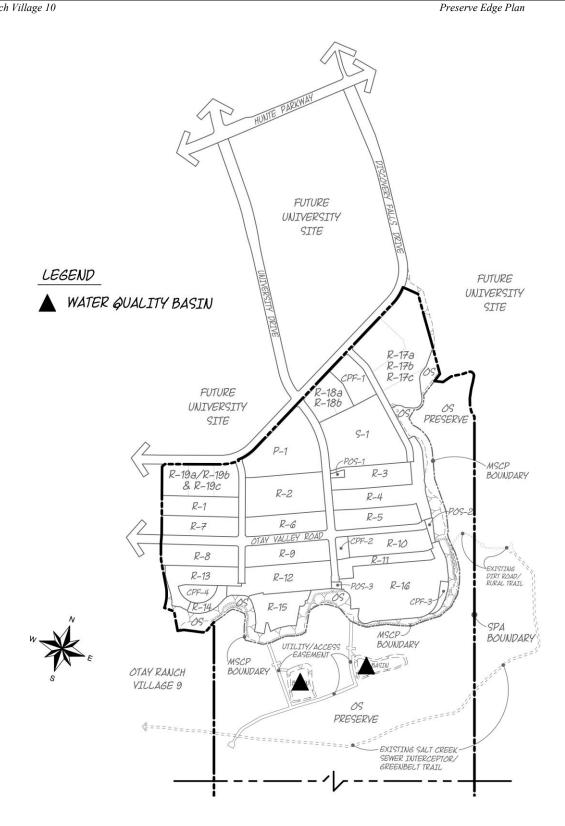


Exhibit 16 Water Quality / Bioretention Basin Facilities



#### 3. Toxic Substances

#### *MSCP Policy:*

"All agricultural uses, including animal-keeping activities, and recreational uses that use chemicals or general by-products such as manure, potentially toxic or impactive to wildlife, sensitive species, habitat, or water quality need to incorporate methods on their site to reduce impacts caused by the application and/or drainage of such materials into the Preserve. Methods shall be consistent with requirements requested by the Regional Water Quality Control Board (RWQCB) and National Pollution Discharge Elimination System Permit (NPDES)." (Page 7-26)

#### *Compliance:*

The SPA Plan area would phase out agricultural uses adjacent to the Preserve, consistent with the SPA Plan Agricultural Plan. There are no agricultural activities currently occurring on the site.

As described in greater detail in the Water Quality Technical Report for Village 10, prepared by Hunsaker & Associates, the combination of proposed construction and permanent BMPs will reduce, to the maximum extent practicable, the expected project pollutants and will not adversely impact the beneficial uses of the receiving waters.

Anticipated pollutants from the project site may include sediments, nutrients, heavy metals, organic compounds, trash and debris, oxygen demanding substances, oil and grease, bacteria and viruses and pesticides. Runoff from Village 10 will be transmitted via public storm drain to water quality basins located south of Village 10. Stormwater pollutants are removed through physical and biological processes, including adsorption, filtration, plant uptake, microbial activity, decomposition, sedimentation and volatilization (EPA 1999). Adsorption is the process whereby particulate pollutants attach to soil (e.g., clay) or vegetation surfaces. Pollutants removed by adsorption include metals, phosphorus, and hydrocarbons. Filtration occurs as runoff passes through the bioretention area media, such as the sand bed, ground cover, and planting soil. Treated water is released into the Otay River within 72 hours of capture. This system ensures that, to the greatest extent practicable, Preserve areas adjacent to Village 10 will not be impacted from toxic substances that may be generated from the Village 10 project site.



#### 4. Lighting

#### *MSCP Policy:*

"Lighting of all developed areas adjacent to the Preserve should be directed away from the Preserve, wherever feasible and consistent with public safety. Where necessary, development should provide adequate shielding with noninvasive plant materials (preferably native), berming, and/or other methods to protect the Preserve and sensitive species from night lighting. Consideration should be given to the use of low-pressure sodium lighting." (Page 7-26)

#### Compliance:

The Village 10 Design Plan includes criteria for the design of lighting for the village, including the 100' Preserve Edge. Improvement plans for the areas within the 100' Preserve Edge will include shielded lighting designs that avoid spillover light in the Preserve. Lighting Plans and a photometric analysis shall be prepared to illustrate the location of proposed lighting standards and type of shielding measures. Street lights within public streets along the southern edge of Village 10 (Street "P") will be placed on the south side of the single loaded street to direct light away from the Preserve and minimize ambient light spillage into the Preserve, while meeting public safety lighting requirements. In addition, lights shall be shielded to further prevent lighting impacts on the adjacent Preserve areas.

Lighting Plans and accompanying photometric analyses must be prepared in conjunction with improvement plans for any improvements (streets and CPF) within the 100' Preserve Edge to identify the location of proposed lighting fixtures and the type of light shielding measures. The Lighting Plan must demonstrate that light spillage into the Preserve is avoided to the greatest extent possible. City of Chula Vista updated street lighting standards require installation of energy saving LED lamps on all City streets.

#### 5. Noise

#### MSCP Policy:

"Uses in or adjacent to the Preserve should be designed to minimize noise impacts. Berms or walls should be constructed adjacent to commercial areas and any other use that may introduce noises that could impact or interfere with wildlife utilization of the Preserve. Excessively noisy uses or activities adjacent to breeding areas, including temporary grading activities, must incorporate noise reduction measures or be curtailed during the breeding season of sensitive bird species."



Where noise associated with clearing, grading or grubbing will negatively impact an occupied nest for the least Bell's vireo during the breeding season from March 15 to September 15, noise levels should not exceed 60 CNEL. However, on a case by case basis, if warranted, a more restrictive standard may be used. If an occupied Least Bell's Vireo nest is identified in a pre-construction survey, noise reduction techniques, such as temporary noise walls or berms, shall be incorporated into the construction plans to reduce noise levels below 60 CNEL.

Where noise associated with clearing, grubbing or grading will negatively impact, an occupied nest for raptors between January 15-July 31 or the California gnatcatcher between February 15 and August 15 (during the breeding season), clearing, grubbing or grading activities will be modified if necessary, to prevent noise from negatively impacting the breeding success of the pair. If an occupied raptor or California gnatcatcher nest is identified in a pre-construction survey, noise reduction techniques shall be incorporated into the construction plans. Outside the bird breeding season(s) no restrictions shall be placed on temporary construction, noise." (Page 7-26)

#### *Compliance:*

The project includes Mitigation Measures requiring pre-grading surveys for gnatcatchers, vireos and nesting raptors. Based on those surveys and locations of nesting birds in the year of grading, if it is determined that the noise impact thresholds established in the Chula Vista MSCP Subarea Plan would be exceeded, the applicant would be required to reduce the impact below the designated threshold through either modification of construction activities (such as berming) or avoiding clearing, grubbing, grading or construction activities within 300 feet of an occupied nest site.

In addition, the Village 10 land uses within the 100' Preserve Edge are low noise generating uses, comprised of passive recreation areas, a single loaded public street, landscaping and a trail connection. Solid fencing will be placed at the rear of residential lots at the Village 10 perimeter, providing additional noise attenuation between residential land uses and adjacent Preserve areas.

#### 6. Invasives

#### MSCP Policy:

"No invasive non-native plant species shall be introduced into areas immediately adjacent to the Preserve. All slopes immediately adjacent to the Preserve should be planted with native species that reflect the adjacent native habitat. The plant list contained in the "Wildland / Urban Interface: Fuel Modification Standards," and provided as Appendix L of the Subarea



Plan, must be reviewed and utilized to the maximum extent practicable when developing landscaping plans in areas adjacent to the Preserve." (Page 7-27)

#### *Compliance:*

Landscape plans adjacent to the Preserve will not contain any invasive species, as determined by the City of Chula Vista and identified in the MSCP Subarea Plan, Appendices N, List of Invasive Species. Landscape areas within the 100' Preserve Edge including, but not limited to, manufactured slopes, street-adjacent landscaping and the CPF-3 and Village Trail feature must comply with the Approved Plant List provided as Attachment "A" to this document. The following list provides species to be planted on manufactured slopes adjacent to the Preserve boundary. This list also meets the requirements outlined in the attachment in the Village 10 Fire Protection Plan as these manufactured slopes are also within the 100' Brush Management Zone required by the MSCP Subarea Plan. Any changes to the Approved Plant List must be approved by the Development Services Director or the Director's designee. The area may be planted with container stock (liners) or a hydroseed mix.

#### 7. Buffers

#### MSCP Policy:

"There shall be no requirements for buffers outside the Preserve, except as may be required for wetlands pursuant to Federal and/or State permits, or by local agency CEQA mitigation conditions. All open space requirements for the Preserve shall be incorporated into the Preserve. Fuel modification zones must be consistent with Section 7.4.4 of the Subarea Plan."

#### Compliance:

Brush Management zones have been incorporated into the proposed development areas of the SPA Plan pursuant to the requirements of the Subarea Plan. Where appropriate, graded landscaped slope areas will be maintained pursuant to Fire Department requirements and will be outside of the Preserve. The Village 10 Fire Protection Plan has been prepared that provides specific fuel modification requirements for the entire SPA area. Consistent with the Chula Vista MSCP requirements, a 100' Brush Management Zone has been established adjacent to the preserve. A description of the Brush Management Zone is provided below and shown in Exhibits 9 – 13.



#### **Brush Management Zones:**

**Zone 1**: All public and private areas located between a structure's edge and 50 feet outward. These areas may be located on publicly maintained slopes, private open space lots and/or public streets.

- Provide a permanent irrigation system within this irrigated wet zone.
- Plantable retaining walls shall be permanently irrigated.
- Only those trees on the Approved Plant List and those approved by the Development Services Director as not being invasive are permitted in this zone.
- All plant and seed material to be locally sourced to the greatest extent possible to avoid genetically compromising the existing Preserve Vegetation.
- Tree limbs shall not encroach within 10 feet of a structure or chimney, including outside barbecues or fireplaces.
- Provide a minimum of 10 feet between tree canopies.
- Additional trees (excluding prohibited or highly flammable species) may be planted as parkway streets on single loaded streets.
- Limit 75% of all groundcovers and sprawling vine masses to a maximum height of 18 inches.
- 25% of all groundcover and sprawling vine masses may reach a maximum height of 24 inches.
- Ground covers much be of high-leaf moisture content.
- Shrubs shall be less than 2 feet tall and planted on 5-foot centers.
- Randomly placed approved succulent type plant material may exceed the height requirements, provided that they are spaced in groups of no more than three and a minimum of five feet away from described "clear access routes."
- Vegetation/Landscape Plans within this zone shall be in compliance with the Preserve Edge Plan, the Chula Vista MSCP Subarea Plan and the Village 10 Fire Protection Plan



**Zone 2:** All public and private areas located between the outside edge of Zone 1 and 50 feet outward to 100 feet, per the Village 10 Fire Protection Plan. These areas may be located on public slopes, private open space lots and public streets, and are subject to the criteria provided below:

- Utilize temporary irrigation to ensure the establishment of vegetation intended to stabilize the slopes and minimize erosion.
- Plantable retaining walls shall be permanently irrigated.
- Trees may be located within this zone, provided they are planted in clusters of no more than three. A minimum distance of no less than 20 feet shall be maintained between the tree cluster's mature canopies.
- Only those trees on the Approved Plant List and those approved by the Development Services Director as not being invasive are permitted in this zone.
- All plant and seed material to be locally sourced to the greatest extent possible to avoid genetically compromising the existing Preserve Vegetation.
- Limit 75% of all groundcover and sprawling vine masses to a maximum height of 36 inches.
- 25% of all groundcover and sprawling vine masses may reach a maximum height of 48 inches.
- Randomly placed approved succulent type plant material may exceed the height requirements, provided that they are spaced in groups of no more than three and a minimum of five feet away from described "clear access routes."
- Shrubs may be planted in clusters not exceeding a total of 400 sq. ft.
- Provide a distance of no less than the width of the largest shrub's mature spread between each shrub cluster.
- Provide "avenues" devoid of shrubs a minimum width of 6 feet and spaced a distance of 200 linear feet on center to provide a clear access route from toe of slope to top of slope.
- When shrubs or other plants are planted underneath trees, the tree canopy shall be maintained at a height no less than three times the



shrub or other plant's mature height (break up any fire laddering effect).

• Hedging of shrubs is prohibited.

A more detailed description of the Brush Management Zone, including maintenance activities, planting programs, etc. is provided in the University Villages Village 10 Fire Protection Plan. A portion of Zone 1 may be incorporated into streets, CPF sites, parks and private recreation areas as appropriate. Any proposed changes in the Brush Management Zone are subject to approval by the Chula Vista Development Services Director and the Chula Vista Fire Chief.

The 100' preserve edge overlaps the 100' Brush Management Zone. Where the edge condition involves streets adjacent to Preserve areas, hard surface and irrigated landscaped areas would serve as wildland fire buffers, in accordance with specific requirements of the Fire Protection Plan.

The irrigation design proposed for the preserve edge includes permanent irrigation within Brush Management Zone 1 (0-50 feet) and temporary irrigation in Zone 2 to ensure the establishment of vegetation intended to stabilize the slope and minimize erosion. Plantable retaining walls located within Zone 2 must be permanently irrigated per the Village 10 Fire Protection Plan. Temporary irrigation is described below:

Zone 2 (51 - 100 feet) would be irrigated with above ground irrigation lines utilized and sprinkler heads that spray 360 degrees during plant establishment. When the plants have become established, the sprinkler heads will be adjusted to spray only 180 degrees toward the upper 50 feet of the slope.

If properly managed, the temporary irrigation of Brush Management Zone 2 as described above, does not conflict with the Adjacency Management Issues found in Section 7.5.2 of the City of Chula Vista MSCP Subarea Plan.

#### Otay Ranch GDP Objective:

Identify allowable uses within appropriate land use designations for areas adjacent to the Preserve.

*Policy:* All development plans adjacent to the edge of the Preserve shall be subject to review and comment by the Preserve Owner/Manager, the City of Chula Vista, and the County of San Diego to assure consistency with resource protection objectives and policies.



*Policy:* "Edge Plans" shall be developed for all SPAs that contain areas adjacent to the Preserve. The "edge" of the Preserve is a strip of land 100 feet wide that surrounds the perimeter of the Preserve. It is not a part of the Preserve, it is a privately or publicly owned area included in lots within the urban portion of Otay Ranch immediately adjacent to the Preserve.

#### Compliance:

The preparation of this Village 10 Preserve Edge Plan fulfills the requirement to develop an "Edge Plan" for any SPA Plan Area adjacent to the Preserve and is subject to review and comment by the Preserve Owner/Manager, City of Chula Vista and County of San Diego. Uses within the 100' Preserve Edge are either privately or publicly owned and maintained, including the CPF-3 site at the southern edge of Village 10. Exhibit 7 depicts where the CPF-3 site encroaches into the Preserve Edge and what conceptual uses are proposed within and adjacent to the buffer.

#### MSCP Adjacency Guidelines

All new development must adhere to the Adjacency Guidelines for drainage found on Page 7-25 of the Subarea Plan. In summary, the guidelines state that:

- 1. All developed areas must prevent the release of toxins, chemicals, petroleum products, exotic plant materials and other elements that might degrade or harm the natural environment or ecosystem processes within the Preserve.
- 2. Develop and implement urban runoff and drainage plans which will create the least impact practicable for all development adjacent to the Preserve.
- 3. All development located within or directly adjacent to or discharging directly to an environmentally sensitive area are required to implement site design, source control, and treatment control Best Management Practices (BMPs).

#### *Compliance:*

To adhere to these MSCP guidelines, excessive runoff into the Preserve from adjacent irrigated slopes must be prevented. Erosion control BMPs must be installed prior to planting and watering to prevent siltation into the Preserve. The irrigation system installed on the slopes should have an automatic shutoff valve to prevent erosion in the event the pipes break. Irrigation schedules for the slopes adjacent to the Preserve must be evaluated and tested in the field to determine the appropriate water duration and adjusted, as necessary, to prevent excessive runoff.



The irrigation system proposed for the plantable retaining walls, utilizes the latest industry technology and application methods to maximize the efficiency of the water applied. The system is designed to ensure irrigation run-off never reaches the MSCP Preserve, even in emergency situations. This is accomplished by utilizing a number of the standards already approved by the City of Chula Vista. This includes

- 1. Weather based control systems, that limit the amount of water applied (based on the weather conditions), on a daily basis. These controllers are web based, with 2-way communication that downloads local weather conditions and applies the data to each irrigation system run-time.
- 2. Flow sensing valves in conjunction with master valves, sense when an emergency occurs (such as a pipe break) and shut the whole system down within seconds. The flow sensor also records the performance data to assist in system adjustments as seasons change.

The method proposed to irrigate the wall includes the use of low-volume (drip) systems that distribute water at a rate of less than 1 gallon per hour. The low rate ensures that the water infiltrates the soil at such a slow rate it eliminates the possibility of run-off. Systems are also designed with pressure compensating nozzles that distribute water consistently throughout the whole system, avoiding over saturating areas. Lastly, check valves are utilized that prevent low head drainage, as each system turns-off.

These individual measures are water conserving, however when combined, water efficiency is extremely high, and waste and run-off virtually eliminated. Detailed irrigation plans will be prepared in conjunction with slope improvement plans.

In addition, a manual weeding program or the focused application of glyphosate shall be implemented on the manufactured slopes adjacent to the Preserve to control weeds that are likely to be encouraged by irrigation. Weed control efforts should occur quarterly or as needed, to prevent weeds on the manufactured slopes from moving into the adjacent Preserve. A qualified monitor shall check the irrigated slopes during plant establishment to verify that excessive runoff does not occur and that any weed infestations are controlled.

#### 8. Restrict Access

Both the Otay Ranch RMP and Chula Vista MSCP Subarea Plan contain policies that restrict or limit access into the Preserve. These policies are discussed below:



# Otay Ranch RMP Policy 6.5:

"Identify restricted use areas within the Preserve."

**Standard**: Public access may be restricted within and adjacent to wetlands, vernal pools, restoration areas, and sensitive wildlife habitat (e.g., during breeding season) at the discretion of the Preserve Owner/Manager.

### Guidelines:

1. The Preserve Owner/Manager shall be responsible for identifying and designating restricted areas based on biological sensitivity..."

# MSCP Policy:

"The public access to finger canyons will be limited through subdivision design, fencing or other appropriate barriers, and signage."

"Install barriers (fencing, rocks/boulders, appropriate vegetation) and/or signage in new communities where necessary to direct public access to appropriate locations."

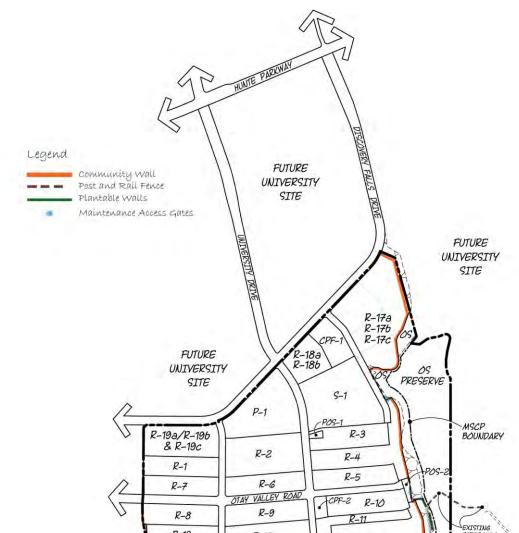
# Compliance:

Pursuant to the requirements of the MSCP Subarea Plan and RMP, the land plan has been designed to provide access to the preserve areas at designated locations, directing pedestrians to developed public trails within the Otay River Valley and Salt Creek via designated public trails and roadways. The SPA Plan and Village Design Plan provide Wall and Fence Plans for Village 10. View fencing/walls along the Preserve edge will be provided outside the Preserve, within the Brush Management Zone and will create a barrier between development and the Preserve. This property will be maintained by the City of Chula Vista, with maintenance funded through an open space maintenance district or by a Homeowners Association.

Access to the Brush Management Zone will be provided via locked gates for maintenance and fire protection activities only. The conceptual location of perimeter fencing at the Preserve Edge is depicted in Exhibit 17. The exact location and type of all proposed fencing will be depicted on the overall Village 10 Landscape Master Plan and will be subject to review and approval by the Development Service Director. Signage, identifying the MSCP Preserve and notifying the public of access restrictions, will be provided at key locations along the Preserve edge, specifically in the CPF-3 Private Recreation Facility and Village Trail Head. A detailed sign program for trails will be provided on the Village 10 Landscape Master Plan and will be subject to review and approval by the Development Services Director, and the Director of General Services or designee.

Otay Ranch Village 10







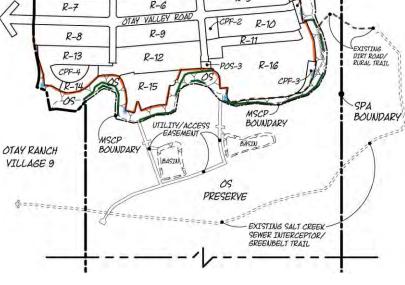


Exhibit 17 **Perimeter Wall (Barrier) at Preserve Edge Plan** 

# Attachment "A" Approved Plant List

# University Villages Village 10 Approved Master Plant List July 2014

# FUEL MODIFICATION ZONE 1

BOTANICAL NAME	COMMON NAME	<b>NOTES</b>
----------------	-------------	--------------

Plant and seed material should be locally sourced to the greatest extent possible to avoid genetically compromising existing Preserve vegetation. Notes provided below must be adhered to and planting must be implemented in accordance with the Chula Vista Fire Department's fuel modification guidelines summarized in the Village 10 Fire Protection Plan.

# **Trees:**

Heteromeles arbutifolia

Toyon

May be planted within Fuel

Management Zone 1 up to 10% of the

plant palette mix. No single mass shall

exceed 400 sf. These shall be spaced such that the nearest shrub is no closer than the tallest shrub height (at

maturity)

Metrosideros exelsus (un- New Zealand

cut leader) Christmas Tree
Plantanus racemosa California Sycamore
Quercus agrifolia Coast Live Oak

Plant acceptable on a limited basis

(May 20% of the area at the time of

Rhus Iancea African Sumac (Max. 30% of the area at the time of

planting)

# Shrubs, Cacti & Groundcovers:

Acalypha californica California Copperleaf

Agave Shawii Coastal Agave

Arctostphylos 'Emerald Emerald Carpet

Carpet' Mazanita

BOTANICAL NAME	COMMON NAME	<u>Notes</u>
Baccharis Pilularis	Coyote Brush	Only local native shrub species will be utilized. No cultivars shall be permitted.
Bloomeria Crocea	Common goldstar Wartystem	Plant acceptable on a limited basis
Ceanothus verrocosus	Ceanothus	(Max. 30% of the area at the time of planting)
Comarostaphylis diversifolia	Summer Holly	
Cotoneaster dammeri 'Lowfast'	Bearberry Cotoneaster	
Cotoneaster horizontalis	Rock Cottoneaster	
Cylindropuntia prolifera	Coast Cholla	
Dudleya pulverulenta	Chalk Lettuce	
Encielia californica	California Encelia	
Epilobium californicum	California Fushcia	
Euphorbia misera	Cliff Spurge	
Galvezia speciosa	Bush Snapdragon	
Helianthemum scoprium	Sun Rose	
Isomeris arborea	Bladder Pod	
Iva hayesiana	San Diego Marsh Elder	
Lupinus succulentus	Arroyo Lupine	
Lycium californicum	Box Thorn	
Malachothamnus	Chaparrel	
fasciculatus	Bushmallow	
Malamosa laurina	Hollyleaf Cherry	
Nassella pulchra	Purple Needlegrass	
Opuntia littoralis	Coastal Prickly Pear Cactus	Plants must be locally sourced
Opuntia oricola	No Common Name	Plants must be locally sourced
Rhamnus crocea	Redberry	
Rhus Integrifolia	Lemonade Berry	
Ribes speciosum	Fuschia Flowering Gooseberry	Man be almost in Parked accordance
Salvia apiana	White Sage	May be planted in limited quantities and must be properly spaced. <i>S. mellifera</i> is a prohibited species

BOTANICAL NAME	COMMON NAME	NOTES
Simmondsia chinesnsis	Jojoba	May be planted in limited quantities and must be properly spaced
Sisyrinchium bellum	Blue-Eyed Grass	
Thymus serphyllum 'Reiters'	Creeping Thyme	Restricted to 30% of area at time of planting. Use in irrigated areas only
Yucca schidigera Yucca whipplei	Mojave Yucca Our Lord's Candle	

# **Hydroseed Mix:**

		Only local native shrub species will be
Baccharis Pilularis	Coyote Brush	utilized. No cultivars shall be permitted.
	Wartystem	Plant acceptable on a limited basis
Ceanothus verrocosus	Ceanothus	(Max. 30% of the area at the time of planting)
Encielia californica	California Encelia Sawtooth	
Hazardia squarrosa	Goldenfields	
Isomeris arborea	Bladder Pod	
	San Diego Marsh	
Iva hayesiana	Elder	
Layia platyglossa	Tidy tips	
Lupinus succulentus	Arroyo Lupine	
Malachothamnus	Chaparrel	
fasciculatus	Bushmallow	
Malamosa laurina	Hollyleaf Cherry	
Nassella pulchra	Purple Needlegrass	
Phacelia campanularia	California Blue Bells	
Rhamnus crocea	Redberry	
Rhus Integrifolia	Lemonade Berry	
Salvia apiana	White Sage	
Sisyrinchium bellum	Blue-Eyed Grass	
Viguiera laciniata	San Diego Sunflower	
Yucca whipplei	Our Lord's Candle	
1.1		

# BOTANICAL NAME COMMON NAME NOTES

# **Hydroseed Mix (Plantable Retaining Walls):**

Only local native shrub species will be utilized. No cultivars shall be permitted.

Camissonia Beach Evening

cheiranthifolia Primrose

Wartystem Plant acceptable on a limited basis Ceanothus verrocosus Ceanothus (Max. 30% of the area at the time of

planting)

Clarkia bottae Botta's Clarkia

Eriophyllum Golden Yarrow

Hazardia squarrosa Sawtooth Goldenfields

Lasthenia californica California Gold Rush

Mimulus aurantiacus Sticky Monkey

Flower

Salvia apiana White Sage May be planted in limited quantities and must be properly spaced. *S.* 

Plants must be locally sourced

mellifera is a prohibited species

Sisyrinchium bellum Western Blue-Eyed

Grass

Viguiera laciniata San Diego Sunflower Yucca whipplei Our Lord's Candle

# FUEL MODIFICATION ZONE 2

# BOTANICAL NAME COMMON NAME NOTES

Plant and seed material should be locally sourced to the greatest extent possible to avoid genetically compromising existing Preserve vegetation

### **BOTANICAL NAME COMMON NAME NOTES Trees:** Quercus agrifolia Coast Live Oak Shrubs, Cacti & **Groundcovers:** Acalypha californica California Copperleaf Agave shawii Coastal Agave Purple Three-Awn Aristida pupurea Chlorogalum parviflorum Smallflower Soap Plant Cotoneaster dammeri **Bearberry Cotoneaster** 'Lowfast' Cylindropuntia prolifera Coast Cholla Deinandra fasciculata **Fascicled Tarplant** Plant acceptable on a limited basis Dodonaea viscose Hop Bush (Max. 30% of the area at the time of planting) Chalk Lettuce Dudleya pulverulenta Encelia californica Coastal Sunflower Epilobium californicum California Fushcia Euphorbia misera Cliff Spurge Gum Plant Grindelia robusta Sun Rose Helianthemum scoprium Isomeris arborea Bladderpod Lupinus succulentus Arroyo Lupine Lycium californicum **Box Thorn** Malachothamnus Chaparrel Bushmallow fasciculatus Mirabilis californica Wishbone Bush Nassella pulchera **Purple Needlegrass** Coastal **Prickly** Pear Opuntia littoralis Plants must be locally sourced Cactus

Plants must be locally sourced

No Common Name

Hollyleaf Cherry

Redberry

Opuntia oricola

Prunus ilicifolia Rhamnus crocea

BOTANICAL NAME	COMMON NAME	<u>Notes</u>
Rhus integrefolia	Lemonade Berry Fuschia Flowering	
Ribes speciosum	Gooseberry	
Salvia apiana	White Sage	May be planted in limited quantities and must be properly spaced. <i>S. mellifera</i> is a prohibited species
Simmondsia chinesnsis	Jojoba	
Sisyrinchium bellum	Western Blue-Eyed Grass	
Yucca schidigera	Mojave Yucca	
Yucca whipplei	Foothill Yucca	
Hydroseed Mix:		
Bloomeria crocea	Common Goldstar	
Encelia californica	Coastal Sunflower	
Eriophyllum confertiflorum	Golden Yarrow	
Gnaphalium bicolor	Bicolor Cudweed	
Hazardia squarrosa	Sawtooth Goldenfields	
Heteromeles arbutifolia	Toyon	
Isomeris arborea	Bladderpod	
Isocoma menziesii	Coast Goldenbush	
Lasthenia californica	Goldfields	
Layia platyglossa	Tidy tips	
Lupinus bicolor	Miniature Lupine	
Lupinus succulentus	Arroyo Lupine	
Nassella pulchera	Purple Needlegrass	
Phacelia campanularia	California Blue Bells	
Plantago erecta	Dot-Seed Plantain	
Rhamnus crocea	Redberry	
Rhus integrefolia	Lemonade Berry	
Salvia apiana	White Sage	May be planted in limited quantities and must be properly spaced. <i>S. mellifera</i> is a prohibited species
Sisyrinchium bellum	Blue-Eyed Grass	<del>-</del>
Sphaeralcea ambigua	Desert Mallow	
Viguiera laciniata	San Diego Sunflower	

# BOTANICAL NAME COMMON NAME NOTES

Yucca whipplei Foothill Yucca

# Hydroseed Mix (Plantable Retaining Walls - irrigated):

Clarkia bottae Botta's Clarkia

Eriophyllum Golden Yarrow

Eschscholzia californica California Poppy

Hazardia squarrosa Sawtooth Goldenfields

Lasthenia californica Goldfields

Mimulus aurantiacus<sup>4</sup> Sticky Money Flower Sisyrinchium bellum Blue-Eyed Grass

Viguiera laciniata San Diego Sunflower





# **Otay Ranch Village 10**

# Air Quality Improvement Plan

Adopted December 2, 2014

By Resolution No. 2014-236

December 2, 2014

# **Table of Contents**

ı.	E	xecutive Summary	/
	A.	Intent of the AQIP	9
	В.	Community Site Design Goals	9
	C.	Planning Features	10
	1	. Village Core	10
	2	. Housing Intensity	10
	3	Street Widths, Pavement and Street Trees	10
	4	. Public Transportation	10
	5	. Alternative Travel Modes	10
	D.	Modeled Effectiveness of Community Design	10
II.	Ir	ntroduction	13
	A.	AQIP Required	15
	В.	Purpose and Goals of the AQIP	15
	C.	Regulatory Framework	15
	1	. Federal	15
	2	State of California	17
	3	Local	26
<i>III</i> .		Project Description	29
	A.	Project Description	31
	1	Residential Uses	31
	2	. Parks and Recreation Uses	31
	3	. Elementary School	31
	4	. Community Purpose Facilities (CPF)	31
	5	. Private Open Space	32
	6	. Otay Ranch Preserve	32
	В.	Project Design Features	35
	1	General Design Standards Related to GHG Emission Reduction	35
	2	. Conservation Plans	35
	3	. Transit Planning Principles	35
	4	Bicycle Routes and Pedestrian Trails	36

	5.	General Development Plan (GDP) Goals and Policies	.40
IV.		Effect of Project on Local/Regional Air Quality	.43
A		Potential Short and Long Term Effects on Local and Regional Air Quality	.45
	1.	Construction Emissions	45
	2.	Operational Emissions	49
В	•	Potential Short-term and Long-term Effects on Global Climate Change	.51
	1.	Construction Emissions	.51
	2.	Operational Emissions	.52
	3.	Summary of Operational Emissions	.54
	4.	Assessment of GHG Impacts	.55
V.	Q	uantitative Project Evaluation	.57
A		INDEX PlanBuilder (INDEX) Modeling Results	. 59
В		Project Attributes Effects on Model Results	60
VI.		Community Design and Site Planning Features	63
Α		Overview	65
VII.		Chula Vista CO2 Reduction Plan	.69
VIII.		Compliance Monitoring	. 75

# **List of Figures and Tables**

Exhibit 1 – Village 10 Site Utilization Plan	33
Exhibit 2 – Village 10 Transit Plan	37
Exhibit 3 - Village 10 Pedestrian Trails Plan	38
Exhibit 4 – Village 10 Bicycle Route Plan	39
Exhibit 5 – Village 10 North AQIP Project Design Features	67
Table 1: Village 10 Land Use Summary	34
Table 2: Estimated Maximum Daily Construction Emissions (pounds/day)	46
Table 3: Estimated Daily Maximum Operational Emissions	50
Table 4: Estimated Construction GHG Emissions (metric tons/year)	51
Table 5: Estimated Operational GHG Emissions (metric tons/year)	54
Table 6: Chula Vista CO2 Index Model Results – Village 10	59
Table 7: Project Attributes Effects on Model Results	61
Table 8: Community Design and Site Planning Features	65
Table 9: Summary Project Consistency with CO2 Reduction Action Measures	71
Table 10: Village 10 Compliance Monitoring Checklist	75

# I. Executive Summary



# A. Intent of the AQIP

The City of Chula Vista has been progressive in advancing the practices of energy conservation and the reduction of greenhouse gas emissions. This is evident through the City's Growth Management Ordinance (CVMC 19.09), Carbon Dioxide (CO2) Reduction Plan, Climate Change Working Group (CCWG) Implementation Measures, and Green Building and Increased Energy Efficiency Ordinances (CVMC 15.12, and 15.26.030, respectively). These programs promote energy conservation and reduction of greenhouse gas emissions by requiring applicants to implement the best available community site design practices such as providing alternative modes of transportation, transit-friendly, walkable communities, and sustainable building design.

The AQIP provides an analysis of air pollution impacts which would result from a project and demonstrates the best available design to reduce vehicle trips, maintain or improve traffic flow, reduce vehicle miles traveled, including implementation of appropriate traffic control measures, and other means of reducing emissions (direct or indirect) from the project. Through the AQIP, projects demonstrate how they have incorporated the best available design to improve energy efficiency and reduce greenhouse gas emissions and implement the action measures contained in the City's Carbon Dioxide (CO2) Reduction Plan. The AQIP includes a qualitative and quantitative analysis of the proposed project to demonstrate how the project has met the City's thresholds for reducing air quality impacts and improving energy conservation.

# **B.** Community Site Design Goals

The Village 10 SPA Plan Community Site Design Goals include the following:

- Foster development patterns which promote orderly growth and prevent urban sprawl.
- Establish an urban pedestrian-oriented village with a village core designed to reduce reliance on the automobile.
- Promote multi-modal transportation, including walking and the use of bicycles, buses and regional transit.
- Establish multi-use trail linkages to the Chula Vista Greenbelt and OVRP, consistent with the Greenbelt Master Plan and OVRP Concept Plan.
- Promote synergistic uses between Village 10, the University site and Village 9 to balance activities, services and facilities with employment, housing, transit and commercial opportunities.



# C. Planning Features

The Village 10 SPA Plan includes the following planning features to achieve the community site design goals.

# 1. Village Core

Village 10 concentrates multi-family housing, school and neighborhood park uses in and around a centrally-located village core interfacing with the future University site. A network of pedestrian and bicycle circulation throughout the village connect to the village core.

# 2. Housing Intensity

The highest density homes are located in a linear village core which interfaces with the future University site. Smaller detached homes and attached buildings use less energy for heating and cooling than larger, single-family detached homes. In addition, the small-lot single family homes have a smaller area of landscaping than typical single-family lots, which reduces the amount of water used for irrigation.

# 3. Street Widths, Pavement and Street Trees

Otay Ranch street sections are narrower than typical standards which reduces asphalt pavement and the "urban heat-island effect" by limiting the amount of reflective surfaces. Street trees provide shade which further reduces heat-gain.

### 4. Public Transportation

Local Bus service can be accommodated through Village 10 (extension of University Drive) connecting to Otay Valley Road, or along Discovery Falls. In addition, Rapid Bus service is planned along Street "B" in Village 9, adjacent to Village 10.

## 5. Alternative Travel Modes

In Village 10, the Village Pathway and Promenade Trails allow for bicycle and pedestrian use throughout the village and connect to the regional trail network and adjacent communities.

In addition to these planning and site design features, other building features such as energy and water conservation measures will be implemented as part of the Village 10 Energy Conservation Plan to further reduce greenhouse gas emission and limit air pollution. Those building and landscaping features are outlined in Section VII.

# D. Modeled Effectiveness of Community Design

With implementation of the above listed site design features, the project is consistent with the City of Chula Vista's requirements for the CO2 Index Model. Table ES-1 depicts the results for the proposed project.



# Table ES-1: Chula Vista CO2 Index Model Results – Village 10

Element	Indicator	Units	Threshold Score	SPA Plan Score	Compliance Status (Y/N)
	Use Mix	0-1 scale	0.1	.14	Yes
Land Use	Use Balance	0-1 scale	0.6	.72	Yes
	Neighborhood Completeness	% of key uses	60	60	Yes*
Housing	School Proximity to Housing	avg walk ft to closest	3,200	1,141	Yes
	Transit Proximity to Housing	avg walk ft to closest stop	2,900	1,773	Yes
Employment	Transit Proximity to Employment	avg walk ft to closest stop	2,600	1,651	Yes
Recreation	Park Proximity to Housing	avg walk ft to closest park	1,700	1,265	Yes
	Internal Street Connectivity	cul-de-	0.7	.94	Yes
Land Use  Housing  Employment	Intersection Density	Intersections/sq mi	210	197	Yes
	Pedestrian Network Coverage	% of streets w/sidewalks	81	82.9	Yes
	Residential Multi-Modal Access	%DU w/3+ modes w/i 1/8mi	40	89.9	Yes
	Daily Auto Driving (3Ds Methodology) Daily Auto Driving Inputs	VMT/capita/day	22	21.73	Yes
	Density		9,692	21,830	
	Diversity		.18	.06	
	Design		3.57	4.13	
	Street Network Density		17.57	21.50	
	Pedestrian Network Coverage		96.00	82.9	
	Street Route Directness		1.73	1.36	
	Residential Building Energy Use	MMBtu/yr/capita	29	22.2	Yes
Climata.	Non-Residential Building EnergyUse	MMBtu/yr/emp	19	-	
	Residential Building CO2 Emissions	lbs/capita/yr	4,800	3.932	Yes
	Non-Residential Building CO2 Emissions	lbs/emp/yr	2,100	-	

Includes mixed-use development adjacent to Village 10 in Village 9 Town Center.

# II. Introduction



# A. AQIP Required

The City's Growth Management Ordinance requires an Air Quality Improvement Plan (AQIP) to be submitted with all Sectional Planning Area (SPA) Plans or major development projects consisting of 50 dwelling units or greater (or non-residential or mixed use projects with equivalent dwelling units (EDUs) to a residential project of 50 or more dwelling units). Because the Village 10 SPA Plan proposes 1,740 residential units, an AQIP is required.

The AQIP has been prepared based on best available design practices which serve to implement several aspects of the City's CO2 Reduction Plan. Best available design practices, including the City's Green Building and Energy Efficiency Ordinance (CVMC 15.12 and 15.26.030 respectively) requirements, implemented by the Village10 SPA Plan are described in detail further below. An assessment for how the project meets the requirements of the City's CO2 Reduction Plan is provided in Table 9.

# B. Purpose and Goals of the AQIP

The AQIP provides an analysis of air pollution impacts which would result from a project and demonstrates the best available design to reduce vehicle trips, maintain or improve traffic flow, reduce vehicle miles traveled, including implementation of appropriate traffic control measures, and other means of reducing emissions (direct or indirect) from the project. Through the AQIP, projects demonstrate how they have incorporated the best available design to improve energy efficiency and reduce greenhouse gas emissions and implement the action measures contained in the City's Carbon Dioxide (CO2) Reduction Plan. The AQIP includes a qualitative and quantitative analysis of the proposed project to demonstrate how the project has met the City's thresholds for reducing air quality impacts and improving energy conservation.

# C. Regulatory Framework

### 1. Federal

<u>Clean Air Act:</u> The federal Clean Air Act (CAA), passed in 1970 and last amended in 1990, forms the basis for the national air pollution control effort. The Environmental Protection Agency (EPA) is responsible for implementing most aspects of the CAA, including the setting of National Ambient Air Quality Standards (NAAQS) for major air pollutants, hazardous air pollutant standards, approval of state attainment plans, motor vehicle emission standards, stationary source emission standards and permits, acid rain control measures, stratospheric O<sub>3</sub> protection, and enforcement provisions. NAAQS are established for "criteria pollutants" under the CAA, which are O<sub>3</sub>, CO, NO<sub>2</sub>, SO<sub>2</sub>, PM<sub>10</sub>, PM<sub>2.5</sub>, and Pb.

The NAAQS describe acceptable air quality conditions designed to protect the health and welfare of the citizens of the nation. The NAAQS (other than for O<sub>3</sub>, NO<sub>2</sub>, SO<sub>2</sub>, PM<sub>10</sub>, PM<sub>2.5</sub>, and those based on annual averages or arithmetic mean) are not to be exceeded more than once



per year. NAAQS for O<sub>3</sub>, NO<sub>2</sub>, SO<sub>2</sub>, PM<sub>10</sub>, and PM<sub>2.5</sub> are based on statistical calculations over 1-to 3-year periods, depending on the pollutant. The CAA requires the EPA to reassess the NAAQS at least every 5 years to determine whether adopted standards are adequate to protect public health based on current scientific evidence. States with areas that exceed the NAAQS must prepare a State Implementation Plan that demonstrates how those areas will attain the standards within mandated time frames.

Massachusetts vs. EPA: On April 2, 2007, in Massachusetts v. EPA, 549 U.S. 497, the Supreme Court found that GHGs are air pollutants covered by the Clean Air Act. The court held that the Administrator to determine whether GHG emissions from new motor vehicles cause or contribute to air pollution that may reasonably be anticipated to endanger public health or welfare, or whether the science is too uncertain to make a reasoned decision. In making these decisions, the Administrator is required to follow the language of Section 202(a) of the CAA. On December 7, 2009, the Administrator signed a final rule with two distinct findings regarding GHGs under Section 202(a) of the CAA:

- The Administrator found that elevated concentrations of GHGs—CO2, CH4, N2O, HFCs, PFCs, and SF6—in the atmosphere threaten the public health and welfare of current and future generations. This is referred to as the endangerment finding.
- The Administrator further found the combined emissions of GHGs—CO2, CH4, N2O, and HFCs—from new motor vehicles and new motor vehicle engines contribute to the GHG air pollution that endangers public health and welfare. This is referred to as the cause or contribute finding.

These two findings were necessary to establish the foundation for regulation of GHGs from new motor vehicles as air pollutants under the CAA.

<u>Energy Independence and Security Act:</u> On December 19, 2007, President Bush signed the Energy Independence and Security Act of 2007. Among other key measures, the Act would do the following, which would aid in the reduction of national GHG emissions:

- 1. Increase the supply of alternative fuel sources by setting a mandatory Renewable Fuel Standard (RFS) requiring fuel producers to use at least 36 billion gallons of biofuel in 2022
- 2. Set a target of 35 miles per gallon for the combined fleet of cars and light trucks by Model Year 2020, directs National Highway Traffic Safety Administration to establish a fuel economy program for medium- and heavy-duty trucks and create a separate fuel economy standard for work trucks
- 3. Prescribe or revise standards affecting regional efficiency for heating and cooling products, procedures for new or amended standards, energy conservation, energy



efficiency labeling for consumer electronic products, residential boiler efficiency, electric motor efficiency, and home appliances.

EPA and NHTSA Joint Final Rule for Vehicle Standards: On April 1, 2010, the U.S. EPA and the Department of Transportation's National Highway Traffic Safety Administration (NHTSA) announced a joint final rule to establish a national program consisting of new standards for light-duty vehicles model years 2012 through 2016. The joint rule was intended to reduce GHG emissions and improve fuel economy. EPA finalized the first-ever national GHG emissions standards under the Clean Air Act, and NHTSA is finalizing Corporate Average Fuel Economy (CAFE) standards under the Energy Policy and Conservation Act (EPA 2010b). This final rule follows the EPA and Department of Transportation's (DOT) joint proposal on September 15, 2009, and is the result of the President Obama's May 2009 announcement of a national program to reduce greenhouse gases and improve fuel economy (EPA 2011). This final rule will become effective 60 days after publication in the Federal Register (EPA and NHTSA 2010).

The EPA GHG standards require new passenger cars, light-duty trucks, and medium-duty passenger vehicles to meet an estimated combined average emissions level of 250 grams of CO2 per mile in model year 2016, equivalent to 35.5 mpg if the automotive industry were to meet this CO2 level all through fuel economy improvements. The CAFE standards for passenger cars and light trucks will be phased in between 2012 and 2016, with the final standards equivalent to 37.8 mpg for passenger cars and 28.8 mpg for light trucks, resulting in an estimated combined average of 34.1 mpg. Together, these standards will cut greenhouse gas emissions by an estimated 960 million metric tons and 1.8 billion barrels of oil over the lifetime of the vehicles sold under the program. The rules will simultaneously reduce greenhouse gas emissions, improve energy security, increase fuel savings, and provide clarity and predictability for manufacturers (EPA 2011).

### 2. State of California

The federal CAA delegates the regulation of air pollution control and the enforcement of the NAAQS to the states. In California, the task of air quality management and regulation has been legislatively granted to CARB, with subsidiary responsibilities assigned to air quality management districts (AQMDs) and air pollution control districts (APCDs) at the regional and county levels. CARB, which became part of the California Environmental Protection Agency (CalEPA) in 1991, is responsible for ensuring implementation of the California Clean Air Act (CCAA) of 1988, responding to the federal CAA, and regulating emissions from motor vehicles and consumer products.

CARB has established California Ambient Air Quality Standards (CAAQS), which are more restrictive than the NAAQS, consistent with the CAA, which requires state regulations to be at least as restrictive as the federal requirements. The CAAQS describe adverse conditions; that is, pollution levels must be below these standards before a basin can attain the standard. The CAAQS for O<sub>3</sub>, CO, SO<sub>2</sub> (1-hour and 24-hour), NO<sub>2</sub>, PM<sub>10</sub>, and PM<sub>2.5</sub> and



visibility-reducing particles are values that are not to be exceeded. All others are not to be equaled or exceeded.

<u>AB 1493:</u> In a response to the transportation sector accounting for more than half of California's CO2 emissions, AB 1493 (Pavley) was enacted on July 22, 2002. AB 1493 required CARB to set GHG emission standards for passenger vehicles, light-duty trucks, and other vehicles determined by the state board to be vehicles whose primary use is noncommercial personal transportation in the state. The bill required that CARB set the GHG emission standards for motor vehicles manufactured in 2009 and all subsequent model years. CARB adopted the standards in September 2004. When fully phased in, the near-term (2009–2012) standards will result in a reduction of about 22% in GHG emissions compared to the emissions from the 2002 fleet, while the mid-term (2013–2016) standards will result in a reduction of about 30%.

Before these regulations could go into effect, the EPA had to grant California a waiver under the federal CAA, which ordinarily pre-empts state regulation of motor vehicle emission standards. The waiver was granted by Lisa Jackson, the EPA administrator, on June 30, 2009. On March 29, 2010, the CARB Executive Officer approved revisions to the motor vehicle GHG standards to harmonize the state program with the national program for 2012 to 2016 model years (see "EPA and NHTSA Joint Final Rule for Vehicle Standards" above). The revised regulations became effective on April 1, 2010.

<u>Senate Bill 1078:</u> Approved by former governor Gray Davis in September 2002, Senate Bill 1078 (SB 1078, Sher) established the Renewal Portfolio Standard program, which requires an annual increase in renewable generation by the utilities equivalent to at least 1% of sales, with an aggregate goal of 20% by 2017. This goal was subsequently accelerated, requiring utilities to obtain 20% of their power from renewable sources by 2010 (see SB 107 and Executive Orders S-14-08 and S-21-09.)

Executive Order S-3-05: In June 2005, former governor Arnold Schwarzenegger established California's GHG emissions reduction targets in Executive Order S-3-05. The Executive Order established the following goals: GHG emissions should be reduced to 2000 levels by 2010; GHG emissions should be reduced to 1990 levels by 2020; and GHG emissions should be reduced to 80% below 1990 levels by 2050. The Secretary of CalEPA is required to coordinate efforts of various agencies to collectively and efficiently reduce GHGs. Representatives from several state agencies comprise the Climate Action Team. The Climate Action Team is responsible for implementing global warming emissions reduction programs. The Climate Action Team fulfilled its report requirements through the March 2006 Climate Action Team Report to the governor and the legislature (CAT 2006).

A second biennial report, released in April 2010, expands on the policy orientation in the 2006 assessment(CAT 2010). The 2010 report provides new information and scientific



findings regarding the development of new climate and sea-level projections using new information and tools that have recently become available and evaluates climate change within the context of broader soil changes, such as land use changes and demographics. The report also identifies the need for additional research in several different aspects that affect climate change in order to support effective climate change strategies. The aspects of climate change that were discussed that need future research include vehicle and fuel technologies, land use and smart growth, electricity and natural gas, energy efficiency, renewable energy and reduced carbon energy sources, low GHG technologies for other sectors, carbon sequestration, terrestrial sequestration, geologic sequestration, economic impacts and considerations, social science, and environmental justice.

<u>SB 107:</u> Approved by former governor Arnold Schwarzenegger on September 26, 2006, SB 107 (Simitian) requires investor-owned utilities such as Pacific Gas and Electric, Southern California Edison, and San Diego Gas and Electric, to generate 20% of their electricity from renewable sources by 2010. Previously, state law required that this target be achieved by 2017 (see SB 1078).

<u>AB 32:</u> In furtherance of the goals established in Executive Order S-3-05, the legislature enacted AB 32 (Núñez and Pavley), the California Global Warming Solutions Act of 2006, which former governor Arnold Schwarzenegger signed on September 27, 2006. The GHG emissions limit is equivalent to the 1990 levels, which are to be achieved by 2020.

CARB has been assigned to carry out and develop the programs and requirements necessary to achieve the goals of AB 32. Under AB 32, CARB must adopt regulations requiring the reporting and verification of statewide GHG emissions. This program will be used to monitor and enforce compliance with the established standards. CARB is also required to adopt rules and regulations to achieve the maximum technologically feasible and cost-effective GHG emission reductions. AB 32 allows CARB to adopt market-based compliance mechanisms to meet the specified requirements. Finally, CARB is ultimately responsible for monitoring compliance and enforcing any rule, regulation, order, emission limitation, emission reduction measure, or market-based compliance mechanism adopted.

The first action under AB 32 resulted in the adoption of a report listing early action GHG emission reduction measures on June 21, 2007. The early actions include three specific GHG control rules. On October 25, 2007, CARB approved an additional six early action GHG reduction measures under AB 32. The original three adopted early action regulations meeting the narrow legal definition of "discrete early action GHG reduction measures" consist of:

- 1. A low-carbon fuel standard to reduce the "carbon intensity" of California fuels
- 2. Reduction of refrigerant losses from motor vehicle air conditioning system maintenance to restrict the sale of "do-it-yourself" automotive refrigerants

Otay Ranch Village 10

Air Quality Improvement Plan

3. Increased methane capture from landfills to require broader use of state-of-the-art methane capture technologies.

The additional six early action regulations, which were also considered "discrete early action GHG reduction measures," consist of:

- 1. Reduction of aerodynamic drag, and thereby fuel consumption, from existing trucks and trailers through retrofit technology
- 2. Reduction of auxiliary engine emissions of docked ships by requiring port electrification
- 3. Reduction of perfluorocarbons from the semiconductor industry
- 4. Reduction of propellants in consumer products (e.g., aerosols, tire inflators, and dust removal products)
- 5. Require that all tune-up, smog check and oil change mechanics ensure proper tire inflation as part of overall service in order to maintain fuel efficiency
- 6. Restriction on the use of SF6 from non-electricity sectors if viable alternatives are available.

As required under AB 32, on December 6, 2007, CARB approved the 1990 GHG emissions inventory, thereby establishing the emissions limit for 2020. The 2020 emissions limit was set at 427 million metric tons CO2E. In addition to the 1990 emissions inventory, CARB also adopted regulations requiring mandatory reporting of GHGs for large facilities that account for 94% of GHG emissions from industrial and commercial stationary sources in California. About 800 separate sources that fall under the new reporting rules and include electricity generating facilities, electricity retail providers and power marketers, oil refineries, hydrogen plants, cement plants, cogeneration facilities, and other industrial sources that emit carbon dioxide in excess of specified thresholds.

On December 11, 2008, CARB approved the Climate Change Proposed Scoping Plan: A Framework for Change (Scoping Plan; CARB 2008) to achieve the goals of AB 32. The Scoping Plan establishes an overall framework for the measures that will be adopted to reduce California's GHG emissions. The Scoping Plan evaluates opportunities for sector-specific reductions, integrates all CARB and Climate Action Team early actions and additional GHG reduction measures by both entities, identifies additional measures to be pursued as regulations, and outlines the role of a cap-and-trade program. Additional development of these measures and adoption of the appropriate regulations will occur over the next 2 years, becoming effective by January 1, 2012.

The key elements of the Scoping Plan include:

- Expanding and strengthening existing energy efficiency programs as well as building and appliance standards
- Achieving a statewide renewables energy mix of 33%
- Developing a California cap-and-trade program that links with other Western Climate Initiative partner programs to create a regional market system and caps sources contributing 85% of California's GHG emissions
- Establishing targets for transportation-related GHG emissions for regions throughout California, and pursuing policies and incentives to achieve those targets
- Adopting and implementing measures pursuant to existing state laws and policies, including California's clean car standards, goods movement measures, and the Low Carbon Fuel Standard
- Creating targeted fees, including a public goods charge on water use, fees on high global warming potential gases, and a fee to fund the administrative costs of the State of California's long term commitment to AB 32 implementation.

SB 1368: In September 2006, former governor Arnold Schwarzenegger signed SB 1368, which requires the California Energy Commission (CEC) to develop and adopt regulations for GHG emissions performance standards for the long-term procurement of electricity by local publicly owned utilities. These standards must be consistent with the standards adopted by the California Public Utilities Commission (CPUC). This effort will help to protect energy customers from financial risks associated with investments in carbon-intensive generation by allowing new capital investments in power plants whose GHG emissions are as low or lower than new combined-cycle natural gas plants, by requiring imported electricity to meet GHG performance standards in California and requiring that the standards be developed and adopted in a public process.

Executive Order S-1-07: Issued on January 18, 2007, Executive Order S 1-07 sets a declining Low Carbon Fuel Standard (LCFS) for GHG emissions measured in CO2-equivalent gram per unit of fuel energy sold in California. The target of the LCFS is to reduce the carbon intensity of California passenger vehicle fuels by at least 10% by 2020. The carbon intensity measures the amount of GHG emissions in the lifecycle of a fuel, including extraction/feedstock production, processing, transportation, and final consumption, per unit of energy delivered. CARB adopted the implementing regulation in April 2009. The regulation is expected to increase the production of biofuels, including those from alternative sources such as algae, wood, and agricultural waste. In addition, the LCFS would drive the availability of plug-in hybrid, battery electric, and fuel-cell power motor vehicles. The LCFS is anticipated to replace 20% of the fuel used in motor vehicles with alternative fuels by 2020.



<u>SB 97:</u> In August 2007, the legislature enacted SB 97 (Dutton), which directs the Governor's Office of Planning and Research (OPR) to develop guidelines under California Environmental Quality Act (CEQA) for the mitigation of GHG emissions. OPR is to develop proposed guidelines by July 1, 2009, and the Natural Resources Agency is directed to adopt guidelines by January 1, 2010. On April 13, 2009, OPR submitted to the Secretary for Natural Resources its proposed amendments to the State CEQA Guidelines.

On June 19, 2008, OPR issued a technical advisory as interim guidance regarding the analysis of GHG emissions in CEQA documents (OPR 2008). The advisory indicated that a project's GHG emissions, including those associated with vehicular traffic, energy consumption, water usage, and construction activities, should be identified and estimated. The advisory further recommended that the lead agency determine significance of the impacts and impose all mitigation measures that are necessary to reduce GHG emissions to a less than significant level.

On April 13, 2009, OPR submitted to the Natural Resources Agency its proposed amendments to the state CEQA Guidelines relating to GHG emissions. On July 3, 2009, the Natural Resources Agency commenced the Administrative Procedure Act rulemaking process for certifying and adopting the proposed amendments, starting the public comment period.

The Natural Resources Agency adopted CEQA Guidelines Amendments on December 30, 2009, and transmitted them to the Office of Administrative Law on December 31, 2009. On February 16, 2010, the Office of Administrative law completed its review and filed the amendments with the secretary of state. The amendments became effective on March 18, 2010. The amended guidelines establish several new CEQA requirements concerning the analysis of GHGs, including the following:

- Requiring a lead agency to "make a good faith effort, based to the extent possible on scientific and factual data, to describe, calculate or estimate the amount of greenhouse gas emissions resulting from a project" (Section 15064(a))
- Providing a lead agency with the discretion to determine whether to use quantitative or qualitative analysis or performance standards to determine the significance of greenhouse gas emissions resulting from a particular project (Section 15064.4(a))
- Requiring a lead agency to consider the following factors when assessing the significant impacts from greenhouse gas emissions on the environment:
- The extent to which the project may increase or reduce greenhouse gas emissions as compared to the existing environmental setting.



- Whether the project emissions exceed a threshold of significance that the lead agency determines applies to the project.
- The extent to which the project complies with regulations or requirements adopted to implement a statewide, regional, or local plan for the reduction or mitigation of greenhouse gas emissions. (Section 15064.4(b))
- Allowing lead agencies to consider feasible means of mitigating the significant effects of greenhouse gas emissions, including reductions in emissions through the implementation of project features or off-site measures, including offsets that are not otherwise required (Section 15126.4(c)).

The amended guidelines also establish two new guidance questions regarding GHG emissions in the Environmental Checklist set forth in CEQA Guidelines Appendix G:

- Would the project generate greenhouse gas emissions, either directly or indirectly, that may have a significant impact on the environment?
- Would the project conflict with an applicable plan, policy, or regulation adopted for the purpose of reducing the emissions of greenhouse gases?

The adopted amendments do not establish a GHG emission threshold, and instead allow a lead agency to develop, adopt, and apply its own thresholds of significance or those developed by other agencies or experts. The Natural Resources Agency also acknowledges that a lead agency may consider compliance with regulations or requirements implementing AB 32 in determining the significance of a project's GHG emissions.

SB 375: In August 2008, the legislature passed and on September 30, 2008, former governor Arnold Schwarzenegger signed SB 375 (Steinberg), which addresses GHG emissions associated with the transportation section through regional transportation and sustainability plans. By September 30, 2010, CARB will assign regional GHG reduction targets for the automobile and light truck sector for 2020 and 2035. The targets are required to consider the emission reductions associated with vehicle emission standards (see SB 1493), the composition of fuels (see Executive Order S-1-07), and other CARB-approved measures to reduce GHG emissions. Regional metropolitan planning organizations will be responsible for preparing a Sustainable Communities Strategy within the Regional Transportation Plan. The goal of the Sustainable Communities Strategy is to establish a development plan for the region, which, after considering transportation measures and policies, will achieve, if feasible, the GHG reduction targets. If a Sustainable Communities Strategy is unable to achieve the GHG reduction target, a metropolitan planning organization must prepare an Alternative Planning Strategy demonstrating how the GHG reduction target would be achieved through alternative development patterns, infrastructure, or additional transportation measures or policies. SB 375 provides incentives for streamlining CEQA



requirements by substantially reducing the requirements for "transit priority projects," as specified in SB 375, and eliminating the analysis of the impacts of certain residential projects on global warming and the growth-inducing impacts of those projects when the projects are consistent with the Sustainable Communities Strategy or Alternative Planning Strategy. On September 23, 2010, CARB adopted the SB 375 targets for the regional metropolitan planning organizations (MPOs). The targets for the San Diego Association of Governments are a 7% reduction in emissions per capita by 2020 and a 13% reduction by 2035. Achieving these goals through adoption of a Sustainable Communities Strategy will be the responsibility of the MPOs.

Executive Order S-13-08: Former governor Arnold Schwarzenegger issued Executive Order S-13-08 on November 14, 2008. The Executive Order is intended to hasten California's response to the impacts of global climate change, particularly sea level rise. It directs state agencies to take specified actions to assess and plan for such impacts. It directs the Resource Agency, in cooperation with the California Department of Water Resources, CEC, California's coastal management agencies, and the Ocean Protection Council to request the National Academy of Sciences to prepare a Sea Level Rise Assessment Report by December 1, 2010. The Ocean Protection Council, California Department of Water Resources, and CEC, in cooperation with other state agencies are required to conduct a public workshop to gather information relevant to the Sea Level Rise Assessment Report. The Business, Transportation, and Housing Agency was ordered to assess the vulnerability of the state's transportation systems to sea level rise within 90 days of the order. The OPR and the Resources Agency are required to provide land use planning guidance related to sea level rise and other climate change impacts. The order also requires the other state agencies to develop adaptation strategies by June 9, 2009, to respond to the impacts of global climate change that are predicted to occur over the next 50 to 100 years. A discussion draft adaptation strategies report was released in August 2009, and the final adaption strategies report was issued in December 2009. To assess the state's vulnerability, the report summaries key climate change impacts to the state for the following areas: public health, ocean and coastal resources, water supply and flood protection, agriculture, forestry, biodiversity and habitat, and transportation and energy infrastructure. The report then recommends strategies and specific responsibilities related to water supply, planning and land use, public health, fire protection, and energy conservation.

Executive Order S-14-08: On November 17, 2008, former governor Arnold Schwarzenegger issued Executive Order S-14-08. This Executive Order focuses on the contribution of renewable energy sources to meet the electrical needs of California while reducing the GHG emissions from the electrical sector. The governor's order requires that all retail suppliers of electricity in California serve 33% of their load with renewable energy by 2020. Furthermore, the order directs state agencies to take appropriate actions to facilitate reaching this target. The Resources Agency, through collaboration with the CEC and



Department of Fish and Game, is directed to lead this effort. Pursuant to a Memorandum of Understanding between the CEC and Department of Fish and Game creating the Renewable Energy Action Team, these agencies will create a "one-stop" process for permitting renewable energy power plants.

Executive Order S-21-09: On September 15, 2009, former governor Arnold Schwarzenegger issued Executive Order S-21-09. This Executive Order directed CARB to adopt a regulation consistent with the goal of Executive Order S-14-08 by July 31, 2010. CARB is further directed to work with the CPUC and CEC to ensure that the regulation builds upon the Renewable Portfolio Standard program and is applicable to investor-owned utilities, publicly owned utilities, direct access providers, and community choice providers. Under this order, CARB is to give the highest priority to those renewable resources that provide the greatest environmental benefits with the least environmental costs and impacts on public health and that can be developed most quickly in support of reliable, efficient, cost-effective electricity system operations. On September 23, 2010, CARB adopted regulations to implement a "Renewable Electricity Standard," which would achieve the goal of the executive order with the following intermediate and final goals: 20% for 2012–2014; 24% for 2015–2017; 28% for 2018–2019; 33% for 2020 and beyond. Under the regulation, wind; solar; geothermal; small hydroelectric; biomass; ocean wave, thermal, and tidal; landfill and digester gas; and biodiesel would be considered sources of renewable energy. The regulation would apply to investor-owned utilities and public (municipal) utilities.

SB X1 2: On April 12, 2011, Governor Jerry Brown signed SB X1 2 in the First Extraordinary Session, which would expand the RPS by establishing a goal of 20% of the total electricity sold to retail customers in California per year, by December 31, 2013, and 33% by December 31, 2020, and in subsequent years. Under the bill, a renewable electrical generation facility is one that uses biomass, solar thermal, photovoltaic, wind, geothermal, fuel cells using renewable fuels, small hydroelectric generation of 30 megawatts or less, digester gas, municipal solid waste conversion, landfill gas, ocean wave, ocean thermal, or tidal current and that meets other specified requirements with respect to its location. In addition to the retail sellers covered by SB 107, SB X1 2 adds local publicly owned electric utilities to the RPS. By January 1, 2012, the CPUC is required to establish the quantity of electricity products from eligible renewable energy resources to be procured by retail sellers in order to achieve targets of 20% by December 31, 2013; 25% by December 31, 2016; and 33% by December 31, 2020. The statute also requires that the governing boards for local publicly owned electric utilities establish the same targets, and the governing boards would be responsible for ensuring compliance with these targets. The CPUC will be responsible for enforcement of the RPS for retail sellers, while the CEC and CARB will enforce the requirements for local publicly owned electric utilities.



#### 3. Local

#### a. San Diego Air Pollution Control District

While CARB is responsible for the regulation of mobile emission sources within the state, local AQMDs and APCDs are responsible for enforcing standards and regulating stationary sources. The project is located within the SDAB and is subject to SDAPCD guidelines and regulations. In San Diego County, ozone and particulate matter are the pollutants of main concern, since exceedances of state ambient air quality standards for those pollutants are experienced here in most years. For this reason the SDAB has been designated as a nonattainment area for the state PM<sub>10</sub>, PM<sub>2.5</sub>, and ozone standards. The SDAB is also a federal ozone nonattainment area and a carbon monoxide maintenance area. The SDAB is currently in the process of being redesignated as a "serious" nonattainment area for ozone.

The SDAPCD and the San Diego Association of Governments (SANDAG) are responsible for developing and implementing the clean air plan for attainment and maintenance of the ambient air quality standards in the SDAB. The County Regional Air Quality Strategy (RAQS) was initially adopted in 1991, and is updated on a triennial basis (most recently in 2009). The RAQS outlines SDAPCD's plans and control measures designed to attain the state air quality standards for O<sub>3</sub>. The RAQS relies on information from CARB and SANDAG, including mobile and area source emissions, as well as information regarding projected growth in the cities and San Diego County, to project future emissions and then determine from that the strategies necessary for the reduction of emissions through regulatory controls. CARB mobile source emission projections and SANDAG growth projections are based on population, vehicle trends, and land use plans developed by the cities and San Diego County as part of the development of their general plans.

As stated above, the SDAPCD is responsible for planning, implementing, and enforcing federal and state ambient standards in the SDAB. The following rules and regulations apply to all sources in the jurisdiction of SDAPCD:

**SDAPCD Regulation IV: Prohibitions; Rule 51: Nuisance.** Prohibits the discharge from any source such quantities of air contaminants or other materials that cause or have a tendency to cause injury, detriment, nuisance, annoyance to people and/or the public, or damage to any business or property.

**SDAPCD Regulation IV: Prohibitions; Rule 55: Fugitive Dust.** Regulates fugitive dust emissions from any commercial construction or demolition activity capable of generating fugitive dust emissions, including active operations, open storage piles, and inactive disturbed areas, as well as track-out and carry-out onto paved roads beyond a project site.



**SDAPCD** Regulation IV: Prohibitions; Rule 67.0: Architectural Coatings. Requires manufacturers, distributors, and end users of architectural and industrial maintenance coatings to reduce VOC emissions from the use of these coatings, primarily by placing limits on the VOC content of various coating categories.

## b. City of Chula Vista

The Chula Vista City Council adopted the 2008 state Energy Code (Title 24) with an amendment requiring an increased energy efficiency standard. This amendment went into effect on February 26, 2010, as Section 15.26.030 of the Municipal Code. As required by this amendment, all building permits applied for and submitted on or after this date are subject to these increased energy efficiency standards. The increase in energy efficiency is a percentage above the new 2008 Energy Code and is dependent on climate zone and type of development proposed. The designation is as follows:

- New residential and nonresidential projects that fall within climate zone 7
  must be at least 15% more energy efficient than the 2008 Energy
  Code. Climate zone 7 encompasses the western portion of the City Of Chula
  Vista (City of Chula Vista 2010).
- New low-rise residential projects (three-stories or less) that fall within climate zone 10 must be at least 20% more energy efficient than the 2008 Energy Code. New non-residential, high-rise residential or hotel/motel projects that fall within climate zone 10 must be at least 15% more energy efficient than the 2008 Energy Code. Climate zone 10 encompasses the easternmost portion of the City Of Chula Vista (City of Chula Vista 2010).

Additionally, per Section 15.12 of the City's Municipal Code, all new residential construction, remodels, additions, and alterations must provide a schedule of plumbing fixture fittings that will reduce the overall use of potable water by 20%.

The City of Chula Vista has developed a number of strategies and plans aimed at improving air quality. The City is a part of the Cities for Climate Protection Program, which is headed by the International Council of Local Environmental Initiatives (ICLEI). In November 2002, Chula Vista adopted the CO<sub>2</sub> Reduction Plan to lower the community's major greenhouse gas emissions, strengthen the local economy, and improve the global environment. The CO<sub>2</sub> Reduction Plan focuses on reducing fossil fuel consumption and decreasing reliance on power generated by fossil fuels, which would have a corollary effect in the reduction of air pollutant emissions into the atmosphere. The following 20 action measures have been proposed within the plan in order to achieve this goal:

Otay Ranch Village 10

Air Quality Improvement Plan

- 1. Municipal clean fuel vehicle purchases
- 2. Green power
- 3. Municipal clean fuel demonstration project
- 4. Telecommuting and telecenters
- 5. Municipal building upgrades and trip reduction
- 6. Enhanced pedestrian connections to transit
- 7. Increased housing density near transit
- 8. Site design with transit orientation
- 9. Increased land use mix
- 10. Green Power public education program

- 11. Site design with pedestrian/bicycle orientation
- 12. Bicycle integration with transit and employment
- 13. Bicycle lanes, paths, and routes
- 14. Energy efficient landscaping
- 15. Solar pool heating
- 16. Traffic signal and system upgrades
- 17. Student transit subsidy
- 18. Energy efficient building program
- 19. Municipal Life-Cycle purchasing standards
- 20. Increased employment density near transit.

# III. Project Description



## A. Project Description

Village 10 Land Use Plan is anchored by the location of the Village Core. The Village Core is located along the interface with the future University site and Village 9 Town Center. The core area includes a neighborhood park, an elementary school site and high density multifamily residential sites. Each village-use is described further below. The Village 10 Site Utilization Plan is shown in Figure 1 and the Village 10 Land Use Summary is provided in Table 1.

#### 1. Residential Uses

#### a. Multi-Family Residential:

As shown in Figure 1 and as depicted in Table 1, 21.5 acres of the total Project site would be designated as multi-family residential, which would accommodate 1,045 homes. This designation would allow for three multi-family residential neighborhoods, with an average density of 48.6 dwelling units per acre (du/acre).

#### b. Single-Family Residential:

As shown in Figure 1 and as depicted in Table 1, 74.8 acres of the total Project site would be designated as single-family residential, which would accommodate 695 single family homes. This designation would allow for sixteen single-family residential neighborhoods, with an average density of 9.3 dwelling units per acre (du/acre).

#### 2. Parks and Recreation Uses

As illustrated in Figure 1 and shown in Table 1, the neighborhood park is 7.6 acres and would be located in the Village Core, adjacent to the elementary school site.

#### 3. Elementary School

To ensure a site for future school services is available, the Project proposes an elementary school site with the designation of a 9.2-acre elementary school site located in the Village Core, adjacent to the neighborhood park.

#### 4. Community Purpose Facilities (CPF)

Community Purpose Facilities (CPF) means "a land use designation in a planned community intended for non-profit and certain for-profit land uses..." The SPA Land Use Plan distributes three CPF sites throughout the SPA Plan area as shown in Figure 1.

CPF-1, CPF-2, CPF-3 and CPF-4 are 2.6 acres, 0.5 acres, 0.5 and 0.7 acres, respectively, and provide additional private recreational facilities within residential neighborhoods to create a series of open space focal points within the village.



# 5. Private Open Space

Private Open Space areas are small, neighborhood-scale recreational areas which fulfill the City's Private and Common Usable Open Space requirements for single-family homes. There are two Private Open Space sites in Village 10. P-OS-1 is 0.2 acres, P-OS-2 is 0.3 and P-OS-3 is 0.2 acres.

#### 6. Otay Ranch Preserve

The Site Utilization Plan designates approximately 212.7 acres of the Project site as Preserve Open Space, which will be offered for dedication to the Otay Ranch Preserve system. Preserve land is generally undisturbed land or restored habitats set aside for dedication to the public.

Otay Ranch Village 10

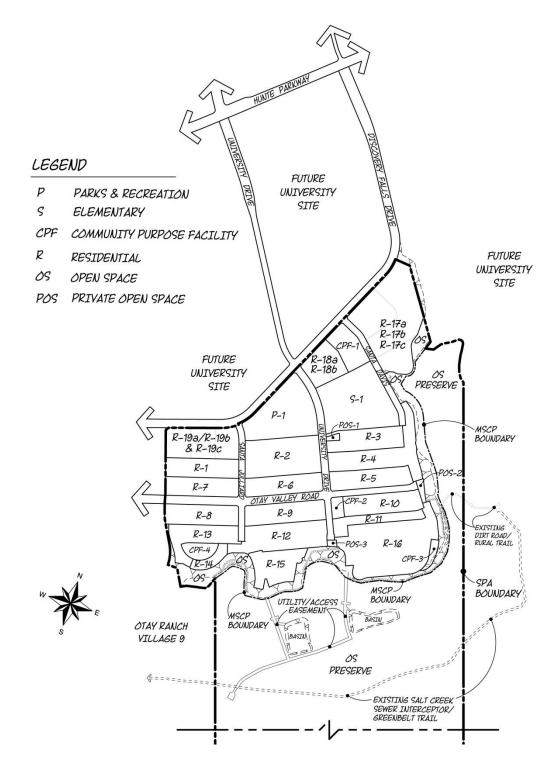


Figure 1 – Village 10 Site Utilization Plan



Land Use Summary	Unit Type	Acres	Units	Target Density			
Neighborhood							
Single Family							
	1						
R-1	SF	3.6	31	8.6			
R-2	SF	7.3	64	8.8			
R-3	SF	4.0	42	10.5			
R-4	SF	6.1	49	8.0			
R-5	SF	4.0	48	12.0			
R-6	SF	3.8	47	12.4			
R-7	SF	3.5	44	12.6			
R-8	SF	3.9	44	11.3			
R-9	SF	4.2	48	11.4			
R-10	SF	4.1	43	10.5			
R-11	SF	2.5	22	8.8			
R-12	SF	6.2	56	9.0			
R-13	SF	4.0	33	8.3			
R-14	SF	1.1	8	7.3			
R-15	SF	4.0	28	7.0			
R-16	SF	12.5	88	7.0			
Single Family Total		74.8	695	9.3			
Multi Family Residential							
R-17 (a, b, c)	MF	13.1	635	48.4			
R-18 (a, b)	MF	3.1	153	49.4			
R-19 (a, b, c)	MF	5.3	257	48.5			
Multi Family Total		21.5	1,045	48.6			
Residential Total		96.3	1,740	18.1			

Land Use Summary	Acres	Units
Other		
Community Purpose		
Facilities	- 1	
CPF-1	2.6	
CPF-2	0.5	
CPF-3	0.5	
CPF-4	0.7	
CPF Total	4.3	
D-d-	1	
P-1	7.6	
Parks Total	7.6	
Paiks Iolai	7.0	
School		
S-1	9.2	
School Total	9.2	
Private Open Space	1	
POS-1	0.2	
POS-2	0.3	
1 00-2	0.5	
POS-3	0.2	
Private Open Space Total	0.7	
OS-2	16.5	
	10.0	
Preserve Total	212.7	
Circulation		
Internal Circulation	16.1	
Circulation Total	16.1	
TOTAL	363.4	1,740

Table 1 – Village 10 Land Use Summary



## **B.** Project Design Features

The proposed project would implement the following design features and conservation plans as part of the project design and long-term operation.

#### 1. General Design Standards Related to GHG Emission Reduction

The village concept intensifies residential densities and commercial uses to enhance transit use, reduces automotive dependency, consolidates open space, promotes social interaction, and creates a strong sense of community and identity within Otay Ranch. The land use pattern required by the Otay Ranch General Development Plan (GDP) for transit-oriented villages emphasizes high density residential and commercial land uses located near public transit to enhance ridership.

Village urban design would focus on an integrated system of roads, low-speed electric vehicle paths, bike lanes, trails and pedestrian walkways. The plan also considers non-vehicular transportation systems by making provisions to connect to local and regional trails systems that provide access between the village core, neighborhood park, elementary school, open space areas and residential areas. Additionally, local blue bus lines and green shuttle bus lines are planned to provide public transit service to the villages.

The circulation plan encourages the use of bicycles and low speed-electric vehicles through the provision of the Village Pathway, an off-street paved path for bicycle and low-speed electric vehicle travel. The design of all village streets includes sidewalks and landscaping to promote pedestrian circulation throughout the project site.

#### 2. Conservation Plans

#### a. Water Conservation Plan

The purpose of the Water Conservation Plan (WCP) is to respond to the Growth Management policies of the City of Chula Vista, which are intended to address the long-term need to conserve water in new developments, to address short-term emergency measures, and to establish standards for water conservation.

#### b. Energy Conservation Plan

The Otay Ranch GDP requires that all Sectional Planning Are (SPA) Plans prepare a Non-Renewable Energy Conservation Plan. This Plan identifies measures to reduce the use of non-renewable energy resources through, but not limited to transportation, building design and use, lighting, recycling, and alternative energy sources.

#### 3. Transit Planning Principles

Public transportation is an integral part of the Otay Ranch Community. The design of the Plan area promotes access to public transit and locates land uses in proximity to



proposed transit stations. Chula Vista Transit (CVT) provides bus service through the Eastern Territories of the City that can be extended to serve the SPA Plan areas. Regional transit plans also provide for commuter lines to serve villages in Otay Ranch.

Two future transit stops are located within or adjacent to the Village 10 SPA Plan Area. Exhibit 2 shows the Transit Plan for Village 10. Transit stops location and design are based on the following principles:

- Locate transit stops where there are a number of major pedestrian generators.
- Locate transit stops and pedestrian walkways to provide access while respecting the privacy of residential areas.
- At the intersection of two or more transit routes, locate bus stops to minimize walking distance between transfer stations.
- Locate bus turn-outs on the far side of the intersections to avoid conflicts between transit vehicles and automobile traffic, permitting right-turning vehicles to continue turning movements.
- Transit stops should be provided with adequate walkway lighting and well designated shelters.
- Walkway ramps should be provided at transit stops to ensure accessibility.

#### 4. Bicycle Routes and Pedestrian Trails

All village streets and sidewalks have been designed at gradients of 10% or less to facilitate pedestrian, bicycle and low-speed electric vehicle travel. Bicycles and low-speed electric vehicles may travel on all village streets with speed limits of 35 miles per hour.

### a. Regional Trails

Chula Vista Regional Trails are located on the south side of Main Street. These trails are located adjacent to the roadways within landscape buffers. The decomposed granite trails are 10-feet wide to accommodate both pedestrians and bicycles.

#### b. Otay Ranch Village Pathway

The Otay Ranch GDP provides for a Village Pathway to be located through Otay Ranch, specifically through the villages to connect open spaces. The Village 10 SPA Plan locates a Village Pathway on University Drive, which becomes Street B as it enters the village, connecting from Main Street south to Otay Valley Road through the Village Core. The SPA Plan Circulation Plan also locates a Village Pathway on Discovery Falls.

#### c. Promenade Streets

Residential Promenade Streets are the primary circulation streets through residential neighborhoods. The street design promotes the pedestrian-oriented urban village by providing a "Promenade," a 6-foot wide, tree-shaded walkway (Promenade Trail) on one side of the street.



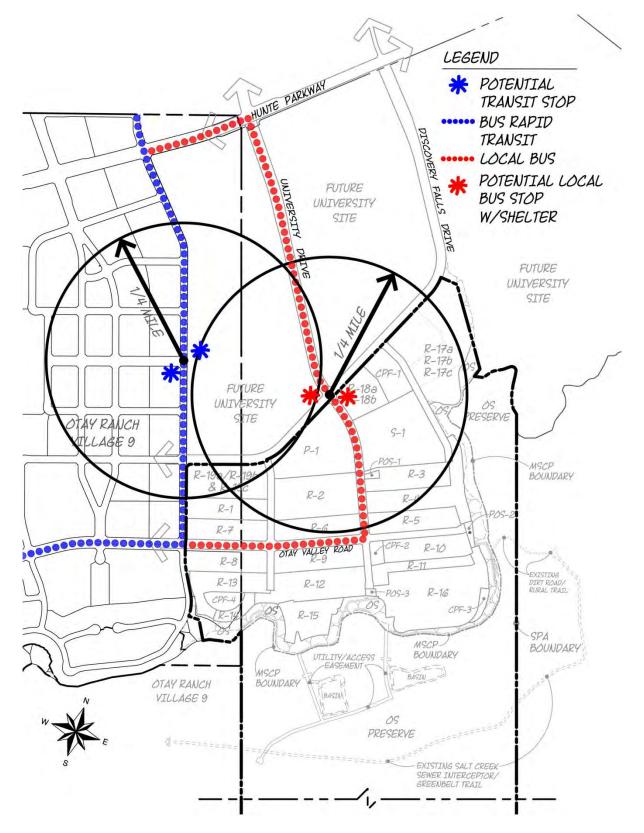


Exhibit 2 - Village 10 Transit Plan



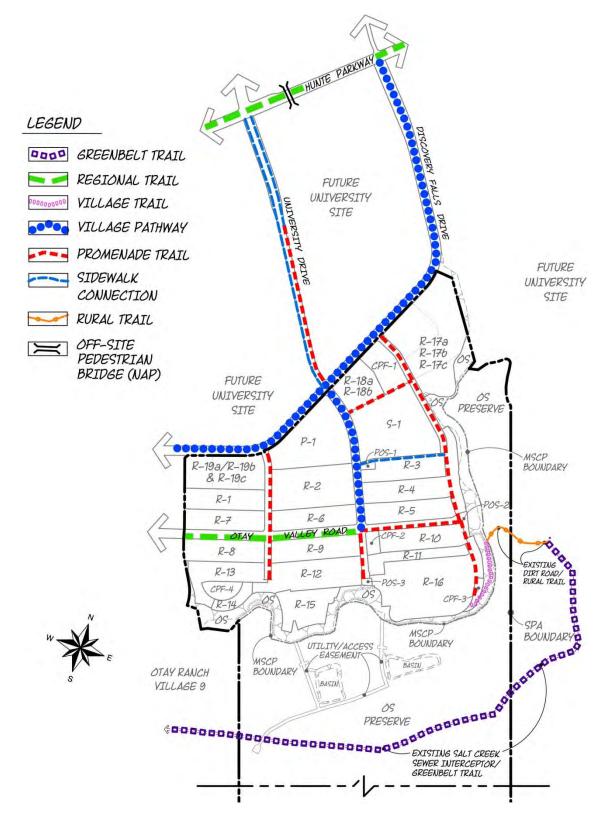


Exhibit 3 - Village 10 Pedestrian Trails Plan

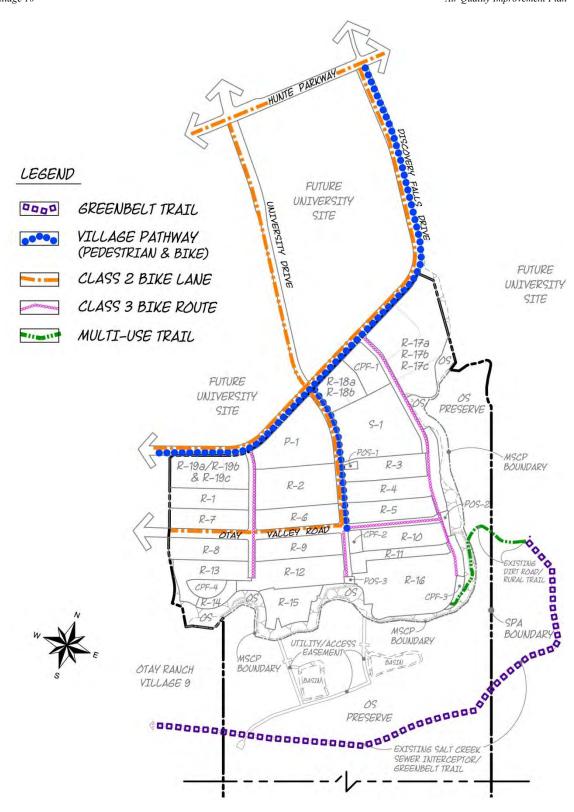


Exhibit 4 - Village 10 Bicycle Routes



# d. Village Streets

Village streets are designed to promote pedestrian, bicycle and low-speed electric vehicle travel. Sidewalks are provided on all village streets. The preferred design for all village streets provides for minimum 5-foot wide sidewalks separated from the roadway by landscaped parkways.

#### e. Greenbelt and OVRP Trails

The Chula Vista Greenbelt Master Plan provides for a Greenbelt to be located through Otay Ranch. The Greenbelt Trail is located south of Village 8 East through the Otay River Valley. The OVRP Concept Plan identifies a multi-use trail system through the Otay River Valley. The portion of the Greenbelt Trail described above coincides with the OVRP trail. General Development Plan (GDP) Goals and Policies

#### f. Class 2 Bike Lanes

Class 2 Bike Lanes are planned along Main Street/Hunte Parkway and Otay Valley Road. These signed and stripped lanes within the street right-of-way connect to a larger bike circulation network within the City of Chula Vista.

#### g. Class III Bike Routes

Class III Bike Routes are planned along University Drive, providing a link through the University Planning Area and Village 10 between Hunte Parkway and Otay Valley Road. Bicyclists have the option of sharing the road or utilizing the off-street Village Pathway.

#### 5. General Development Plan (GDP) Goals and Policies

The adopted Otay Ranch GDP establishes goals and objectives for land use mobility as they relate to air quality and greenhouse gas emissions reduction throughout the project site.

#### Land Use

**Goal**: Reduce reliance on the automobile and promote alternative modes of transportation.

**Objective**: Develop villages which integrate residential and commercial uses with a mobility system that accommodates alternative modes of transportation, including pedestrian, bicycle, bus, light rail, and other modes of transportation.

**Objective**: Develop residential land uses which encourage the use of alternative modes of transportation through the provision of bus and light rail right-of-way, and the inclusion of a bicycle and pedestrian network.

**Goal**: Organize land uses based upon a village concept to produce a cohesive, pedestrian friendly community, encourage non-vehicular trips, and foster interaction amongst residents.



#### Mobility

*Goal*: Provide a safe and efficient transportation system within Otay Ranch with convenient linkages to regional transportation elements abutting the Otay Ranch.

**Goal**: Achieve a balanced transportation system which emphasizes alternatives to automobile use and is responsive to the needs of residents.

**Objective**: Study, identify, and designate corridors, if appropriate, for light rail and transit facilities.

**Objective**: Promote alternative forms of transportation, such as bicycle and car paths, riding and hiking trails, and pedestrian walkways as an integral part of the circulation system.

#### Commuter Trip Management

**Goal**: Create a safe and efficient multi-modal transportation network which minimizes the number and length of single passenger vehicle trips.

**Objective**: Minimize the number and length of single passenger vehicle trips to and from employment and commercial centers to achieve an average of 1.5 persons per passenger vehicle during weekday commute hours.

#### Bicycle System Design

**Objective**: Provide a safe, thorough and comprehensive bicycle network which includes bicycle paths between major destinations within, and adjacent to, Otay Ranch.

**Objective**: Encourage mixed use development to promote linking of trips, reduce trip length and encourage alternative mode usage.

#### Transit Route and Facility Design

Objective: Facilitate access to public transit.

#### Pedestrian Design

**Objective**: Encourage pedestrian traffic as an alternative to single vehicle passenger travel.

#### **Building Design**

**Objective**: Locate and design buildings within village cores to facilitate transit and pedestrian access.



# **Parking Management**

**Objective**: Manage parking facilities to facilitate transit, ridesharing and pedestrian access.

**Objective**: Manage parking facilities to encourage a reduction in the number of single vehicle trips.

#### **Street Configuration**

*Objective*: Configure internal village streets to give pedestrian traffic a priority.

## **Energy Conservation**

**Objective**: Minimize fossil fuel emission by conserving energy.

# **Water Conservation**

Goal: Conserve water during and after construction of Otay Ranch.

**Objective**: Reduce CWA water use within Otay Ranch to a level that is 75% of County-wide, 1989 per capita levels.

**Objective**: Create a comprehensive framework for the design implementation and maintenance of water conserving measures, both indoor and outdoor.

# IV. Effect of Project on Local/Regional Air Quality



# A. Potential Short and Long Term Effects on Local and Regional Air Quality

#### 1. Construction Emissions

Construction of the proposed project would result in a temporary addition of pollutants to the local airshed caused by soil disturbance, fugitive dust emissions, and combustion pollutants from on-site construction equipment, as well as from off-site trucks hauling construction materials. Construction emissions can vary substantially from day to day, depending on the level of activity, the specific type of operation and, for dust, the prevailing weather conditions. Therefore, such emission levels can only be approximately estimated with a corresponding uncertainty in precise ambient air quality impacts. Fugitive dust (PM10 and PM2.5) emissions would primarily result from grading and site preparation activities. NOx and CO emissions would primarily result from the use of construction equipment and motor vehicles.

Emissions from the construction phase of the project were estimated through the use of emission factors from the URBEMIS 2007, Version 9.2.4, land use and air emissions model (Jones & Stokes 2007). Construction of is anticipated to begin with Village 3 North in 2014<sup>1</sup>. Project construction would end with buildout of Village 10, which is anticipated to occur in August 2029. A detailed description of construction subphases (mass grading, fine grading, trenching, paving, building construction, and architectural coatings), as well as other assumptions made for the purposes of modeling, is included in Appendix A. Total construction is expected to take approximately 7 years. For the analysis, it was generally assumed that heavy construction equipment would be operating at the site for approximately 8 hours per day, 5 days per week (22 days per month), during project construction. URBEMIS model assumptions for construction equipment were used in calculating construction emissions as equipment and machinery mix would be typical of residential development. Additional project-specific assumptions regarding vehicle trips, construction schedule, soil import/export, and architectural coatings are included in Appendix A. The equipment mix is meant to represent a reasonably conservative estimate of construction activity.

The proposed project is subject to SDAPCD Rule 55 – Fugitive Dust Control. This requires that the project take steps to restrict visible emissions of fugitive dust beyond the property line. Compliance with Rule 55 would limit any fugitive dust (PM10 and PM2.5) that may be

\_

<sup>&</sup>lt;sup>1</sup> The original construction schedule beginning in May 2014 is analyzed for the Proposed Project; however, construction would start at a later date. The construction scenario and schedule analyzed as part of the Proposed Project analysis is considered conservative because over time, emissions for both the construction and operational scenario would decrease due to more stringent air quality standards implemented over time, vehicle fleet turnover to more efficient engines, fuel mix, etc. As the duration of construction would not change (i.e. construction would occur over a 16-year period regardless of start date), the scenario analyzed as part of this analysis is considered conservative for the purposes of quantitatively analyzing air quality impacts.



generated during grading and construction activities. To account for dust control measures in the calculations, it was assumed that the active sites would be watered at least two times daily, resulting in an approximately 55% reduction of particulate matter.

The proposed project is also subject to SDAPCD Rule 67: Architectural Coatings which requires manufacturers, distributors, and end users of architectural and industrial maintenance coatings to reduce VOC emissions from the use of these coatings, primarily by placing limits on the VOC content of various coating categories.

Table 2, Estimated Maximum Daily Construction Emissions, shows the estimated maximum daily construction emissions associated with the construction phase of the proposed project before and after compliance with Rule 55 and Rule 67. Because the project phasing overlaps with other villages, Table 2 includes emissions for Village Three North and portion of Village Four, Village Eight East and Village Ten.

Table 2: Estimated Maximum Daily Construction Emissions (pounds/day)

Villages Three North/Portion of Four, Eight East and Ten

	VOC	NO <sub>X</sub>	СО	SO <sub>X</sub>	PM <sub>10</sub>	PM <sub>2.5</sub>
Proposed Pro	oject Emissions	(not compliant v	vith SDAPCD Ru	les 55 and 67	Unmitigated)	
2014	14.99	94.29	108.02	0.10	603.75	128.74
2015	64.44	86.18	107.19	0.11	305.47	67.40
2016	103.46	155.79	202.89	0.20	918.02	195.04
2017	101.83	141.79	194.88	0.20	608.89	132.94
2018	91.99	80.71	145.21	0.19	305.44	67.14
2019	37.55	58.04	89.20	0.10	303.62	65.62
2020	36.83	52.86	86.18	0.10	303.34	65.46
2021	36.46	51.57	76.23	0.10	303.31	65.44
2022	36.46	51.57	76.23	0.10	303.31	65.44
2023	62.99	94.48	130.40	0.16	905.29	192.55
2024	58.65	62.29	104.74	0.16	304.29	66.17
2025	28.75	51.33	68.63	0.07	303.12	65.33
2026	28.59	50.83	64.86	0.07	303.11	65.33
2027	28.59	50.83	64.86	0.07	303.11	65.33
2028	28.59	50.83	64.86	0.07	303.11	65.33
2029	21.88	12.18	25.06	0.06	0.97	0.72
Maximum Daily Emissions	103.46	155.79	202.89	0.20	908.02	195.04
(Unmitigated)						
Propo	sed Project Em	issions (compli	ant with SDAPC	D Rules 55 ar	nd 67)	
2014	14.99	94.29	108.02	0.10	273.75	59.82
2015	47.65	86.18	107.19	0.11	140.47	32.94
2016	77.50	155.79	202.89	0.20	413.02	91.66
2017	75.87	141.79	194.88	0.20	278.89	64.02
2018	66.03	80.71	145.21	0.19	140.44	32.69

Otay Ranch Village 10

Air Quality Improvement Plan

Threshold Exceeded?	Yes	Yes	No	No	Yes	Yes
City of Chula Vista Threshold	75	100	550	150	150	55
Maximum Daily Emissions (Mitigated)	77.50	155.79	202.89	0.20	413.02	91.66
2029	15.28	12.18	25.06	0.06	0.97	0.72
2028	21.99	50.83	64.86	0.07	138.11	30.87
2027	21.99	50.83	64.86	0.07	138.11	30.87
2026	21.99	50.83	64.86	0.07	138.11	30.87
2025	22.15	51.33	68.63	0.07	138.12	30.88
2024	42.88	62.29	104.74	0.16	139.29	31.71
2023	47.22	94.48	130.40	0.16	410.29	89.17
2022	27.29	51.57	76.23	0.10	138.31	30.98
2021	27.29	51.57	76.23	0.10	138.31	30.98
2020	27.66	52.86	86.18	0.10	138.34	31.01
2019	28.38	58.04	89.20	0.10	138.62	31.26

Source: URBEMIS 2007 Version 9.2.4. See Appendix A A of Air Quality and Global Climate Change Technical Report for the Otay Ranch University Villages Project for complete results.

**Note:** Construction emissions shown include emissions from construction of all Villages analyzed under the proposed project, including Village Three and a Portion of Village Four, Village Eight East, and Village Ten.

- Construction emissions that would be generated under the Village Eight East Alternative Development Scenario would be essentially the same as construction equipment fleet, daily equipment and construction crew operations, and daily construction trips to and from the site would be the same as those analyzed under the proposed project. A pounds/per day daily threshold is the only threshold numerically considered for criteria pollutants; therefore, the quantitative analysis under both the proposed project and alternative scenario would be essentially the same.
- "Unmitigated" PM<sub>10</sub> and PM<sub>2.5</sub> emissions as shown do not reflect compliance with SDAPCD Rule 55, which restricts visible fugitive dust emissions beyond the property line. Similarly, "Unmitigated" VOC emissions as shown do not reflect compliance with SDAPCD Rule 67 which restricts the VOC content in architectural coatings. "Mitigated" emissions as shown, account for compliance with these rules.

As shown, daily construction emissions would not exceed the City's significance thresholds for CO and SOx. However, the VOC, NOx, PM10, and PM2.5 emissions associated with project construction would exceed the City of Chula Vista's emission threshold. Mitigation Measures AQ-1 – AQ-2 (below) would reduce construction-related emissions. Note that mitigation available for the reduction of NOx emissions (as described in mitigation measure AQ-1) is not quantifiable; therefore, emission reductions for NOx are not shown in Table 2.

**MM AQ-1**: Prior to approval of any grading permits, the project applicant or its designee shall place the following requirements on all grading plans, and shall be implemented during grading of each phase of the project to minimize NOx emissions:



- Minimize simultaneous operation of multiple construction equipment units.
   During construction, vehicles in loading and unloading queues shall turn their engines off when not in use to reduce vehicle emissions;
  - All construction equipment shall be outfitted with best available control technology (BACT) devices certified by CARB. A copy of each unit's BACT documentation shall be provided at the time of mobilization of each applicable unit of equipment;
  - All construction equipment shall be properly tuned and maintained in accordance with manufacturer's specifications;
  - All diesel-fueled on-road construction vehicles shall meet the emission standards applicable to the most current year to the greatest extent possible. To achieve this standard, new vehicles shall be used, or older vehicles shall use post-combustion controls that reduce pollutant emissions to the greatest extent feasible;
  - The effectiveness of the latest diesel emission controls is highly dependent
    on the sulfur content of the fuel. Therefore, diesel fuel used by on- and offroad construction equipment shall be low sulfur (less than 15 ppm) or other
    alternative, low-polluting diesel fuel formulation.
  - The use of electrical construction equipment shall be employed where feasible;
  - The use of catalytic reduction for gasoline-powered equipment shall be employed where feasible;
  - The use of injection timing retard for diesel-powered equipment shall be employed where feasible.

**MM AQ-2:** Prior to approval of any grading permits, and during project construction, the project applicant or its designee shall require implementation of the City's Standard Construction Best Mmanagement Practices (BMPs), including:

- Water, or utilize another acceptable SDAPCD dust control agent on, the grading areas at least twice daily to minimize fugitive dust;
- Stabilize grading areas as quickly as possible to minimize fugitive dust;
- Apply chemical stabilizer or pave the last 100 feet of internal travel path within the construction site prior to public road entry;



- Install wheel washers adjacent to a paved apron prior to vehicle entry on public roads;
- Remove any visible track-out into traveled public streets within 30 minutes of occurrence;
- Wet wash the construction access point at the end of the workday if any vehicle travel on unpaved surfaces has occurred;
- Provide sufficient perimeter erosion control to prevent washout of silty material onto public roads;
- Cover haul trucks or maintain at least 12 inches of freeboard to reduce blow-off during hauling;
- Suspend all soil disturbance and travel on unpaved surfaces if winds exceed
   25 miles per hour (mph);
- Cover/water on-site stockpiles of excavated material; and
- Enforce a 20 mph speed limit on unpaved surfaces.
- Pave permanent roads as quickly as possible to minimize dust;
- During construction, site grading activities within 500 feet of a school in operation shall be discontinued or all exposed surfaces shall be discontinued or all exposed surfaces shall be watered to minimize dust transport off site to the maximum degree feasible, when the wind velocity is greater than 15mph in the direction of the school;
- During blasting, utilize control measures to minimize fugitive dust. Control
  measures may include, but are not limited to, blast enclosures, vacuum
  blasters, drapes, water curtains or wet blasting.

**MM AQ-3:** Prior to approval of the building permit for any uses that are regulated for TACs by the SDAPCD, the project applicant shall demonstrate to the satisfaction of the Development Services Director (or their designee) that the use complies with established criteria (such as those established by SDAPCD Rule 1200 and CARB). Also, gas stations shall not be located within 50 feet of a sensitive receptor, in accordance with CARB's siting recommendations.

# 2. Operational Emissions

Following the completion of construction activities, the proposed project would generate VOC, NOx, CO, SOx, PM10, and PM2.5 emissions from project land uses, as well as mobile



and stationary sources including vehicular traffic from residents, space heating and cooling, water heating, and fireplace (hearth) use.

The proposed project would impact air quality through the vehicular traffic generated by project residents. According to the project's Traffic Impact Analysis (Chen Ryan, 2014), total project-generated daily traffic is estimated to be 77,748 trips per day at full buildout (2030) which includes Village Three North and portion of Village Four, Village Eight East and Village Ten. The URBEMIS 2007 model was utilized to estimate daily emissions from proposed vehicular sources. URBEMIS 2007 default data, including temperature, trip characteristics, variable start information, emissions factors, and trip distances, were conservatively used for the model inputs. Project-related traffic was assumed to be comprised of a mixture of vehicles in accordance with the model outputs for traffic. Emission factors representing the vehicle mix and emissions for 2025 (full buildout) were used to estimate emissions.

In addition to estimating mobile source emissions, the URBEMIS 2007 model was also used to estimate emissions from the project area stationary sources, which include natural gas appliances, hearths, landscaping (which would not produce winter emissions), consumer products, and architectural coatings. All residential units would be constructed with natural gas fireplaces.

The present estimation of proposed operational emissions is based upon typical residential, retail, and industrial uses, and the analysis is considered a reliable estimate of the project's likely emissions. Table 3, Estimated Daily Maximum Operational Emissions, presents the maximum daily emissions associated with the operation of the proposed project after all phases of construction have been completed. Because the project phasing overlaps with other villages, Table 3 includes emissions for Village Three North and portion of Village Four, Village Eight East and Village Ten. The values shown are the maximum summer and winter daily emissions results from URBEMIS 2007. Complete details of the emissions calculations are provided in Appendix A of the Air Quality and Global Climate Change Technical Report for the Otay Ranch University Village Project.

Table 3: Estimated Daily Maximum Operational Emissions – 2030 (pounds/day)

#### Villages Three North/Portion of Four, Eight East, and Ten

Proposed Project Emissions	VOC	NO <sub>x</sub>	СО	SO <sub>x</sub>	PM <sub>10</sub>	PM <sub>2.5</sub>
		Summer				
Motor Vehicles	248.06	242.40	2,753.76	8.32	1,349.61	261.83
Area Sources	396.82	87.52	168.02	0.01	0.52	0.52
Total	644.88	329.92	2,921.78	8.33	1,350.13	262.35
City of Chula Vista Threshold	55	55	550	150	150	55
Threshold Exceeded?	Yes	Yes	Yes	No	Yes	Yes
Winter						
Motor Vehicles	266.89	291.97	2,576.56	6.92	1,349.61	261.83



Proposed Project Emissions	VOC	NO <sub>x</sub>	СО	SO <sub>x</sub>	PM <sub>10</sub>	PM <sub>2.5</sub>
Area Sources	377.07	131.50	56.44	0.29	3.84	3.80
Total	643.96	423.47	2,633	7.21	1,353.45	265.63
City of Chula Vista Threshold	55	55	550	150	150	55
Threshold Exceeded?	Yes	Yes	Yes	No	Yes	Yes

Source: URBEMIS 2007 Version 9.2.4. See Appendix A for complete results.

Note: Construction emissions shown include emissions from construction of all Villages analyzed under the proposed project, including Village Three and a Portion of Village Four, Village Eight East, and Village Ten.

As shown, daily operational emissions would not exceed the City's significance thresholds for SOx. However, the VOC, NOx, CO, SOx, PM10, and PM2.5 emissions associated with operation of the project would exceed the City of Chula Vista's significance thresholds. Project design features would help to reduce operational emissions; however, significant reductions in VOC, NOx, CO, PM10, and PM2.5 emissions would be required to reduce emissions of these pollutants to less than significant, and feasiblemitigation measures are not available to achieve these reductions. Therefore, even with incorporation of these design features, criteria pollutant emissions are anticipated to be above the thresholds for VOC, NOx, CO, SOx, PM10, and PM2.5.

# B. Potential Short-term and Long-term Effects on Global Climate Change

#### 1. Construction Emissions

GHG emissions would be associated with the construction phase of the proposed project through use of construction equipment and vehicle trips. Emissions of CO<sub>2</sub> were estimated using the URBEMIS 2007, Version 9.2.4, land use and air emissions model (Jones & Stokes 2007). The model results were adjusted to estimate CH<sub>4</sub> and N<sub>2</sub>O emissions in addition to CO<sub>2</sub>. The CO<sub>2</sub> emissions from off-road equipment and vehicles and delivery trucks, which are assumed by URBEMIS 2007 to be diesel fueled, were adjusted by a factor derived from the relative CO<sub>2</sub>, CH<sub>4</sub>, and N<sub>2</sub>O for diesel fuel as reported in the California Climate Action Registry's (CCAR) General Reporting Protocol (CCAR 2009) for transportation fuels and the global warming potential for each GHG to estimate the emissions in units of CO<sub>2</sub>E. The CO<sub>2</sub> emissions associated with construction worker trips were multiplied by a factor based on the assumption that CO<sub>2</sub> represents 95% of the CO<sub>2</sub>E emissions associated with passenger vehicles (EPA 2005). The results were then converted from annual tons per year to metric tons per year. Table 4, Estimated Construction GHG Emissions, shows the estimated annual GHG construction emissions associated with the proposed project. Because the project phasing overlaps with other villages, Table 4 includes emissions for Village Three North and portion of Village Four, Village Eight East and Village Ten.

<sup>&</sup>quot;Summer" emissions are representative of the conditions that may occur during the ozone season (May 1 to October 31) and "Winter" emissions are representative of the conditions that may occur during the balance of the year (November 1 to April 30)



<u>Table 4: Estimated Construction GHG Emissions (metric tons/year)</u>

<u>Villages Three North/Portion of Four, Eight East and Ten</u>

Construction Year	CO₂E Emissions		
2014	1,117.58		
2015	2,396.80		
2016	3,867.28		
2017	4,544.40		
2018	3,085.30		
2019	2,382.27		
2020	2,391.37		
2021	2,382.19		
2022	2,373.07		
2023	3,303.83		
2024	2,753.49		
2025	2,073.77		
2026	2,073.80		
2027	2,073.80		
2028	1,773.19		
2029	513.36		
Total Construction Emissions	39,105.53		
Amortized Annual Construction Emissions	1,303.52		

Source: URBEMIS 2007 Version 9.2.4. See Appendix B for complete results.

Note: Construction emissions shown include emissions from construction of all Villages analyzed under the proposed project, including Village Three and a Portion of Village Four, Village Eight East, and Village Ten.

#### 2. Operational Emissions

Operation of the proposed project would result in GHG emissions from vehicular traffic generated by residents, area sources (natural gas appliances, hearth combustion, and landscape maintenance), electrical generation, and water supply. Emissions associated with vehicular traffic, electrical generation, and water supply would be reduced by implementing GHG reduction measures, as indicated below.

#### a. Vehicular Traffic

Annual  $CO_2$  emissions from motor vehicle trips for full project buildout were quantified using the URBEMIS 2007 model (refer to Appendix A for additional details and model assumptions). As described earlier,  $CH_4$  and  $N_2O$  emissions were accounted for by multiplying the URBEMIS 2007  $CO_2$  emissions by a factor based on the assumption that  $CO_2$  represents 95% of the  $CO_2E$  emissions associated with passenger vehicles (EPA 2005).

Several regulatory initiatives have been passed to reduce on-road vehicle emissions. These initiatives (Pavley and EPA/NHTSA standards for light-duty vehicles and the LCFS) have been estimated to reduce emissions from motor vehicles by



approximately 32% by the year 2020, according to the SDCGHGI (University of San Diego 2008).

#### b. Area Sources

Annual  $CO_2$  emissions from natural gas combustion for space and water heating, hearth combustion, and gas-powered landscape maintenance equipment were estimated using URBEMIS 2007. The  $CO_2$  emissions from natural gas combustion were adjusted by a factor derived from the relative  $CO_2$ ,  $CH_4$ , and  $N_2O$  for natural gas as reported in the CCAR's *General Reporting Protocol* (CCAR 2009) for stationary combustion fuels and their GWPs.

The proposed project would be required to comply with Section 15.26.030 of the City's Municipal Code, which requires that new residential projects that fall within climate zone 7 be at least 15% more energy efficient than the 2008 Energy Code. As such, building design would employ energy efficient measures beyond that required by the Energy Code, resulting in a 15% reduction in emissions generated by natural gas use.

#### c. Electrical Generation

Annual electricity use for the proposed project was based upon estimated generation rates for land uses in the San Diego Gas & Electric service area. The proposed project would consume approximately 65,521,407 kilowatt-hours per year (see Appendix B for calculations). The generation of electricity through combustion of fossil fuels typically results in emissions of  $CO_2$  and to a smaller extent  $CH_4$  and  $N_2O$ . Annual electricity emissions were estimated using the reported  $CO_2$  emissions per kilowatt-hour for San Diego Gas & Electric, which would provide electricity for the project. The contributions of  $CH_4$  and  $N_2O$  for power plants in California were obtained from the CCAR's General Reporting Protocol (CCAR 2009), which were adjusted for their GWPs.

Again, the proposed project would be required to comply with Section 15.26.030 of the City's Municipal Code, which would result in a 15% reduction in emissions generated by electricity use.

## d. Water Supply

Water supplied to the proposed project requires the use of electricity. Accordingly, the supply, conveyance, treatment, and distribution of water would indirectly result in GHG emissions through use of electricity. Water usage rates were obtained from the Overview of Water Service completed for the proposed project (Dexter Wilson Engineering 2014). The estimated electrical usage associated with supply, conveyance, treatment, and distribution of water was obtained from a California Energy Commission report on electricity associated with water supply in California (CEC 2006).



Per Section 15.12 of the City's Municipal Code, all new residential construction, remodels, additions, and alterations must provide a schedule of plumbing fixture fittings that will reduce the overall use of potable water by 20%, which would result in a 20% reduction in the GHG emissions from electricity generated for supply, conveyance, treatment, and distribution of water. The 20% reduction in the overall use of potable water is substantiated in the proposed project's Water Conservation Plan; in fact, the Water Conservation Plans for Villages Three North and Portion of Village Four, Village Eight East and Village Ten identify a 29.2% reduction in the overall use of potable water. As such, a 29.2% reduction is applied in this analysis.

# 3. Summary of Operational Emissions

The estimated GHG emissions associated with vehicular traffic, area sources, electrical generation, and water supply are shown below in Table 5. Because the project phasing overlaps with other villages, Table 5 includes emissions for Village Three North and portion of Village Four, Village Eight East and Village Ten. Additional detail regarding these calculations can be found in Appendix B of the Air Quality and Global Climate Change Technical Report for the Otay Ranch University Villages Project. The estimated emissions of CO<sub>2</sub>E would be 203,688 metric tons per year without the GHG reduction measures ("business as usual"), and 144,520 metric tons per year with the GHG reduction measures. As indicated in Table 5, the GHG reduction measures would reduce GHG emissions by approximately 29%.

Table 5: Estimated Operational GHG Emissions (metric tons/year

Villages Three North/Portion of Four, Eight East and Ten

Source	CO₂E Emissions	CO <sub>2</sub> E Emissions w/ GHG Reduction Measures	Percent Reduction
Motor Vehicles	138,188	93,968	32%
Area Sources			
Natural Gas Combustion	18,213	12,749	30%
Hearth Combustion	26	26	0%
Landscaping	39	39	0%
Electrical Generation	22,031	15,422	30%
Water Supply	9,844	6,970	29%
Solid Waste	14,043	14,043	0%
Amortized Annual Construction Emissions	1,304	1,304	0%
Total	203,688	144,520	29.0%

Source: See Appendix B of the Air Quality and Global Climate Change Technical Report for the Otay Ranch University Villages Project for complete results.

Note: Construction emissions shown include emissions from construction of all Villages analyzed under the proposed project, including Village Three and a Portion of Village Four, Village Eight East, and Village Ten



## 4. Assessment of GHG Impacts

The City of Chula Vista has developed a number of strategies and plans aimed at improving air quality while also addressing global climate change. In November 2002, Chula Vista adopted the Carbon Dioxide Reduction Plan in order to lower the community's major greenhouse gas emissions, strengthen the local economy, and improve the global environment. In addition, as a part of its Growth Management Ordinance and Growth Management Program, the City of Chula Vista requires that an Air Quality Improvement Plan (AQIP) be prepared for all major development projects with air quality impacts equivalent to that of a residential project of 50 or more dwelling units.

As shown in Table 5, with implementation of GHG reduction measures the proposed project would reduce GHG emissions by 29%. The proposed project would therefore exceed the target of 20% below business as usual that has been established for the purposes of assessing operational GHG emissions of projects in the City of Chula Vista, and this reduction would be consistent with the goals of AB 32. Furthermore, the proposed project would be consistent with Section 15.26.030 of the City's Municipal Code by employing energy efficient measures beyond that required by the Energy Code, resulting in a 15% reduction in emissions generated by energy use. Additionally, the proposed project would reduce the overall use of potable water by 29%, consistent with the City's Municipal Code. Lastly, the project design features would help to further reduce GHG emissions. The project would therefore have a less than significant impact on global climate change.

# V. Quantitative Project Evaluation



# A. INDEX PlanBuilder (INDEX) Modeling Results

Table 6 provides the modeling results from the INDEX Model for the Village Ten SPA Plan.

Table 6: Chula Vista CO2 Index Model Results - Village 10

Element	Indicator	Units	Threshol d Score	SPA Plan Score	Compliance Status (Y/N)
Land Use	Use Mix	0-1 scale	0.1	.14	Yes
	Use Balance	0-1 scale	0.6	.72	Yes
	Neighborhood Completeness	% of key uses	60	60	Yes*
Housing	School Proximity to Housing	avg walk ft to closest	3,200	1,141	Yes
	Transit Proximity to Housing	avg walk ft to closest stop	2,900	1,773	Yes
Employment	Transit Proximity to Employment	avg walk ft to closest stop	2,600	1,651	Yes
Recreation	Park Proximity to Housing	avg walk ft to closest park	1,700	1,265	Yes
Travel	Internal Street Connectivity	cul-de-	0.7	.94	Yes
	Intersection Density	Intersections/sq mi	210	197	No
	Pedestrian Network Coverage	% of streets w/sidewalks	81	82.9	Yes
	Residential Multi-Modal Access	%DU w/3+ modes w/i 1/8mi	40	89.9	Yes
	Daily Auto Driving (3Ds Methodology) Daily Auto Driving Inputs	VMT/capita/day	22	21.73	Yes
	Density Diversity Design Street Network Density		9,692 .18 3.57 17.57	21,830 .06 4.13 21.50	
	Pedestrian Network Coverage Street Route Directness		96.00 1.73	82.9 1.36	
Climate Change	Residential Building Energy Use	MMBtu/yr/capita	29	22.2	Yes
	Non-Residential Building EnergyUse	MMBtu/yr/emp	19	-	163
	Residential Building CO2 Emissions	lbs/capita/yr	4,800	3.932	Yes
	Non-Residential Building CO2 Emissions	lbs/emp/yr	2,100	-	

<sup>\*</sup> Includes mixed-use development adjacent to Village 10 in Village 9 Town Center.

The Village 10 plan complies with the City's requirements related to all Elements with the exception of Intersection Density. However, because there are access requirements for the MF parcels, it is anticipated that more detailed site planning on the MF sites will achieve the required intersection density.

Otay Ranch Village 10

Air Quality Improvement Plan

# **B.** Project Attributes Effects on Model Results

Table 7 provides a description of the project attributes that were considered in the modeling and the effect each of them had in terms of improving air quality, and reducing energy consumption and CO2 emissions.

**Table 7: Project Attributes Effects on Model Results** 

Element	Indicator	Project Attribute	Effect on Modeling Result
	Use Mix		
	Use Balance		
Land Use	Neighborhood Completeness	Village Core	The Village Core area includes a neighborhood park and elementary school and is adjacent to the Village 9 Town Center retail/commercial area which provides three of the five uses identified for neighborhood completeness. The remaining uses, a library and police/fire station, are planned in other portions of Otay Ranch. The Village 10 SPA Plan will contribute its "Fair Share" towards the construction and operation of these facilities as outlined in the Village 10 Public Facilities Finance Plan (PFFP).
	School Proximity to Housing	Elementary School (S-1)	The Village 10 SPA Plan locates an elementary school in the center of the Village such that it is within walking distance of a majority of the residents. This is aided by the provision of an inter-connected sidewalk and trail system.
Housing	Transit Proximity to Housing	Village Core	The Village 10 SPA Plan is planned to have local bus service to the village core with a possible stop at the intersection of Street "B" and Discovery Falls.
		MF location/proximity to Village 9 Town Center	In addition, the highest density MF is located in the northern portion of the village, closest to the planned Rapid Bus stop in the Village 9 Town Center.
Employment	Transit Proximity to Employment	Local Bus Stop	The Village 10 SPA Plan is planned to have local bus service with a possible transit stop at the intersection of Street "B" and Discovery Falls which is adjacent to the future University site and RTP, major employment centers.
Recreation	Park Proximity to Housing	Neighborhood Park P-1, CPF-1, CPF-2, CPF-3, P- OS-1 and P-OS-2	One neighborhood park, three private recreation parks and two smaller private parks are planned internal to Village 10, each distributed throughout the SPA Plan Area such that most residents are within a short walk.
Travel	Internal Street Connectivity	Grid Circulation System	The Village 10 SPA Plan Circulation Plan establishes a grid system which connects streets and limits the number of cul-de-sacs.
iiavei	Intersection Density	Grid Circulation System	The Village 10 SPA Plan Circulation Plan establishes a grid system which connects streets and limits the number of cul-de-sacs.

	Pedestrian Network Coverage	Otay Ranch Village Pathway Chula Vista Regional Trail Promenade Streets	All public streets in the Village 10 SPA Plan Area are served by a pedestrian feature. Main Street and Otay Valley Road asre part of the Regional Trails system, Street "B" and Discovery Falls include a 10' Village Pathway, Residential Promenade Streets provide expanded 6', tree-lined sidewalks into residential neighborhoods and all other public streets have 5' sidewalks separated from the street by landscaped parkways.
	Residential Multi-Modal Access	Village Core Otay Ranch Village Pathway Chula Vista Regional Trail Promenade Streets MF location/proximity to Village 9 Town Center	The location of the village core and proximity to Village 9 Town Center provides for residents to shop, go to school and recreate within the village, combined with a connected street and pedestrian/bicycle circulation system and the proximity to transit, limits the overall need for external vehicle trips which reduces average VMT.
	Daily Auto Driving (3Ds Methodology)		
Climate Change	Residential Building Energy Use	Small lot, single family homes Chula Vista Energy Efficiency Ordinance	The Chula Vista Energy Efficiency Ordinance requires homes within Climate Zone #7 to be 15% more energy efficient than applicable 2008 CA Energy Code Title 24-6 requirements. Small-lot homes are proposed throughout the single-family residential neighborhoods. These homes are smaller than traditional SF homes. When combined with energy efficiency requirements, they use much less energy than traditional SF homes. They also have smaller yards which require less water and therefore less energy to pump water to the project site.
Climate Change	Non-Residential Building Energy Use	Chula Vista Energy Efficiency Ordinance	The non-residential buildings are required to meet Chula Vista energy efficiency requirements will result in less energy usage.
	Residential Building CO2 Emissions	Small lot, single family homes Chula Vista Energy Efficiency Ordinance	When combined with energy efficiency requirements, residences in Village 10 will use much less energy than traditional SF homes.
	Non-Residential Building CO2 Emissions	Chula Vista Energy Efficiency Ordinance	The non-residential buildings are required to meet Chula Vista energy efficiency requirements will result in less energy usage.

VI.	Community Design and Site Planning Features



#### A. Overview

Table 8 below provides an overview of the Community Design and Site Planning Features, as well as building and landscape features, which have been integrated into the Village 10 SPA Plan to create a sustainable community. Exhibit 5 depicts several of the project design features.

**Table 8: Community Design and Site Planning Features** 

Strategy to Reduce Description GHG Emissions		Emission Reduction	Basis for Emission Reduction
Mixed-Use	The Village 10 SPA land use plan locates a	1% to 10%	CAPCOA White
Development	school, parks, and multi-family housing adjacent to the Village 9 Town Center	(vehicle emissions)	Paper, Appendix B
	commercial land uses in a mixed use village core area.		
Developing	Village 10 is part of the overall Otay Ranch	1% to 10%	CAPCOA White
Concentrated	GDP which created concentrated activity	(vehicle	Paper, Appendix B
Activity Centers	centers surrounded by supporting land uses. Village 10 includes high density multi-family in proximity to the Village 9 Town Center activity center and transit stop and future University site.	emissions)	
Pedestrian Oriented	The Village 10 SPA land use plan locates a	1% to 10%	CAPCOA White
Development	school and park adjacent to the future	(vehicle	Paper, Appendix B
	University site and Village 9 Town Center	emissions)	
	commercial land uses in proximity to		
	residential areas to encourage pedestrian and		
	bicycle travel as an alternative to the		
	automobile. In addition, the Village 10 Trail		
	and Pathway system provides alternate routes		
	to these destinations.		
Street Widths,	The Village 10 land use plan includes narrow	Unknown	CAPCOA White
Pavement and Street	streets and reduced paving, which reduces		Paper, Appendix B
Trees	heat buildup and the demand for air		
	conditioning. Street trees also are included to		
	provide shade and further reduce ambient air		
	temperatures.		
Public	The Village 10 provides for future local bus	1% to 2% (vehicle	CAPCOA White
Transportation	services through the Village Core. In addition,	emissions)	Paper, Appendix B
	the highest density multi-family parcels are		
	planned near the Rapid Bus transit stop in the		
	Village 9 Town Center.		
Alternative Travel	Village 10 SPA streets will provide for a	1% to 10%	CAPCOA White
Modes	maximum travel speed which allows	(vehicle	Paper, Appendix B
	residential streets to be used by electric carts	emissions)	
	and bicycles.	40/ 1 40-/	040004444
Alternative Travel	Off-street pathways and trails in Village 10 will	1% to 10%	CAPCOA White
Modes	accommodate pedestrian and bicycle travel.	(vehicle	Paper, Appendix B
		emissions)	

Air Quality Improvement Plan

Strategy to Reduce GHG Emissions	Description	Emission Reduction	Basis for Emission Reduction	
Improved	All residential buildings will be designed and	15% reduction in	CALBO Model Green	
Construction	constructed to achieve the California Green	energy use	Building Ordnance	
Standards	Building Code Tier 1 standards (CalGREEN).	(electricity and natural gas)		
Improved	Project-wide recycling for single-family, multi-	Unknown	N/A	
Construction	family, and school uses will be required as		,	
Standards	required under the County's recycling ordinance.			
Improved	Electric car plug-in facilities/stations will be	Unknown	CAPCOA White	
Construction	provided in all residential garages.		Paper, Appendix B	
Standards				
Energy Efficiency	All private residential structures will be	20% (energy use	URBEMIS Model;	
	designed and constructed to improve energy	emissions)	Green Building	
	conservation 15% above the 2008 Building		Standards	
	Energy Efficiency Standards in Title 24 of the			
	California Code of Regulations.			
Energy Efficiency	Indoor residential appliances will carry the	Embodied in Title	CAPCOA White	
	Environmental Protection Agency's (EPA)	24 Energy	Paper, Appendix B	
	ENERGYSTAR® certification, as applicable and	Efficiency		
	feasible.	Standards.		
Energy Efficiency	All residential units will be part of the local	Unknown	N/A	
	utility demand response program to limit peak			
	energy usage for cooling.			
Water Conservation	Indoor residential plumbing products will	The CalGREEN	Green Building	
	carry the EPA's WaterSense certification.	Code requires a	Standards	
		20% reduction in		
Matau Canaamiatian	High offician eviguination convinces to each ac-	water use	N1/A	
Water Conservation	High-efficiency irrigation equipment, such as	Unknown	N/A	
	evapotranspiration controllers, soil moisture			
	sensors and drip emitters, will be required for all projects that install separate irrigation			
	water meters.			
Water Conservation	Drought tolerant, low-water usage native	Unknown	CAPCOA White	
Water Conservation	vegetation will be planted in public and	OTIKITOWIT	Paper, Appendix B	
	private landscaped areas.		. apo., r.ppoa.x 2	
Water Conservation	Natural turf in residential development will be	Unknown	N/A	
	limited to no more than 30% of the outdoor		,	
	open space.			
Solar Access – Hot	All single-family structures will be designed	Unknown	N/A	
Water	and constructed to allow for the later			
	installation of solar hot water heaters.			
Solar Access - Energy	All single family structures will be designed	1% to 3%	CAPCOA White	
	and constructed to facilitate the installation	(energy use	Paper, Appendix B	
	or retrofit of photovoltaic systems.	emissions)		
Lighting	Energy efficient lighting for streets, parks, and	Unknown	CAPCOA White	
	other public spaces will be required. Private		Paper, Appendix B	
	developers will use energy efficient lighting			
	and design.			



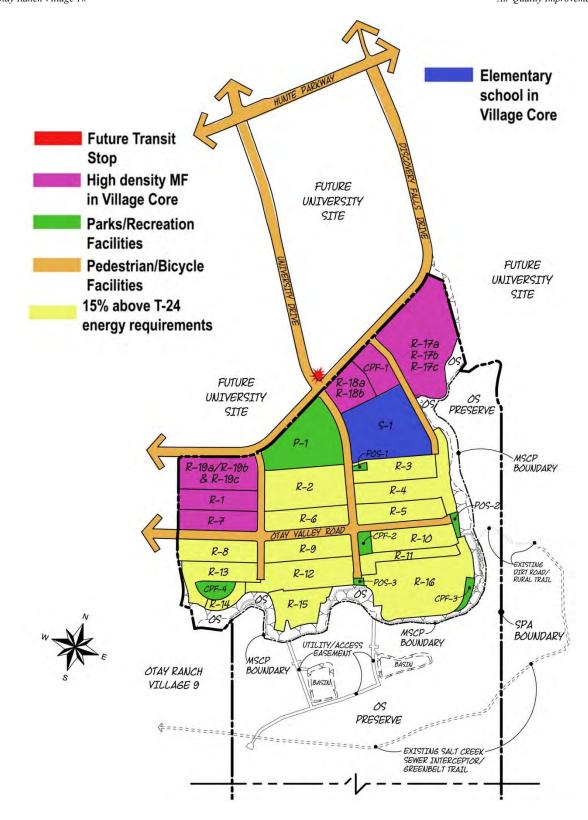


Exhibit 5 - Village 10 AQIP Project Design Features

# VII. Chula Vista CO2 Reduction Plan

# **Table 9: Summary Project Consistency**

### with CO2 Reduction Action Measures

Action Measure	Project/Community Design Features	Describe How Project Design Will Implement CO2 Reduction Action Measures
Measure 6 (Enhanced Pedestrian connections to Transit): Installation of walkways and crossings between bus stops and surrounding land uses.	Village Pathway on Street "B" and Discovery Falls connecting to internal local bus stop and Promenade Streets/Trails; Intersection neck-downs; Regional Trails on Main Street and Otay Valley Proximity of Village Core to Village 9 Town Center Rapid Bus stop	The Project will implement design features which will enhance the pedestrian connection to transit stops located with the SPA Plan area and the planned Village 9 Rapid Bus stop.
Measure 7 (Increased Housing Density near Transit): General increase in land use and zoning designations to reach an average of at least 14-18 dwelling units per net acre within ½ mile of major transit facilities.	High Density MF in village core neighborhoods Small lot single family and Alley development in neighborhoods adjacent to the village core.	The high density along the northern edge of the project is within ¼ mile of the Village Core and planned local bus stop, and also adjacent to the Village 9 Rapid Bus stop.
Measure 8 (Site Design with Transit Orientation): Placement of buildings and circulation routes to emphasize transit rather than auto access; also includes bus turn-outs and other transit stop amenities.	Village 10 SPA Transit Plan / Centrally-located local bus stop at Village Core; P.C. District Regulations – building setbacks;	The Village 10 SPA land use plan accommodates a centrally located transit stop which is within ¼ mile of the highest density residential units.  The building setback requirements in the PC District Regulations and Village Design Plan policies will provide for pedestrian-scaled building frontages to encourage walking.  The local bus stop will be all-weather and provide seating.
Measure 9 (Increased Land Use Mix): Provide a greater dispersion/variety of land uses such as siting of neighborhood commercial uses in residential areas and inclusion of housing in commercial and light industrial areas.	Village Core proximity to Village 9 MU Town Center and future University site.	The comprehensive planning of Villages 3 North, 8, 9 and 10 resulted in the creation of a future University site and Regional Technology Park. The Village 10 SPA land use plan locates a linear village core adjacent to the Village 9 Town Center to support future commercial and employment while also providing housing for students at the University and employees of the RTP.
Measure 10 (Reduced Commercial Parking Requirements): Lower parking space requirements; allowance for shared lots and shared parking; allowance for on-street spaces.	On Street Parking.	The project includes on-street parking spaces throughout the Village Core which reduces the need for large, paved parking lots.

Measure 11 (Site Design with Pedestrian/bicycle Orientation): Placement of buildings and circulation routes to emphasize pedestrian and bicycle access without excluding autos; includes pedestrian benches, bike paths, and bike racks.	P.C. District Regulations – building setbacks	The building setback requirements in the PC District Regulations and Village Design Plan policies will provide for pedestrian-scaled building frontages to encourage walking and bicycling.  Bike racks will be provided at parks, the elementary school and the neighborhood park in the village core.  Garages are discouraged in fronts of homes.
Measure 12 (Bicycle Integration with Transit and Employment): Provide storage at major transit stops and employment areas. Encourage employers to provide showers at the place of employment near major transit nodes.	P.C. District Regulations – Bicycle storage	The P.C. District Regulations include requirements for bicycle storage facilities such that future transit riders may bike to work.
Measure 13 (Bike Lanes, paths, and Routes): Continued implementation of the City's bicycle master plan. Emphasis is to be given to separate bike paths as opposed to striping bike lanes on streets.	Village Pathway on Street "B" and Discovery Falls Promenade Streets/Trails; Regional Trails on Main Street and Otay Valley Class II bike lanes Greenbelt/OVRP Trails	The Village 10 SPA Circulation and Trail Plans provide for off-street bike travel on the Village Pathway, Regional Trails, Promenade Streets and within the OVRP.
Measure 14 (Energy Efficient Landscaping): Installation of shade trees for new single-family homes as part of an overall city-wide tree planting effort to reduce ambient temperatures, smog formation, energy use, and CO2.	Otay Ranch Street Tree Program; Promenade Streets;	The Village 10 street sections provide for landscaped parkways with street trees. The Water Conservation Plan identifies appropriate tree which are water efficient.
Measure 15 (Solar Pool Heating): Mandatory building code requirement for solar heating of new pools or optional motorized insulated pool cover.	Compliance with Municipal Code	Any installation of a pool will comply with the City's Municipal Code.
Measure 16 (Traffic Signal & System Upgrades): Provide high-efficiency LED lamps or similar as approved by the City Engineer.	Compliance with City Program	All traffic signals will comply with the requirements of the City's Traffic Signal Program.
Measure 18 (Energy Efficient Building Recognition Program): Reducing CO2 emissions by applying building standards that exceed current Title 24 Energy Code requirements.	Compliance with Municipal Code	All new construction will comply with the Municipal Code requirement to exceed Title 24 by 15%.

# VIII. Compliance Monitoring

**TABLE 10: Village 10 Compliance Monitoring Checklist** 

Village 10 SPA Plan Air Qua	Village 10 SPA Plan Air Quality Improvement Plan Compliance Monitoring Checklist						
	Method of Verification <sup>1</sup>	Tin	ning of \	/erificat	ion	Responsible Party <sup>2</sup>	Project Consistency & Compliance Documentation <sup>3</sup>
		TM	Pre Cons	Cons	Post Cons		
Planning							
AQIP Project Design Features/Principles							
Mixed Use Village Core	SPA Plan	Х				City of Chula Vista	
Elementary School	SPA Plan	Х				City of Chula Vista	
Neighborhood Park	SPA Plan	Х				City of Chula Vista	
Local Bus Stop	SPA Plan	Х				City of Chula Vista	
CPF-1	SPA Plan						
CPF-2	SPA Plan	Х				City of Chula Vista	
CPF-3	SPA Plan	Х				City of Chula Vista	
POS-1	SPA Plan	Х				City of Chula Vista	
POS-2	SPA Plan						
Village Pathway – Street A	SPA Plan	Х				City of Chula Vista	
Village Pathway – Street B	SPA Plan	Х				City of Chula Vista	
Promenade Trails	SPA Plan	Х				City of Chula Vista	

Regional Trail – Main	SPA Plan				
Street	JEA FIGIT	Х		City of Chula Vista	
Regional Trail – Otay	SPA Plan				
Valley Road		X		City of Chula Vista	
Small-lot Single Family	SPA Plan	V		City of Charle Minte	
Homes		Х		City of Chula Vista	
Alley-loaded single	SPA Plan	Х		City of Chula Vista	
family homes		^		City of Citala Vista	
Narrow Streets	SPA Plan	Х		City of Chula Vista	
Mitigation Measure					
Building					
Green Building Standards					
CalGreen Tier 1	D 1111 D 11		.,		
Standards	Building Permit		X	City of Chula Vista	
Electric car plug in					
outlets in residential	Building Permit		Х	City of Chula Vista	
garages					
EPA WaterSense					
certification on indoor	Building Permit		Х	City of Chula Vista	
plumbing					
Evapotranspiration controllers	Building Permit		Х	City of Chula Vista	
Soil moisture sensors /					
drip emitters	Building Permit		Х	City of Chula Vista	
Water Conservation					
Plan	SPA Plan	X		City of Chula Vista	
Limit natural turf to	Building Permit		Х	City of Chula Vista	
30% SF yards	Building Permit		^	City of Chuia Vista	
Pre-plumb for solar hot	Building Permit		Х	City of Chula Vista	
water	Bunding I Citini		^	City of Citata Vista	
Pre-plumb for	Building Permit		Х	City of Chula Vista	
photovoltaic system				,	
Energy Efficiency					
Standards					

Exceed T-24 (2008) by 15%	Building Permit	Х		City of Chula Vista	
EPA EnergyStar certified residential appliances	Building Permit	X		City of Chula Vista	

#### Notes:

- 1. Method of verification may include, but is not limited to, plan check, permit review, site inspection.
- 2. Identify the party responsible for ensuring compliance (City of Chula Vista, San Diego APCD, Other)
- 3. This column shall include all pertinent information necessary to confirm compliance including document type, date of completion, plan/permit number, special notes/comments, and contact information.

# **OTAY RANCH** VILLAGE 10 II.8 WATER CONSERVATION PLAN December 2, 2014 Prepared By: Dexter Wilson Engineering, Inc. 2234 Faraday Avenue Carlsbad, CA 92008 (760) 438-4422 Job Number 605-820

# TABLE OF CONTENTS

		<b>PAGE</b>
II-8.1	EXECUTIVE SUMMARY	1
II-8.2	INTRODUCTION	2
II-8.3	PURPOSE	3
II-8-4	PROJECT DESCRIPTION	
II-8.5	WATER SERVICE AND SUPPLY	7
II-8.6	PROJECTED WATER USE  II-8.6a Potable Water Demand  II-8.6b Recycled Water Demand	7
II-8.7	MANDATED WATER CONSERVATION MEASURES	10
II-8.8	LOCAL WATER CONSERVATION REQUIREMENTS  Residential Measures - Mandatory  Non-Residential Measures - Mandatory  Non-Mandatory Measures	11 11
II-8.9	WATER CONSERVATION ESTIMATED SAVINGS	
II-8.10	IMPLEMENTATION MEASURES	15
II-8.11	MONITORING	15
	REFERENCES166	

# LIST OF TABLES

	PAGI	<u>C</u>
TABLE 1	VILLAGE 10 SITE UTILIZATION SUMMARY	4
TABLE 2	PROJECTED POTABLE WATER DEMANDS FOR OTAY RANCH VILLAGE 10	7
TABLE 3	OTAY RANCH VILLAGE 10 PROJECTED RECYCLED WATER DEMANDS	8
TABLE 4	MANDATED WATER CONSERVATION DEVICES 10	0
TABLE 5	VILLAGE 10 MULTI-FAMILY PROPOSED WATER CONSERVATION MEASURES	3
TABLE 6	VILLAGE 10 SINGLE FAMILY RESIDENTIAL WATER CONSERVATION MEASURES	3
TABLE 7	VILLAGE 10 WATER CONSERVATION SUMMARY 14	4
TABLE 8	VILLAGE 10 IMPLEMENTATION AND MONITORING PROGRAM	5

# LIST OF FIGURES

PAGE		
6	VILLAGE 10 PROPOSED LAND USE PLAN	FIGURE 1
9	VILLAGE 10 RECYCLED WATER USE AREAS	FIGURE 2

#### **ABBREVIATIONS**

ac - acre

ac-ft - acre-foot

cfd - community facilities district

cfs - cubic feet per second

gpd - gallons per daygpf - gallons per flush

gpm - gallons per minute

HOA - homeowner's association

mgd - million gallons per day

#### **USEFUL CONVERSIONS**

1 acre-foot = 325,829 gallons

1 mgd = 1,000,000 gallon s/day

1 cfs = 448.8 gpm 1 cubic foot = 7.48 gallons 1 mgd = 694.4 gpm

#### II-8.1 EXECUTIVE SUMMARY

The City of Chula Vista's Growth Management Ordinance (CVMC 19.09.050C) requires all development projects with 50 or more dwelling units to prepare a Water Conservation Plan at the time of the Sectional Planning Area (SPA) Plan preparation. This Water Conservation Plan presents a review of presently available technologies and practices which result in water conservation in primarily residential development. This report presents water conservation measures that will be incorporated into the planning and design of the Otay Ranch Village 10 project, including the requirements outlined in the Landscape Water Conservation Ordinance.

Proposed development within Village 10 includes 1,740 mixed density residential units, community purpose/private recreation facilities, school, park and open space.

The Otay Water District is the local water agency that will supply potable water and recycled water to Village 10. The total estimated average potable and recycled water use for the project is 0.52 mgd and 0.10 mgd, respectively, as analyzed by the Overview of Water Service for Otay Ranch Village 3 North, a portion of 4, 8 East, and 10 (July 2014).

The State and local government mandate a number of water conservation measures. The focus of this study is on the implementation of non-mandated water conservation measures. The project will install hot water pipe insulation, pressure reducing valves, and water efficient dishwashers in all single family and multi-family residential units. Additionally, the developer will install water efficient landscaping and dual flush toilets in the single and multi-family residential units and utilize water efficient irrigation systems and dual finish toilets for the non-residential sites. The project will be designed in compliance with the Landscape Water Conservation Ordinance. At buildout of the project, implementation of the above measures along with the use of recycled water would result in an estimated water savings of 163,422 gallons per day for the project, reducing overall potable water demand to 0.46 mgd.

#### II-8.2 INTRODUCTION

In recent years, the subject of water conservation received given increased attention. The growing awareness of the need and value of water conservation was sparked by local and regional water purveyors concerned about meeting the future water demands of their customers, particularly during drought conditions. Water conservation provides an alternative approach to the problem of finding new water sources to meet the water demand for a proposed community. The intent of water conservation is to manage water demand so the customers receive adequate service but use less water.

Much has been done to educate consumers about limitations of water supply, the serious implications of a long-term drought and the need for water conservation, but there is a practical limit to the percentage reduction of water use in established communities. This limit is a result of the types of plumbing fixtures installed in existing homes, as well as the difficulty in altering consumers' established patterns of water use. Any water conservation effort, voluntary or mandatory, requires the cooperation of the public. Public information should be utilized to inform and convince the consumer that a change in personal water use habits is in everyone's best interest.

In recent years, the private development sector has become more attuned to the concerns of water availability and has recognized the value of addressing water conservation issues throughout planned development projects. By incorporating low water use plumbing fixtures, promoting drought tolerant landscaping, and providing educational materials to homeowners within the development project, private developments can cultivate an interest in water conservation and establish new patterns of water use. These efforts can have significant impacts with regard to reducing the need for securing and importing larger quantities of water for use in San Diego County. The City of Chula Vista similarly recognized these benefits and developed the Landscaping Water Conservation Ordinance which went into effect on January 1, 2010 and requires homeowners to be efficient with the landscape systems and plant selection.

In 2006, the State repealed the Water Conservation in Landscaping Act and adopted a new Water Conservation in Landscaping Act, Government Code Sections 65591 et seq. The new Act requires the Department of Water Resources to update the previously adopted model efficient landscape ordinance that provides for greater efforts at water conservation and more efficient use of water in landscaping. Government Code Section 65595 required that on or before January 1, 2010 a local agency had to adopt a water efficient landscape ordinance that was at least as effective in conserving water as the updated model ordinance or adopt the model ordinance

The Chula Vista City Council adopted an ordinance that complies with the findings and declaration's of the State's Water Conservation in Landscaping Act and is as effective as the State's updated model water efficient landscape ordinance. This Water Conservation Plan incorporates the requirements of the City ordinance.

The Otay Ranch University Villages project is part of the Otay Ranch General Development Plan (GDP). The Otay Ranch GDP was adopted in 1993 and included objectives for water conservation to be incorporated into the development of Otay Ranch. These objectives included the implementation of water efficient fixtures, increased use of drought tolerant landscaping, and use of recycled water for irrigation. The objective of these measures is to reduce the per capita water use within Otay Ranch by 25 percent as compared to 1989 County wide per capita levels. This report will demonstrate how the project applicant, in partnership with the Otay Water District and the City are meeting these objectives.

#### II-8.3 PURPOSE

The State Legislature determined in the Water Conservation in Landscaping Act that the State's water resources are in limited supply. The Legislature also recognized that while landscaping is essential to the quality of life in California, landscape maintenance and design must be water efficient. The City of Chula Vista's Growth Management Ordinance requires all major development projects (50 dwelling units or greater) to prepare a Water Conservation Plan at the time of SPA Plan preparation. The City has adopted guidelines for the preparation and implementation of required water conservation plans.

This report presents water conservation measures which will be incorporated into the planning and design of the project, including an estimate of the anticipated water savings. Approximately half of the water used by residences in California is used outdoors. For this reason, the City's Landscape Water Conservation Ordinance will be an important component of reduced water usage.

Although not covered in detail, there are several secondary benefits to conserving water that should be kept in mind when reviewing material in this report. These benefits include reduced sewage flows, reduced natural gas use, and reduced electricity use. Using less water in the shower, for example, reduces the amount of water input into the sewer system and reduces the amount of energy required to heat the water.

#### II - 8.4 PROJECT DESCRIPTION

Proposed development within the Village 10 boundary includes 1,744 mixed density residential dwelling units, community purpose facilities, a school, parks, and open space.

#### Village 10

The proposed Village 10 land plan seeks to create a pedestrian oriented urban village containing 1,744 homes and other village-associated land uses. The plan includes 691 single family homes and 1,045 multi-family units. The Village 10 village core contains an elementary school site and a neighborhood park surrounded by high density multi-family homes.

The proposed mix of residential land use designations for Village 10 includes Residential Medium (M) and Urban Residential (UR). A Rapid Bus or local bus stop may be provided adjacent to Village 10 along the western or northern boundary. Small private recreation sites (CPF) extend recreational opportunities into residential neighborhoods outside the village core.

Densities generally decrease from north to south. Multiple points of vehicular and pedestrian connectivity between Village 10 and the University/RTP site are provided at the northern village edge, ultimately connecting to Campus Boulevard and University Drive

Figure 1 provides the proposed land use plan for the project and Table 1 provides a land use summary.

TABLE 1 VILLAGE 10 SITE UTILIZATION SUMMARY					
Planning Area	Gross Acres	Maximum Residential Units	Maximum Commercial Square Footage		
Single Family					
R-1	3.6	31	0		
R-2	7.3	64	0		
R-3	4.0	42	0		
R-4	6.1	49	0		
R-5	4.0	48	0		
R-6	3.8	47	0		
R-7	3.5	44	0		
R-8	3.9	44	0		
R-9	4.2	48	0		
R-10	4.1	43	0		
R-11	2.5	22	0		
R-12	6.2	56	0		

TABLE 1 VILLAGE 10 SITE UTILIZATION SUMMARY					
Planning Area	Gross Acres	Maximum Residential Units	Maximum Commercial Square Footage		
R-13	4.0	33	0		
R-14	1.1	8	0		
R-15	4.0	28	0		
R-16	12.5	88	0		
Subtotal	74.8	695	0		
Multi-Family					
R-17 (a,b,c)	13.1	635	0		
R-18 (a,b)	3.1	153	0		
R-19 (a,b,c)	5.3	257	0		
Subtotal	21.5	1,045	0		
School S-1	9.2	0	0		
Park P-1	7.6	0	0		
CPF-1	2.6	0	0		
CPF-2	0.5	0	0		
CPF-3	0.5	0	0		
CPF-4	0.7	0	0		
Private OS-1	0.2	0	0		
Private OS-2	0.3	0	0		
Private OS-3	0.2	0	0		
Internal Circulation	16.1	0	0		
Manufactured OS (OS-2)	16.5	0	0		
Preserve OS	212.7	0	0		
TOTAL	363.4	1,740	0		

Source Village 10 SPA Plan (March 2014), prepared by Meadow Lane, LLC.

## FIGURE 1

# VILLAGE 10 PROPOSED LAND USE PLAN

#### II-8.5 WATER SERVICE AND SUPPLY

The Otay Water District is the local water agency that will supply potable water and recycled water to Village 10. The Otay Water District relies solely on the San Diego County Water Authority (SDCWA) for its potable water supply. The SDCWA is the largest of 27 member agencies of the Metropolitan Water District of Southern California (MWD), which is the primary importer of domestic water in Southern California.

#### II-8.6 PROJECTED WATER USE

#### II-8.6a Potable Water Demand

Water use is affected by, among other things, climate and the type of development. In California, recent trends towards the construction of more multi-unit housing, the general reduction in residential lot size, and a number of local agency water conservation programs are all tending to reduce per capita water consumption.

Potable water demands were projected by taking the total development for each land use and multiplying by water use factors. Table 2 provides the projected potable water demand for Village 10. The total estimated potable water use is 0.52 mgd. The potable water usage will be reduced by the use of recycled water within common landscaped areas of the project and implementation of water conservation measures (see Table 7). Potable water use factors were taken from the April 2013 Otay Water District Water Resources Master Plan Amendment.

TABLE 2 PROJECTED POTABLE WATER DEMANDS FOR OTAY RANCH VILLAGE 10					
Land Use	Quantity	Unit Demand	Average Day Demands, gpd		
Single Family Residential (3-8 Du/Ac)	124 units	500 gpd/unit	62,000		
Single Family Residential (>8 Du/Ac)	571 units	300 gpd/unit	171,300		
Multi-Family Residential	1045 units	255 gpd/unit	266,475		
School	9.2 ac	1,428 gpd/ac	13,138		
CPF	2.6 ac	714 gpd/ac	1,856		
Park	7.6 ac	0 gpd/ac <sup>1</sup>	2,160		
TOTAL			516,929		

To be irrigated with recycled water. Nominal potable water use has been estimated for standard fixtures (lavatories, drinking fountains, etc.).

#### II-8.6b Recycled Water Demand

In accordance with Section 26 of the Otay Water District Code of Ordinances, Village 10 will utilize recycled water for the irrigation of open space slopes, parks, parkway and median landscaping, and the common areas of schools and multi-family residential sites. Table 3 provides the estimated recycled water demand. The total estimated recycled water demand is 0.10 mgd. Figure 2 provides the potential recycled water use areas for Village 10.

TABLE 3 OTAY RANCH VILLAGE 10 PROJECTED RECYCLED WATER DEMANDS						
Land Use	Quantity	Percentage to be Irrigated	Irrigated Acreage	Recycled Water Irrigation Factor, gpd/ac	Average Recycled Water Demand, gpd	
Open Space	16.5 ac	100	16.5	2,155	35,558	
Parks	7.6 ac	100	7.6	2,155	16,378	
School	9.2 ac	20	1.84	2,155	3,965	
CPF	4.3 ac	10	0.43	2,155	927	
MF Residential	1,045 units	15		45	47,025	
TOTAL					103,853	

Open space preserve, freeway lots, future development areas, and AR-11 are not calculated because either no water demand is projected from these areas or they are not currently proposed for development.

## FIGURE 2

## VILLAGE 10 RECYCLED WATER USE AREAS

#### II-8.7 MANDATED WATER CONSERVATION MEASURES

The State and many local governments have mandated a number of water conservation measures. Table 4 summarizes the conservation measures that are were mandated by the State of California and also provides the requirements of the 2010 California Green Building Standards Code that went into effect January 1, 2011.

TABLE 4 MANDATED WATER CONSERVATION DEVICES					
Device	Baseline Requirement	2010 Green Building Code Requirement			
Showerheads	2.5 gpm	2.0 gpm			
Lavatory Faucets	2.2 gpm	1.5 gpm			
Sink Faucets	2.2 gpm	1.8 gpm			
Metering Faucets in Public Restrooms	0.25-0.75 gal/cycle	0.25 gal/cycle			
Residential Water Closets	1.6 gpf	1.28 gpf			
Flushometer Valves	1.6 gpf	1.28 gpf			
Commercial Water Closets	1.6 gpf	1.28 gpf			
Urinals	1.0 gpf	0.5 gpf			

#### II-8.8 LOCAL WATER CONSERVATION REQUIREMENTS

There are a number of water conserving measures required by the Otay Water District and City of Chula Vista Landscape Manual. These include the use of recycled water for the irrigation of parks, median landscaping, open space slopes, and common landscaped areas where feasible. The Landscape Manual also requires some drought tolerant plant selection in the landscaping plan and the use of evapotranspiration controllers for parks and common landscaped areas. Additionally, the Landscape Water Conservation Ordinance that went into effect January 1, 2010 is expected to reduce outdoor water usage, particularly in single family residential lots.

The City of Chula Vista Water Conservation Plan Guidelines requires the following three indoor water conservation measures for residential units and non-residential units. These measures are mandatory.

- 1. Hot Water Pipe Insulation. This measure involves the insulation of hot water pipes with 1-inch walled pipe insulation and separation of hot and cold water piping. This measure is estimated to cost an additional \$50 during initial construction and result in annual savings of 2,400 gallons per residential unit.
- 2. Pressure Reducing Valves. Setting the maximum service pressure to 60 psi reduces any leakage present and prevents excessive flow of water from all appliances and fixtures. This measure is estimated to cost \$100 during initial construction and result in annual water savings of 1,800 gallons per residential unit.
- 3. Water Efficient Dishwashers. There are a number of water efficient dishwashers available that carry the Energy Star label. These units cost an additional \$500 on average and result in an estimated yearly water savings of 650 gallons per residential unit.

#### Non-Residential Measures - Mandatory

- 1. Hot water pipe insulation with 1-inch walled pipe insulation.
- 2. Compliance with Division 5.3 of the California Green Building Standards Code in effect at the time of plan submittal.
- 3. Pressure reducing valves.

#### Non-Mandatory Measures

In addition, to comply with the City's current water conservation requirements, the developer must select at least one outdoor measure and one additional indoor or outdoor water conservation measure for residential development and non-residential development. Water conservation measures not included in the City's Residential Water Conservation Measures list may be proposed by the developer. The developer will implement, from the City's list of approved measures, the following two additional non-mandatory measures in single family residential units, multi-family residential units, and non-residential units.

- 1. Dual Flush Toilets. The developer will install dual flush toilets within the project. This measure is estimated to cost \$200 per household and result in annual water savings of 4,000 gallons per year per residential unit.
- 2. Water Efficient Landscaping. The developer will comply with the City's Landscape Water Conservation Ordinance to reduce outdoor water use. This will include a more drought tolerant plant selection including less turfarea as well as installation of water efficient irrigation systems. While the estimated savings from this measure is difficult to quantify at this stage of planning, it is estimated that outdoor water usage at single family residences will be reduced by a minimum of 10 percent, or approximately 25 gpd per home.

Additionally, the City has recently adopted an ordinance requiring new residential development to provide a stub-out for a clothes washer gray water outlet and a stub-out for a gray water irrigation system. These stubs will allow the future homeowners to more easily connect a gray water system in the future. Since the gray water system is not actually being installed by the developer and there is no way to quantify how many homeowners will put these systems into use, no credit has been taken for this measure in this report.

#### II-8.9 WATER CONSERVATION ESTIMATED SAVINGS

The estimated water savings for water conservation measures are based on the estimates provided in Section II-8.8 of this report. The potential water savings varies widely based on land use types. Multi-family residential units, for example, have much less opportunity to implement additional water saving measures than low density single family residential units. This is primarily because the common landscaped areas of multi-family units are required to be irrigated with recycled water and, thus, there are no outdoor water conservation measures that can directly offset potable water usage in these areas.

Tables 5 and 6 summarize the total estimated water savings for Village 10 based on the proposed required measures and non-mandatory measures described above.

# TABLE 5 VILLAGE 10 MULTI-FAMILY PROPOSED WATER CONSERVATION MEASURES

Measure	Location	Yearly Water Savings, gal/unit	Daily Water Savings, gpd/unit	Percentage of Total Usage <sup>1</sup>	Project Total Water Savings², gpd
Hot Water Pipe Insulation	Indoor	2,400	6.58	2.6	6,876
Pressure Reducing Valves	Indoor	1,800	4.93	1.9	5,152
Water Efficient Dishwashers	Indoor	650	1.78	0.7	1,860
Dual Flush Toilets	Indoor	4,000	10.96	9.3	11,453
Water Efficient Landscaping	Outdoor	3			3
TOTAL			24.25	9.5	25,341

<sup>&</sup>lt;sup>1</sup>Based on 255 gpd/unit average usage.

# TABLE 6 VILLAGE 10 SINGLE FAMILY RESIDENTIAL WATER CONSERVATION MEASURES

,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,						
Measure	Location	Yearly Water Savings, gal/unit	Daily Water Savings, gpd/unit	Percentage of Total Usage <sup>1</sup> (3-8 DU/AC)	Percentage of Total Usage <sup>2</sup> (>8 DU/AC)	Project Total Water Savings <sup>3</sup> , gpd
Hot Water Pipe Insulation	Indoor	2,400	6.58	1.3	2.2	4,573
Pressure Reducing Valves	Indoor	1,800	4.93	1.0	1.6	3,426
Water Efficient Dishwashers	Indoor	650	1.78	0.4	0.6	1,237
Dual Flush Toilets	Indoor	4,000	10.96	2.2	3.6	7,617
Water Efficient Landscaping	Outdoor	9,125	25.0	5.0	8.3	17,375
TOTAL		17,975	49.25	9.9	16.4	34,228

Based on 500 gpd/unit average usage with 250 gpd used outdoors.

<sup>&</sup>lt;sup>2</sup>Based on 1,045 Multi-Family Residential Units.

<sup>&</sup>lt;sup>3</sup>This measure will reduce the amount of recycled water used for irrigation and has, therefore, not been included in the total potable water savings.

<sup>&</sup>lt;sup>2</sup>Based on 300 gpd/unit average usage with 150 gpd used outdoors.

<sup>&</sup>lt;sup>3</sup>Based on 695 Single Family Residential Units.

#### Water Conservation Summary

As detailed in this report, the project is committed to being water efficient through the use of recycled water for irrigation and utilizing other water conservation devices and measures. Table 7 summarizes the baseline potable water use if recycled water and water conservation measures were not utilized and provides the anticipated water savings outlined in this report. As shown, the use of recycled water and other water conservation measures is expected to reduce potable water usage by 163,422 gpd, or 26 percent.

As evidenced by the information contained in this study, the objectives of the Otay Ranch GDP to incorporate water saving fixtures, drought tolerant landscaping, and recycled water usage into the development are being met. Based on information contained in the 1989 San Diego County Water Authority Annual Report, average water use within the Otay Water District was 220 gallons per day per capita (20,469.7 AF for a population of 83,000). Using 2010 Census data, the average persons per household in Chula Vista is 3.21. This equates to a total population of 22,139 residents in Village 3 North, a portion of Village 4, Village 8 East, and Village 10. The per capita net potable water usage based on the water conservation measures identified in this Water Conservation Plan is approximately 85 gpd. Based on 2007 data from the OWD 2008 Master Plan, per capita water usage has dropped to approximately 189 gpd (33.26 mgd for a population of 186,000). These per capita numbers include non-residential demands, but clearly indicate the effectiveness that the above measures are having and this trend is expected to continue as adopted guidelines are increasingly focused on reducing per capita water use.

TABLE 7 VILLAGE 10 EAST WATER CONSEI	RVATION SUMMARY
Description	Average Use, gpd
Total Water Use	
Potable Water Use (Table 2)	516,929
Recycled Water Use (Table 3)	103,853
TOTAL BASELINE WATER USE	620,782
Water Conservation Savings	
Recycled Water (Table 3)	103,853
Multi Family Measures (Table 5)	25,341
Single Family Measures (Table 6)	34,228
TOTAL CONSERVATION SAVINGS	163,422
Net Potable Water Usage <sup>1</sup>	457,360

Reduction from Baseline Usage, %	26.3
----------------------------------	------

<sup>&</sup>lt;sup>1</sup>Potable water use (Table 2) minus water conservation savings (Table 5 and 6).

#### II-8.10 IMPLEMENTATION MEASURES

The non-mandated water conservation measures included in the residential component of the project are listed in Tables 5 and 6. The non-residential development within the project will utilize hot water pipe insulation, pressure reducing valves, water efficient landscape systems, and evapotranspiration controllers as well as meeting all requirements of Division 5.3 of the California Green Building Standards Code in effect at the time of plan submittal.

#### II-8.11 MONITORING

For the water conservation measures proposed to be incorporated into the project, Table 8 summarizes the implementation timing for each measure, as well as the responsibility for monitoring the implementation of the measures.

TABLE 8 VILLAGE 10 IMPLEMENTATION AND MONITORING PROGRAM				
Water Conservation Measure	Responsibility for Implementation	Timing	Monitoring of the Implementation	
Hot Water Pipe Insulation	Developer	Prior to Issuance of Building Permit	City Building Department	
Pressure Reducing Valves	Developer	Prior to Issuance of Building Permit	City Building Department/Otay Water District	
Water Efficient Dishwashers	Developer	Prior to Issuance of Building Permit	City Building Department	
Dual Flush Toilets	Developer	Prior to Issuance of Building Permit	City Building Department	
Water Efficient Landscape System	Developer	Prior to Issuance of Building Permit	City Building Department	
Clothes Washer Gray Water Stub-Outs	Developer	Prior to Issuance of Building Permit	City Building Department	

#### REFERENCES

- 1. Bahman Sheikh, Water Use Efficiency, Strategies for Proposed Residential Developments, September 2001.
- 2. City of Chula Vista Water Conservation Plan Guidelines, adopted May 27, 2003.
- 3. Chapter 20.12 Chula Vista Landscape Water Conservation Ordinance (Ord. 3146)
  December 8, 2009
- 4. Overview of Water Service for Otay Ranch University Villages, October 2014, Dexter Wilson Engineering, Inc.
- 5. Otay Water District Water Resources Master Plan, October 2008, PBS&J, Last Amended April 2013.
- 6. San Diego County Water Authority Annual Report, 1989.
- 7. California Green Building Standards Code, 2010.
- 8. Village 10 SPA Plan (July 2014), Meadow Lane, LLC.





## **Energy Conservation Plan**







Adopted December 2, 2014

By Resolution No. 2014-236

**December 2, 2014** 

#### **Table of Contents**

I.	IN	TRODUCTION	1
	A. I	Land Use and Community Design	2
	1.	Multi-Modal Transportation Focused Development	2
	2.	Community Solar Orientation	2
	3.	Housing Intensity	2
	4.	Street Widths, Pavement and Street Trees	2
]	В. Т	Fransit Facilities and Alternative Transportation Modes	3
	1.	Public Transportation	3
	2.	Alternative Travel Modes	3
(	C. E	Building Siting and Construction	3
	1.	Energy Efficiency	3
	2.	Solar Access	3
	3.	Lighting	4
	4.	Water Efficiency	4
	5.	Construction Waste Reduction, Disposal and Recycling	5

0 7 1 77 10

Otay Ranch Village 10 Energy Conservation Plan

#### I. INTRODUCTION

The Otay Ranch GDP requires the preparation of an Energy Conservation Plan to identify feasible methods to reduce the consumption of non-renewable energy sources, including but not limited to, transportation, building design and use, lighting, recycling, alternative energy sources and land use.

Fossil fuels provide the majority of non-renewable energy sources in the San Diego region. These fuels are directly consumed in the form of gasoline, diesel fuel and natural gas, and indirectly consumed as electricity generated from these fuels. The goals, objectives and policies of the GDP provide for the long-range increase in conservation and reduction of consumption of non-renewable energy sources.

On November 14, 2000, the City Council adopted the Carbon Dioxide (CO2) Reduction Plan, which included implementing measures regarding transportation and energy efficient land use planning and building construction measures for new development. In this Plan, it was recognized that the City's efforts to reduce carbon dioxide emissions from new development are directly related to energy conservation and air quality efforts. As a result, the City initiated a pilot study to develop a program to update the guidelines for preparation of required Air Quality Improvement Plans (AQIP). The pilot study involved the development of a computer model to evaluate the relative effectiveness of applying various site design and energy conservation features in new development projects. The results of the pilot study confirmed that the application of the Otay Ranch village design concept supports the City's energy conservation goals.

Opportunities for energy conservation in new development fall into three categories: the arrangement and intensity of land uses; mass transit and alternative transportation modes; and building siting, design and construction. The greatest opportunities for significant conservation are transportation related. The planning of Otay Ranch and its villages maximizes these opportunities by concentrating intensity of development around new transit facilities, providing for a regional transit-way and encouraging pedestrian, bicycle and electric cart travel as an alternative to the automobile. Village 10 ("Plan Area") has been designed in accordance with these energy conservation principles.

Energy Conservation Plan

Otay Ranch Village 10

A. Land Use and Community Design

Land use and community design that encourages energy conservation include:

#### 1. Multi-Modal Transportation Focused Development

The Otay Ranch GDP establishes the University Planning area includes Villages 9, 10 and the University Campus/Regional Technology Park. Village 10 implements a residentially focused village within the University Planning Area with higher density housing, school and park land uses in the village core. The Village 9 Town Center and the University Campus/Regional Technology Park are located north of Village 10. This land use plan establishes a core activity center that locates daily use areas such as an elementary school and a neighborhood park within walking and cycling distance of most village residents. It also locates the majority of residents close to planned future transit in Village 9 so that residents may access transit by walking or cycling.

#### 2. Community Solar Orientation

Village 10 is designed so that larger lot single family homes which may benefit from the future installation and use of photovoltaic (PV) panels are oriented north/south which improves the efficiency of solar panels.

#### 3. Housing Intensity

Smaller detached homes and attached buildings use less energy for heating and cooling than larger, single-family detached homes. In addition, the small-lot single family homes have a smaller area of landscaping than typical single-family lots, which reduces the amount of water used for irrigation.

#### 4. Street Widths, Pavement and Street Trees

Otay Ranch street sections are narrower than typical standards. Narrow streets and a reduction in asphalt pavement reduce the "urban heat-island effect" by limiting the amount of reflective surfaces and the demand for air conditioning. Street trees provide shade which further reduces heat-gain. Street and parking lot tree planting shall comply with the City of Chula Vista Shade Tree Policy Number 576-19 (May 22, 2012). The objective is to maximize shade cover to the greatest extent possible. Shade trees shall be provided for all new parking lots that will achieve 50% canopy cover over the parking stall areas five to 15 years after planting.

Otay Ranch Village 10 Energy Conservation Plan

#### B. Transit Facilities and Alternative Transportation Modes

Village 10 is designed to accommodate public transportation and alternative travel modes to reduce energy consumption:

#### 1. Public Transportation

Rapid Bus service is planned along Main Street, adjacent to Village 10. In addition, Local Bus service can be accommodated through Village 10 via University Drive and along Otay Valley Road. A Bus Rapid Transit Station is planned within the Village 9 Town Center, within walking distance of the Village 10 core area.

#### 2. Alternative Travel Modes

In Village 10, a Village Pathway, designated for bicycle and pedestrian use traverses the village within the core area.

#### C. Building Siting and Construction

All new homes will also meet the requirements of CalCreen, the California Green Building Standards Code which addresses the following:

- Energy efficiency
- Pollutant control
- Interior moisture control
- Improved indoor air quality and exhaust
- Indoor Water conservation
- Storm water management
- Construction waste reduction, disposal and recycling.

#### 1. Energy Efficiency

New homes in Village 10 will be built to exceed the energy efficiency requirements in the California Building Code. Specifically, new homes will be a minimum of 15% more energy efficient than required by Title 24-part 6.

#### 2. Solar Access

Passive solar design and building orientation can take advantage of the sun in the winter for heating and reduce heat gain and cooling needs during the summer. See the discussion above regarding community orientation. Village 10 will also comply with the City of Chula Vista's "Solar Ready"

Otay Ranch Village 10 Energy Conservation Plan

Ordinance which requires solar hot water pre-plumbing (CVMC Section 15.28.015) and photovoltaic pre-wiring in all new homes (CVMC 15.24.065). These requirements facilitate future installation of solar hot water systems and roof top photovoltaic panels.

#### 3. Lighting

Energy efficient LED lighting will be used to light streets, parks and other public spaces. Builders will be encouraged to use energy efficient lighting in commercial and residential development.

#### 4. Water Efficiency

The Village 10 SPA Plan includes a Water Conservation Plan which outlines strategies to reduce water use inside and outside of the built environment. These strategies include the following:

#### **Indoor Water Conservation**

• Plumbing fixtures and fixture fittings that will reduce the overall use of potable water within the building by at least 20 percent shall be provided.

#### Outdoor Water Use

- Controllers for landscaping provided by the builder and installed at the time of final inspection shall comply with the following:
  - O Controllers shall be weather or soil moisture-based controllers that automatically adjust irrigation in response to changes in plants' needs as weather conditions change.
  - Weather-based controllers without integral rain sensors or communication systems that account for local rainfall shall have a separate wired or wireless rain sensor which connects or communicates with the controller(s). Soil moisture-based controllers are not required to have rain sensor input.

Otay Ranch Village 10 Energy Conservation Plan

#### 5. Construction Waste Reduction, Disposal and Recycling

Recycle and/or salvage for reuse a minimum of 50 percent of the nonhazardous construction and demolition debris, or meet a local construction and demolition waste management ordinance, whichever is more stringent.





## Otay Ranch Village 10 Affordable Housing Program







Adopted December 2, 2014

By Resolution No. 2014-236

**December 2, 2014** 

#### TABLE OF CONTENTS

I.	INTRODUCTION.	1
A.	Purpose and Content.	1
B.	Needs Assessment.	1
II.	VILLAGE 8 EAST AFFORDABLE HOUSING OBLIGATION, LOCATION, PHASING, DESIGN AND UNIT MIX	3
A.	Obligation	3
B.	Types of Affordable Housing.	3
C.	Location	4
D.	Phasing	4
E.	Design	5
F.	Unit Mix by Bedroom Count	5
G.	Senior Housing.	5
III.	AFFORDABLE HOUSING RESTRICTIONS	7
A.	Income Eligiblity	7
B.	Affordable Housing Costs	7
C.	Underwriting Requirements	8
D.	Resale Provisions of Owner Occupied Housing.	8
E.	Term of Affordability Restrictions.	8
IV.	SUBSIDIES, INCENTIVES AND FINANCING MECHANISMS	9
A.	Density Bonus.	9
V.	COMPLIANCE.	9
VI.	AFFIRMATIVE MARKETING PLAN.	10
VII.	IMPLEMENTING AGREEMENTS AND CONDITIONS	10
ЛП	DEFINITIONS	10

#### **EXHIBIT**

1 A	ffordable Housing Potential Location Map.
-----	---



#### I. INTRODUCTION

#### A. Purpose and Content

The purpose and intent of this Affordable Housing Program (AHP) is to encourage the development of diverse and balanced neighborhoods with a range of housing opportunities for all identifiable economic segments of the population, including households of lower and moderate income consistent with the City's housing policies and needs as specified in its General Plan Housing Element. The intent is to ensure that when developing the limited supply of developable land, housing opportunities for persons of all income levels are provided. The provisions of this AHP establish standards and procedures that will encourage the development of housing affordable to low and moderate income households within the Sectional Planning Area (SPA).

The AHP identifies the type and location of affordable housing units to be provided, potential subsidies or incentive programs, income restrictions and methods to verify compliance. The program may be implemented through various mechanisms including development agreements, tentative map conditions, and specific housing project agreements that may include additional terms and conditions, consistent with this program.

#### **B.** Needs Assessment

According to San Diego Association of Government's (SANDAG) Preliminary 2050 Cities/Counties Forecast, Chula Vista is expected to gain 92,454 new residents and 28,755 new households. Furthermore, SANDAG, through its Regional Housing Needs Allocation, estimated that based on anticipated economic growth for the period beginning January 1, 2010 to December 31, 2020, the City would experience a demand for 12,125 new housing units, of which 6,303 new housing units affordable to low and very low income households and 2,220 new housing units for moderate income households.

To encourage the development of adequate housing to meet the needs of low and moderate-income households and to further geographic and community balance, the City's adopted Housing Element provides for a Balanced Communities Policy, requiring ten percent (10%) affordable housing for low and moderate income households within developments of fifty (50) or more residential units. This inclusionary housing program will serve as only one component of the City's overall housing strategy and will complement other affordable housing efforts, including preservation of existing assisted housing, development of new assisted housing with public subsidies, first-time homebuyer assistance, and rehabilitation loans for low income homeowners. The City does find that such an inclusionary housing policy is beneficial to increasing the supply of housing affordable to households of lower and moderate income incomes and to meet the City's regional share of housing needs given the demographics of the community and its needs,



past housing production performance, and the existing opportunities and constraints as detailed in its Housing Element.

The current characteristics of the City's population, housing, employment, land inventory, and economic conditions, that affect its housing goals, policies and programs include:

- The population has more diversity in race/ethnicity than the region, in that 20% of the population is white (non-Hispanic) and 60% is Hispanic (all races). This compares to percent and percent, respectively, for the region as a whole.
- Chula Vista residents have household income characteristics that nearly match the regional median.
- There is a disparity in household median income for those households living west of Interstate-805 (\$47,969) and east of Interstate-805 (\$86,032).
- One in every 4 households earn less than \$35,000 per year.
- Household size is slightly larger than the region, at 3.21 persons per household compared to 2.75 per household for the region.
- Seniors, aged 65 years or older, comprise 10% of the total households.
- Housing west of Interstate-805 was built primarily before 1980 (32% before 1960 and 50% between 1960-1980). Housing east of Interstate-805 was built after 1980, with 41% built between 1980-2000, and 50% built after 2000.
- Housing types are diverse west of I-805, with 41% multifamily housing and 41% single family housing. Single family homes comprise the majority of housing available east of I-805 (82% of housing).
- A home ownership rate of 58.1 percent is slightly above as the region's rate of 54 percent.
- The median housing cost (resale) in 2011 of \$305,000 is \$15,000 less than the region's median cost of \$320,000.
- The well-established neighborhoods and master planned neighborhoods create different opportunities and require a different set of policies and programs to address housing needs.
- The amount of land in the City available for new residential development is severely limited by geography and size. The largest supply of vacant developable land is planned for master planned communities.
- A high rate of new home construction is anticipated due to the many approved master planned communities in the City.
- Reinvestment in the well-established neighborhoods of Chula Vista continues to be needed.

- The City's diverse employment base will grow by more than 73% between 2008 and 2050, with the majority of growth in the retail, service and governmental sectors.
- Based upon past production of housing, sufficient housing opportunities for households with incomes at or below the Area Median Income have not been provided.
- Despite substantial investments of Federal HOME funds and funding from the Redevelopment Agency's Low and Moderate Income Housing Fund (prior to the dissolution of Redevelopment), the City has not been able to produce all the units called for in the Regional Housing Needs Allocation.

Chula Vista faces a growing shortage of housing that is affordable to a wide range of our population and needed for a healthy functioning housing market. This lack of affordable housing is detrimental to the health, safety and welfare of the City's residents. Employees may be forced to live in less than adequate housing within the City, pay a disproportionate share of their incomes to live in adequate housing within the City or commute increasing distances to their jobs from housing located outside the City. The City's Balanced Communities Policy can enhance the public welfare by increasing the supply of housing affordable to households of lower and moderate income incomes in a balanced manner and thereby combating the adverse effects to the City due to an insufficient supply of affordable housing.

### II. VILLAGE 10 AFFORDABLE HOUSING OBLIGATION, LOCATION, PHASING, DESIGN AND UNIT MIX

#### A. Obligation

The City of Chula Vista Housing Element, Guidelines to the Balanced Communities Policy, and the Otay Ranch GDP provide that ten percent of the total units will be affordable to low and moderate income households. Of the ten percent, five percent must be affordable to low income households and five percent must be affordable to moderate income households. In calculating the required number of affordable units, fractional units may result and may either be provided as one additional affordable unit or paid as a partial in-lieu fee equal to the resulting fraction.

The estimated Village 10 affordable housing unit obligation is based on the Village 10 SPA entitlement authorization of 1,740 units within the Village. The affordable units required for Village 10 are 87 low income and 87 moderate-income affordable units.

#### B. Types of Affordable Housing

The housing policies established in the City of Chula Vista Housing Element advocate a broad variety and diversity of housing types. The affordable housing obligations of Village 10 will be met through a combination of housing types

including rental and "for-sale" housing. In general, low-income housing needs will be satisfied through the provision of rental units. Depending upon the availability of adequate subsidies, incentives or other financing assistance, a limited number of "for-sale" multi-family housing units affordable to low income households may be available as well.

Housing opportunities to meet the needs of moderate income households will be provided through a combination of market-rate rental units as well as "for-sale" housing in medium-high to higher density developments.

#### C. Location

The location of affordable housing developments shall take into consideration proximity to and availability of the following:

- Existing or proposed public transit facilities or transportation routes;
- Existing or proposed community facilities and services, such as shopping, medical, child care, recreation areas and schools; and
- Existing or future employment opportunities.

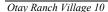
Affordable housing sites within Village 10 are designated as multifamily development sites, as depicted in Exhibit 1. These sites are in close proximity to parks, schools, public transportation, retail commercial and community purpose facilities.

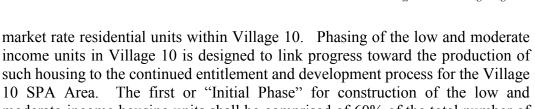
Identification of potential target sites in this Affordable Housing Program describes one way in which the Village 10 affordable housing obligation might be met, and is not meant to require that affordable units be constructed on any specific sites or to preclude other alternatives. A final determination as to the location and type of the affordable housing sites will occur with subsequent entitlements, approvals and agreements and shall be in compliance with the Citys goals, policies and programs contained within the General Plan, the Balanced Communities Policy Guidelines and the Otay Ranch General Development Plan (GDP).

#### D. Phasing

Development of Village 10 will be completed in multiple phases to ensure construction of necessary infrastructure and amenities for each phase as the project progresses. The Phasing Plan is non-sequential. This recognizes that sequential phasing is frequently inaccurate due to unforeseen market changes or regulatory constraints. Therefore, the Village 10 SPA Plan and Public Facilities Finance Plan (PFFP) permits non-sequential phasing by imposing specific facilities requirements for each phase to ensure that Village 10 is adequately served and City threshold standards are met.

A phased approach will also be used to ensure the implementation and production of low and moderate-income housing units commensurate with the phasing of





income units in Village 10 is designed to link progress toward the production of such housing to the continued entitlement and development process for the Village The first or "Initial Phase" for construction of the low and moderate-income housing units shall be comprised of 60% of the total number of qualified low and moderate-income housing units and shall commence construction prior to the issuance by the City of the 870<sup>th</sup> production building permit within Village 10 ("Initial Phase"). Construction of the remaining number of required low and moderate-income housing units shall commence prior to the City's issuance of the 1,305<sup>th</sup> production building permit ("Final Phase"). A detailed implementation schedule and building permit stipulations for the construction and delivery of affordable units in relation to other market rate units will be established through an Affordable Housing Agreement. Such Agreement will be executed prior to the issuance of the first Final Subdivision Map and recorded against the entire Village.

#### E. Design

Affordable housing shall be compatible with the design and use of the market rate units, in terms of appearance, materials, and finish quality. The Developer shall have the option of reducing the interior amenities, levels and square footage of the affordable units.

#### F. **Unit Mix by Bedroom Count**

The affordable units shall have an overall unit mix by bedroom count which reflects the appropriate community need and shall be comparable to the unit mix by bedroom count of the market rate units in the residential development. Given that 21 percent of the households in Chula Vista (according to the 2010 Census) are large families of five persons or more and a desire on the part of the City to provide housing opportunities for these families throughout the City, a minimum of twenty percent (20%) of the affordable units shall have three or more bedrooms. Affordable housing to be sold and occupied by income eligible households (for sale units) shall also provide a minimum of two bedrooms.

#### **G.** Senior Housing

Satisfaction of the affordable housing obligation through the provision of housing for senior citizens as defined by Section 51.3 of the California Civil Code, is at the sole discretion of the City of Chula Vista. The City shall consider such housing in relation to the priority needs of the City's low income housing population and should such provide advantages as to location, diversity of housing types, and/or affordability levels. Senior housing is exempt from requirements to provide three or more bedroom units.





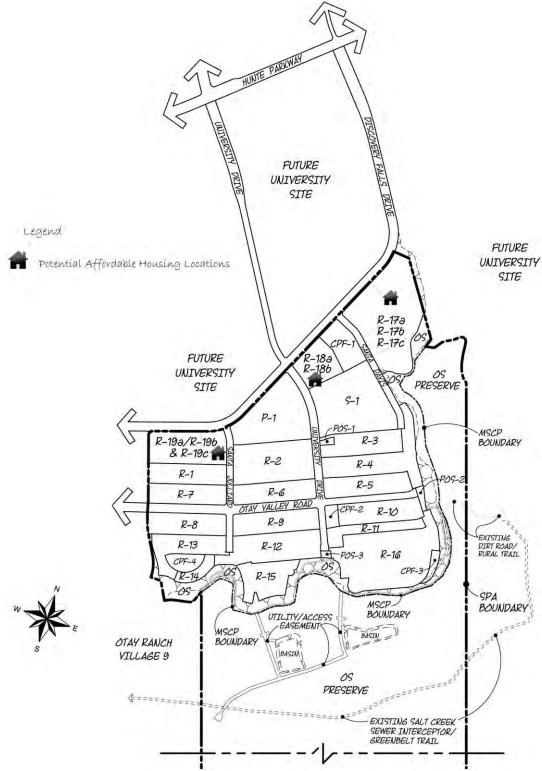


Exhibit 1 **Affordable Housing Potential Location Map** 



#### III. AFFORDABLE HOUSING RESTRICTIONS

#### A. Income Eligibility

To determine the eligibility of a household for the low and/or moderate income housing unit, the household purchasing or renting the affordable unit must qualify as a lower income/moderate income household, as established by and amended from time to time pursuant to Section 8 of the United States Housing Act of 1937, as published by the U.S. Department of Housing and Urban Development (HUD), and as also provided in California Health and Safety Code Sections 50079.5 and 50105.

#### **B.** Affordable Housing Costs

The allowable housing expense paid by a qualifying household shall not exceed a specified fraction of the gross monthly income, adjusted for household size, for the following classes of housing:

- 1. <u>Very low-income</u>, rental and for-sale units: 30 percent of the gross monthly income, adjusted for household size, at 50 percent of the Area Median Income (AMI) for San Diego County, or as provided in Section 50053 (b)(2) and 50052.5 (b)(2) of the California Health and Safety Code.
- 2. <u>Lower-income</u>, rental units: 30 percent of the gross monthly income, adjusted for household size, at 60 percent of the Area Median Income (AMI) for San Diego County, or as provided in Section 50053 (b)(3) of the California Health and Safety Code.
- 3. <u>Lower-income, for-sale units</u>: 30 percent of the gross monthly income, adjusted for household size, at 70 percent of the Area Median Income (AMI) for San Diego County or as provided in Section 50052.5 (b) (3) of the California Health and Safety Code.
- 4. <u>Moderate-income, rental units</u>: 30 percent of the gross monthly income, adjusted for household size, at 110 percent of the Area Median Income (AMI) for San Diego County or as provided in Section 50053 (b)(4) of the California Health and Safety Code.
- 5. <u>Moderate-income</u>, for-sale units: 35 percent of the gross monthly income, adjusted for household size, at 110 percent of the Area Median Income (AMI) for San Diego County or as provided in Section 50052.5 (b)(4) of the California Health and Safety Code.

To determine the "Allowable housing expense" include all of the actual or projected monthly or annual recurring expenses required of a household to obtain shelter.

1. For a <u>for-sale unit</u>, allowable housing expenses include payments for principal and interest on a mortgage loan, including any loan insurance fees,

property taxes and assessments, fire and casualty insurance, homeowner association fees, and a reasonable allowance for utilities, or as defined in 25 California Code of Regulations Section 6920.

2. For a <u>rental unit</u>, allowable housing expenses include payments for rent and a reasonable allowance for utilities, or as defined in 25 California Code of Regulations Section 6918.

#### C. Underwriting Requirements

To ensure the preservation of affordability of proposed low and moderate-income housing and financial viability of program participants, the City shall encourage the following policies:

- Fixed rate mortgages only. No adjustable rate mortgages;
- Affordable monthly housing payments no more than 33 percent of household income ("Front End Ratio").
- Total debt payments no more than 45 percent of household income ("Back End Ratio").
- No "teaser" rates; and,
- No non-occupant co-borrowers.

#### D. Resale Provisions of Owner Occupied Housing

In order to ensure the continued affordability of the units, resale of the units must be restricted for the required term of thirty (30) years. After initial sale of the affordable units to a low-income household, all subsequent buyers of such units must also be income eligible and the unit must be sold at an affordable price. A developer may opt to have no income or sales price restriction for subsequent buyers, provided however that restrictions to the satisfaction of the City are in place that would result in the recapture by the City or its designee of a financial interest in the units equal to the amount of subsidy necessary to make the unit affordable to a low income household and a proportionate share of any equity. Funds recaptured by the City shall be used to provide assistance to other identified affordable housing production or contributions to a special needs housing project or program. To the extent possible, projects using for-sale units to satisfy the obligations of developers under the City's Affordable Housing Program shall be designed to be compatible with conventional mortgage financing programs including secondary market requirements.

#### E. Term of Affordability Restrictions

The term of the affordability restrictions shall be thirty years (30) years from issuance of the Certificate of Occupancy for the first structure providing income and rent restricted units, or the longest period of time if required by the construction or mortgage financing assistance program, mortgage insurance program, or rental financing subsidy or incentive program. The term of affordability and resale

restrictions for affordable for-sale units are more appropriately described above in "Resale Provisions of Owner Occupied Housing."

#### IV. SUBSIDIES, INCENTIVES AND FINANCING MECHANISMS

The obligation to provide affordable housing shall not be dependent upon the availability of subsidies, incentives or financing mechanisms. The City shall consider providing incentives, assistance, and subsidies to those qualifying projects and supporting any applications for assistance that requires approvals from, or allocations by other agencies, to the extent feasible, in a manner that offsets the cost of providing for affordable units. Offsets will be offered by the City to the extent that resources and programs for this purpose are available to the City and to the extent that the qualifying projects, with the use of the offsets, assists in achieving the City's housing goals. To the degree such offsets are available, the Developer may make application to the City. The City agrees to use its reasonable best efforts to assist the Developer in pursuing the benefit of certain financing mechanisms, subsidies and other incentives to facilitate provision of affordable housing for Village 10. These mechanisms include, but are not limited to, local, state and federal subsidies and City density bonuses, planning, and design and development techniques and standards, and City fee waivers or deferrals which reduce the cost of providing affordable housing (collectively, the "Cost Reducing Mechanisms").

The parties acknowledge that the City is not hereby committing, directly or through implication, a right to receive any offsets from City or any other party or agency to enable the Developer to meet the obligations and cannot guarantee the availability of any Cost Reducing Mechanisms to the Developer for Village 10. The City reserves the right to approve, approve with conditions or disapprove, in its sole discretion, any Developer request for subsidized financing sponsored by the City.

#### A. Density Bonus

Projects that meet the applicable requirements of State law (Government Code Section 65915) as a result of affordable housing units, are entitled to a density bonus or other incentives in accordance with the provisions of such law.

#### V. COMPLIANCE

Terms related to occupancy and affordability restrictions shall be recorded as a separate deed restriction or regulatory agreement on the property designated for the affordable units and shall bind all future owners and successors in interest for the term of years specified therein.

The City shall monitor affordable units for compliance with those terms and conditions of all relevant Affordable Housing Agreements or other restrictions. The Developer shall submit compliance reports in the frequency and manner prescribed by the City of Chula Vista Development Services Department.



#### VI. AFFIRMATIVE MARKETING PLAN

The Developer shall provide a marketing plan acceptable to the City, in the City's reasonable discretion, for proactively marketing the low and moderate income housing units to low and moderate income tenants and purchasers. Developer shall use good faith and reasonable best efforts to market the low and moderate income housing units to low and moderate income tenants and purchasers according to the affirmative marketing plan. The City will use good faith and reasonable best efforts to assist the Developer in marketing low and moderate income housing units to low and moderate income tenants and purchasers obtaining the services of a third-party organization in connection with such marketing efforts, processing the applications of prospective tenants and purchasers of low and moderate income housing units, and complying with the reporting requirements as required herein.

#### VII. IMPLEMENTING AGREEMENTS AND CONDITIONS

This AHP may be implemented through various mechanisms including development agreements, tentative map conditions, and specific housing project agreements that may impose additional terms and conditions consistent herewith.

#### VIII. DEFINITIONS

#### Affirmative Marketing Plan

An outline that details actions the Developer will take to provide information and otherwise attract eligible persons in the housing market area to the available housing without regard to race, sex, sexual orientation, marital status, familiar status, color, religion, national origin, ancestry, handicap, age, or any other category which may be defined by the law now or in the future.

#### Low Income Household

A household of persons who claim primary residency at the same unit with combined incomes that are greater than 50%, but not more than 80% of the Area Median Income for the San Diego area based on household size as determined annually by the U.S. Department of Housing and Urban Development (HUD). Household size is calculated by the number of persons residing at the same unit as their primary residency.

#### Moderate Income Household

A household of persons who claim primary residency at the same unit with combined incomes between 80% to 120% of the Area Median Income for the San Diego area based on household size as determined annually by the U.S. Department of Housing and Urban Development (HUD). Household size is calculated by the number of persons residing at the same unit as their primary residency.

#### San Diego Area Median Income

The San Diego County area median income level as determined from time to time by HUD, based on household size.

#### Subsidized Financing

Any financing provided by any public agency specifically for the development and construction of low or moderate income housing units, including but not limited to the following:

- Low Income Housing Tax Credits (LIHTC) statewide competition;
- Housing Bonds State;
- Housing Bonds City of Chula Vista;
- HOME City of Chula Vista and County of San Diego;
- Community Development Block Grants City of Chula Vista; and
- Other Public Financing State and Federal.





# Otay Ranch Village 10 Agricultural Plan







Adopted December 2, 2014 By Resolution No. 2014-236

**December 2, 2014** 

Otay Ranch Village 10 Agricultural Plan

#### I. INTRODUCTION

The 1993 Otay Ranch Program EIR requires the preparation of an Agriculture Plan concurrent with the approval of any SPA affecting onsite agricultural resources. The Findings of Fact state that the Agricultural Plan shall indicate the type of agriculture activity being allowed as an interim use including buffering guidelines designed to prevent potential land use interface impacts related to noise, odors, dust, insects, rodents and chemicals that may accompany agricultural activities and operations.

Historical agricultural uses in the Village 10 "Project Area," include dry farming, as well as cattle and sheep raising. Crop production was limited to "dry farming" of hay and grains due to limited water availability. Cultivation and cattle grazing activities are permitted in the Project Area. Cattle grazing is no longer occurring on the property. However, cultivation may continue until the property is developed.

#### II. PHASED ELIMINATION OF AGRICULTURAL USES

#### <u>Farming</u>

Land utilized for agricultural activities in properties surrounding the Project Area has decreased in recent years. Factors that have led to the decrease in agricultural use include the conversion of farmland into urban uses as a result of increases in property taxes and the high cost of importing water. The phased development of the Project Area incrementally converts agriculture uses to urban development. Consistent with the Otay Ranch GDP, the following agricultural standards will be employed:

- A 200-foot distance buffer shall be maintained between developed property and ongoing agricultural operations. Use of pesticides shall comply with federal, state and local regulations.
- In those areas where pesticides are to be applied, vegetation shall be utilized to shield adjacent urban development (within 400 feet) from agricultural activities.
- The applicant shall notify adjacent property owners of potential pesticide application through advertisements in newspapers of general circulation.
- Where necessary to ensure the safety of area residents, appropriate fencing shall be utilized.

#### Grazing

The Otay Ranch RMP includes a Range Management Plan. The purpose of the Range Management Plan is to provide a framework for the coordinated control of grazing within the Otay Ranch Preserve. Grazing no longer occurs within the Project Area.